#### Rick Jacobus

July 20, 2014



#### Policy Options for Seattle's Incentive Zoning



# 3 Key Goals

- 1. Increasing production
- 2.More intentionally targeting beneficiaries
- 3.Ensuring economic integration

2

#### **Total Production**

Incentive Zoning Program 2001 - 2013

	Units	Income Level
On Site Performance	56	<80% of Median
Funded Rental (equivalent)	616	40-60% of Median
Funded Ownership	42	<80% of Median
Total	714	

Source: Office of Housing Data, Cornerstone Partnership Analysis

# **Bonus** \$

4

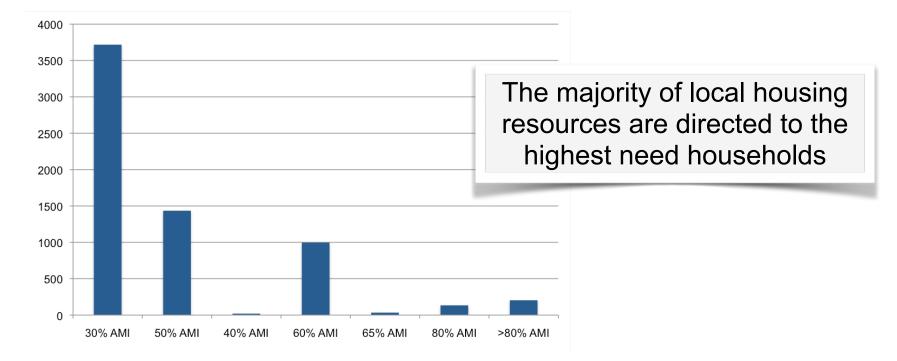
nvestment ing came funds

11% of the City's investment in affordable housing came from IZ Bonus funds

Source: Office of Housing Data

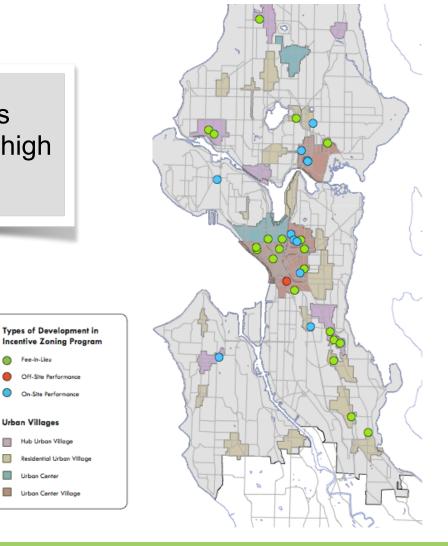
#### **Subsidized Rental Units**

Affordability of city funded rental units 2001 - 2013



Source: Office of Housing Data

Seattle's affordable developments appear to be located in relatively high opportunity neighborhoods.



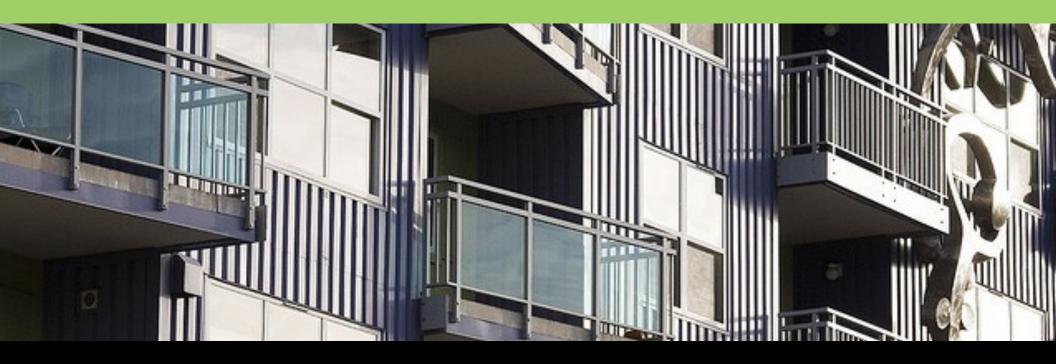
 $\bigcirc$ 

 Fee-in-Lieu Off-Site Performance

Urban Villages Hub Urban Village

Urban Center Urban Center Village

**On-Site Performance** 



# How can we strengthen the program?

#### **2** Scenarios

#### **Refined Incentive Zoning Program**

#### Affordable Housing Linkage Fee

Recommendations applicable to either approach

8

### **Refined IZ Program**

- 1.Maintain the current performance requirement
- 2.Consider a partial waiver for high rise residential projects
- 4. Increase the in lieu fee
- 5.Authorize the Fee option in Zones with heights less than 85 feet



### **Performance Requirement**

		With Incentives			
	Without Incentives	Before Program Costs	Current In Lieu Fee	Current Performance	10% Performance
DOWNTOWN	7%	9%	8%	6%	4%
SOUTH LAKE UNION	33%	14%	12%	11%	8%
LOWRISE TO MIDRISE					
Low Scenario	25%	13%	11%	10%	8%
Middle Scenario	18%	18%	16%	15%	13%
High Scenario	13%	16%	14%	13%	12%
4 STORIES TO 6 STORIES					
Low Scenario	26%	17%	16%	15%	11%
Middle Scenario	19%	13%	12%	11%	8%
High Scenario	14%	11%	10%	9%	6%
6 STORIES TO 7 STORIES					
Low Scenario	13%	10%	9%	9%	9%
Middle Scenario	9%	6%	5%	5%	5%
High Scenario	5%	4%	3%	2%	3%
		Color Key:		Feasible	Infeasible

Developers could earn healthy returns even at double the current performance requirement

Source: David Rosen and Associates, Seattle Incentive Housing Program Economic Analysis, July 2014. Table 10: Lower Cap Rate Baseline Version - Rental projects only

#### **Relative Profitability**

Development without the incentive is often **more** profitable.

Source: David Rosen and Associates, Seattle Incentive Housing Program Economic Analysis, July 2014. Table 10: Lower Cap Rate Baseline Version - Rental projects only

	Without Incentives	Before Program Costs	Current In Lieu Fee	Current Performance	10% Performance
DOWNTOWN	7%	9%	8%	6%	4%
SOUTH LAKE UNION	33%	14%	12%	11%	8%
LOWRISE TO MIDRISE					
Low Scenario	25%	13%	11%	10%	8%
Middle Scenario	18%	18%	16%	15%	13%
High Scenario	13%	16%	14%	13%	12%
4 STORIES TO 6 STORIES					
Low Scenario	26%	17%	16%	15%	11%
Middle Scenario	19%	13%	12%	11%	8%
High Scenario	14%	11%	10%	9%	6%
6 STORIES TO 7 STORIES					
Low Scenario	13%	10%	9%	9%	9%
Middle Scenario	9%	6%	5%	5%	5%
High Scenario	5%	4%	3%	2%	3%

With Incentives

Color Key: Preferred

Feasible Infeasible

6

# **Setting the Fee in Lieu**

	Current Fee		Current Product	ion Option
	Per Bonus Foot	Per Affordable Unit	Per Bonus Foot	Per Affordable Unit
Downtown	\$21.68	\$146,044	\$49.66	\$334,528
SLU	\$20.07	\$227,331	\$36.11	\$409,015
Lowrise to Midrise	\$15.15	\$98,172	\$22.95	\$148,716
4 Stories to 6 Stories	\$15.15	\$90,900	\$28.61	\$171,660
6 Stories to 7 Stories	\$15.15	\$94,688	\$31.88	\$199,250

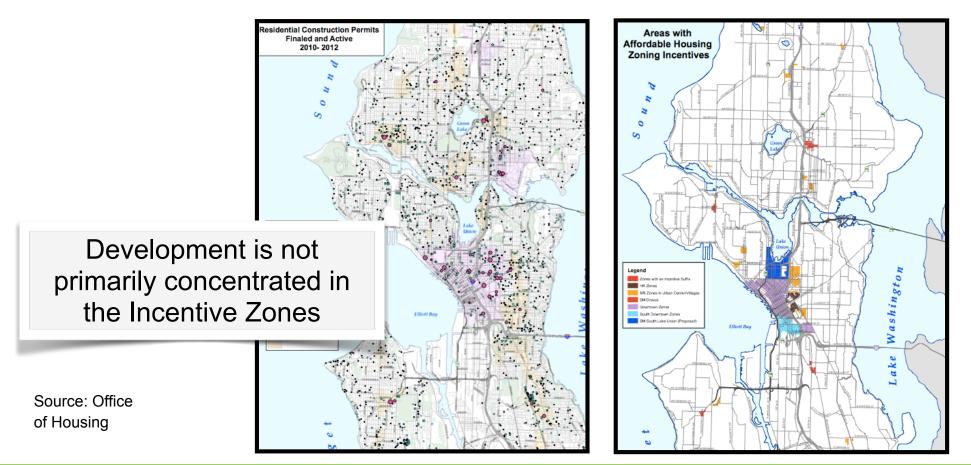
Source: David Rosen and Associates, Seattle Incentive Housing Program Economic Analysis, July 2014. Table 9; Cornerstone Partnership analysis.

### Linkage Fee

Seattle could replace the IZ program with an **Affordable Housing Linkage Fee** charged per foot for all new residential or commercial development in targeted areas



Dekko Place, Compass Housing Alliance



Many projects will choose not to build the bonus floor area

		With Incentives			
	Without Incentives	Before Program Costs	Current In Lieu Fee	Current Performance	10% Performance
DOWNTOWN	7%	9%	8%	6%	4%
SOUTH LAKE UNION	33%	14%	12%	11%	8%
LOWRISE TO MIDRISE					
Low Scenario	25%	13%	11%	10%	8%
Middle Scenario	18%	18%	16%	15%	13%
High Scenario	13%	16%	14%	13%	12%
4 STORIES TO 6 STORIES					
Low Scenario	26%	17%	16%	15%	11%
Middle Scenario	19%	13%	12%	11%	8%
High Scenario	14%	11%	10%	9%	6%
6 STORIES TO 7 STORIES					
Low Scenario	13%	10%	9%	9%	9%
Middle Scenario	9%	6%	5%	5%	5%
High Scenario	5%	4%	3%	2%	3%

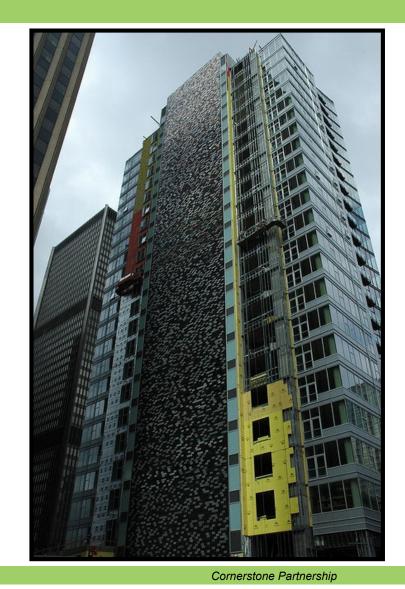
Source: David Rosen and Associates, Table 10

Color Key: Preferred Feasible

Infeasible

## Recommendations

- Target the fee to areas likely to experience development
- Allow developers in IZ Zones to build the bonus density
- Base the fee on a Nexus Study
- Offer a Performance Option
- Phase the fee in over time



#### Recommendations Applicable to Either Approach

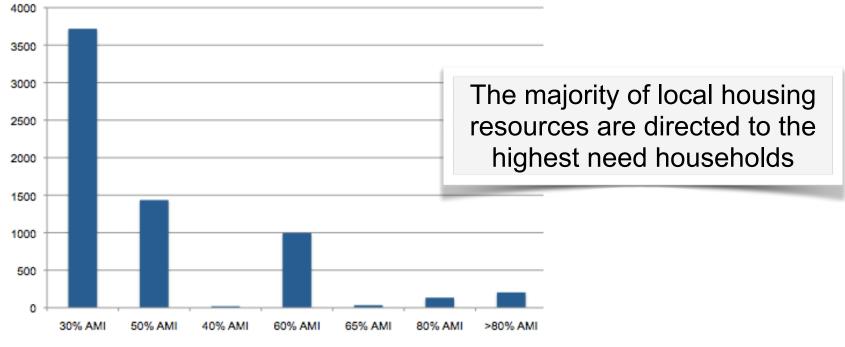
- Setting Appropriate Income Targets
- Investing Fee Revenue
- Producing Homeownership Units
- Off Site Production
- Leveraging Other Subsidy Sources
- Preserving Affordability
- Monitoring and Refining the Program Over Time



#### **Income Targeting**



#### **Subsidized Rental Units**



Affordability of city funded rental units 2001 - 2013

Source: Office of Housing Data

### **Market Affordability**

	Lowest quartile rent	Income to afford	% of Median
Studio	\$887	\$35,480.00	63%
1	\$981	\$39,240.00	65%
2	\$1,262	\$50,480.00	70%
3	\$1,742	\$69,680.00	83%
4	\$2,148	\$85,920.00	92%

Source: Dupre + Scott Apartment Advisors 2014 and Cornerstone Partnership analysis

### **Income Targeting**

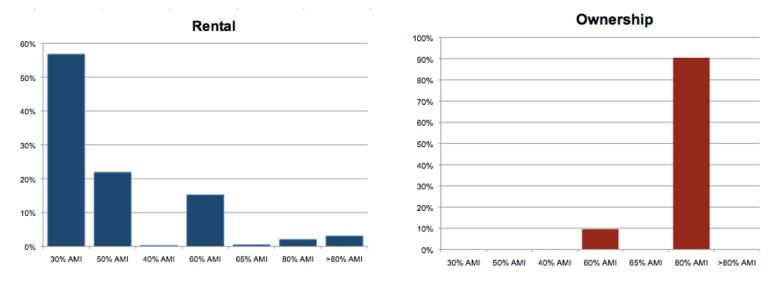
	Rental	Ownership
Studio	50% of AMi	60% of AMI
1 bedroom	60% of AMI	80% of AMI
Larger than 1 bedroom	80% of AMI	100% of AMI

#### Homeownership



#### **Income Limits**

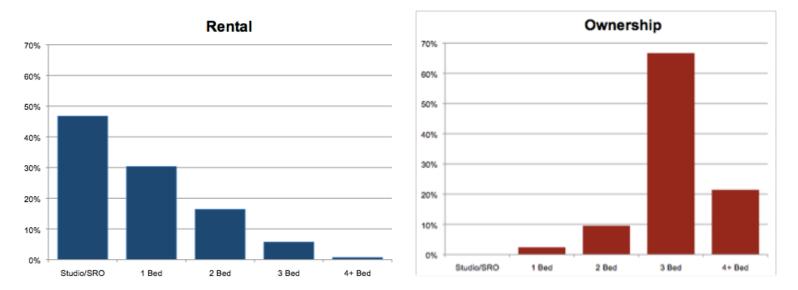
#### Income Restriction of all city funded units 2001 - 2013



Only 42 ownership units have been funded but these mostly serve 60-80% of AMI

#### Source: Office of Housing Data

# Unit Sizes of all city funded units 2001 - 2013



Source: Office of Housing Data



#### www.AffordableOwnership.org

Photo credits: Homestead Community Land Trust, Capital Hill Housing, Compass Housing Alliance, Flickr Users: Thomas Hawk, Holy Outlaw, Christian Gonzalez Veron, Wonderlane, joshc,