

# Ordinance No. 00901

AN ORDINANCE relating to and creating a Division on Aging in the Executive Department - Office of Human Resources; providing for the organization and specifying the duties of the Technical Advisory Committee on Aging, establishing positions, fixing compensation, authorizing expenditures, making an appropriation from the Emergency Fund and declaring the emergency therefor.

4-13-71 Refer to C/74  
 5-10-71

COMPTROLLER  
 FILE NUMBER

## Council Bill No. 91445

INTRODUCED: APR 12 1971	BY: <i>Judiciary and Personnel Finance</i>
REFERRED: APR 12 1971	TO: <i>Judiciary and Personnel Finance</i>
REFERRED: APR 19 1971	COMMITTEE RE: <i>None</i>
REPORTED: MAY 10 1971	SECOND READING: MAY 10 1971
THIRD READING: MAY 10 1971	SIGNED: MAY 10 1971
PRESENTED TO MAYOR: MAY 11 1971	APPROVED: MAY 11 1971
SENT TO CITY CLERK: MAY 11 1971	PUBLISHED: MAY 11 1971
VETOED BY MAYOR:	VETO PUBLISHED:
PASSED OVER VETO:	VETO SUSTAINED:

THIS IS ORIGINAL-PLEASE HANDLE CAREFULLY

Unanimous Vote	
YES	NO

7

*See Back Cover*

*Restaple from other side*

ORD 100155 AMENDING SEC. 5 TO REALLOCATE FUNDS PREVIOUSLY APPROP FOR OPERATION DURING 1971.

ORD 101667 -ABOLISHES OFFICE OF HUMAN RESOURCES -CREATES A DEPT OF HUMAN RESOURCES & ESTABLISHING A DIV. ON AGING THEREIN, ETC.

Ord. 102148 - AUTH AN AGREEMT WITH KING COUNTY AND UNITED WAY OF KING COUNTY TO DESIGNATE THE DEPT OF HUMAN RESOURCES, DIV. OF AGING AS THE OFFICIAL PLANNING AGENCY FOR THE SEATTLE-KING COUNTY PLANNING AND SERVICE AREA UNDER THE STATE PLAN FOR AGING TO ESTABLISH A SEATTLE-KING COUNTY PLANNING COUNCIL ON AGING AND TO PROVIDE FOR THE DISCHARGE OF DUTIES RE. THERETO.

*Mason*  
*10/21/71*

PUB  
100  
H104  
ENCL  
10/21/71  
S. H.  
C. O.  
L. G.

ORDINANCE 99901

AN ORDINANCE relating to and creating a Division on Aging in the Executive Department - Office of Human Resources; providing for the organization and specifying the duties of the Technical Advisory Committee on Aging, establishing positions, fixing compensation, authorizing expenditures, making an appropriation from the Emergency Fund and declaring the emergency therefor.

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. That as of May 1, 1971 there is hereby created in the Executive Department - Office of Human Resources a Division on Aging to coordinate City programs directed to or affecting the aging; to provide short term planning and programming related to meeting problems of the aging; to assist the Mayor in development of broad policies focusing on such problems; to provide liaison with public and private agencies and groups serving or interested in the aging; to provide staff support to the Technical Advisory Committee on Aging; and to seek and encourage additional funding sources for programs serving the aging.

Section 2. That there is hereby established a Technical Advisory Committee on Aging to be composed of fifteen members appointed by the Mayor subject to confirmation by a majority vote of all members of the City Council from among persons who individually or as representative of a public or private agency or group have demonstrated concern with problems of the aging.

Each member so appointed shall serve for a term of three years; provided that of the first members so appointed, five shall be appointed for a term ending May 1, 1972, five shall be appointed for a term ending May 1, 1973, and five shall be appointed for a term ending May 1, 1974; provided further that no person shall be appointed to more than two consecutive three-year terms; and provided further that any vacancy shall be filled for the unexpired term in the same manner as original appointments.

The Committee shall organize, elect officers, and adopt such rules and

administrative procedures consistent with the City Charter and this ordinance as are necessary for the conduct of its affairs and performance of its functions and responsibilities which shall be to act in an advisory capacity to the Mayor, City Council and Division on Aging in respect to matters concerning the development of efforts and programs within the community to serve and assist aging persons in the City.

The Committee shall meet at least once each month at such time and place as the chairman thereof shall designate, and all meetings shall be open to the public for presentation of, or proposed solutions to, specific problems concerning or relating to the aging.

Section 3. That as of May 1, 1971 there is hereby created in the Executive Department the position of Director of the Division on Aging at the salary rate of \$1,237 - 1,286, \$1,337 - 1,390 - 1,446 per month, to be appointed by the Mayor subject to confirmation by a majority vote of all members of the City Council, and such director, whose office shall not be included in the classified Civil Service, may be removed by the Mayor upon filing a statement of his reasons therefor with the City Council; provided, that no appointment shall be made under the authority of this section except upon the filing by the Civil Service Commission as a permanent record in the office of the City Comptroller, of its recommendation that such office, as a professional or administrative office or position similar to offices and positions designated in Article XVI, Section II of the City Charter, should not be included in the classified Civil Service. Said Director shall be responsible under the direction of the Mayor for the administration of the Division on Aging, and shall annually prepare and furnish to the Mayor, City Council, Advisory Committee on Aging, Departments of the City and appropriate community organizations a report of the activities of said Division and recommendations for further action.

Section 4. That as of May 1, 1971 there is hereby created in the Executive Department one additional position of Program Coordinator I and one

additional position of Stenographer Clerk II subordinate to said Director of the Division of Aging at the salary rate provided for like positions in the Salary Ordinance and the Mayor is hereby authorized to fill said positions, subject to Civil Service laws and rules.

Section 5. That as of May 1, 1971 to pay the compensation for the positions established in Sections 3 and 4 hereof and for necessary expenses of the Division on Aging, expenditures by the Executive Department are hereby authorized for the purposes and in the amounts indicated as follows:

PERSONAL SERVICES

11 Salaries and Wages \$23,304

SUPPLIES

21 Office Supplies \$ 896

OTHER SERVICES AND CHARGES

33.3 Automobile Expense \$ 500

35 Printing and Binding 300

and for such purpose the sum of Twenty-five Thousand Dollars (\$25,000) or so much thereof as may be necessary is hereby appropriated from the Emergency Fund, and the City Comptroller is authorized to draw and the City Treasurer to pay the necessary warrants.

Section 6. WHEREAS, the appropriation herein made is to meet actual necessary expenditures of the City for which no appropriation has been made due to causes which could not reasonably have been foreseen at the time of making the 1971 Budget; Now, Therefore, in accordance with Ch. 7, Section 8, Laws of Washington 1967, Regular Session, by reason of the facts above stated and the emergency which is hereby declared to exist, this ordinance shall become effective immediately upon the approval of signing of the same by the Mayor or passage over his veto, as provided by the Charter of the City.

PASSED by three-fourths vote of all the members of the City Council the 10 day of May, 1971, and signed by me in open

session in authentication of its passage this 10 day of May,  
1971.

Charles M. Carroll  
President of the City Council

Approved by me this 13 day of May, 1971.

W. Uhlman  
Mayor

Filed by me this 13 day of May, 1971.

ATTEST: [Signature]  
City Comptroller and City Clerk

By: [Signature]  
Deputy

Published MAY 15 1971

ASSISTANT CORPORATION COUNSEL

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# THE CITY OF SEATTLE

## LAW DEPARTMENT

MUNICIPAL BUILDING • SEATTLE, WASHINGTON 98104

AREA CODE 206 TELEPHONE 583-2304

A. L. NEWBOULD, CORPORATION COUNSEL

CITY PROSECUTORS  
ROBERT M. ELIAS  
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ROBERT B. JOHNSON

CLAIM AGENT  
V. L. PORTER

April 2, 1971

Honorable Wes Uhlman  
Mayor  
City of Seattle

Dear Sir:

By letter dated March 26, 1971 you have forwarded a "draft of a proposed ordinance creating a Division on Aging with the office of Human Resources" and you request that we "make any corrections necessary to the form so that it is proper for enactment by the City Council", and in accordance with such request we have reviewed such proposed ordinance as to form and redrafted the same, and we forward such redraft herewith.

Yours very truly,

A. L. NEWBOULD  
Corporation Counsel

By   
JAMES M. TAYLOR  
Assistant

JMT:ph  
enc.



**OFFICE OF THE MAYOR—CITY OF SEATTLE**

**Wes Uhlman, Mayor**

April 8, 1971

The City Council  
The City of Seattle

Honorable Members:

Attached is a letter from the Mayor requesting your approval of a new Division on Aging, within the Office of Human Resources, and a Technical Advisory Committee on Aging, an advisory body to the division. Also attached is a proposed ordinance creating both the Division and its advisory body.

The Office of Management and Budget has been involved in the development of the proposal and the suggested ordinance. We find both the provisions for the Division and the Advisory Committee in good order and agree with their intent.

To fund the new Division, the Mayor is requesting a \$25,000 Emergency Fund appropriation. We concur with this method of funding.

It is our recommendation that you grant the attached request for creation of a Division on Aging and approve an Emergency Fund appropriation in the amount of \$25,000.

Sincerely,

Wes Uhlman  
Mayor

by

R. W. Wilkinson, Jr.  
Budget Director

Attachment  
RWW/RBA/gm  
cc Mayor's Office (2)

*J.K.P.*  
*Finance*

SEATTLE CITY COUNCIL

APR 9 10 12 AM '71

*l. m. f.*



**OFFICE OF THE MAYOR—CITY OF SEATTLE**

**Wes Uhlman, Mayor**

April 9, 1971

The City Council  
City of Seattle

Honorable Members:

I am submitting today for your approval an ordinance establishing a Division of Aging in the new office of Human Resources. This will constitute the fifth and final division, as now contemplated, in the area of Human Resources.

Historically, the City has concerned itself primarily with physical development and essential public services. The time has come when we must concern ourselves with a variety of human needs by the City. We have certainly succeeded in doing this in the past several years for the young people of Seattle. Concentrating on summer programming and job opportunities, the Youth Division and its summer Pitch-In Program have contributed significantly to serving the needs of our youthful citizens. The Youth Division has been particularly successful in attracting federal matching funds, in the amount of approximately \$700,000 last year, to help carry on its important work.

In recent months, we have added other vital areas to the newly-created office of Human Resources -- the Manpower Development Division; the Alcohol, Drugs and Health Division; and, most recently, the Women's Division.

The problems of aging are unique and often desperately real in every major city of our nation. Many of Seattle's 75,000 elderly need official attention and the organization of services which are now totally unfulfilled. These thousands of senior citizens don't march on City Hall or sit-in, or picket anyone. They just pay their taxes -- and have done so all their lives long.

April 9, 1971

As background data and information specifically documenting the need, I am attaching the results of recent research done by my staff. In addition, David Wood of my office recently went to San Francisco and spent several hours with that city's director of the Office of Aging, Bernard F. Schussel, who is responsible for one of the more successful programs in the country. Mr. Schussel has offered to come to Seattle and meet with the Council if you would like to question him in detail about his program.

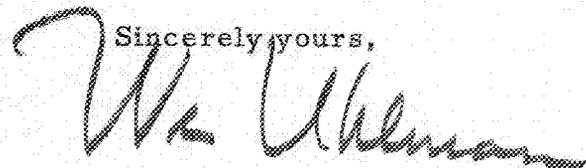
Concerning one specific provision of the proposed ordinance, it calls for the creation of a 15-member Technical Advisory Committee on Aging. This results from a strong recommendation from Mr. Schussel, who points out that every city possesses a considerable degree of expertise in this field within a number of organizations whose efforts are often uncoordinated. He relies heavily on the advice of such a committee representing these various community resources. In addition, they do a great deal of volunteer work, he reports. Such an Advisory Committee would also be in keeping with my own philosophy about maximizing citizen participation and asking people -- rather than telling them -- what they want and need. This is especially important with older citizens, who have an abundance of both experience and time to bring to bear on their own problems.

I believe City expenditures to provide a successful Division of Aging can and should be held to a minimum. We must seek and secure available federal funding, as San Francisco has so successfully done to help its senior citizens, and I will look for a director who is able to pursue this task most diligently.

This is an extremely important proposal, despite this time of economic adversity in our city, and I hope the Council finds it worthy of speedy approval. The minimal expenditure will assist us in a recognition of the essential role our older citizens play in our city.

Please let me know if I can provide further information or assistance.

Sincerely yours,



Wes Uhlman  
Mayor

WU:dwl

Enc.

CITY OF SEATTLE  
OFFICE OF HUMAN RESOURCES  
DIVISION ON AGING

Scope of Need

The 1970 U. S. Census (1) states that there are 101,707 people 65 years of age and over in King County. About 75% of these individuals reside within the limits of the City of Seattle, but in 1985 it is expected that while the proportion of elderly people might remain in the same relative proportion to the total population as today (9%), some 140,000 people 65 years and over will reside in the City of Seattle.

These estimates will probably be accentuated by increased longevity of the group who are between 75 and 85 years old.

What is surprising about the characteristics of the elderly in Seattle is that a special number of the aged fall within what might be called the generation gap of underutilization of city and governmental services; somewhat reminiscent of very underprivileged groups. Some 23% of the population over 65 years falls within this category.

Numerous civic and welfare agencies and organizations have expressed that a number of situations relative to the elderly should indeed become a community responsibility. The studies mentioned below identify groups within the aged who present special needs with regard to income and housing for which new and imaginative policies need to be developed by the community.

(1) The Seattle Times, 2-28-71

Of all the elderly, 8% live on old-age assistance only according to a study made by a social planning agency. (2) The same report states that of those reporting, 61% stated that they had "just enough to get along on". More specifically, it was estimated that income-wise possibly from 15 to 33% of the older population should be a concern to the community because of their very low income.

The 1960 U. S. Census indicates that of all families whose heads were 65 years or over, about one-third were single persons, who received less than \$2,000 yearly. Another 20% of all families were multiple-person families, who received less than \$3,000 annually. This substantiates the privately conducted research which makes it evident that if the \$3,000 level for a family of two or more and the \$1,800 level for a single-person are accepted as the appropriate measures of the poverty line, about 50% of the elderly poverty families are single-person families. (3)

The existence of a sub-culture of poverty within the aged alluded to above is substantiated by measures of reported personal dissatisfaction along several scores, such as dissatisfaction with housing, with income, and the coincidence thereof with low morale and poor health. The proportional extent of this subculture might surpass that of other underprivileged groups.

(2) SEATTLE'S OLDER POPULATION: A study of attitudes, Needs and resources in King County, Planning Division, United Good Neighbors of King County, Seattle, Washington 1966.

(3) Source, U. S. Census, 1960, General population characteristics Final Report PC (1), 49B TABLE 29.

### Services and Information

Obtaining free available health, recreation and other services, or information about them, continues to be a problem in the City of Seattle. In 1967, it was reported that 40% of the elderly did not know about free medical care in the City of Seattle. 13% of those answering to the same question had no reply initially. (4) In this connection, it is interesting to note that there is a strong correlation between the number of meetings that elderly people attend and the sources of information about such meetings. It can readily be seen that where the source of information is by means other than the mass media there is far higher attendance; and conversely for those who reported not having a source of information, 84% did not attend meetings during the time of the study.

### Coordination

The elderly are presently the group most affected by disease and illnesses. There are many reasons to believe that those people most affected by illnesses within the aged are the same 15,815 persons who reported no other income than social security or welfare. This also correlates to a gap found in the use of public transportation. It has been suspected by several agencies that numerous elderly people will not use a public transportation system unless the motive for usage is sufficiently compelling, such as visiting the doctor or a hospital.

(4) Op Cit, SEATTLE'S OLDER GENERATION p. 3.14

The census of 1960 makes it clear that of the total sub-standard housing in Seattle, about 30% are occupied by elderly households. (5) In its 1969 annual tenant census, the Seattle Housing Authority reported 2514 elderly persons live in the Authority's housing projects, which is about 3% of the elderly population of the city. (6) For these persons medium annual income was \$1533 and the average rent paid was \$50.00; their median age was 72 years old. The rate of occupancy of all units by the elderly was 42%.

Recreation for the elderly presents perhaps the most striking under-usage of both public and private facilities in Seattle. From the UGN survey of local and public agencies during 1967 it was estimated that only about 5,000 elderly persons seem to be using recreational and informal education facilities. Statistics of the National Recreation and Park Association on the other hand indicate that 10% participation in public recreational programs by the total population of a community is average. For the elderly, though, the Seattle Park Department estimates that about 17% usage compares dramatically with the national standards for participation of aged people at 50% on the average for public programs. However, those who do participate are extremely active as indicated by the Park Department.

The last five years have seen a decline in the amount of other-than-mass media information about programs for the elderly. Directories about housing and recreation have not been updated and there is a need to maintain these directories.

(5) Source U. S. Census, 1960

(6) ANNUAL TENANT CENSUS, January, 1970 prepared by Louis Michaelson, Seattle Housing Authority, Seattle, Washington

Scope of Program

Objectives:

- A<sub>1</sub>. Development of broad policy goals in dealing with problems of the aged and aging within the City of Seattle.
- A<sub>2</sub>. Development of technical background and support for broad policy goals in dealing with problems of the aged and aging, with the City of Seattle.

Goals:

- 1. The Division will, within 3 months of its inception, assist in the formation and commence staffing functions to the Citizens Advisory Council, the Technical Advisory Committee on Aging, and the Executive Committee of the Citizens Advisory Council.
- 2. The Division will, within 6 months of its inception, review policy information relative to program delivery and service alternatives to the aging. Such information will provide the basis for alternatives in the coordination, cooperation and coupling of city and private programs for the elderly.
- 3. The Division will during the first year of operation develop guidance for agencies and organizations desirous of such assistance.
- 4. The Division will during the first year of operation conduct at least three public meetings open to organizations and individuals who are interested in developing program ideas for services to the elderly.

Objective:

- B. Preparation, publication and dissemination of educational materials dealing with the welfare of older people.

Goal:

The Division will consult with city and public agencies regarding their program offerings for the elderly in order to develop cooperatively other than mass media information leading to more utilization of programs, as follows:

1. Retirement and pre-retirement information about transfer payments.
2. Housing directories for elderly persons.
3. Available, preventative, educational, and remedial health services.
4. Recreational and informal educational program options.
5. Means of transportation.

Objective:

- C. Coordination of departmental programs for aged minimizing duplication in said programs.

The Division under the guidance of its Technical Advisory Committee will develop a program of intra-city departmental cooperation relative to indicated programs geared to develop general opportunities for the elderly.

Objective:

- D. Relating city and private programs for the aged to federal and state programs for the aged whenever such is desirable.

The Division will seek upon the advise of the Citizens Advisory Council, the establishment, with auspices other than but in cooperation with the city,

of a protective services program with whatever federal and state assistance, including but not limited to the Old Americans Act of 1965. Similarly, the Division in cooperation with the Department of Transportation will seek the development of alternatives to the present public transportation system, incorporating creative and innovative approaches leading to more utilization of services by the elderly. Additionally the Division will maintain a capacity to seek additional federal, private and State funding for programs deemed desirable for the aging by the Citizen's Advisory Council.

Objective:

- E. Gathering, consolidating and distributing information related to aged persons and advising the Mayor and the city council regarding its findings.

The Division will develop basic information and complement and be supplemental in gathering basic information whenever possible by agencies regarding program information about the elderly.

The Division will publish reports of its activities annually, or whenever requested by the Mayor.

# The City of Seattle--Legislative Department

MR. PRESIDENT:

Date Reported  
and Adopted

Your Committee on FINANCE and JUDICIARY AND PERSONNEL

APR 19 1971

to which was referred C.B. 91443,

relating to and creating a Division on Aging in the Executive Department - Office of Human Resources; providing for the organization and specifying the duties of the Technical Advisory Committee on Aging, establishing positions, fixing compensation, authorizing expenditures, making an appropriation from the Emergency Fund and declaring the emergency therefor,

RECOMMEND THAT THE SAME BE REFERRED TO THE  
COMMITTEE OF THE WHOLE.

*Red Bert*

Fin.  
Chairman

*Gerardo Williams*

J&P  
Chairman

Committee

Committee

# The City of Seattle--Legislative Department

MR. PRESIDENT:

Date Reported  
and Adopted

Your Committee on

COMMITTEE OF THE WHOLE

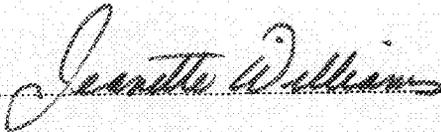
MAY 10 1971

to which was referred

C.B. No. 91443

Relating to and creating a Division on Aging in the Executive Department - Office of Human Resources; providing for the organization and specifying the duties of the Technical Advisory Committee on Aging, establishing positions, fixing compensation, authorizing expenditures, making an appropriation from the Emergency Fund and declaring the emergency therefor, recommends that

THE SAME DO PASS.



Chairman

Chairman

WCH:aw ---- 5/18/71

Committee

Committee

# Affidavit of Publication

C-334

## ORDINANCE NO. 99901

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Each member so appointed shall serve for a term of three years, provided that of the first members so appointed, five shall be appointed for a term ending May 1, 1972, five shall be appointed for a term ending May 1, 1973, and five shall be appointed for a term ending May 1, 1974; provided further that no person shall be appointed to more than two consecutive three-year terms; and provided further that any vacancy shall be filled for the unexpired term in the same manner as original appointments.

The Committee shall organize, elect officers, and adopt such rules and administrative procedures consistent with the City Charter and this ordinance as are necessary for the conduct of its affairs and performance of its functions and responsibilities which shall be to act in an advisory capacity to the Mayor, City Council and Division on Aging in respect to matters concerning the development of efforts and programs within the community to serve and assist aging persons in the City.

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## STATE OF WASHINGTON, KING COUNTY—SS.

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter referred to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12th day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below stated period. The annexed notice, a.....

.....Ordinance No. 99901.....

.....was published on .....  
.....May 15, 1971.....

*m. e. Brown*

.....Subscribed and sworn to before me on

.....May 15, 1971.....

*Chris Brown*

.....Notary Public for the State of Washington,  
.....residing in Seattle.

(Note: RCW 42.28.090 states—"It shall not be necessary for a notary public in certifying an oath to be used in any of the courts in this state, to append an impression of his official seal.—")