



Department of Parks and Recreation



2013-2014 Proposed Budget Overview

BASIC MISSION

Mission of Seattle Parks and Recreation

- ▶ Seattle Parks and Recreation will work with all citizens to be good stewards of our environment and to provide safe and welcoming opportunities to play, learn, contemplate, and build community.

Why does any of this matter to the people of Seattle?

- ▶ Parks manages a 6,400-acre park system comprised of 430 developed parks, featuring 185 athletic fields, 130 children's play areas, 11 off-leash areas, nine swimming beaches, 18 fishing piers, four golf courses, and 25 miles of boulevards. Other facilities include 151 outdoor tennis courts, 26 community centers, eight indoor and two outdoor swimming pools, 22 wading pools, eight spray features, 17 miles of paved trails, and more. The Woodland Park Zoological Society operates the zoo with City financial support and the Seattle Aquarium Society operates the City-owned Seattle Aquarium.
 - ▶ Hundreds of thousands of residents and visitors use Parks and Recreation facilities to pursue their passions from soccer to pottery, kite flying to golf, swimming to community celebrations, or to sit in quiet reflection.
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KEY OUTCOMES AND REMAINING CHALLENGES

Our mission will be accomplished when:

- ▶ All citizens have access to the parks and recreational opportunities provided by the Department.
- ▶ Parks and recreational opportunities remain relevant in today's Seattle.
- ▶ The Seattle park system continues to be responsibly managed and sustained with existing resources.

Our measurements include:

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|--------------------------|--|
| ▶ Recreation: | ▶ Parks: |
| ▶ Community Center Usage | ▶ Number of acres of parkland maintained |
| ▶ Athletic Field Usage | ▶ Number of acres of parkland restored |
| ▶ Swimming Pool Usage | |

Barriers to achieving our mission:

- ▶ The cost of operating a growing Parks system outpacing the availability of General Fund resources.
 - ▶ Balancing various and sometimes competing demands from the public.
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ALIGNING MISSION AND BUDGET

Budget changes show continued support for Parks to fulfill outcomes

- ▶ Savings are achieved through revenue opportunities and maintenance and operational efficiencies.
- ▶ Budget changes allow us to continue to protect access to facilities and maintain our assets.

How proposed budget changes align with outcomes

- ▶ The proposed budget does not include closures of any recreation or park facilities and supports the Volunteer Park Conservatory under a more financially sustainable operating model.
 - ▶ Rainier Beach Community Center and Pool will reopen in 2013. New Belltown Community Center opens in 2012.
 - ▶ Additional funding is provided to expand community center hours at select centers.
 - ▶ The operations of Langston Hughes transfers from the Parks to the Office of Arts and Cultural Affairs.
 - ▶ Additional funding is provided to the Associated Recreation Council (ARC) to assist them in developing new donor and sponsor opportunities for the Department.
 - ▶ Operating and maintenance efficiencies are achieved that lower overall costs.
 - ▶ Peak season park maintenance is increased.
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TABLE 1 - INCREMENTAL BUDGET CHANGES FOR THE 2013-2014 BIENNIUM

Department of Parks and Recreation

	2013		2014		GF?	DESCRIPTION	BIP #
	FUNDING AMOUNT	FTE	FUNDING AMOUNT	FTE			
2012 ADOPTED BUDGET	\$122,956,412	863.09	\$122,956,412	863.09			
Citywide Adjustments for Standard Cost Changes	\$ 4,782,681		\$ 8,722,383		Partial	Citywide technical adjustments made in the "Baseline Phase" reflect changes due to inflation, central cost allocations, retirement, health care, workers' compensation, and employment costs.	900
Increase Funding for New Facilities Costs	\$ 521,204		\$ 662,621		Partial	The 2008 Parks and Open Space Levy did not include funding for the ongoing operation and maintenance of the new facilities, and the General Fund has had to support these additional costs.	910
Remove One Time Funding	\$ (329,000)		\$ (329,000)		Yes	Removes one time funding authority that was authorized in 2012 for community centers and parking meter installation.	910
Reopen MOHAI	\$ 203,745		\$ 203,745		Yes	Fulfills the City's obligation to support a portion of MOHAI's utility and maintenance costs.	910
Reopen Rainier Beach Community Center	\$ 733,950		\$ 1,727,467		Partial	The Rainier Beach Community Center is scheduled to reopen in September 2013.	910
Replace Lost Rental Revenue					Partial	The U.S. Postal Service currently rents a Parks' owned building in the International District for \$45,000 and will not be renewing the lease.	910
Replace One Time Funding					Partial	Adds back \$2.9 million of General Fund revenue to replace the one-time use of Parks fund balance, the one-time use of admissions taxes, and the use of Volunteer Park Conservatory funds.	910
Add Funding for Building 30 Debt Service	\$ 375,416		\$ 768,205		Partial	Phases 1 and 2 of improvements for Building 30 at Magnuson Park are merged into one phase. The \$375,000 in additional funding will fund the increase in debt service originally associated with Phase 2.	910

	2013		2014		GF?	DESCRIPTION	BIP #
	FUNDING AMOUNT	FTE	FUNDING AMOUNT	FTE			
BASELINE BUDGET	\$ 129,244,407	863.09	\$ 134,711,833	863.09			
PROPOSED CHANGES							
Citywide Adjustments for Standard Cost Changes	\$ (584,183)		\$ (489,063)		Partial	Citywide technical adjustments made in the "Baseline Phase" reflect changes due to inflation, central cost allocations, retirement, health care, workers' compensation, and employment costs.	900
<u>Proposed Policy Changes</u>							
Streamline Teen Life Center Staffing	\$ (54,615)	-0.5	\$ (56,747)	-0.5	Yes	Staff positions are realigned at the Garfield Teen Life Center and Southeast Late Night program in order to standardize the staffing between the centers.	139
Capital Program Position Efficiencies	\$ (255,078)	-2.5	\$ (264,177)	-2.5	Partial	Eliminates positions based on an overall slowdown in the capital improvement program and shifts labor costs from the operating budget to the CIP.	113,149
Reduce Annual Zoo Payment to Capture Debt Service Obligation	\$ (54,000)		\$ (54,000)		Yes	Allows the City to capture the Zoo's portion of debt service owed for debt issued when the original parking garage was proposed in 2007.	165
Transition Langston Hughes to Office of Arts and Cultural Affairs	\$ (737,005)	-7.09	\$ (762,257)	-7.09	Partial	Transfers the operations of the Langston Hughes Performing Art Center from the Department of Parks and Recreation to the Office of Arts and Cultural Affairs.	161
Align Seattle Conservation Corp Budget	\$ (120,012)	-1	\$ (123,916)	-1	No	Eliminates a position that has been vacant since 2009 to better match the budget to actual program expenditures and revenues.	115
Improve Financial Sustainability of Volunteer Park Conservatory	\$ (120,331)	-1	\$ (122,931)	-1	Partial	One Gardner position is eliminated and a \$4 admission fee is established at the Volunteer Park Conservatory. One-time funding for a study that was funded with fund balance is also removed.	119
Maintenance Efficiencies	\$ (534,363)	-2	\$ (536,578)	-2	Partial	Savings through various sustainable maintenance efficiencies including reductions in irrigation, and new approaches to staffing.	117,124,156,159

	2013		2014		GF?	DESCRIPTION	BIP #
	FUNDING AMOUNT	FTE	FUNDING AMOUNT	FTE			
Planning and Development Position Reductions	\$ (220,936)	-1.75	\$ (228,392)	-1.75	Partial	Two positions are eliminated and one is reclassified due to the slowdown in CIP projects.	103,114
Support Staff Reductions	\$ (88,312)	-1.13	\$ (91,956)	-1.13	Yes	Reductions to staff resources within the Accounting Division and the elimination of a part-time Delivery Worker position.	140,155
Add Hours to Selected Community Centers	\$ 276,091	3	\$ 284,555	3	Yes	Hours at seven community centers will be expanded by 10 hours per week to provide expanded late night programs for teens.	164
Increase Community Center Data Project Position to Full Time	\$ 24,425	0.25	\$ 25,150	0.25	Yes	The 'Data Project' was established in the Rec. Division to collect and analyze community center usage data. The work has not been able to be absorbed by the existing .75 FTE Strategic Advisor 1 in 2012, so the position needs to be increased to full-time.	137
Increase Funding for Parks Concierge Program	\$ 60,000		\$ 60,000		Yes	Intermittent staff who work as concierges in downtown parks, with an expansion of the program to Hing Hay Park.	116
Increase Partnership Opportunities	\$ 75,000		\$ 75,000		Yes	Allows the Associated Recreation Council to expand its fundraising activities for the Seattle parks system.	133
Provide Funding for New Challenge Course at Camp Long	\$ 55,000		\$ 55,000		No	Increases appropriation authority for the new Challenge Course at Camp Long. Revenues are expected to fully cover the cost to operate the Challenge Course.	154
Swimming Pool Revenue Increase					Partial	Increases in swimming pool fees will generate an additional \$300,000 of revenue.	111
Support Staff Efficiencies	\$ 19,130	1	\$ 20,936	1	Yes	Support staffing changes are made in the Finance and Administration Division, Magnuson Park scheduling, and the Rowing and Sailing centers.	100,112,143

	2013		2014		GF?	DESCRIPTION	BIP #
	FUNDING AMOUNT	FTE	FUNDING AMOUNT	FTE			
Continue Additional Hours at International District and Magnolia Community Centers	\$ 107,182	1	\$ 109,888	1	Yes	Continues the 2012 hours at the International District and Magnolia community centers.	163
Add Funding for Peak Season Temporary Maintenance Staff	\$ 200,000		\$ 200,000		Yes	Adds \$200,000 for temporary/intermittent peak season labor in the parks resources district crews.	162
Open Belltown Community Center	\$ 166,590	1.5	\$ 172,711	1.5	No	Adds positions to staff the new Belltown Community Center. These expenses will be reimbursed by the Associated Recreation Council.	160
Utility and Information Technology Increases	\$ 350,400		\$ 683,132		Partial	Funding is provided to cover increased utility costs and mandatory software upgrades.	157,158
Use of Fund Balance					Partial	The Department ended 2011 with higher than anticipated fund balance and will use \$1.6 million in 2013 and \$650,000 in 2014 to offset General Fund support.	300
Proposed Technical Changes							
Final Citywide Adjustments for Standard Cost Changes	\$ (251,425)		\$ (348,328)		Partial	Citywide technical adjustments made in the "Proposed Phase" reflect changes due to inflation, central cost allocations, retirement, health care, workers' compensation, and unemployment costs.	900
Technical Adjustments	\$ 265,109	3.2	\$ 1,696,542	3.2	Partial	Technical adjustments in the 2013-2014 Proposed Budget include departmental and citywide non-programmatic adjustments that do not represent fundamental changes in DPR's service delivery.	070,071,072,073,074,075,076,101,102,104,106,122,129,910
TOTAL PROPOSED CHANGES	-\$1,421,333	-7.02	\$304,569	-7.02			
FINAL PROPOSED BUDGET	\$127,823,074	856.07	\$135,016,402	856.07			
Beginning Fund Balance	\$4,765,000		\$3,163,000				
Ending Fund Balance	\$3,163,000		\$2,498,000				
Unreserved Fund Balance	\$1,334,000		\$694,000				

TABLE 2 - CAPITAL IMPROVEMENT PROGRAM (CIP) CHANGES

Parks and Recreation **2013-2018 PROPOSED CIP**

PROJECT TITLE	2013 APPROPRIATIONS (In 1000)	2014 APPROPRIATIONS (In 1000)	TOTAL PROJECT COST (In 1000)	FUNDING SOURCES	DESCRIPTION/EXPLANATION
NEW PROJECTS					
1 Sewer Replacements: David Rogers Park and Gilman Playground	\$ 50	\$ 122	\$ 172	CRS REET	Replace the sewer lines.
3 Green Lake CC - Evans Pool Roof Replacement & Solar Hot Water	\$ 334	\$ 1,338	\$ 1,672	CRS REET	Replace the Evans Pool roof and Community Center roofs and add solar panels to supplement the pool hot water system.
4 Turf Replacement: Interbay Stadium and Lower Woodland	\$ 305	\$ 610	\$ 915	CRS REET, CRS U Grant	Replace the synthetic turf at both locations.
6 Magnuson Park: Electrical System Renovation and Building #406 Roof Replacement	\$ 753	\$ 1,113	\$ 3,218	CRS REET	Connect old Navy electrical system to City Light's grid, and replace the roof with a rubberized/EPDM roof with 20KW solar panels.
8 North Service Shops (Densmore) Roof Replacement	\$ 478	\$ -	\$ 478	CRS REET	Replace the roof system at the Densmore building.
9 Pratt Park Water Feature Renovation	\$ 171	\$ 514	\$ 685	CRS REET	Repair or replace the surface at the water play feature and install a recirculating system.
10 Volunteer Park Conservatory Renovation	\$ 922	\$ 2,078	\$ 3,000	CRS REET, CRS U Grant	Renovate the east wing of the Conservatory and the east wing of the Production Greenhouse. A portion funded via fundraising by Friends of the Conservatory.
11 Zoo Parking Garage Development	\$ 2,000	\$ -	\$ 2,000	CRS -U Street Vacations	Develop a 180 space parking lot facility on the West side of the Zoo. Costs to be shared with the Zoo.

PROJECT TITLE	2013 APPROPRIATIONS (In 1000)	2014 APPROPRIATIONS (In 1000)	TOTAL PROJECT COST (In 1000)	FUNDING SOURCES	DESCRIPTION/EXPLANATION
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PROJECTS CANCELLED OR DEFERRED

12 Crew Quarters Replacement (Magnuson Park)	\$ -	\$ 500	\$ 758	CRS REET	Implementation planned for 2014.
13 Golf Master Plan Implementation	\$ 7,371	\$ -	\$ 14,583	Bond	\$1.7 million bond funding delayed from 2012 to 2013 to match construction schedule.
14 Meadowbrook Pool Plaster Liner Replacement	\$ 125	\$ -	\$ 141	CRS REET	This will complete the project in 2013. The project was designed in 2012 and then temporarily postponed so that funds could be used to cover higher than budgeted expenses on the Colman Pool improvements.

FUNDING/SCOPE CHANGES FOR EXISTING PROJECTS

15 ADA Compliance - Parks	\$ 708	\$ 732	\$ 2,071	REET, CDBG	This project is Parks' ongoing ADA program that will address specific ADA improvements and upgrades at various Parks facilities. There was a separate Citywide prioritization process for ADA capital funding for 2013 that occurred this year; a similar process will be used for 2014. The project is funded in 2013 with REET and in 2014 with CDBG.
16 Aquarium - Pier 59 Piling Replacement and Aquarium Redevelopment Debt Service	\$ 2,812	\$ 3,174	\$ 27,268	REET, CRS U Aquarium Revenue	Savings from refinancing (\$-94k in 2013; -33k in 2014).
17 Ballfield Lighting Replacement Program	\$ 277	\$ 831	\$ 5,849	REET	Funding reduced (\$257k) to match estimate for Lower Woodland Fields 3-6.
18 Community Food Gardens and P-Patches	\$ 427	\$ -	\$ 2,427	2008 Parks Levy	\$427k new appropriation from Levy Inflation allocation per Oversight Committee Recommendation.

	PROJECT TITLE	2013 APPROPRIATIONS (In 1000)	2014 APPROPRIATIONS (In 1000)	TOTAL PROJECT COST (In 1000)	FUNDING SOURCES	DESCRIPTION/EXPLANATION
19	Gas Works Park - Remediation	\$ 210	\$ 400	\$ 9,147	REET, Gas Works Remediation Fund	Funding increased (\$190k in 2013; \$380k in 2014) related to PSE settlement plan.
20	Golf - Capital Improvements	\$ -	\$ -	\$ 2,519	CRS U- Golf Revenue	\$313k appropriation eliminated in 2014; existing appropriation will be used to cover expected costs.
21	Magnuson Park: Building 18 and Building 30 Renovations	\$ 6,215	\$ -	\$ 9,606	REET, Bond	Stabilizes Building 18 instead of demolishing it and completes Building 30 renovation.
23	Neighborhood Capital Program	\$ 248	\$ -	\$ 768	REET	New 2013 funding for E James Court (\$64k); 28th Ave E & E Helen (\$30k); Maple Leaf (\$50k); Hubbard Homestead (\$40k); and Lincoln Park tennis courts (\$64k).
24	Parks Upgrade Program	\$ 508	\$ 808	\$ 6,072	CDBG, REET	REET funding replaced by CDBG (\$508k both years) and increased by \$300k in 2014.
25	SR 520 Bridge Replacement and HOV Project Mitigation	\$ 112	\$ -	\$ 812	CRS U State Grant	Additional grant funding (\$112 in 2013) added per agreement with the State.
26	Washington Park Arboretum Improvements- 2008 Parks Levy	\$ 78	\$ -	\$ 2,904	2008 Parks Levy, CRS U Arboretum Grant	\$78k added for additional grant from Arboretum Foundation.

TABLE 3 - BUDGET OVERVIEW

Department of Parks and Recreation		EXPENDITURES OVERVIEW (2013-2014 PROPOSED)			
BUDGET CONTROL LEVELS	2012 ADOPTED	2013 PROPOSED	% CHANGE '12-'13	2014 PROPOSED	% CHANGE '13-'14
Expenditures by BCL					
Environmental Learning Programs	\$ 3,747,150	\$ 1,544,716	-59%	\$ 1,648,180	7%
Facility and Structure Maintenance	\$ 13,616,591	\$ 14,642,971	8%	\$ 15,200,448	4%
Finance and Administration	\$ 7,885,329	\$ 7,975,440	1%	\$ 8,247,209	3%
Golf	\$ 9,417,669	\$ 9,561,340	2%	\$ 11,173,584	17%
Golf Capital Reserve		\$ -		\$ -	
Judgment and Claims	\$ 1,143,365	\$ 559,182	-51%	\$ 654,302	17%
Natural Resources Management	\$ 6,599,106	\$ 6,935,364	5%	\$ 7,137,144	3%
Park Cleaning, Landscaping, Restoration	\$ 26,356,978	\$ 29,317,459	11%	\$ 30,537,538	4%
Planning, Development, and Acquisition	\$ 6,250,827	\$ 5,992,858	-4%	\$ 6,193,819	3%
Policy Direction and Leadership	\$ 5,000,018	\$ 6,375,235	28%	\$ 6,944,151	9%
Recreation Facilities and Programs	\$ 21,042,061	\$ 22,513,853	7%	\$ 23,500,016	4%
Seattle Aquarium	\$ 3,875,585	\$ 3,340,125	-14%	\$ 3,460,178	4%
Seattle Conservation Corps	\$ 3,913,185	\$ 3,941,751	1%	\$ 4,051,180	3%
Swimming, Boating, and Aquatics	\$ 7,520,821	\$ 8,457,299	12%	\$ 9,448,624	12%
Woodland Park Zoo	\$ 6,587,726	\$ 6,665,481	1%	\$ 6,820,029	2%
Total DPR Exenditures	\$122,956,412	\$127,823,074	4%	\$135,016,402	6%
Total FTEs	863.09	856.07	-0.8%	856.07	0%
Revenues DPR					
Facility Rentals and Misc. Revenues	\$4,423,643	\$5,015,082	13%	\$5,727,158	14%
Charges for Services	\$24,588,793	\$24,671,747	0%	\$27,004,105	9%
General Fund Support	\$81,463,581	\$85,480,087	5%	\$90,966,675	6%
Grants and Private Contributions	\$441,400	\$452,400	2%	\$452,400	0%
Transfer from Donations Fund	\$209,000	\$0	-100%	\$0	NA
Transfers from CRS and Parks Levy	\$10,193,350	\$10,601,758	4%	\$10,201,062	-4%
Use of Fund Balance	\$1,636,645	\$1,602,000	-2%	\$665,000	-58%
Total DPR Revenues	\$122,956,412	\$127,823,074		\$135,016,400	