Seattle Waterfront LID Assessment Hearing

Seattle LID Hearing

April 16, 2020



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SEATTLE WATERFRONT LID ASSESSMENT HEARING

BEFORE

HEARING EXAMINER RYAN VANCIL

Taken in Seattle, Washington

(ALL PARTICIPANTS APPEARING VIA VIDEOCONFERENCE)

DATE TAKEN: April 16, 2020 TRANSCRIBED FROM AUDIO AND VIDEO BY: Nancy M. Kottenstette, RPR, CCR 3377

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1 2 HEARING EXAMINER VANCIL: Good morning. We convene for the continuance of the Waterfront LID 3 Assessment Hearing and looking to conclude today the 4 5 16th. We have an item for us to begin the day with addressing a motion from objectors and then continuing 6 7 with objectors' final witnesses. 8 Can I please have counsel for objectors who 9 will be presenting on the motion and the City identify themselves by name for the record. 10 11 MR. NICHOLS: Yes. My name is Clark 12 Nichols. I'm with Perkins Coie, and we represent the objectors. 13 14 MR. FILIPINI: And Mark Filipini for the City of Seattle on the motion. 15 16 HEARING EXAMINER VANCIL: All right. 17 There was a request for oral argument on the motion. Mr. Nichols, you're presenting? How much time do you 18 19 need for that? 20 MR. NICHOLS: Do you have our -- the objectors' motion to exclude the expert testimony of 21 Mr. Macaulay, and I won't go over that because the 22 materials are with you. However, yesterday the City 23 filed an opposition. That's what I would like to 24 25 respond to today.

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HEARING EXAMINER VANCIL: And how much 1 2 time do you need for that? 3 MR. NICHOLS: Less than ten minutes, I 4 believe. HEARING EXAMINER VANCIL: Okay. We'll 5 6 keep it to ten minutes or less. The City will have 7 the same in rebuttal. Please proceed. 8 MR. NICHOLS: Okay. The issue that's 9 presented by the motion is whether the hearing examiner should find that Mr. Macaulay's mass 10 appraisal and assessment of properties within the 11 12 Local Improvement District should be excluded under either the Frye standard as applying the methodology 13 that is not generally accepted by the appraisal 14 profession and by Evidence Rule 702 as not being 15 16 reliable and thus not helpful in making findings of 17 fact with respect to the opinions as to the assessment of properties within the boundaries of the LID. 18 19 The City has filed this opposition, and that's what I would like to respond to today. The first 20 issue raised by the City and probably the more -- most 21 22 important issue is Mr. Macaulay's proposed final LID assessments as special benefits to the properties 23 24 within the LID, are those assessments opinions or 25 fact.

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In other words, is the standard of 1 2 admissibility or consideration by the hearing examiner of Mr. Macaulay's proposed final assessments one of 3 opinion testimony or factual testimony? That seems to 4 be the thrust or the main thrust of their opposition, 5 and the cases cited by the City at page 6 of this 6 7 opposition argues that Mr. Macaulay should be viewed 8 as a fact witness rather than a testifying expert. 9 And those cases that they cite simply do not support their argument. It's a disingenuous argument. 10 11 The City's argument tees up the question of whether 12 Mr. Macaulay's mass appraisal and proposed final assessments does it constitute opinions or does it 13 14 constitute facts. I don't want to spend the time on the City's 15 16 contention -- or too much time on the City's contention, because, of course, appraisals of 17 properties requiring expert in the field and in this 18 case and MAI to apply his judgment and training to 19 reach opinions, and the opinions that Mr. Macaulay 20 reached for the special benefit study is the market 21 22 value of the properties without the LID improvements, the special benefit or value lift that the LID 23 improvements are projected to make with each property, 24 25 the appraised value with the LID improvements, and the

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proposed final LID assessment for each property. 1 2 Now, it would be disingenuous to constitute those as facts when they are really judgments or 3 opinions by the appraiser. If the hearing examiner 4 concludes that Mr. Macaulay's mass appraisal and 5 6 special benefit study constitutes opinion testimony, 7 then the question of admissibility becomes focused on 8 whether Mr. Macaulay's proprietary methodology that he -- that has never been validated or peer reviewed 9 by appraisal professionals, whether that methodology 10 is generally accepted by the professional appraisal 11 12 community, and it is not. 13 There are four highly respected expert appraisers -- Anthony Gibbons, Peter Shorett, John 14 Gordon, and Brian O'Connor -- who have testified that 15 16 Mr. Macaulay's mass appraisal and assignment of special benefits, rather the measurement of special 17 benefits, is not an acceptable appraisal methodology. 18 19 Randal Scott has also testified that Mr. Macaulay's methodology does not meet the USPAP 20 standards for mass appraisal. What the City 21 characterizes as a simple difference of opinions of 22 experts, it is, in fact, a rejection by the appraisal 23 24 community of Mr. Macaulay's methodology. 25 Under the Frye standard, that should resolve

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the issue of admissibility. His opinions are not admissible and should not be considered under -- by the hearing examiner because they simply are not generally accepted within the relevant professional community.

6 Also under Evidence Rule 702, Mr. Macaulay's 7 opinion should be excluded. Unreliable expert opinion 8 testimony is not helpful to the finder of fact. 9 Objectors' motion identifies the numerous examples of 10 Mr. Macaulay's assignment of what he has opined to be 11 special benefits pursuant to his proprietary, I'll 12 call it, algorithm.

13 It's an arbitrary assignment rather than a 14 measurement of special benefits based on invalid 15 assumptions such as the proximate premium that he 16 attributed to Professor Crompton.

Mr. Macaulay, in fact, has no basis for attributing special benefit percentages of .05 percent to 4 percent to properties based on their distance from the waterfront. His percentages are entirely arbitrary, and they're not based on any research or any measurement or any study. He just pulled them out of the air.

Finally, the City argues that consideration of objectors' motion is premature, and we have some

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| | | ruge . |
|----|--|--------|
| 1 | sympathy for that that particular argument. The | |
| 2 | City requests that consideration of the motion exclude | |
| 3 | Mr. Macaulay's testimony and special benefit study be | |
| 4 | postponed until after he testifies in the City's | |
| 5 | case-in-chief, which is currently scheduled in May. | |
| б | If the hearing examiner prefers to postpone | |
| 7 | consideration of objectors' motion, we do not object | |
| 8 | to the postponement request, only that the objectors | |
| 9 | be given an opportunity to reply after Mr. Macaulay | |
| 10 | testifies. | |
| 11 | That is our response. | |
| 12 | HEARING EXAMINER VANCIL: All right. A | |
| 13 | couple questions. Objectors are moving to strike the | |
| 14 | final benefit study as well; is that correct? | |
| 15 | MR. NICHOLS: That is correct. The | |
| 16 | opinions expressed in the final benefits study, which | |
| 17 | is the assessment of the properties. | |
| 18 | HEARING EXAMINER VANCIL: And so the | |
| 19 | final special benefit study, you're proposing that | |
| 20 | that be removed from the record? Mr. Nichols? | |
| 21 | MR. NICHOLS: I'm contemplating the | |
| 22 | response to your question, sir. Yes, that if you | |
| 23 | strike his opinions, you would be striking his special | |
| 24 | benefit study. | |
| 25 | HEARING EXAMINER VANCIL: Isn't the | |
| | | |

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| 1 | opinion of all of the appraisers presented by |
|----|--|
| 2 | objectors based on that final study? |
| 3 | MR. NICHOLS: No. That there's a |
| 4 | difference there, Your Honor, that the testimony of |
| 5 | the objectors' appraisers, they focused on the benefit |
| б | study, not for the truth of the matter asserted by |
| 7 | Mr. Macaulay in that study, but to impeach and rebut |
| 8 | his opinion testimony. That is the critical |
| 9 | difference there. We're not relying upon his findings |
| 10 | and his opinions and his speculations. |
| 11 | We're merely referring to the special benefit |
| 12 | study to reject his opinions. It's not being accepted |
| 13 | within the relevant appraisal community and not being |
| 14 | reliable. |
| 15 | HEARING EXAMINER VANCIL: But you did |
| 16 | answer in the affirmative that you are asking that the |
| 17 | final benefit study be struck from the record. If |
| 18 | it's struck from the record, how do you get around |
| 19 | that? You've just indicated that your testimony is |
| 20 | based on that, that the testimony was based on |
| 21 | references to that document |
| 22 | MR. NICHOLS: Well, I think I |
| 23 | explained |
| 24 | HEARING EXAMINER VANCIL: from the |
| 25 | record. |
| | |

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MR. NICHOLS: Well, I think you're 1 2 making a good point as the hearing examiner. I guess we're going to have to keep the special benefit study 3 in the record so that we can show that it is not 4 5 credible. Thank you for clarifying that. HEARING EXAMINER VANCIL: And T 6 7 understand that you have maybe some qualifications 8 around that which we can get to. 9 Has -- have the objectors cited any authority 10 for application of Frye or Evidence Rule 702 in an administrative hearing where the results are 11 12 recommendation and not a final decision? MR. NICHOLS: We have not, no. 13 We have I believe you have the discretion under the 14 not. Hearing Examiner Rule 2.17(b) to determine whether or 15 16 not you want to consider his opinion testimony. 17 HEARING EXAMINER VANCIL: Okay. Thank you, Mr. Nichols. 18 19 Mr. Filipini? 20 MR. FILIPINI: Good morning. I will start by saying that I would characterize the main 21 22 thrust of our opposition that the Hearing Examiner Rule 2.17 is what controls here and not the Frye 23 standard or Evidence Rule 702. 24 25 And under 2.17(a), evidence is admissible if

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1 it's relevant, comes from a reliable source, and has 2 probative value. And I believe that the study, which 3 supports the proposed final assessment role here and 4 Mr. Macaulay's eventual testimony regarding the study, 5 clearly satisfies each of those standards. In fact, 6 the study has been introduced by objectors and all 7 other represented parties.

8 Differing of opinions or arguments as between 9 experts or fact witnesses does not render the study or 10 the testimony regarding it unreliable, frankly, from 11 any source. We expect that after all the evidence 12 comes in that you will make any necessary judgment 13 calls with respect to weighing of the evidence and 14 arguments between the parties.

So we don't believe that any party should be weaponizing, I think is the word that I used in the brief, the use of these evidentiary rules and motions to try to preclude a full record from being made here.

We want to point out that the experts -- the opinion of the objectors' experts that we've heard, they relied a large degree on speculation at this point as to what ABS Valuation did or did not do, frankly, because we have not yet heard from Mr. Macaulay and his team.

25

And even at times when we have pointed out on

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1 cross-examination that the report contradicts what 2 they're saying, they have said, well, that's not the 3 way that we see it. And I'm speaking there 4 specifically to there's three different times that 5 Mr. Gibbons in his testimony on process, when we 6 pointed out that the report says something contrary, 7 he calls those words on a page.

8 So I think we certainly need to hear from 9 Mr. Macaulay and his team as to what they actually 10 did, because, in our view, there is a fair degree of 11 speculation contained in each of the experts' opinions 12 thus far.

Our second argument that we raised in our motion is that the -- we'll couch it as an evidentiary motion. It really is trying to litigate the merits of specific objections and ask you to determine -- us to defend and you to determine ultimate questions of fact before it's time to do so.

19 The whole purpose of taking testimony and the 20 arguments from all the parties is toward this goal at 21 the end of the hearing. And it should not be decided 22 via a seven-day motion or in advance of any evidence 23 coming in from the City given how the burdens are --24 testifying burdens are set up pursuant to the LID 25 statute.

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Our third argument was that Frye and ER 702 are inapplicable here. Again, Hearing Examiner Rule 2.17 controls. We found no prior application out of Frye going back to 1990 in the published decisions of the hearing examiner, nor did we find it applied in another administrative setting.

Counsel raised the point that we also are 7 8 saying that there is a difference between a testifying and fact witness here, and we do believe there is a 9 difference. Mr. Macaulay will be both, which is mixed 10 fact and expert witness. But with respect to the 11 12 study and his explanation of the study which, again, underlies the -- creates the basis for the special 13 assessments that underlie the role in question, we 14 believe that that is a fact expert role. 15

16 Just like a testifying physician or in a product liability case, the engineer that comes in and 17 describes what he or she did with respect to the brake 18 system that plaintiffs say failed, even to the extent 19 they explain why they did it and defend themselves, 20 they are generally not considered to be testifying 21 22 experts covered by Frye or 702 as opposed to if the defendant in that case were to bring in other 23 testimony trying to support what the company did. 24 25 And we think that, although this is,

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obviously, a little different, it falls in line with 1 2 that. To the extent in the motion when we read it, it really does try to keep out the study itself and 3 Mr. Macaulay's testimony with respect to the study. 4 Ι do anticipate that we'll ask him to opine more 5 generally about his methods and to defend them. 6 At 7 least with respect to the study and what he and his 8 team did for it, we think that that is a fact issue 9 here.

And then on 702, again, not applicable. 10 It's a trial court standard. But even if it were, we think 11 12 that we more than meet that here just on its face and also note that, like all evidentiary rules, there is a 13 concern about having opened the door. Again, 14 objectors and others put the study in. They've asked 15 16 questions about it and think that they've opened the door for -- even if 702 applied, for our side to 17 explain what they did -- what it is and what they did 18 and its significance. 19

And then also I want to note that the -- and this is just -- this is not necessarily in our motion, but it's something that came to mind as I was listening to counsel. Mr. Gordon is the only expert here for the objectors who actually did an appraisal or appraisals, and that's what's required in the case

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law to overcome the presumptions in favor of the
 assessments underlying the role here in the confines
 of a LID litigation.

So I think there's also -- to the extent you 4 wanted to entertain at all the Frye or attack in 5 particular, there is a real question as to whether or 6 7 not -- at least three of the experts who have done 8 appraisal reviews and other high level valuations without actually conducting the appraisals that would 9 be required here to sustain objections, whether or not 10 that would be valid if we were, indeed, in a Frye 11 12 hearing, whether or not that would be enough.

And then my last point is that just that we 13 did conclude our brief by saying that if you were 14 inclined to find any merit in the motion, we don't 15 16 think you should, but it's premature at the least. 17 Because, again, we have not had a chance -- it's axiomatic that you -- all parties don't yet know 18 exactly what Mr. Macaulay is going to say or his team 19 or the other witnesses that we're going to call. 20 And so at the very least, you should wait. 21 22 I don't think that -- I don't see any opportunity for a reply brief in the hearing examiner 23

25 another month to come back later and put in a reply

24

rules.

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We would object to the objectors getting

brief. They chose the timing of when to file this motion, and to the extent that it were refiled, I would say or ask that it would be refiled after all the evidence comes in.

Again, we don't think it has merit. We think 5 6 it should be denied on its face. But if it were to be 7 refiled, I'm trying to look ahead to a situation 8 where, you know, we only have two days to put on our case and two days for cross and then, hopefully, are 9 not battling a motion to exclude evidence mid that. 10 So if it does come back, we would just ask that you 11 12 file that after all the evidence comes in. Thank you.

13 HEARING EXAMINER VANCIL: Thank you. 14 Having heard from both parties, I will issue an oral ruling today. Given the timing of the motion 15 16 in the midst of trying to maintain a remote hearing process for this and other hearings and having had 17 several days dedicated to hearing, I beg the parties' 18 indulgence as I simply go through some notes. This is 19 in no particular order. I will issue an order, 20 21 though, so that we can proceed with the hearing. 22 Hearing Examiner notes that Mr. Macaulay for ABS Valuation prepared a preliminary feasibility study 23 and a final special benefit. He is the appraiser 24 25 identified for the City for its Waterfront LID.

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Objectors have presented expert testimony from
 appraisers Anthony Gibbons, Peter Shorett, John
 Gordon, and Brian O'Connor, and additional testimony
 from others, including Randal Scott.

The motion moves to strike or exclude the 5 expert testimony and final special benefit study of 6 Mr. Macaulay as unreliable and not credible. 7 It 8 states that Mr. Macaulay's final special benefit study fails Frye, Rule 702, and Hearing Examiner 2.17 9 because it relies on fundamentally flawed methods to 10 conclude arbitrary and speculative special benefit 11 12 assessments that are neither actual, physical, or 13 measurable.

14 Under Frye expert testimony is only admissible if it is based on generally accepted methods in a 15 16 relevant professional field and capable of producing reliable results. Alternatively, under 702 an 17 expert's methods or data can be excluded if they are 18 considered unreliable or unhelpful to the trier of 19 fact. Hearing Examiner Rule 2.17 simply indicates 20 that there's an opportunity for exclusion of 21 22 unreliable expert evidence.

Hearing Examiner, having reviewed both the written motions and heard oral argument from the parties, views the motion mostly as a thinly veiled

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attempt at summary judgment at midcourse, which just
 the timing of the motion itself is -- strikes the
 examiner as procedurally inappropriate.

Most of the argument in the motion is directed 4 at standards for review, not of admissibility of 5 evidence, but for review of special assessments and 6 7 the associated appraisal. These are objectors' final 8 arguments or general arguments. And even if this is to be considered a motion for summary judgment, they 9 have not met that standard. Objectors have not met 10 that standard. 11

Mostly, objectors are arguing their case now, and it's really -- it's a dispositive -- attempting to be dispositive without any opportunity for presentation of evidence by the City and/or from the witness that's the subject of the motion.

Much of the motion specifically cites standards that are relative specifically to the LID challenge and really are an obvious attempt to have me rule early. In addition, they've asked for as a remedy for this a directed verdict, which is not even possible in a recommendation hearing.

No authority is cited for applying Frye or the
Evidence Rule 702 in administrative hearing for
recommendation, and no final decision is pending. In

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reviewing the case law, it shows that rejection of 1 2 expert testimony is an exception rather than the rule. They've -- the objectors have cited to the 3 hearing examiner's role as a gatekeeper, but they're 4 associating this as similar to a trial judge. And, 5 again, I think that they're forgetting that this is a 6 7 recommendation hearing, not a final decision. 8 Even so, that gatekeeper role, in a decision-making capacity, is not intended to serve as 9 10 a replacement for the adversarial system. As the 11 court in Daubert commenting on the Frye indicated 12 vigorous cross-examination, presentation of contrary evidence, and careful instruction of the burden of 13 proof are the traditional and appropriate means for 14 attacking shaky but admissible evidence and proceeded 15 16 with 20 days' worth of testimony along those lines, some of it well put. They've got some good experts 17 coming in. We'll speak to that in a minute. 18 19 Hearing Examiner will Rule 2.17 is a broad door. It's certainly a familiar rule that I apply on 20 a regular basis. And the limiting aspect of it, as 21 far as unreliability, really needs to be applied only 22

in cases where it's obvious and easily established that it's a matter of law, a clear matter of law or commonly accepted fact, that it's -- the item is

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unreliable, but not on a defined case like this, not
 on a central document, not on the central issue and
 witness for the entire case.

And, frankly, objectors have benefited strongly from the examiner's practice under this rule and others to allow full admittance of everything from hearsay to whatever study you want and not just objectors that are arguing today, but the 400 others that will be affected by any decision that will come out of this.

11 Hearing Examiner finds at this point that the 12 objectors' witnesses are not shown to represent industry standards for special assessment appraisals. 13 Several of the appraisers identified have minimal 14 experience in an area like this. They can certainly 15 16 speak to these types of appraisals, and I've heard 17 those arguments. But the testimony has certainly not risen to a level equivalent to peer review in a 18 litigious setting. 19

In some cases, objectors' witnesses didn't even match the level that they are being attributed to having claimed in this motion. For example, the -there's a reference in the motion to exceeding a f percent rule -- it's 5 percent discretion. There's a reference to -- sorry. Let me check my notes on

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1 this and make sure I can articulate it clearly for 2 you.

There's a reference to a -- the benefit falling below a margin of error of more than -- of less than 5 percent. This margin of error of 5 percent is identified in the motion as -- discussed 7 as a set rule. However, none of the objectors' 8 witnesses have treated it as such. It's a rule of 9 thumb.

Mr. Gibbons, in his testimony on February 24, 10 identified six primary points, three of which he did 11 12 indicate that he believes the appraisal does not meet industry standards. Three others he indicated were 13 judgment issues for an appraiser. A failure to 14 identify how this appraisal could fall within a margin 15 16 of error less than 5 percent was identified on that 17 date by Mr. Gibbons as a judgment call. It was not identified as a failure to meet industry standards. 18

19 Similarly, Mr. Gordon has identified both --20 both he and Mr. Gordon identified this margin of error 21 as something that's a rule of thumb, that there could 22 be evidence to show a smaller margin of error, but 23 that's the crux of the issue. That's the crux of the 24 argument that we have here that's presented by both 25 parties arguing over this. Is there evidence to show

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a margin of error less than 5 percent? In some cases,
 very small percentages.

None of them said that you couldn't go below that number. They only said that you needed to have the evidence. They argued that the evidence wasn't there. They didn't see it. There needs to be a chance for Mr. Macaulay to present that, and let's see what he's got to say.

9 All of the appraisers presenting testimony so far have had -- have made it clear that professional 10 judgment is a significant part of their trade. 11 The 12 objectors' witness Mr. Gordon has cited at least a couple times, I think, his indication, that if you get 13 six appraisers together, you get eight answers. 14 And so trying to find that four appraisers who come into 15 16 the room indicated they don't like what the City's appraiser has done seems like that's par for the 17 course with that standard for their industry, not as a 18 set standard that the City appraiser should be simply 19 removed from the hearing and not have an opportunity 20 21 to present.

Similarly, objectors' experts often simply didn't even know what information Mr. Macaulay used informing his final benefit study, either because it didn't come out during deposition or it's not there.

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But saying you don't know what he did doesn't mean that you know it was wrong. It simply means you don't know.

And so, again, that points to the need for the 4 hearing examiner and the counsel to benefit from the 5 6 information that can be provided by Mr. Macaulay so it 7 can be evaluated in the context of the arguments 8 raised. At one point, even just two days ago, Mr. Gordon specifically denied a question put to him 9 of methodology versus data. The question was about 10 was the method that Mr. Macaulay used wrong? 11

He said, While I don't think the method was wrong. This is just as an aspect of the appraisal, but I think the data was wrong.

And so, again, under Frye, you know, the use 15 16 of bad data, that's not enough to get him out as a 17 witness. The objectors have argued that his methodology simply doesn't meet accepted methods. 18 I think, again, their own witnesses have not provided 19 evidence to support that, and that's what they're 20 relying on. 21

Lastly, striking the final benefit study would remove the basis for the objectors' arguments in some cases, in many cases. It would also deny the right of cross-examination to many objectors, including those

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presenting the motion who up to this date have 1 2 described cross and the right of deposition of Mr. Macaulay as crucial to their cases. 3 But now they're suggesting, well, no, we can completely remove 4 him from the hearing and not be heard. 5 6 I hear and understand and respect the 7 arguments were made by objectors. They've had 20 days 8 to do that. I look forward to them concluding their case today, and I look forward to hearing from 9 10 Mr. Macaulay and hearing the other side so we can go 11 through it. There's a lot of questions that have been 12 raised that the process is better served by the opportunity to have him present, give evidence and 13 14 testimony, than simply excluding at this time. 15 On the above basis that I've described, the 16 motion is denied. 17 With that, we proceed with objectors' case. 18 Do we -- we had a potential witness that had been scheduled originally for 10:00, but we had checked --19 I asked to check to see if he could come on a bit 20 earlier. If that's not possible, we can adjourn until 21 10:00? 22 MR. LUTZ: Mr. Examiner, this is Jerry 23 24 Lutz. We will get in touch with Mr. Crompton --25 Dr. Crompton. He thought he could potentially be

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| 1 | available as early as 9:30. His class went until |
|----|--|
| 2 | 9:00, 11:00 Central time. But in order to do that, I |
| 3 | would suggest a short recess, and we could e-mail |
| 4 | Galen when we're ready to come back on, partly just to |
| 5 | make sure we've got the technology organized on our |
| 6 | end. He has an assistant who is managing the Zoom for |
| 7 | him because he's not as facile with the technology. |
| 8 | HEARING EXAMINER VANCIL: Okay. |
| 9 | MR. LUTZ: So starting at 10:00 might |
| 10 | be the most appropriate, or we could say 9:50. |
| 11 | HEARING EXAMINER VANCIL: Sure, gain a |
| 12 | few minutes. Do you have any other witnesses today |
| 13 | besides this one at 10:00, or are we concluding with |
| 14 | this witness? |
| 15 | MR. LUTZ: We are concluding with this |
| 16 | witness and a number of other declarations from other |
| 17 | witnesses. |
| 18 | HEARING EXAMINER VANCIL: Right. |
| 19 | MR. LUTZ: And then we were |
| 20 | anticipating a closing argument if there's time. |
| 21 | HEARING EXAMINER VANCIL: We can make |
| 22 | the time for that if that's how you want to do |
| 23 | closing. If you want to do oral closing today, is |
| 24 | that what you would like? |
| 25 | MR. LUTZ: We have we're filing a |
| | |

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closing brief, because that was our understanding of 1 2 your process. But to the extent that we have extra time, I would propose a short closing. 3 4 HEARING EXAMINER VANCIL: Okay. Yeah, 5 the opportunity for written closing is just an 6 opportunity. It wasn't required. But if you're 7 taking advantage of it, that's fine. If you want to 8 add something orally because that's the objectors' preferred opportunity to add that along, we can -- I 9 believe we'll have time to accommodate. But let's see 10 how the witness goes today. I don't want to curse us 11 12 by thinking it will go the speed that I think it will. But let's -- let's -- let's just convene at 13 I think that will give everyone enough time to 14 10:00. breathe and get started at 10:00, and we'll start at 15 16 the top of the hour. So we'll take a short recess and see you at 10:00. 17 MR. LUTZ: Megan said she couldn't 18 19 hear. 20 MS. LIN: Actually, I just have one housekeeping question, and it might make sense since 21 22 we've got a moment right now? 23 HEARING EXAMINER VANCIL: Sure. 24 MS. LIN: So, actually, it's two 25 questions. We just filed the closing brief, and along

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Page 28 with that, we filed all of the rest of our supporting 1 2 declarations from the property owners. Is that sufficient to make those property owner declarations 3 part of the record, or would you like us to also 4 5 submit them as hearing exhibits? HEARING EXAMINER VANCIL: It's probably 6 7 best if we mark them by exhibit with exhibit numbers. 8 How many were submitted today? 9 MS. LIN: In terms of declaration, there was eight, I believe. 10 HEARING EXAMINER VANCIL: 11 12 Mr. Edlund-Cho, remind me where we are in our 13 exhibit list. I think it was 93 or 94. 14 MR. EDLUND-CHO: Yes, I believe 94 has been admitted, and according to the April 16 exhibit 15 16 list, we should end at 102, not including the 17 declarations that Ms. Lin had just sent about five 18 minutes ago. 19 HEARING EXAMINER VANCIL: So I'm sorry. We have -- I heard another issue come up. We have 20 21 exhibits that have not yet been admitted up through 102? 22 MR. EDLUND-CHO: Yes. I believe those 23 are intended for the examination of Dr. Crompton 24 25 today.

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HEARING EXAMINER VANCIL: A]] 1 I see. 2 right. So if we want to stick with the ordering -numbering identified by objectors, we would -- we 3 could label the declarations 103 through --4 5 MR. EDLUND-CHO: 110 or 111, I believe. HEARING EXAMINER VANCIL: 6 Yeah, 7 whatever that is. Let's do that. Ms. Lin, if you 8 want to identify them by name, then I can just give you a number, and we'll have them numbered on the 9 record and can hear if there's any objections. And we 10 11 can proceed that way. 12 MR. EDLUND-CHO: Yes. You know, I can update the exhibits during our break. I think 13 14 20 minutes should be enough time. 15 HEARING EXAMINER VANCIL: That's fine. 16 Yeah, we're just going to start with new exhibit 17 numbers. So there's no need to renumber the ones that they will use for the upcoming witness. 18 19 MS. LIN: And then the last housekeeping, we recently received word from the City 20 yesterday that they are okay with us filing 21 22 Mr. Macaulay's underlying spreadsheets as part of our 23 case. 24 We would just -- we could probably rush to do 25 it today, but we kind of wanted to run it by our

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clients, at least for some of the hotels. And so the 1 2 City has informed us that they don't oppose us holding the record open just for the submission of the 3 spreadsheets, and if the hearing examiner is okay with 4 5 that, we would just request that the record be held open just for that limited purpose. 6 HEARING EXAMINER VANCIL: I think that 7 8 would be useful, A, to have those introduced, and I'm glad we're able to do that since they have been 9 referenced in testimony. It would be helpful to the 10 examiner if in that submission I not just get a stack 11 12 of documents. What I would ask for is -- so it's the -- is it what has been relied on in testimony or 13 14 am I getting the whole data dump? 15 MS. LIN: You're going to get more than 16 what has been relied on in testimony. We've chosen a few of the spreadsheets to discuss in the testimony 17 because it's difficult to walk through a spreadsheet 18 verbally. So you will be getting more than what we 19 20 have discussed orally. HEARING EXAMINER VANCIL: What would be 21 more useful to me is -- proceeding along those lines, 22 let's get the data in, since it's more simple to keep 23 it all in a single document, but something -- since we 24 25 didn't -- rather than going back through and listening

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to a bunch of videos to figure out where you were --1 2 and I don't know if you identified during the presentation with witnesses where in the -- that data 3 4 you were referencing. 5 It would be helpful if there was some type of 6 organizing note that came with it identifying which 7 sections have been relied on, when, and by which -- in 8 association with which witness, mostly Mr. Gordon, I believe, but it's what case number was it brought up 9 under. 10 As I recall, mostly what I recall is what we 11 12 did recently, and that was where you were referring to sheets based on a single case and property, and so 13 those that were raised in that manner in particular 14 would be helpful to flag in some manner in a note, and 15 16 I would ask that you develop the note to go with it. 17 This is not meant to be an opportunity for additional argument or presentation of evidence but simply to 18 organize and reference back to what's already been 19 20 presented. And so what I would ask is that if you draft 21 22 that, you present it to the City first so they can take a look at it and say, yes, this is -- you know, 23 make sure there's no dispute over what's being 24 25 submitted. If you can't achieve that, you can all

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come back to me and say here's our dispute with what's 1 2 being submitted or we need further guidance from the examiner, and I'm happy to do that. 3 But seeing how counsel on both sides have been 4 able to work through various issues like this in the 5 past, I'd like to ask that you draft that note, 6 7 explanatory note of what's been used, move that by the 8 City, and if that can be mutually -- if they can accept that that's going in with it, that would be 9 very helpful to me. 10 11 MS. LIN: Okay. That makes sense to 12 We've been getting the hearing transcripts for me. these hearings about one to two weeks later, and so it 13 would be actually helpful to have those hearing 14 transcripts to identify the portions. So I would just 15 16 ask that the deadline for these be after release of those hearing transcripts to give me probably 17 sufficient time to look through those and identify 18 19 those portions of the record. 20 HEARING EXAMINER VANCIL: And for the Examiner, there's no urgency that it come in on any 21 22 particular timeline. So will you let me know -- can you let me know now and we'll set the deadlines for 23 24 that? How much time do you need? 25 MS. LIN: Once I get the hearing

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| 1 | transcript, I so let's see. We're at the 5th | |
| 2 | the 14th was the last day that they were discussed. | |
| 3 | So if we get the hearing transcript on the 28th, then | |
| 4 | maybe a week for me to come up with something and then | |
| 5 | to send to the City, so maybe May 5. | |
| 6 | HEARING EXAMINER VANCIL: That's fine. | |
| 7 | Yeah. So I'll look for them May 5. I'm not sending | |
| 8 | any type of procedural order out requiring them to be | |
| 9 | in by the 5th. If there's going to be an issue with | |
| 10 | that from either party, simply you can alert the | |
| 11 | Examiner, and we can reconvene if it's necessary to | |
| 12 | address anything. | |
| 13 | Mr. Filipini, any comment on what we've just | |
| 14 | discussed and how that's what I've asked for? Is | |
| 15 | there anything else that the City needs or comment on | |
| 16 | what we just discussed? Or | |
| 17 | MR. FILIPINI: Sorry. I couldn't | |
| 18 | unmute there. No. That all makes sense. Thank you. | |
| 19 | HEARING EXAMINER VANCIL: Thank you. | |
| 20 | MR. LUTZ: Mr. Examiner, now that we've | |
| 21 | taken just a couple minutes towards 10:00, I was | |
| 22 | hoping maybe we could have a couple more minutes to | |
| 23 | get organized with Dr. Crompton. So maybe 10 after? | |
| 24 | HEARING EXAMINER VANCIL: Yes. And I | |
| 25 | apologize. Ms. Lin, you raised two issues. Did you | |
| | | |

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get them both addressed? 1 MS. LIN: Yes. We will be submitting 2 the declarations as exhibits to the hearing, and we 3 4 will be holding the record open for the limited 5 purpose of submitting Mr. Macaulay's spreadsheet with an explanatory note by May 5. 6 7 MR. LUTZ: I'm sorry. 8 HEARING EXAMINER VANCIL: Sorry, 9 Mr. Lutz? 10 MR. LUTZ: And I just wanted to make sure because we kind of let it drop in the middle 11 12 there, there is also going to be a trailing declaration from Mr. Gordon submitted by midnight on 13 the 21st with respect to the March complete STAR 14 15 reports. 16 HEARING EXAMINER VANCIL: I think we 17 already have an order in the record on that schedule. 18 MR. LUTZ: Yes. Correct. Yes, there 19 is an order in the record. 20 HEARING EXAMINER VANCIL: All right. Let's address getting the declarations numbered at the 21 22 end after we finish the next witness so we can stick with the numbering and it makes sense. And that gives 23 you the remainder of this time to prepare with the 24 25 witness, and we're reconvening at, what, 10:10? Okay.

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1 10:10, we reconvene. Thank you. (A break was taken from 9:46 a.m. to 2 10:11 a.m.) 3 4 HEARING EXAMINER VANCIL: We return to 5 the record. Just a note for parties, when we take 6 breaks, we are not on the record. We're not 7 recording, but anyone can hear you who is part of this 8 meeting. So I may have my -- you can't hear me and you can't see me, but anything you say near your 9 10 microphone, if you're not muted, is coming into my living room. So just be aware of that. 11 12 We have -- Ms. Thompson, are you on for the 13 City? 14 MS. THOMPSON: Yes, I am. 15 HEARING EXAMINER VANCIL: Okay. So it 16 looks like we're ready to go then. 17 Mr. Thomas, please state your name and spell it for the record. 18 19 DR. CROMPTON: My name is John L. 20 Crompton, J-O-H-N, L, C-R-O-M-P-T-O-N. 21 HEARING EXAMINER VANCIL: And do you 22 swear or affirm the testimony you provide in today's 23 hearing will be the truth? 24 THE WITNESS: Yes. 25 HEARING EXAMINER VANCIL: I'm sorry.

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Page 36 Your screen shows a different name of Darby Thomas but 1 2 now I understand. DR. CROMPTON: Ms. Thomas is my 3 assistant, and she makes the technology work, sir. 4 5 HEARING EXAMINER VANCIL: Excellent. Just a couple items on protocol, I assume, 6 7 Mr. Lutz, you are proceeding with question/answer? 8 MR. LUTZ: Correct. 9 HEARING EXAMINER VANCIL: And so, Mr. Crompton, what you'll want to do is make sure that 10 11 your eyes remain on the video on the camera. Ιf 12 anybody signals with a hand, it means they can't hear you, and you should stop, either because your audio is 13 not coming through or we need to make sure that their 14 connectivity is established. 15 16 If an objection is raised by the City, and that would be Ms. Thompson indicating objection, 17 raising a hand again, please stop your testimony. 18 You'll be indicated whether you can -- when or how or 19 if you can proceed with regard to that question. 20 21 DR. CROMPTON: Thank you. 22 HEARING EXAMINER VANCIL: Does any party have any questions about how they're proceeding 23 or whether their technology is working or process as 24 25 we go into our witness?

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Page 37 1 MR. LUTZ: No. 2 MS. THOMPSON: No from the City. 3 HEARING EXAMINER VANCIL: Hearing none, Mr. Lutz, your witness. 4 5 EXAMINATION 6 BY MR. LUTZ: 7 Dr. Crompton, could you describe your Ο 8 educational background? 9 Yes, sir. I did my undergraduate with Α Loughborough College in England. I did a master's 10 11 degree at University of Illinois in 1967, '68, a 12 degree in business management, which is the British equivalent in those days of an MBA before they came up 13 with MBAs, back in 1970 at Loughborough University. 14 15 And I have a Ph.D. from Texas A&M University in 1977. 16 0 And what's the focus of your Ph.D.? 17 Α My Ph.D. is in recreation resources 18 development. 19 Are you -- could you describe your teaching? 0 20 I teach in the fields of marketing and Α 21 finance, and then I apply those techniques to -- to 22 the field -- to recreation, parks, and tourism 23 sciences. 24 And your current employment? 0 25 Α I'm employed by Texas A&M University and have

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been on the faculty here since 1974. 1 Okay. And you mentioned it, but what are your 2 0 primary areas of research and teaching? 3 4 Α My primary areas are in marketing and 5 financing in the context of recreation, parks, and tourism. 6 7 And that's both for research and for teaching? Ο 8 Α Yes, sir, that's correct. 9 Okay. Now, you're a university-distinguished 0 professor. Can you tell us what that's about? 10 11 I was appointed university-distinguished Α 12 professor in 2000. There are 4,000 faculty at Texas When I was appointed in 2000, there were 37 of 13 A&M. us who had been awarded that rank. And I think we're 14 up to about 70 now. A&M has done some very good hires 15 16 and Nobel Prize people and so on in the last 20 years, 17 so the number has increased. But it's an indication that one is leading 18 one's field in research. There are really two key 19 criteria. One is that you are in the top 2 percent in 20 your field of research in the world. The second, much 21 more important in criterium, is that you have changed 22 the narrative, the research narrative, in your field. 23 So your work is not just built on what somebody else 24 25 has done, but you have established a whole new

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1 dimension in the research arena.

2 Q Okay. And do you have any other honors or 3 awards from the university?

A Well, if you're around a place long enough, several kinds of good stuff happens. But I'm -- for teaching I'm a presidential professor of teaching excellence each year. The university recognizes two faculty for their excellence in teaching with this presidential title, and I was awarded that back in about 2006, I think.

11 And then we are a land-grant school, as you 12 are aware. So we have responsibilities in teaching, 13 research, and service. We were very blessed at this 14 university to have George H. W. Bush to have his 15 library here. Bush was personally engaged a lot in 16 the university. In fact, he had an apartment here at 17 the university.

And in 2002 Mr. Bush presented me with his annual award for contributions in public service. So I think -- out of the 4,000 faculty at A&M, to the best of my knowledge, I think I'm the only individual who has received the university's top award in all three areas.

24 Q The three areas being teaching, research, and 25 service?

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1 A Yes, sir.

2 Now my screen just went blank, one second. 0 So please describe the focus of your research. 3 Well, as a senior researcher, your mission 4 Α 5 really is to identify research programs. In my career I've had, depending how you count them, six research 6 7 programs. And what happens is you identify a problem 8 which you think is worth investing a significant effort in. And, typically, you'd spend 15, 20 years 9 sort of doing projects that fit into that project and 10 11 into that program until you've got a way of where to 12 go and your solution. So, currently, right now I have essentially 13 two major programs. One has to do with this business 14 about the impact of property values on recreation 15 16 parks, water amenities, and so on. And the second has to do with the application of behavior economics 17 techniques to the field of public sector and pricing. 18 19 And so can you talk about your publications 0 related to tourism and recreation? 20 My career is a little different from many 21 Α 22 peoples in that I have worked in both areas. For historical reasons, they have emerged differently in 23 academia. And so my degree was in recreation 24 25 resources development, but my thesis, my dissertation,

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there was developing a model of how tourists make decisions, for instance, the decision process. It was a pioneering piece.

It was, I think it's fair to say, a foundation piece for research and a tourism reason for the next 20 years. If you look at the research of those next 20 years from about the 1980 to about 2000, you find that, invariably, I'm frequently cited. And so I've had that tourism slant all of my professional life.

However, I've elected to go my teaching 10 efforts primarily in the field of recreational parks, 11 12 and if I have a reputation in North America and the U.K., it would be in parks and recreation services. 13 If I have a reputation, particularly in Southeast 14 Asian or around Europe, it would be in the field of 15 16 tourism. But my teaching has been primarily in the field of parks and recreation. 17

18 Q Do you have any upcoming or recently published 19 materials?

A That's an ongoing saga when you run a research program. There are always five or six, you know, articles in review somewhere or other in, you know, whatever. And so, yeah, I mean, there's an ongoing flow. Typically, I would do five to six, you know, publications a year.

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| 1 | When I I looked it up before this. My | |
| 2 | citations at this point are somewhere north of 41,000. | |
| 3 | My work has been cited in something over 41,000 other | |
| 4 | scientific publications in my career. I have | |
| 5 | something called an H Index of 82. That means at | |
| б | least 82 of my articles it means 82 of my articles | |
| 7 | have been cited at least 82 times. | |
| 8 | And then I have what's called an I-10 measure | |
| 9 | in which says 220 of my articles have been cited at | |
| 10 | least 10 times. So it's an ongoing process. So | |
| 11 | there's always articles in the queue, yeah. | |
| 12 | Q Okay. So what other roles do you have outside | |
| 13 | of your teaching roles at A&M? | |
| 14 | A Well, I have since I've been in this | |
| 15 | community, I've always been engaged in civic life of | |
| 16 | our city. And from my various pro bono sort of | |
| 17 | contributions to the city over the 20-, 30-year | |
| 18 | period, in 2004 the city named a park in my honor, | |
| 19 | John Crompton Park, which is a delight. It's a | |
| 20 | 15-acre neighborhood park which I pass on my driving | |
| 21 | to school every day which is very nice. | |
| 22 | And then, serendipitously, without any really | |
| 23 | intent on my part, I found myself elected to the city | |
| 24 | council in 2007. I served on the council for four | |
| 25 | years until 2011. It was a challenging time. During | |
| | | |

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that time I -- for various reasons, I competed and won three elections in just that short period of time. It was very confrontational. It was the order of the tea party, and it got to be very nasty. This national dichotomy we have now came all the way down to the local level. When I finished my term, my wife

7 made it very clear I was done with politics. I would
8 not be doing that again.
9 However, time heals all things. People have

fresh eyes, and I have run for city council again. 10 And lo and behold, I competed last November against an 11 12 incumbent, and I prevailed. And so here I am back in for another three years on city council. So our city 13 of College Station has 120,000 people. We have just 14 over 1,000 full-time employees, which is 373 million 15 16 this year. There are seven members on the city council. 17

We all run citywide, and so my academic work is many times filtered through a political spectrum. And it's very nice to write white papers about what should be as an academic, and there's a certain reality which comes in on you when you serve a political life as well, which tempers those perhaps some more idealistic views.

25

Q And so as part of your -- do you have council

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assignments that pertain to taxes or parks? 1 2 A Yeah. I mean, my -- on account of with just seven of us, of course, you all have to take 3 responsibilities. My particular responsibilities, I'm 4 sort of the council's lead person on our conventions 5 6 and visitors bureau. We have a bed tax which 7 (inaudible) of about 6 million a year which we 8 allocate through CBP. And then I'm also -- heads up 9 on the county's economic development committee. 10 0 Thank you. Do you have any other relevant 11 employment prior to your A&M assignment that is worth 12 talking about? Well, as I said, I did a degree at the 13 Α University of Illinois in 1967/'68. I did it in 14 something called recreational park administration, 15 16 which universities in that era did not do practical If you wanted to do a degree in, for example, 17 topics. your own field of law or accounting or any of these 18

21 appropriation, you worked with a firm, you passed the 22 exams at night school and so on. Universities did 23 traditional (inaudible) things. 24 I had done a senior thesis for college on

apprenticeship, and you said articles of

19

20

practical professional challenges, you did it through

24 I had done a senior thesis for correge of 25 post -- post-university recreational activity. When I

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1 saw this program at the University of Illinois, which 2 was recognized as being the best in the United States 3 at this time, I decided that's what I wanted to do. 4 So I went to University of Illinois for a 16-month 5 period and got that degree.

6 I went back to England, and, of course, so the 7 English hears a degree in parks and recreation from America has all kinds of trivial connotations. And so 8 9 I did a -- I did an MBA -- equivalent MBA degree in the States. And when I had done that or when I was 10 11 doing that. I stopped and thought, you know, 12 Crompton, you're the only person in the U.K. with a degree in parks and recreation out of 60 million 13 people. 14

15 And so serendipity happened again, and I partnered with -- the gentleman was a senior professor 16 17 at the business school of A&M -- I'm sorry. At Loughborough University, and he brought in a gentleman 18 who the previous year had retired as the president of 19 university. And so the three of us established a 20 company called Loughborough Recreation Planning 21 22 Consultants, and Doug Haselgrave and Jeffrey were, of course, the rainmakers who generated business. 23 I'm just a kid straight out of school here almost, but I 24 25 was the person who did the business in the company.

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Page 46 It was one of these times of being in the 1 2 right place at the right time. And when I sold my share of the company when I was headhunted by A&M to 3 come out here in 1974, we had 25 full-time people, 4 10 part-time people. We were the largest consulting 5 business in the parks, recreation, and tourism field 6 7 in northern Europe at that time. 8 0 Thank you. Now let's move on to your work in this case. Have you reviewed Mr. Macaulay's final 9 10 special benefit study? Yes, sir. 11 Α 12 Ο The entirety of it? Yes, sir. I read the whole document. 13 Α 14 What about the addenda? 0 15 That whole thing about 6,000 values, I Α Yes. 16 skipped that. But there were some parts there -- I don't know if they were identified in his report or I 17 picked them up subsequently, but there were 18 representations of what the LID would look like or 19 what the recreational components would look like. 20 And there were photographs and so on, so I did review 21 those as well. 22 All right. Thank you. 23 0 24 So can you talk generally about the focus of 25 your review of the final study as it pertained to your

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1 work?

2 A Let me back up, sir. You approached me and brought this to my attention and asked if I would be 3 interested in participating, and because of my 4 visibility, longevity, or whatever, you know, over the 5 years I've been approached many, many times by groups 6 7 who are engaged in legal activities through -- to 8 engage on their behalf or whatever. 9 I'm very suspicious of those, because, for the

10 most part, they want me to be an advocate. And once 11 you become an advocate, it means you cherry pick for 12 the bits and pieces that suits inflation. I have high 13 visibility and a reputation I value as a social 14 scientist. And so generally my response to those 15 requests has been I'm not going to do that.

Now, this was different because here my credibility as a social scientist was really being challenged, because in my view, my work was being used in what I thought was an inappropriate way. And so I took upon -- I agreed to participate in that because I thought my work was being misapplied.

22 Q Okay. Thank you.

And so the focus of your review was -- was on Mr. Macaulay's references and interpolation of your research?

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And that's a fairly narrow brief. 1 Α Yes. My 2 concern was how is my work being used by Mr. Macaulay, and is it being used appropriately? That was why I 3 agreed to participate in this. 4 5 Q Okay. Thank you. So you mentioned you reviewed the final 6 7 benefits study. Can you talk about what else you 8 reviewed in the course of developing your opinions? 9 Well, I have the Macaulay study. I think I Α had Mr. Macaulay's deposition that he made at some 10 point or other which was sent to me. I requested a 11 12 GIS map of the site done in a particular way that I specified. And I have the representations of the --13 of the LID, the current situation before the LID and 14 the LID photographs. So I think those were basic 15 16 documents that I was given through you. 17 Ο Okay. And you did prepare a report with your 18 findings. Did you work on it yourself or were others involved in preparing the report? 19 No others were involved. 20 Α MR. LUTZ: So, Mr. Examiner, I'm not 21 exactly sure of the protocol. This -- Dr. Crompton's 22 report has been marked as Exhibit 94 to my 23 understanding. And we'd like to be able to ask 24 25 Dr. Crompton to authenticate it and then admit it for

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the record. 1 2 A Am I -- yeah. That's my report. HEARING EXAMINER VANCIL: All right. 3 4 Let me make sure I've got a copy of it. 5 Okay. I have a copy and it's opening now. It's been marked as Exhibit 94. Are you seeking to 6 7 have it admitted now or just you want it marked? MR. LUTZ: Well, if we can admit it, 8 that's great. If you want to wait to hear the 9 10 testimony and then admit it, we can do it later. 11 HEARING EXAMINER VANCIL: Typically, admission can face an objection, and you may want to, 12 you know, establish foundation and that type of thing. 13 So when you seek admissibility is up to you. Are you 14 moving for that now, or are you waiting? 15 16 MR. LUTZ: Yes, unless Ms. Thompson has 17 any objection. HEARING EXAMINER VANCIL: Is there an 18 19 objection to Exhibit 94? 20 MS. THOMPSON: Apologies. My internet service just cut out a little bit. So I missed the 21

HEARING EXAMINER VANCIL: Not much.
There's been a discussion -- I'm not sure of when you
cut out, but, essentially, the discussion was about

last, like, minute or two of the discussion.

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Page 50 whether there was a 94 that had been submitted and the 1 2 item -- and whether the item was Mr. Crompton's report. He testified that it was his report, what's 3 been marked as 94. And Mr. Lutz has asked to move at 4 this time for admissibility, and I'm asking if there's 5 an objection to 94. 6 7 MS. THOMPSON: Sorry. I'm just 8 reviewing a copy of the exhibit. 9 Okay. No objection. 10 HEARING EXAMINER VANCIL: Ninety-four is admitted. 11 12 MR. LUTZ: Thank you. 13 (Exhibit 94 was admitted.) 14 BY MR. LUTZ: So, Dr. Crompton, before we get into the 15 Ο 16 details, your report identifies a number of ways that 17 you disagree with Mr. Macaulay's use of your research. MS. THOMPSON: Objection, leading. 18 19 MR. LUTZ: And I'm just going to 20 highlight the topics so that we can go through them one by one, but I thought I would summarize them 21 22 before we start the exam. The --HEARING EXAMINER VANCIL: Objection --23 24 MR. LUTZ: Go ahead. 25 HEARING EXAMINER VANCIL: There was an

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1 objection?

| 2 | MD LITTZ: At this point Mr. Examinar |
|----|---|
| | MR. LUTZ: At this point, Mr. Examiner, |
| 3 | I'm just trying to set an outline of what's to come |
| 4 | based on what's in the report that's been admitted, |
| 5 | the different the eight different major topics that |
| 6 | are coming. So I was just going to summarize them |
| 7 | before we delved into them. |
| 8 | HEARING EXAMINER VANCIL: I'm going to |
| 9 | mute you for a second so I can talk. |
| 10 | The question was the objection was to you |
| 11 | raising a question to Mr. Crompton. If you're just |
| 12 | doing an outline to me, that's fine. But if you |
| 13 | present it in the form of a question to Mr. Crompton, |
| 14 | then maybe we've got an issue. |
| 15 | So please clarify. Are you just giving some |
| 16 | indication to the examiner how you're proceeding? Do |
| 17 | you have a question? What are you doing? |
| 18 | MR. LUTZ: This is a summary for the |
| 19 | examiner before we start Dr. Crompton's |
| 20 | question-answer testimony about the eight different |
| 21 | major topic areas that are going to be covered. |
| 22 | HEARING EXAMINER VANCIL: That's fine. |
| 23 | BY MR. LUTZ: |
| 24 | Q The first area is Mr. Macaulay's use of |
| 25 | research that is now that has been updated. |
| | |

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The second is the application of 1 2 Dr. Crompton's work to different property types that were not studied. 3 The third is the characterization of the LID 4 5 improvements by Mr. Macaulay as they would be 6 addressed in the types of research that Dr. Crompton 7 is involved in. 8 The fourth is the calculation of distances to which benefits might be expected. There's a subset of 9 that that is a feet versus blocks concept. The park 10 quality scale in Mr. Macaulay's final benefit study, 11 12 his analysis of the effects of disamenities, and, finally, an economic -- behavioral economics principle 13 called proximate principle and confounding effects of 14 water views and other potential value enhancers on the 15 16 analysis of potential park benefits. 17 And so with no further adieu --Mr. Lutz, may I just interject? 18 Α 19 Yes, certainly. Go ahead. 0 20 (Inaudible) is with the report was about Α 21 prospect theory, not proximate. 22 Oh, I'm sorry. Right. Prospect theory, not 0 proximate. It shows I shouldn't have done that. 23 At any rate, it's the behavioral economics theory of 24 25 prospect theory.

| | | Page | 53 |
|----|--|------|----|
| 1 | So with that introduction, Dr. Crompton, let's | | |
| 2 | move on to each of those topics. Can you describe | | |
| 3 | your understanding of Mr. Macaulay's references to | | |
| 4 | your research in his final benefit study? Let's start | | |
| 5 | with your 2001 article published in the Journal of | | |
| 6 | Leisure Research. Please describe that article. | | |
| 7 | A It was what I term a benchmark article. As I | | |
| 8 | indicated earlier, my career has been about | | |
| 9 | investigating research programs, developing research | | |
| 10 | programs. Historically, the parks the rationale | | |
| 11 | for other parks, if you go way back to the history in | | |
| 12 | the 1900s, the rationale was that the impact of parks | | |
| 13 | on property values generated sufficient additional | | |
| 14 | revenue from to the tax base, but the revenue, in | | |
| 15 | fact, paid for the cost of the park. | | |
| 16 | And there's a long history of that | | |
| 17 | conventional wisdom right from Olmsted on Central Park | | |
| 18 | and the British parks of the 1800s and so on. And | | |
| 19 | that had been conventional wisdom for a while. It | | |
| 20 | occurred to me when I was sort of investigating this | | |
| 21 | and I found out that there had been very little | | |
| 22 | empirical research in this area. It was conventional | | |
| 23 | wisdom, but nobody had done a research program in this | | |
| 24 | area. | | |
| 25 | It was fundamental to the rationale for the | | |
| | | | |

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| 1 | benchmarking study? |
|----|--|
| 2 | A As I said in the abstract of that article, |
| 3 | it's a point of departure. You know, we generated |
| 4 | some averages, if you like, as points of departure. |
| 5 | Now, the problem with this kind of work is it is |
| 6 | always context specific. Every context is different. |
| 7 | And so but when you're researching what's |
| 8 | an impact on public parks (inaudible). You've done |
| 9 | this work, Crompton. How does it apply in my |
| 10 | community? Well, here's some average uses of point of |
| 11 | departure, but always you qualify it and say, yeah, |
| 12 | the average is, but your situation is probably |
| 13 | different. This is a point of departure, and that's |
| 14 | the qualification that I put in. |
| 15 | Q Okay. So what did your benchmarking show |
| 16 | about potential value impacts? |
| 17 | A So if I quote from the abstract summary, it |
| 18 | says: As a point of departure, the study's results |
| 19 | gives a positive impact of 20 percent on property |
| 20 | values abutting or affronting a passive park area is a |
| 21 | reasonable starting point. If it is a heavily used |
| 22 | park catering to large numbers of active recreation |
| 23 | users, then the proximate value increment may be |
| 24 | minimal on abutting properties when they reach |
| 25 | 10 percent in properties two or three blocks away. |
| 1 | |

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In other words, if you're located next to a 1 2 property that has ball fields and lights and traffic and congestion and litter and lots of people and so 3 on, it probably depreciates your property. Once 4 you're a couple of blocks up and you don't have that 5 adjacent noise and disamenity, then perhaps you get 6 7 some gains from it. That's what this finding is 8 saying.

9 Q So let's move from the 2001 study to 10 Mr. Macaulay's references attributed to you to a 2014 11 study. Can you discuss that reference and your 12 understanding?

A Well, there was no 2014 study. I think on Mr. Macaulay's part, that was probably just a typographical error. There was a report I did in 2004. And it was not an update of the 2000 data --2001 scientific report.

The National Recreation and Park Association 18 is the national professional organization for this 19 group and for this field, and they have about 40,000 20 They approached me, and they said this is 21 members. 22 fundamental for parks. We've had it for 150 years, and you've written about scientific stuff. We need to 23 24 communicate with our people in the field what your 25 findings are.

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And so I really repackaged the scientific 1 2 publication for a professional audience. Take out all the methods. Take out all the jargon, you know, and 3 use it in layman's kinds of terms. Now, in fairness, 4 it wasn't (inaudible) parks section of that book, and 5 that book is something called The Proximate Principle 6 7 The parks section of that book uses exactly the here. 8 same data I put in the scientific publication. There is no difference. It's the same scientific stuff; 9 10 however, it also extends beyond the parks. 11 Because at the same time that I was doing work 12 in parks, we were benchmarking trails and water amenities and golf courses and so on. So the book 13 also included chapters and sections on what the 14 science benchmark studies in those areas had found and 15 16 put them in layman's terms. So it was a comprehensive 17 package. Q Okay. And your report on that talks about a 18 plug-and-chug. Can you tell us what that's about? 19 20 Well, people call and they want to know how Α does this apply to my area. And as I said earlier, 21 22 it's context specific stuff, but there's an amends to say how do I fit in my area. So we produced a 23 template, and on the fringe of this thing, we called 24 25 it a -- what is it here? What's the terminology I

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Estimating the magnitude of proximate premium 1 used? in a local community, and it was simply a template. 2 And it was an intent, but people could plug 3 numbers in from their own community, or plug generic 4 average numbers we found in the science and apply it 5 to their own community and come up with some sort of 6 7 rough approach. 8 And so let me just read to you my -- from this document that I was supposed to use. 9 I said: Undertaking hedonic studies, which is what we do 10 scientifically, and calculating the impact of parks on 11 home values and property taxes and property tax base 12 requires considerable skill and computer mapping and 13 uses of physical techniques, and it's time consuming. 14 15

15 It's likely to be impractical for most park 16 agencies to replicate the study of distinction. 17 Nevertheless, many agencies seek a method of applying 18 a valuation of parks that they can adapt for use in 19 their own communities.

The approach is offered here for doing this, but it is emphasized that this approach can only offer a rather crude best guess. Empirical findings from the study reviewed in this monograph provide a basis for developing a relatively simple plug-and-chug formulary approach that can be used by an estimate of

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| 1 | the proximate principle in your community. |
|----|--|
| 2 | So, essentially, I'm saying it's a best guess. |
| 3 | You know, if you've got to use some numbers, these are |
| 4 | the best ones we've got at this point in time. |
| 5 | Q Okay. Thank you. Now, if it's a best guess, |
| б | how how do you react to Mr. Macaulay's use of that |
| 7 | information or apparent use of that information in the |
| 8 | final benefits study? |
| 9 | A Well, you know, some of the some of the |
| 10 | averages that I used were derived from a very |
| 11 | different situation from Seattle. When I went back |
| 12 | and looked at the at the distance of which |
| 13 | proximate parks have on proximate property impacts |
| 14 | they had on proximate property, typically, it was all |
| 15 | within the first 500 feet. |
| 16 | Most of the urban settings in which these |
| 17 | things were done were, in fact, done in fairly tight |
| 18 | condo blocks. And so when you talk about 500 feet, |
| 19 | it's a very abstract concept in the sense that it's |
| 20 | difficult for laymen to get across. If I ask my wife |
| 21 | how far 500 feet is, I mean, I don't know what answer |
| 22 | I would get, but you can't just pick and say it's |
| 23 | that. |
| 24 | So I accepted to reify it for my professional |
| 25 | audience, and so I said, well, it's kind of like three |

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Page 60 blocks. And I think -- well, what Mr. Macaulay did is 1 2 he applied the three-block measure instead of applying the 500-foot measure, which given that Seattle blocks 3 are longer, then you got very different results. And 4 I would --5 MR. LUTZ: Okay. We'll get back to the 6 7 block -- feet versus block issue again a little bit 8 later. Let's move on to what's been marked as Exhibit 95. And, again, Mr. Examiner and 9 10 Ms. Thompson, if there's no objection to it, we would 11 like to have Dr. Crompton identify it and then admit 12 it before the testimony. We can do it following up if we need to for some reason. 13 14 DR. CROMPTON: Yes, sir. That is my 15 study. It's a more recent publication of what we have 16 established through our research program. 17 HEARING EXAMINER VANCIL: Any objection to the admittance of 95? 18 19 MS. THOMPSON: Give me one moment to take a look at it. 20 No objection. 21 22 HEARING EXAMINER VANCIL: Ninety-five 23 is admitted. 24 (Exhibit 95 was admitted.) 25 HEARING EXAMINER VANCIL: And while I'm

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| 1 | at the mic for a moment, I'll just note for the |
|----|--|
| 2 | parties, please remember, as I mentioned earlier in |
| 3 | the hearing, that if I'm not looking directly at the |
| 4 | screen, it's not because I'm not listening or intend |
| 5 | it as any disrespect. I have a second screen off to |
| 6 | my left, and that's where I see my that's where I |
| 7 | get my exhibits and notes and everything like that. |
| 8 | So I am listening and I'm with you. |
| 9 | Please proceed, Mr. Lutz. |
| 10 | MR. LUTZ: And before I do, I'm doing |
| 11 | the same thing, so I'm intending no disrespect by |
| 12 | looking to the side either. Thank you. |
| 13 | BY MR. LUTZ: |
| 14 | Q Dr. Crompton, you've identified your 2019 |
| 15 | article. Can you please describe this article and its |
| 16 | relationship to your 2001 research. |
| 17 | A This is really a summation of what we have |
| 18 | accomplished over the last 16 or 17 years since we |
| 19 | started this research program. It's a summation not |
| 20 | only of what my team has done but what other teams |
| 21 | have done as well in this area. |
| 22 | The science has evolved considerably in the |
| 23 | last two decades because the tools available to us are |
| 24 | much more sophisticated than anything people have sort |
| 25 | of prior to roughly the millennium kind of framework. |
| | |

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GIS became much more sophisticated, and, of course, we
 use GIS.

The Multi Listing Services of the Realtor 3 companies were electronic, and so we could use much 4 larger samples instead of having to do them by hand. 5 6 The statistical techniques were much more 7 sophisticated. The computer capacity is greater so we 8 could incorporate many more variables. By using electronic data stuff, we were able to use sales 9 values whereas in previous studies, we had used 10 assessed values. And many times there are 11 12 discrepancies between the two.

13 So the bottom line on that, Mr. Lutz, is there 14 are more recent -- more recent summary review of where 15 the field is now provides us with much more accurate 16 data than we had the first time around because we've 17 got much better science now than we had then.

18 Q And did you -- did that research include 19 updating your plug-and-chug recommendations?

A Yes. I'm doing it in a follow-up book of the 21 2004 book I'm doing which I proofed the galleys six or 22 eight months ago, and publishers assured me it would 23 be out in January or February. And this is March and 24 it's not yet, but it should be here at any moment in 25 time. And so, yes, in the front of the -- the

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1 appendix in that book I did update my plug-and-chug 2 approach. 3 Q And we will have that exhibit shortly. 4 Can you talk about the methodology for your 5 2019 report? 6 A It was similar to the first one. It was sort

7 of a benchmark study after where we are now, and, 8 again, we're a long way from where we were. There are still some things that need doing before that research 9 program is complete, and we identified what those were 10 11 and studied. They're rather technical things, but 12 they need to be resolved over the next four or five So it was really a state of the art of where 13 years. the field is at this point in time. 14

15 Q Were those studies all uniform or did they 16 take different approaches or how --

17 A Well, they are uniform in the sense where all 18 of them use economic analysis. This is a technique 19 which was pioneered in the '70s was difficult to 20 implement effectively until the last couple of decades 21 because we didn't have the tools.

But now all the teams working in this area use it on economic analysis. It's a technique whereby you parcel out the values of property of all the variables and impact of value of a piece of property, and

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there's a way that you do that through this technique.
Q Okay. And were they -- were the -- what was
the geographic scope of the studies that you were
using for your benchmark?

They were all American. They're across the 5 Α United States, and the criteria is they have to be 6 7 published in scientific literature. And so, you know, 8 they're all over the place. Many of these studies, 9 let me say, the majority of these studies were not focused on parks. The majority of these studies were 10 11 done by people in agriculture economics, land 12 economics, economics, and they were generic in the sense that they incorporated a whole array of 13 14 (inaudible).

15 If I just give a guick summary of this thing, 16 you know, you put in -- you put in the structural attributes of a property, you pick those out from the 17 Multiple Listing Services, the number of bedrooms, 18 bathrooms, square footage, characteristics of the 19 house, that's one of the onerous. You put in the 20 neighborhood attributes, the quality of the 21 22 neighborhood, structures, whether ownership, their rental, (inaudible) composition. That goes in the 23 24 model.

You put in the community attributes. That is

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25

school taxes, tax districts, school districts, its 1 2 caliber and so on. You put in the locational attributes, proximity and accessibilities of various 3 amenities or disamenities, like waste sites, power 4 lines, churches, highways, shopping centers and so on. 5 Environmental attributes, the view from the property, 6 7 noise levels, all of this stuff you can put in a model 8 now.

9 And so people who are into real estate values 10 want to know what is the relative impact of all of 11 these variables on creating value in a piece of 12 property. What is it that causes one house that's 13 identical to another house in a different area to have 14 very different values? That's what this book is 15 about.

So parks is one component of that most of the time. What we did here was to take the parks component and focus on it because that was our interest. It was in the parks field that we specialize.

Q Okay. And so with -- can you talk about how heterogeneity complicates that analysis when you're focusing on that particular element like parks? A Yeah. When you take averages kind of these things -- and in any given context, they can mislead

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1 rather than inform. As I said before, context are
2 very different. And your study will vary according to
3 that context. So to take an average number and plug
4 it in, it's a best guess. It's really loose. You
5 know, but at least you got something to hang your hat
6 on.

Q Okay. And what types of properties were you8 focusing on?

9 Well, your constraint in that -- you're А constrained by what the Multi Listing Services have 10 11 available. And so what they report is, for the most 12 part, single family, and to a lesser extent, condominium and apartments, multifamily complexes. 13 And so it was residential properties. That's what our 14 15 work -- and everybody else who works in this field, 16 they deal with residential properties because there's 17 always other data that are available.

18 Q And so there -- well, let's skip this for a 19 second.

20 So were there studies that you looked at in 21 the course of that 2019 article that dealt with 22 greenways and parkways as opposed to parks? 23 A Those are not in that article. We have a 24 series of other articles that do that, but in that 25 1919, no. We did publish another article in 2019

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which dealt with greenways just as we did back in 1 2 2000, 2001, somewhere in there, we published a baseline article on greenways. 3 Okay. We'll get to that. 4 0 So what did you find about property values 5 being influenced by proximity to parks? 6 7 Well, we found that our other estimates were Α 8 too generous. They were too optimistic. And so when we looked at the 33 studies, we categorized them into 9 three groups. We said, okay, which of these studies 10 show a less than 5 percent premium? How many of them 11 12 show less than 5 percent premium? How many show a sort of 5 to 9, 10 percent premium? How many show 13 14 over 10 percent premium? 15 We found that amongst these 30-odd studies 16 about an equal number fall into each gap. Those 17 premiums are much lower than we are finding originally, and there are some technical reasons for 18 But that led us to conclude, if I read the 19 that. review article here, that sort of results suggested a 20 premium of 8 to 10 percent on properties adjacent to a 21 22 passive park is a reasonable part of the (inaudible), which is lower than suggested by previous guidelines. 23 24 And, again, the previous guideline was 0 25 20 percent?

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1 A Yeah, was my 2001 benchmark.

2 Q Right. Okay. So now please discuss the 3 relevance of omitted variable bias to your 2019 4 update.

As I said earlier, the sophistication of the 5 Α 6 methodology or the tools available to us has increased 7 considerably, and I can best illustrate that by 8 anecdotally rather than statistically. But if you go to -- if you analyze a piece of property and you say 9 there are five variables and impacts and you put five 10 variables into a model, then let's say they all impact 11 12 similarly than 20 percent, each of those variables has 13 a 20 percent impact.

Now, if you put 5 variables or 20 variables in the model, then instead of having a 20 percent impact from 5, you have a 5 percent impact from 20. Just the fact that you've omitted a number of variables that actually affect the phenomenon has resulted in some of that value that should have been attributed elsewhere being attributed to your variable.

And so what's happened is in the early studies there were very few variables involved because we didn't have the capacity, either the GIS or the statistical or (inaudible) didn't have the tools to do it. (Inaudible) these tools we could now put in much

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more manageable variables, and, therefore, the 1 variance -- values attributable to each of these 2 variables was more accurately parceled out. So much 3 of the change was attributable, not to any change in 4 property values, but attributable to more 5 sophisticated tools. 6 7 And so how does your 2009 update -- how is 0 8 your 2009 update relevant to your assessment of 9 Mr. Macaulay's reliance on your 2001 research in his final study? 10 11 Α Mr. Macaulay didn't have access to that study. 12 It was not published until -- the published version actually came out about two months ago in JLR. 13 However, it was published earlier online. 14 It was published in August, I think, 2019 online, but 15 16 Mr. Macaulay was relying on the old data which he had, 17 and those data have been updated substantially since 18 then. Okay. And did you get any calls from 19 0 Mr. Macaulay or his team to inquire about your 20 research on this topic? 21 No, sir. As I said, I was unaware of this 22 Α until you approached me or one of your colleagues 23 proposed me and referred me to it. 24 25 MR. LUTZ: So you mentioned before the

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Page 70 upcoming book. I'd like to get Exhibit 96, 1 2 Mr. Examiner, and, again, if there's no objection, I'd like to admit it now after Dr. Crompton has identified 3 what it is. And if there is, we can proceed with some 4 more foundation first. 5 DR. CROMPTON: It's an update of my 6 7 plug-and-chug that I put in the original 2004 book. 8 HEARING EXAMINER VANCIL: Any objection to Exhibit 96? 9 10 MS. THOMPSON: I would just ask that objectors lay some foundation for this document. 11 12 It's -- it appears to be an appendix to a larger document which we haven't received testimony about. 13 14 MR. LUTZ: That's fine. 15 BY MR. LUTZ: 16 Dr. Crompton, can you describe what Appendix 3 0 17 is and what it is a part of? Well, I have draft -- the galleys draft here 18 Α of the thing here is it's a book called the Impact on 19 Property Values of Parks, Trails, Golf Courses, and 20 Water Amenities. And if you really want chapter and 21 verse, you have the privilege of plying through 510 22 pages of it. This is an appendix which gives the 23 professional an opportunity to plug-and-chug in the 24 25 field of parks. That's what it is.

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Page 71 Okay. And has it been published yet? 1 Q 2 Well, as I said earlier, no, but if you go on A the website, it says coming shortly. I'm waiting. 3 4 Did it go through peer review and whatever Ο 5 other publication diligence is -- precedes it? I'm sorry, sir? 6 Α 7 Has it been through the diligence that Ο 8 precedes publication? 9 Oh, yeah. I've done -- they go through it Α with a copy editor. We have two or three iterations 10 11 on copy editing. What I've got here is the final 12 galleys before they send it to the printers. It's gone to the printers, and I guess the (inaudible) is 13 holding it up at this point. 14 15 MR. LUTZ: Okay. I move admission of 16 Exhibit 96. 17 HEARING EXAMINER VANCIL: Any objection to Exhibit 96 being admitted? 18 19 MS. THOMPSON: No objection. 20 HEARING EXAMINER VANCIL: Ninety-six is admitted. 21 22 (Exhibit 96 was admitted.) 23 BY MR. LUTZ: 24 Okay. So you mentioned, Dr. Crompton, a 0 25 little bit about what Appendix 3 is. Can you describe

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| 1 | in particular the purpose of Appendix 3? |
|----|--|
| 2 | A Well, it's the same as it was in the original |
| 3 | document, and the same I use actually the same |
| 4 | language I did in the original document saying, you |
| 5 | know, this is an approach is offered here. It's |
| 6 | emphasized this template can only offer a rather crude |
| 7 | best guess, and it gives some ways they can plug and |
| 8 | chug and make that best guess. |
| 9 | Q So plug-and-chug and best guess are still in |
| 10 | Appendix 3? |
| 11 | A Yes. It's a little more sophisticated than my |
| 12 | first effort, because a number of professionals have |
| 13 | used it. And they've given me feedback over the years |
| 14 | as to what works well and what doesn't and so on. |
| 15 | And, actually, in the appendix, I do include some of |
| 16 | their examples where they've used it. It's, |
| 17 | essentially, the same premise, but it's updated. |
| 18 | Q And so, again, can you describe the your |
| 19 | ultimate plug-and-chug recommendations in Appendix 3 |
| 20 | as compared to the |
| 21 | A What this |
| 22 | Q plug-and-chug recommendations in the 2004 |
| 23 | book. |
| 24 | A Yeah. It says you grade each park in your |
| 25 | system on a five-point scale, and I provide a park |
| | |

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| | | Page 73 |
|----|--|---------|
| 1 | quality scale for doing that and lay out what each of | |
| 2 | those five scales are. And, you know, you assume | |
| 3 | you recommend these things are done on a bell curve. | |
| 4 | And so my scale has unusual excellence, above average, | |
| 5 | average, below average, and dispirited/blighted. | |
| 6 | And so, you know, if the bell curve, your | |
| 7 | average, obviously, is in the middle of the bell. | |
| 8 | Above average would be one standard deviation out, and | |
| 9 | unusual excellence would be a couple standard | |
| 10 | deviations out in technical terms. | |
| 11 | And so then, you know, I go on and say: Based | |
| 12 | on the results reported in the monograph, the book, | |
| 13 | whatever, the suggested premiums applied to all single | |
| 14 | family home properties within a 500-feet proximate | |
| 15 | area for each of the three categories shown in the | |
| 16 | exhibit are unusual excellence, a premium of | |
| 17 | 10 percent; above average, 5 percent; average, | |
| 18 | 3 percent. | |
| 19 | So I'm taking my bell curve and saying if | |
| 20 | you're a couple of standard deviations out, then | |
| 21 | 10 percent, you're unusual excellence; above average, | |
| 22 | 5 percent; average, 3 percent. Let me emphasize these | |
| 23 | are best guesstimates on my part. You know, we can | |
| 24 | debate them. They're best guesstimates on the | |
| 25 | evidence I've got. | |

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| 1 | Q And how would you build on that plug-and-chug |
|----|--|
| 2 | model to as a recommended process for estimating |
| 3 | property value impacts with planned parks? |
| 4 | A Well, I'm not sure I can build upon it as |
| 5 | such. I mean, it lays out what it is, and it gives |
| 6 | you as a city some feel for how much when you apply |
| 7 | these premiums to your properties how much of your tax |
| 8 | base may be attributable to the parks. |
| 9 | Q And then how would you refine how would |
| 10 | that estimate be refined? Is there any process at the |
| 11 | outset to do that, or do you just have to wait for |
| 12 | more data to come in when the park is completed? |
| 13 | A Yeah. I mean, that's the best we've got |
| 14 | unless you're going to do an actual model in your |
| 15 | parks system. That takes a lot of skill and talent |
| 16 | and it's expensive. We've got some parameters here. |
| 17 | We know most of the variances accommodated within |
| 18 | 500 feet and we know that. And so I'm recommending |
| 19 | you just use the 500 feet in here as your parameters |
| 20 | for these things. |
| 21 | Q So as part of the update, what are your |
| 22 | current conclusions about going out to 2,000 feet or |
| 23 | 1,200 feet? |
| 24 | A In the science document of 2019, we talk about |
| 25 | going out to 2,000 feet. That is for community parks, |

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and so we're talking about typically large parks. So if you go into Seattle's master plan someplace -- I think I quoted it somewhere in my report. I need to find that. I can try and dig up that. One second. Hang on a second here.

So Seattle's master plan defines a community 6 7 park. Community parks -- and let me quote. Community 8 parks satisfy the recreational needs of multiple neighborhoods. They generally accommodate group 9 activities and recreational facilities not available 10 at neighborhood parks. They may have athletic fields, 11 12 large open spaces, paths, benches, natural areas, and restrooms. Community parks are accessible by arterial 13 or elective streets and usually use off street 14 15 parking.

16 That's the City of Seattle's definition. It's 17 fairly generally accepted. So when we're talking about that 1,200 feet, that 2,000-foot barrier, we're 18 saying that, yes, because these community parks have 19 this array of amenities, pools and athletic fields and 20 whatever else out there, people may well feel that if 21 22 they live within 2,000 feet then there's some value to their property. Probably fairly small, but it's 23 there. And so that was the intent of sticking it out 24 25 there, and it was based upon the science that we had

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Page 76 1 got from the reports that we had done. 2 0 Okay. Thank you. HEARING EXAMINER VANCIL: Mr. Lutz, one 3 moment, please. 4 5 Mr. Crompton, you just cited a City definition of park. And can you provide the citation for that, 6 7 or is that in one of the documents that's been introduced as an exhibit? 8 9 DR. CROMPTON: I'm on page 7, sir, of 10 my report to Mr. Lutz. 11 HEARING EXAMINER VANCIL: On page 7 of 12 Exhibit 94; correct? 13 DR. CROMPTON: Page 7. 14 MR. LUTZ: Exhibit 94. 15 HEARING EXAMINER VANCIL: Thank you. 16 BY MR. LUTZ: 17 Ο So let's now talk about -- you've talked about residences, and you've talked a little bit earlier 18 about why your research has been limited to 19 residential properties. Can you please describe some 20 of the challenges studying commercial properties, 21 hotels, retail? 22 There's not much research for commercial 23 Α properties. It's proprietary information. You don't 24 25 have access to the data. Basically, commercial

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properties, the value is expressed in terms of rental
 rates per square foot. And so that's proprietary.
 It's not like Multiple Listing Services that I can get
 access to it.

5 And, further, commercial properties don't turn over very frequently, and so you don't have a market 6 7 value from that kind of perspective either. It's really difficult to do. So I do not know of anybody 8 who has done hedonic analysis which has involved 9 commercial properties. There may be something out 10 11 there. I'm not familiar with it. If it is, it's very 12 rare, and I haven't seen it. So we don't have that 13 work.

14 Q Is there any research that you're aware of 15 that focused on premiums related to commercial 16 properties?

17 Α Yeah, there is. I mean, the exemplar, if you will, of this is a place called Bryant Park in New 18 York City. And Bryant Park actually backs on to the 19 New York City Public Library on Fifth Street. It's 20 about 32nd Street, I think -- I might have that 21 22 wrong -- in New York. Bryant Park was in 1980 a delapidated park, 23 junkies, needles, all kinds of stuff went on there. 24

25 It's an 8-acre site, and it was -- nobody would go

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near it. It was a rundown dump. It was surrounded by
 a series of office buildings, about five or six office
 buildings, high rises, around this park.

Those office buildings decided they would form 4 5 a BID, which is a business improvement district, by 6 which they go to the city and they say we want to tax 7 ourselves to fix up this park, and so they taxed 8 themselves based upon the square footage of their properties. They taxed themselves to do it. And they 9 10 renovated the park, and I forget the exact number of 15 or 18 million or something to renovate this 8-acre 11 12 park.

13 And then they continue to operate and maintain it, and their budget now is around 2 million a year to 14 operate this park. They did that because it was 15 16 adversely affecting the rents they could get for those 17 properties. And so Ernst & Young came along, which you're aware is an accounting firm, and they have a 18 consulting arm as well. Ernst & Young came along and 19 were commissioned to do a study by -- not by those 20 businesses actually but by an advocacy group in New 21 22 York City.

23 Ernst & Young came along and did the study,
24 and they compared the rents at Bryant Park before the
25 renovation, after the renovation, and they went up by

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1 whatever the percentage was. I've got it in the 2 report here someplace. And then they compared the increases over that same period of time with other 3 areas -- with other similar locations in the New York 4 area, for example, Rockefeller Center which is 5 probably a mile away and a couple of other centers 6 7 that were close. How did the increase at the Bryant 8 Park site compare to these others? And it was much 9 higher.

10 And so it was confirmed then that, indeed, 11 commercial properties can benefit from a major upgrade 12 in a park, but it was the fronting properties only 13 that benefited from this. They were the BID. It was 14 not beyond that fronting properties. Those are the 15 people that put the money up and gained from this sort 16 of thing.

17 So that exemplar became something that was replicated in a number of studies across America. 18 This is what happens when something works. You adapt 19 it. So in Houston, for example, we had Discovery 20 Green, and exactly the same thing happened. A 12-acre 21 22 park. The City put in about 85 million for this 12-acre park to create it. 23 Immediately, the properties around it, it shot 24

25 up in value as a result. The City got its money back.

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Dallas did something similar in their business 1 2 district and so on around the country. You see this over and over as a result of this. So there is 3 evidence, clearly, that improving parks improves 4 commercial values, but it's immediate. It's abutting. 5 And there's some good reasons for that. 6 7 The reasons, basically, are that people work 8 in their offices 8:00 in the morning until 5:00 at 9 night and they go home. They don't engage in leisure in their office environment. So what they're 10 interested in is views that they get from their office 11 12 windows and that sort of stuff. They're not walking distances, you know, in the middle of the day to go 13 recreate in a park someplace. So it doesn't have that 14 added value beyond the immediacy of the commercial 15 16 premise. And so immediacy, is that, for example, 17 Ο 2,000 feet would be outside the scope of anticipated 18 19 benefit area? 20 Oh, well, of course. Miles away, no, that Α would have no impact. 21 22 Okay. So let me -- I'm sorry. I'm scrolling 0 down my list of questions. 23 24 So I quess the follow-on question is with 25 respect to Mr. Macaulay's final study is: Would it be

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| 1 | reasonable to extrapolate from commercial property |
|----|--|
| 2 | value increases abutting the park commercial property |
| 3 | value increases throughout the LID area anticipated |
| 4 | from the City of Seattle's Waterfront LID |
| 5 | improvements? |
| 6 | A I can only speculate on that, sir, but it was |
| 7 | clearly inappropriate to use my work to make that |
| 8 | extrapolation. And my discussion of Bryant Park is, |
| 9 | in fact, included in Exhibit 94 on page 18 16 as an |
| 10 | appendix. |
| 11 | Q Okay. |
| 12 | A And that again, that extract is taken from |
| 13 | this book that I have coming out in the next couple of |
| 14 | weeks or so. It lays it all out what Bryant Park |
| 15 | (inaudible). |
| 16 | Q On page 56 of his final study, Mr. Macaulay |
| 17 | wrote that based on research conducted and discussed, |
| 18 | there is a positive impact on all property types |
| 19 | within a three-block radius of an improved park with a |
| 20 | lower, yet still measurable, impact on properties up |
| 21 | to 12 blocks away. |
| 22 | What research do you understand Mr. Macaulay |
| 23 | to be referencing at that point in the final study? |
| 24 | A I think the inference was that it related to |
| 25 | my work, but it does not. And my work did not does |
| | |

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not justify reaching those conclusions. 1 2 And did he refer to any other research that 0 you're aware of that justifies those conclusions? 3 No, sir. My brief here is talk about parks 4 Α and trails and so on, and I can do that. But I can't 5 speak to streetscapes. Streetscapes is a different 6 7 area, and it's not an area I work in. 8 Ο Okay. Let's move -- I'm sorry. Did you have a question, Mr. Examiner? 9 10 HEARING EXAMINER VANCIL: No. 11 Okay. Well, let's move to the topic of Ο 12 Mr. Macaulay's characterization of the LID improvements as a park. Can we discuss your opinion 13 on that question? 14 I have not had the advantage of coming to 15 Α 16 Seattle and viewing the sites, so I'm restricted to 17 the views that I was given of the LID before and after and the templates and the series of pictures of --18 taken longitudinally along the Alaskan Way there about 19 what it would look like before and after if the LID 20 21 was imposed. 22 That is not a park. There is not a park. Α park is a tranquil area where people go to rest and 23 whatever. A park is a place that substitutes --24 25 particularly for people who live in apartments and

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| 1 | multifamily places, it substitutes for a backyard. |
|----|--|
| 2 | You have barbecues. You socialize. You have benches. |
| 3 | I mean, that is not what my study is examining. |
| 4 | If you stretch this if that's characterized |
| 5 | as a park, it was not what my study was characterizing |
| 6 | as a park. To me it was a parkway. Parkways have a |
| 7 | very different history and very different rationale |
| 8 | from parks. |
| 9 | Q Let's talk about parkways and greenways. Can |
| 10 | you explain a little bit more what those mean what |
| 11 | those what those are and how they compare and |
| 12 | contrast, both of them, and a park? |
| 13 | A So parkways really grew out of their |
| 14 | originally, they originated in Paris in the 1700s, the |
| 15 | great boulevards of Paris in the 1700s, and some of |
| 16 | the other European cities adopted them. Olmsted and |
| 17 | Vaux Fred Olmsted and Calvert Vaux were the leading |
| 18 | park developers in the United States. Enormous |
| 19 | influence in the whole of the latter half of the 19th |
| 20 | century from 1850 on to 1900. |
| 21 | And, in fact, the Olmsted firm, taken over by |
| 22 | his son, Rick Olmsted, Frederick Olmsted, Jr., went |
| 23 | all the way through the 1940s. The Olmsteds, they're |
| 24 | legendary figures. They were very familiar with the |
| 25 | European cities. They had both done the European |

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| 1 | tour. They had been both over to see them. |
|----|---|
| 2 | When they brought it over to the American |
| 3 | context, they brought it over. They used the term |
| 4 | parkway instead of boulevard. Essentially, it was |
| 5 | sort of an Americanization of the term. And they |
| 6 | viewed it as a means of connecting major parks. |
| 7 | The idea was it was a recreational drive for |
| 8 | people. It would be if you wanted an analogy |
| 9 | today, I guess it's the Blue Ridge Parkway. You drive |
| 10 | recreationally. You admire the view as you drive by. |
| 11 | It was for recreational traffic. No commercial |
| 12 | traffic was allowed on that parkway. |
| 13 | And so Olmsted and Vaux developed a couple of |
| 14 | terrific parkways in New York City connecting things |
| 15 | in their Buffalo plan, Buffalo, of course, being a |
| 16 | trendier city in the late 1800s. The parkways are |
| 17 | magnificent in there. Kansas City, another trendier |
| 18 | city of the late 1800s, magnificent parkways. These |
| 19 | are recreational driveways, very nicely landscaped, |
| 20 | deep landscaping on the side. |
| 21 | When I look at what you have here, that's what |
| 22 | I'm seeing. I'm not seeing what I would term and what |
| 23 | my study is based upon on a park. To me it's a |
| 24 | parkway. You look at the I think somewhere along |
| 25 | the line, there was some analysis or other done |

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Page 85 about -- about this thing. And I'm looking at 1 2 something that an architect at SODO -- I'm not sure what SODO stands for. 3 4 That's SODO is an area, but I think referring 0 to Exhibit 101 --5 6 I think I've got 97 here. Α 7 Ο Oh, 97? Okay. I apologize. Let's get to 8 that in a minute --9 All right. Okay. Α 10 -- just so I don't confuse myself. 0 11 But the parkways is done for recreational Α 12 driving of people passing through it. In my role as a city councilman, I'm all over the city all the time 13 planting trees, and it's a way you create ambience, 14 but that's not a park. 15 16 And are there studies that talk about 0 potential value impact or study -- potential value 17 18 impact of a parkway on adjacent properties? 19 If you go back a ways, there are. They were А done in a naive era, though, and all kinds of 20 magnificent values were attributable to them. 21 When in 22 reality way back, much of the value was probably -their virtue was pre-freeways, if you like, restricted 23 freeways. And so I would say the answer to that is 24 25 I'm not aware of any contemporary studies that have

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Page 86 done that. They may be there. I'm not aware of them. 1 2 0 All right. HEARING EXAMINER VANCIL: Mr. Lutz, let 3 4 me ask you to pause for just a moment. I wanted to 5 ask you about timing. What do you estimate your time for Mr. Crompton on direct? 6 7 MR. LUTZ: I would say another hour. 8 HEARING EXAMINER VANCIL: All right. Let's take a short break. We'll reconvene at 11:35, 9 10 and then we'll be stopping for lunch sometime after noon depending where we are, 12:15 and 12:30. We'll 11 12 take a short break now and reconvene at 11:35. Thank 13 you. 14 MR. LUTZ: Thank you. (A break was taken from 11:24 a.m. to 15 16 11:37 a.m.) 17 HEARING EXAMINER VANCIL: We'll return 18 to the record with Mr. Crompton on direct. BY MR. LUTZ: 19 Now, so, Dr. Crompton, I apologize getting 20 0 those exhibits confused before. You were starting to 21 22 talk about Exhibit 97. Could we pull up Exhibit 97 for the Examiner and Ms. Thompson. 23 And so, Dr. Crompton, can you describe how 24 25 this -- first, describe what this drawing depicts to

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your understanding, and then describe how it informs
 your conclusion that what the city is proposing is a
 parkway rather than a park.

A I reached that conclusion based upon two data points, sir, and so let me refer to the first one before I go to your exhibit. As best as I could work out, the park improvements area appeared to be 36 acres. And I can't speak to the verification of that, but that's the best I could figure out.

When I calculated it, two-thirds of that 36-acres appeared to be hardscape of one shape -- in some shape or form. Those were my estimates. And then I looked at this piece of information that's -that I was given, which refers to your exhibit of 20 sectors, and an analysis that was done by I'm not sure who. It doesn't say.

17 But this individual who looked at this SODO region said, okay, you've got 20 sectors at 2.8 acres 18 19 That's 56 acres total. Twenty sectors of each. landscape at .6 acres, which is 12 acres; 20 acres of 20 essential roadways at 1.03 acres; and 20 sectors of 21 22 hardscape at 1.17 acres, so he was -- he was calculating 79 percent, if you extrapolate that to the 23 20 sectors. 79 percent was roadway or hardscape. 24 25 That, in my view, is not a park. 24 percent of it is

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Page 88 1 landscaping. 79 percent is hardscaping. That's not a 2 park, at least it's not in my book. Okay. And you didn't -- you didn't commission 3 0 that, that study, so you're relying on the data? 4 5 Α I'm just -- I'm not sure how I got my hands on it, but it's -- it's in my papers here. I'm not sure 6 7 where it came from. Well, it came from your office. 8 You sent it to me in the discussions here. 9 HEARING EXAMINER VANCIL: Just a 10 moment, please. Ms. Thompson, are you having 11 connectivity issues? 12 MS. THOMPSON: Yes, unfortunately. Ι keep getting kicked off the Zoom app. I can get back 13 on relatively quickly, but it just keeps happening, so 14 not really sure the best way to proceed. 15 16 HEARING EXAMINER VANCIL: Okay. So you have been removed from it, and you are relogging in 17 completely each time? 18 19 MS. THOMPSON: Well, so the view pane that we have right now, it disappears and then a box 20 pops up saying, you know, trying to reconnect me to 21 the room, basically. 22 23 HEARING EXAMINER VANCIL: Oh, can we pause for just a moment for Ms. Thompson, and could 24 25 you simply log out of the meeting completely and come

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| | | Page 89 |
|----|---|---------|
| 1 | back in through the invitation and see if that works? | |
| 2 | It can be a bit tricky because sometimes the app will | |
| 3 | continue running, so make sure you're disconnected | |
| 4 | from it before you try to log back in and see if we | |
| 5 | can get better connectivity. | |
| 6 | MS. THOMPSON: Okay. Great. Thank | |
| 7 | you. | |
| 8 | HEARING EXAMINER VANCIL: We will go | |
| 9 | off the record until we get her back and established. | |
| 10 | MR. LUTZ: Understood. Thank you. | |
| 11 | (A break was taken from 11:41 a.m. to | |
| 12 | 11:44 a.m.) | |
| 13 | HEARING EXAMINER VANCIL: Let's go on | |
| 14 | the record. I will try to keep an alert. If I see | |
| 15 | your screen blacking out, Ms. Thompson, then I'll | |
| 16 | assume you've lost connectivity again, and we can try | |
| 17 | to address it. And I'll just pause things. You can | |
| 18 | also use the if sometimes if anybody in the | |
| 19 | hearing room is having problems being heard or the | |
| 20 | video is not working, remember that the chat function | |
| 21 | is on as well, and please don't single me out to | |
| 22 | communicate with. | |
| 23 | You can communicate individually with my legal | |
| 24 | assistant if you need some assistance by chat, or you | |
| 25 | can select everyone in meeting and alert me and | |
| | | |

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everyone that you're not connected or it may get 1 2 through that way. So if that's a possibility. Try that, although I know you're probably pressing other 3 buttons at the same time. 4 5 All right. Let's proceed. MR. LUTZ: And, Mr. Examiner, I'm going 6 7 to just make a little colloguy here with respect to 8 Exhibit 97. The material, which is Jim Brown of SODO's analysis of specific areas and hardscape areas, 9 is an exhibit that was actually commissioned by Molly 10 Terwillinger and Darby DuComb. And it's the element 11 12 of their case that you left the record open so that they could present it later, and I don't know that 13 that's actually been completed yet. 14 15 So I don't know that it already has a number, 16 and since we didn't commission Mr. Brown's work, 17 although it was reviewed by Dr. Crompton, I don't know if you want to have it now just be demonstrative or 18 subject to connecting up when she -- when they finish 19 their admission of that as an exhibit or just 20 understand that that's how -- that's where we got the 21 22 information, you know, who commissioned the work. And we provided it to Dr. Crompton for his review as part 23 24 of his analysis. 25 HEARING EXAMINER VANCIL: Understood.

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Is there any reference on how to proceed from

1

2 Ms. Thompson? MS. THOMPSON: Well, I mean, so this 3 Exhibit 97 was prepared by somebody who is not a 4 witness in this case. And I understand that 5 Mr. Crompton may have reviewed this, but he didn't 6 7 prepare it. And so there are some issues with, you 8 know, a proper foundation for this as an exhibit. 9 I suppose using it as a demonstrative would be okay at this point, but, you know, the witness, not 10 having prepared it himself, I just hesitate to -- I 11 12 mean, it's just -- maybe, Mr. Lutz, is this a -- do you know whether these are just two pages out of a 13 larger report or what other information you have about 14 15 this? 16 MR. LUTZ: The information I have is 17 that this is what Ms. DuComb asked Mr. Brown to prepare and that it is to be submitted in her case as 18 an exhibit, presumably with a declaration describing 19 how Mr. Brown prepared the information and what stuff 20 he relied upon. 21 22 And we've relied upon it to provide to Dr. Crompton for the calculations, assuming that they 23 were done professionally. He's a licensed architect 24 25 who does this stuff. So I think for Dr. Crompton to

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use it right now as a demonstrative for even answering 1 2 a hypothetical question that assuming that these calculations are correct, how does that inform your 3 decision subject to it being then finalized and more 4 5 foundation provided in the related case, that probably 6 is the most hygienic way to manage that, if that's 7 acceptable. 8 MS. THOMPSON: Okay. Yeah. I would just note also that I believe that for 9 Ms. Terwilliger's case their record technically is 10 11 closed. I recalled that the hearing examiner gave 12 them an opportunity to coordinate with the Perkins clients to present additional expert testimony or 13 reports, but this isn't that. So using it as a 14 demonstrative or to provide it as, you know, 15 16 hypothetical, I think that the City wouldn't object to 17 that but would object to it as becoming record evidence at this point in time. 18 19 MR. LUTZ: And I guess one other 20 option, Mr. Examiner, would be if we can coordinate with Ms. DuComb and Ms. Terwilliger right now perhaps 21 22 they can get that foundational declaration for Exhibit 97 and we can submit that declaration later 23 today and hold this exhibit in abeyance if that's 24 25 preferred.

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| 1 | HEARING EXAMINER VANCIL: All right. |
|----|--|
| 2 | It looks like we're the best way to approach this |
| 3 | is Mr. Crompton's testimony was presented in such a |
| 4 | way as he wasn't owning the document. He indicated |
| 5 | clearly that he was this is based on what I see |
| 6 | here and based on what's in this. |
| 7 | So he wasn't speaking to the truth of the |
| 8 | document or trying to admit it into evidence. It can |
| 9 | certainly be used to proceed along those illustrative |
| 10 | lines under the broad allowance for evidence in the |
| 11 | hearing examiner's forum. |
| 12 | I have similar recollection as the City at |
| 13 | this time. Though with 20 days of hearing, I'm happy |
| 14 | to be corrected, that there was an opportunity for at |
| 15 | least one party to introduce some testimony, evidence, |
| 16 | and I think we've already been through another party |
| 17 | that did during the period set aside for the Perkins |
| 18 | Coie cases. |
| 19 | And so to agree that there is something more |
| 20 | coming with this document, it really has to happen |
| 21 | today as this is the end of this group of objectors' |
| 22 | opportunity to present, and we can leave that for a |
| 23 | later time treating this as an illustrative document |
| 24 | for the time being for purposes of Mr. Crompton's |
| 25 | testimony. |

Page 94 1 MR. LUTZ: That works. Thank you. 2 HEARING EXAMINER VANCIL: All right. Just for ease of tracking and because Perkins Coie has 3 already done a very nice job -- I don't get this in 4 5 most of my hearings -- where the order of documents is presented numerically and they're actually in the 6 7 order they're going to be presented in the hearing, I 8 don't want to throw that off. So we will simply leave a gap and not admit Exhibit 97, and we'll proceed with 9 the same numbering, say, for 98, etc., as we go 10 forward. 11 Thank you, Mr. Examiner. MR. LUTZ: 12 Thank you, Ms. Thompson. 13 14 So let's move now to Exhibit 98. HEARING EXAMINER VANCIL: I have 15 16 Exhibit 98 open. 17 BY MR. LUTZ: Dr. Crompton, do you have Exhibit 98 open? 18 0 It's the deposition transcript. 19 20 HEARING EXAMINER VANCIL: And just to note, I believe this is Mr. Lutz since, Mr. Crompton, 21 22 you and I and Mr. Lutz are the only three that have our microphones on. I am hearing alert noises or 23 something coming from it sounds like Outlook noises. 24 25 I have silenced all of mine, so whoever that beeping

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| 1 | is coming from and given that Mr. Crompton is |
|----|---|
| 2 | remote with somebody else, I'm kind of guessing it's |
| 3 | you, Mr. Lutz. If there's a way you could silence |
| 4 | your e-mail or alerts coming in through Outlook so |
| 5 | we're not getting that on the record, I would |
| 6 | appreciate it. |
| 7 | MR. LUTZ: Could we take a two-minute |
| 8 | break? I might need to log out of Zoom in order to |
| 9 | click to the Outlook. I did it on my main computer, |
| 10 | and I forgot to do it on the laptop. That is me. |
| 11 | HEARING EXAMINER VANCIL: I won't speak |
| 12 | to your tech, but I at least in mine, I was able to |
| 13 | open Outlook at the same time as Zoom. And if you go |
| 14 | to your under file, look at your options, both mail |
| 15 | there's an alert sound, and then I believe it's under |
| 16 | maybe calendar or alerts there's another there. So if |
| 17 | you could silence those, that would be great. And |
| 18 | we'll take a we'll come back let's come back at |
| 19 | noon and give you plenty of time to do that. |
| 20 | MR. LUTZ: All right. Thank you, |
| 21 | Mr. Examiner. |
| 22 | (A break was taken from 11:54 a.m. to |
| 23 | 12:00 p.m.) |
| 24 | HEARING EXAMINER VANCIL: Return to the |
| 25 | record. |
| | |

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Page 96 1 Mr. Lutz, your witness. 2 MR. LUTZ: Thank you, Mr. Examiner, and I think I fixed it. 3 4 BY MR. LUTZ: 5 0 So we have questions now that -- on Exhibit 98 that pertain to Mr. Macaulay's deposition testimony 6 7 that starts on page 178 at line 15 and goes all the way to page 180 at line 2. And so it occurred to me 8 that it might be easier if before I asked these 9 10 questions, Mr. Examiner and Ms. Thompson, could read 11 those portions because that's what we're -- the next couple questions are about. 12 HEARING EXAMINER VANCIL: How far down 13 14 are you on 179? 15 MR. LUTZ: It's essentially all of 179 16 and line one and two of page 80. And for the first 17 question, I'm going to start with line 3 of page 179. BY MR. LUTZ: 18 19 So, Dr. Crompton, have you had a chance to 0 review these deposition segments? 20 Yes, sir. 21 А 22 And you mentioned before that we had provided 0 you the deposition transcript as some of the 23 documentation to review in preparing your opinions. 24 25 So is this some of the information that you would have

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Page 97 been looking at to prepare your opinion? 1 2 A Yes, sir, it is. Okay. Let's start with Mr. Macaulay's 3 0 description of the Pike/Pine improvements that it's at 4 line 3 and then talk also about Union Street and 5 6 Pioneer Square improvements. 7 Do you agree with Mr. Macaulay that the Pike/Pine improvements are not parklike amenities? 8 9 Correct. I agree they're streetscape Α 10 amenities, yes. And what about the Union Street and Pioneer 11 0 12 Square improvements, are they park amenities or street 13 improvements? 14 Pardon my geography, sir. Are those the Α eastern prongs going out? They are streetscapes. 15 16 0 There's the eastern prong, and then there is 17 street improvements that get -- that connect east down to the waterfront? 18 19 Α Yeah. Those orange prongs out there, those are streetscapes. They're not parks. Mr. Macaulay is 20 on side with that. 21 22 And you're referring to orange prongs, and, 0 Mr. Examiner and Ms. Thompson, that's in GIS -- in a 23 GIS exhibit that is part of Dr. Crompton's Exhibit 94. 24 25 Α Appendix 2.

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1 Q Appendix 2.

So could you please describe whether and, if so, how, property value increases based on proximity to park improvements would apply to the potential property value increases attributable to the Pike/Pine, Union Street, and Pioneer Square improvements?

8 A Well, they're not pertinent. As I said 9 before, I don't do work on streetscapes, and I think 10 that the appraiser actually relied on some New York 11 studies or whatever. It certainly doesn't relate to 12 my work.

Okay. So now let's move on to Pier 58, the 13 0 Promenade, and the Overlook Walk. So this is 14 page 178, lines 15 to 21. Mr. Macaulay says we're 15 16 looking at the project as an entity, so the more parklike amenities are the Promenade and the Overlook 17 Walk. So we're looking at it in terms -- in more 18 general in terms that we're saying, hey, it's going 19 from something that's average to above average to 20 excellent. 21 22 How do you respond to the assertion that the

22 How do you respond to the assertion that the
23 Promenade and Overlook Walk area are parks?
24 A As I mentioned earlier, sir, when I look up
25 the proportion of land in there that is actually park

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Page 99 oriented, it's -- 79, 80 percent of it is hardscaped. 1 2 It's not a park. I don't know any parks where you have a major roadway going right through the middle of 3 the thing. It's not a park. Promenade overlooking 4 5 the ocean and I -- that's about ocean views, and my park work has nothing to say about that. 6 7 All right. So let's discuss the -- actually, 0 8 let's move to what's now been marked as Exhibit 99, and I will -- well, do you recognize these renderings, 9 10 Dr. Crompton? 11 Α Yes. You provided me with a full set of 12 those. And do you recognize them as excerpts of the 13 0 14 addenda from the final study? 15 Yes, sir, I do. А 16 MR. LUTZ: I'd move that Exhibit 99 be 17 admitted. HEARING EXAMINER VANCIL: Any objection 18 19 to Exhibit 99? 20 MS. THOMPSON: Apologies. My connection went out again, so I'm behind here. 21 Ι 22 would -- I keep having these issues. So one suggestion I would make -- and I'm sitting, like, 23 right next to my router, so I don't know why this is 24 25 happening today.

But since we're close to, you know, a lunch break time period, possibly I could go into the office to use the more reliable internet. I would have time over the lunch break to travel to the office and set things up there, and maybe then we can proceed more smoothly.

7 HEARING EXAMINER VANCIL: Okay. Ι 8 certainly don't want to do anything that compels you to not stay at home or go into the office, but if 9 that's -- in your own personal judgment, you 10 determined that that's okay and safe for you to do and 11 12 are willing to do that, I'm certainly willing to put the hearing on hold to give you the opportunity to 13 improve connectivity. 14

15 Obviously, with Mr. Lutz indicating I think 16 sometime around 11:30 he had an hour to go and we've 17 mostly done tech stuff with a couple questions in 18 between, we've got plenty more to go on direct, and then there's going to be cross. And we've got closing 19 today as well, and maybe that will give Ms. DuComb and 20 Terwilliger a chance to work with Mr. Lutz to finalize 21 whatever it was they were intending with their 22 23 document as well. Any issues with that, Mr. Lutz, if we take a 24 25 break for lunch and come back?

| 1 | MR. LUTZ: Not at all. I would only |
|----|--|
| 2 | ask Dr. Crompton if there are any limits on the end of |
| 3 | your day which might extend past 5:00 p.m.? |
| 4 | THE WITNESS: I have a council meeting |
| 5 | at 5:00 p.m., but in the interest of this meeting, I |
| 6 | will just request their indulgence. And I'll show up |
| 7 | later at the council meeting. We are discussing our |
| 8 | stay-at-home and our ordinances and all that. It's |
| 9 | serious stuff. If we can be done before 5:00, I would |
| 10 | really appreciate it. If we can't, I will give this |
| 11 | priority. |
| 12 | HEARING EXAMINER VANCIL: Thank you. |
| 13 | We certainly all hope we're done well before |
| 14 | 5:00, but we'll do our best. |
| 15 | Yes, we will take a break for lunch and |
| 16 | reconvene at 1:15. Is that adequate time for you to |
| 17 | get down to your office and get established, |
| 18 | Ms. Thompson? Let me try chatting with her and see if |
| 19 | that works. |
| 20 | MR. LUTZ: 1:30 is fine, too, |
| 21 | Mr. Examiner, whatever she needs. |
| 22 | HEARING EXAMINER VANCIL: Yeah. I |
| 23 | don't want to set a time and then have it not work. |
| 24 | MS. THOMPSON: Yes. 1:15 is great. |
| 25 | HEARING EXAMINER VANCIL: Okay. We'll |
| | |

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Page 102 1 reconvene at 1:15. Thank you, everyone. 2 MR. LUTZ: Thank you. (A luncheon recess was taken from 3 12:12 p.m. to 1:16 p.m.) 4 5 HEARING EXAMINER VANCIL: Welcome, Ms. Thompson. Thank you again for accommodating 6 7 things by moving your location. It's very much 8 appreciated. 9 MR. LUTZ: Ready to start? HEARING EXAMINER VANCIL: Yes. 10 We're back on the record unless there's any new procedural 11 12 issue that's come up in the break that needs to be 13 addressed? 14 MR. LUTZ: No. BY MR. LUTZ: 15 16 So, Dr. Crompton, we were just getting started 0 with Exhibit 99, exhibits about the renderings from 17 the addenda. And have you had a chance to go through 18 the set of pictures before we started asking the 19 20 questions? Yes, sir, I have. 21 А 22 MR. LUTZ: And, Mr. Examiner, have you 23 had a chance to just scroll through those? 24 HEARING EXAMINER VANCIL: I'm aware of 25 the pictures, yes.

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1 BY MR. LUTZ:

| 2 | Q Okay. So, Dr. Crompton, can you describe how |
|----|--|
| 3 | these pictures are relevant to your conclusions that |
| 4 | the LID components, the Promenade, the Overlook Walk, |
| 5 | and Pier 58, are not a park? |
| 6 | A Well, I compared No. 3 in your in the |
| 7 | packet that you sent me, Mr. Lutz, and No. 8, and as I |
| 8 | understand and interpret this, the third one was the |
| 9 | current situation that existed. And No. 8 was after |
| 10 | the LID would be imposed. Is that a correct |
| 11 | interpretation? |
| 12 | Q Well, now I'm afraid you might have the wrong |
| 13 | pictures. Do you have the one that shows the viaduct? |
| 14 | A I have these show longitudinal shots down |
| 15 | the parkway. |
| 16 | Q Okay. Can you just hold it up just to make |
| 17 | sure we're on the same exhibit? |
| 18 | A (Witness complies.) |
| 19 | Q Okay. Perfect. That's the right one. |
| 20 | A So I'm looking at No. 3, which I assumed was |
| 21 | the current situation, and then I looked at No. 8 in |
| 22 | that pile, which I assumed was the additional |
| 23 | landscaping introduced by the LID park improvements. |
| 24 | Is that a correct interpretation? |
| 25 | Q Well, actually, the way it shows up on my |
| | |

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Page 104 computer is you go -- is if you just start at the top, 1 2 you'll have a picture of the hypothetical with the WashDOT improvements. So if I look at, for example, 3 exhibit page 1, that's hypothesized WashDOT 4 5 improvements. 6 And then page 2 would be hypothesized LID 7 improvements. 8 Page 3 is, which you were just referring to, is hypothesized road improvements. Calling it current 9 is probably the right way that Mr. Macaulay thinks 10 11 about it because it's the before, but it is also 12 including the hypothetical that the Department of Transportation did its project as opposed to 13 14 something -- as opposed to what's now proposed for the 15 LTD. 16 So the date, Mr. Lutz, was, as I look along Α 17 that, that has the character to me of a parkway. You have traffic moving down a well-landscaped avenue, 18 19 boulevard, down there. So to me that was parkway. 20 And so as I said earlier, the appraiser used other information about streetscapes, and he may well 21 have drawn some conclusions from that which is outside 22 my area of expertise, but that does not represent a 23 park in the sense that my studies were investigating 24 25 parks.

Page 105 And I guess to ask a specific question: 1 0 If we 2 looked at -- and I'll just go to page 3 of this pdf, exhibit page 3, and if you compare exhibit page 3 and 3 exhibit page 4, which has a lot more greenery in it --4 5 Α Right. But it's landscaping. That's my point. 6 7 And I guess that was my question for you was: 0 8 Do those changes of additional greenery and hardscape modifications change it from parkway to something 9 10 else? I think your answer is no, but if you could 11 iust --12 The answer is no. In my mind, what those Α pictures are showing would not qualify as a park in 13 the studies that I reviewed on which my findings were 14 15 based. 16 MR. LUTZ: Okay. Mr. Examiner, I'd like to move admission of Exhibit 99. 17 18 HEARING EXAMINER VANCIL: Any objection 19 to 99? 20 MS. THOMPSON: No objection. 21 HEARING EXAMINER VANCIL: Ninety-nine 22 is admitted. (Exhibit 99 was admitted.) 23 BY MR. LUTZ: 24 25 And so let's hold on, sorry, a second, just 0

Page 106 scrolling forward. 1 2 Now I would like to move to Exhibit 100, which is, for the Examiner's benefit, a subset of renderings 3 that were introduced as a larger package with Anthony 4 Gibbons's testimony, so we've excerpted it. 5 6 And, Dr. Macaulay, do you have Exhibit 100 in 7 front of you? 8 Α Yes, sir, I do. 9 Okay. And have you reviewed that in the 0 course of developing your opinion? 10 Yes, sir. 11 Α 12 And so just take a minute, if we can, to Ο scroll through these before I start asking you 13 14 questions, Mr. Examiner and Ms. Thompson. 15 Let me, if I may, sort of preempt a long Α 16 discussion of this and tell you what my views are 17 after looking at them. You have presented me with six different areas within this, and each of those has a 18 current, a no LID, and the LID. There are three 19 20 options for each. And as I look at those six, five of them, in 21 22 my mind, are streetscapes, but the exception is Number 4, which is the Waterfront Park option, and I 23 24 believe that that would qualify as a park. It's a

25 nice plaza that's out there.

| 1 | And that is probably I hypothesize that is |
|----|--|
| 2 | an asset to the immediate local properties. It's not |
| 3 | a passive park, however. It's kind of streetscape |
| 4 | you'd see on Paris Boulevard with people having |
| 5 | umbrellas out and socializing out there, but you |
| 6 | could Number 4 could fit the park, but it would be |
| 7 | fairly immediate. It would be the immediate |
| 8 | properties who would stroll over there for a coffee or |
| 9 | whatever and enjoy that. But five of the six in my |
| 10 | in my estimation are streetscapes. |
| 11 | Q Okay. Thank you. |
| 12 | And one other topic that we've talked about |
| 13 | already in general was about views, but to start with |
| 14 | here, the very first picture is a current condition |
| 15 | which at that point was the viaduct. Do you think |
| 16 | that there's a measurable would you expect a |
| 17 | measurable value impact to some set of adjacent |
| 18 | properties from removal of the viaduct? |
| 19 | A Absolutely. And, in fact, if you we did a |
| 20 | paper on this. If you go to the journal called |
| 21 | Leisure Science you will find it online it's |
| 22 | been approved. It's been through the review process |
| 23 | where, in fact, we looked at the impacts of views on |
| 24 | properties. |
| 25 | And so there's no question that removing that |

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Page 108 disamenity, which is confronting those properties, 1 2 will clearly add -- and giving them a view of the ocean will clearly add substantially to their value, 3 those immediately facing onto the viaduct. 4 MR. LUTZ: Mr. Examiner, I would like 5 6 to move admission of this excerpt of previously 7 admitted Exhibit I think it's 15 as Exhibit 100. 8 HEARING EXAMINER VANCIL: Any objection to Exhibit 100? 9 MS. THOMPSON: No objection. 10 11 HEARING EXAMINER VANCIL: One hundred 12 is admitted. 13 (Exhibit 100 was admitted.) 14 Okay. So we've talked before in your 0 15 testimony about the extent of which a parkway may or 16 may not affect adjacent values. On page 94 of your 17 report, you state that suggesting the greenscape in 18 the LID as a park is a misrepresentation. 19 You've just talked about Pier 58, the park deck, as the potential park component. Can you talk 20 about how those views inform your opinion of 21 22 Mr. Macaulay's final study? 23 HEARING EXAMINER VANCIL: Mr. Lutz --24 I've lost track of what the question was. Α 25 I'm sorry. Q

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Page 109 1 HEARING EXAMINER VANCIL: Just a 2 moment. Yeah, in general, if I could ask you to tighten up your questions, it's getting a little 3 conversational. It's certainly bleeding into leading. 4 5 Specifically, I want to stop you because you made a 6 reference to page 94. Was that Exhibit 94? 7 MR. LUTZ: I'm sorry. You're right. 8 Correct. 9 HEARING EXAMINER VANCIL: If you could tighten up and rephrase that question and just keep 10 that tightening in mind as we proceed, it would be 11 12 helpful. MR. LUTZ: Yes, sir. My apologies. 13 14 BY MR. LUTZ: Dr. Crompton, on page 3 of your report, 15 Ο 16 Exhibit 94, you state: Suggesting the greenscapes in 17 the LID as a park is a misrepresentation. You just mentioned, in connection with the 18 last exhibit, that there's one component that you 19 think could be considered a park, and I just want to 20 ask how that -- those two conclusions inform your 21 22 review of Dr. -- excuse me. Mr. Macaulay's final 23 study? 24 Well, I think it may well be appropriate for Α 25 him to apply my work to that plaza site. I think

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1 that's a reasonable extension. I mean, it's a bit of 2 a stretch, because it's not a -- it's not what we 3 typically think of a park as greenery and so on. It's 4 hardscape.

5 It has some of the elements, socialization and 6 the benches and the socialization in the neighborhood 7 kind of connotations that you associate with a park. 8 So you could stretch it to that area. I wouldn't 9 object violently if he did. I would regard it as a 10 stretch.

11 Q Okay. And let's talk about the other. We 12 talked about the greening up of the LID improvements 13 compared to the proposed WashDOT improvements. Is it 14 fair at all to think of some component of that as a 15 greenway?

A Greenways are different phenomenons from parkways. Greenways really emerged in the 1980s as a term, and they emerged from the present Commission on America Outdoors in 1989 which argued it wanted to see greenways all across America. And by greenways, they meant trails, and they were -- specifically had in mind the Rails to Trails kind of movement.

You have one in your own backyard. One of the early ones was the Burke-Gilman Trail there, and there are 25,000 miles of those trails across America, the

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railroads to trails. So they had in mind narrow 1 2 trails many times retrofitted through existing neighborhoods, and they called those greenways 3 indicating they were trails. They were 4 5 transportation. They were ways. 6 But they had a green component because often 7 they were passing through rural areas or passing along 8 floodplain areas because that's often where the land is available to put these kinds of trails in. So that 9 term "greenways" emerged in the '80s. It became 10 popular in the '90s for a couple of reasons. 11 12 First, the feds provided an awful lot of money for greenways. They gave cities 80 percent grants. 13 So the transportation bill and every transportation 14 bill since has had it. The city puts up 20 percent, 15 16 and the feds put up 80 percent. That's pretty much an incentive to build these greenway trails. That's very 17 different from parkway, which has major -- is a major 18 19 highway. 20 And to go a little bit further on this 0 greenway topic, even though you're resisting any --21 anything other than a parkway characterization, 22 describe what your 2004 research found with respect to 23

24 the impact of trails or greenways on adjacent property 25 values.

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| 1 | A So there was no 2004 article. So there was |
|----|--|
| 2 | I did let me get the date right here. In 2001, the |
| 3 | same year that I did my benchmark piece for parks, I |
| 4 | did a benchmark piece for trails, and it appeared in |
| 5 | the Journal of Park and Recreation administration in |
| 6 | 2001. It was called "The Sections of How the Presence |
| 7 | of Greenway Trails Affects the Value of Proximate |
| 8 | Properties." |
| 9 | The bottom line on that was and I quote |
| 10 | from the abstract of the article the dominant |
| 11 | prevailing sentiment was that the presence of a trail |
| 12 | had a mutual impact on the salability on value of |
| 13 | property. |
| 14 | In other words, it wasn't a negative. It |
| 15 | wasn't a positive. The prevailing sentiment was it |
| 16 | had a neutral impact. But let me again emphasize that |
| 17 | was an early benchmark study, and the data we were |
| 18 | using was was naive by present research standards. |
| 19 | Q Okay. And so what is your current |
| 20 | understanding of the impact of greenways and trails on |
| 21 | the value of proximate property? |
| 22 | A Well, just as we |
| 23 | MS. THOMPSON: Objection. |
| 24 | A Excuse me. |
| 25 | MS. THOMPSON: Relevance. He's already |
| | |

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Page 113 testified that the -- in his opinion the improvements 1 2 are not greenway improvements, but they would qualify as streetscape improvements. 3 4 HEARING EXAMINER VANCIL: Mr. Lutz, 5 your response? 6 MR. LUTZ: I'm offering it to the 7 extent that they're considered greenways, how his research has informed the issue of valuation of 8 properties adjacent to greenways as opposed to parks 9 10 and as opposed to parkways. 11 HEARING EXAMINER VANCIL: Right. But 12 if your own witness is saying that it's not a greenway and no one else is suggesting it, how is it relevant 13 to the hearing? 14 15 MR. LUTZ: We can go on. 16 HEARING EXAMINER VANCIL: Okay. 17 Sustained. MR. LUTZ: And I think what that means 18 is if -- is that we will not need to offer 19 20 Dr. Crompton's Exhibit 101 report. 21 HEARING EXAMINER VANCIL: Okay. We'll 22 leave that as a gap in the numbering then and not admit No. 101. 23 24 BY MR. LUTZ: 25 0 Okay. I'd like to move on now to the next

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topic, which is the distance for which the impact on 1 2 property values extends from a park. So could you describe, Dr. Crompton, first, at page 5 and 6 what 3 your 2001 study that Mr. Macaulay relied on found with 4 5 respect to potential park -- proximate park impact distances? 6 7 So you're asking me to look up my 2001 Α 8 article, pages 5 and 6, sir, or are you asking me to 9 look at my report? Your report on page 5 and 6, which references 10 0 the 2001 distance plug approximations. 11 12 Α So the -- both the 2001 and the '19 or 2020 updates recognize that most of the impact came within 13 500 feet of the -- of a park. As I explained earlier, 14 it could go out to 2,000 feet for community parks, and 15 I explained earlier what the rationale for that was. 16 17 Okay. And so sorry. I'm trying to not stray. Ο Would your 2001 research inform value lifts on 18 19 industrial, retail, office, hotel, multifamily within 500 feet of a park or 2,000 --20 As I explained earlier, it was very much 21 Α 22 exclusively to residential dwellings. 23 Q Okay. When you're talking about residential 24 Α 25 properties, like a hotel, the criteria are somewhat

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| 1 | different. You stay in a hotel because of its several |
|----|---|
| 2 | amenities, because of its proximity to where you're |
| 3 | going. It's a temporary stay. It's not a permanent |
| 4 | stay. It's a different phenomenon than residential |
| 5 | dwellings. |
| 6 | Q Okay. Well, so how does your research inform |
| 7 | your review of well, before we get to that, what |
| 8 | difference what difference is there between your |
| 9 | 2001 research and your 2019 research with respect to |
| 10 | potential property lifts outside the 500-foot area to |
| 11 | the 2,000-foot potential extent? |
| 12 | A I mean, the two the 2019 paper says that it |
| 13 | really confirms what was found in the 2001 paper with |
| 14 | respect to that 500- and 2,000-foot limit. |
| 15 | Q And so the bulk of the benefit is within |
| 16 | 500 feet and |
| 17 | A Yes. |
| 18 | Q And how do you tease out the extent to which |
| 19 | it goes past 500 to 2,000? |
| 20 | A You know, you can put a whole lot of variables |
| 21 | in the market, but at some point the variables become |
| 22 | confounding. If you go out 2,000 feet, you're really |
| 23 | stretching it, because now you're looking at what's |
| 24 | the compounding impact of another park which is over |
| 25 | here 1,500 feet away. Does that impact the value more |

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than this one? You get confounding variables. 1 2 So 2,000 feet is a stretch. You sure can't go much more than that, if any more than that, because 3 all of the other factors now impinge on your model. 4 And it just -- you know, it really blows your model 5 up. You can't handle it. It's too many variables. 6 Okay. Well, now let's go back to one of the 7 0 8 topics you started to testify a while ago about, feet verse blocks. Can you talk about how that issue 9 informs your opinion with respect to Mr. Macaulay's 10 final study? 11 12 Well, in my -- in my scientific publications, Α I referred only to feet. When it came to doing my 13 professional audience translation for that in the 2004 14 book or the one I've just done, I reified that, like 15 concretized it so that people could understand what 16 500 feet was. And I said, well, it's typically, based 17 18 upon the studies which we've been reviewing, these blocks are typically 150, 200 feet blocks, so about 19 three blocks out. 20 And in my plug-and-chug model, it says 21 22 500 feet or three blocks. Mr. Macaulay's application of that was different. In his -- in his write-up, he 23 said 500 feet, comma, or three blocks. That infers 24 25 that they are options. You can use one or the other.

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That was not my intent at all. That comma really, in
 my mind, changes the inference.

My intent was to solidify or reify the 500-foot model, not to say they were alternatives. And so from that point on, Mr. Macaulay's uses three blocks. Clearly, in Seattle context, that doesn't work because three blocks gets you to 900 feet, my understanding is, in Seattle, not 500 feet.

9 And so one of the things I did was I requested you to produce for me a GIS map of what 500 feet and 10 2,000 feet would look like. One of the challenges 11 12 with Mr. Macaulay's interpretation is that he's measuring blocks, and let me use the phrase "as the 13 crow flies." That is from point A to point B if you 14 fly over the top. All of the analysis that we do in 15 16 this work don't use that as their modus operandi. They use what we call network analysis, and that is 17 18 how people travel down the roads to get to the park. And they can't go across the top. They have to go 19 20 around some of these things to get to a park. And so when I asked you all to produce for me 21 22 was a map which has showed network analysis, and I included that as Appendix 2 in my report. 23 Let's actually focus on that. That would be 24 0 25 Exhibit 94 of Dr. Crompton's report, I believe

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Page 118 page 19, Appendix 2. 1 HEARING EXAMINER VANCIL: Do you have a 2 question about that? 3 4 MR. LUTZ: Well, I was going to ask questions. I wanted to get us to it first so 5 Dr. Crompton can testify from it, and you -- and you 6 7 and Ms. Thompson can be reviewing it at the same time. 8 HEARING EXAMINER VANCIL: Okay. BY MR. LUTZ: 9 10 0 So, Dr. Crompton, you started to talk about road network difference --11 12 Α Yes. -- or distance. Can you talk about it from 13 0 the perspective of Appendix 2, what you're trying to 14 15 demonstrate here? 16 So what I'm doing here is I'm taking my -- the Α 2,000-foot measure, which is the yellow, and I asked 17 the GIS -- or GIS person to track it using the network 18 feature of GIS. And she came up with -- I think it 19 was a lady who did it for you. Came up with the 20 yellow boundaries that you see there. 21 And then I asked her also to do the network 22 analysis, and you see the green lines there. And the 23 green lines would be the 500-foot road network 24 25 analysis. So if you look at the green lines and you

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look at the park improvements, which I don't accept

2 are park improvements, but given that they were, you go out typically two blocks, maybe one block, in some 3 cases, for the 500 mark. 4 And the 1,200-foot mark -- I mean, there's a 5 6 whole lot of outliers there that don't fall into that 7 2,000 yellow feature at all and way beyond the 8 boundaries of my park analysis, even if one accepted 9 they were -- this park analysis was a legitimate 10 analogy. 11 And so how does this type of GIS analysis Ο 12 inform your opinion of Mr. Macaulay's use of the 3and 12-block limits as opposed to the foot --13 14 Mr. Macaulay measured 12 blocks from the Α improvements. That's as the crow flies. And the 15 16 point is that people don't fly as the crow flies. 17 They have to go around roads, and the GIS feature 18 gives you that. 19 And if you have 12 blocks as opposed to 0 2,000 feet, how does this GIS mapping inform that 20 differentiation? 21 22 Α I mean, it's self-explanatory. You've got 12 blocks, and you've got the network. And you see 23 the difference. That's why I asked this diagram to be 24

25 done.

1

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1 Q Okay. Thank you.

2 So based on your research, is there any reason 3 to expect positive impacts extending out to the limits 4 of this LID boundary?

There's -- if you're going to accept my 5 Α No. research, then, in my view, it wouldn't extend beyond 6 7 the green lines, and I wouldn't even accept those. 8 Because, as I said, with the exception of that one Waterfront Park there, it's not a park. It's a 9 10 parkway. And I can't speak to parkway. It's 11 streetscapes. It's different.

12

Q Okay. Thank you.

13 Let me just find my -- I'm having trouble14 activating my scroll function. There we go.

So now let's go back to page 83 of Mr. Macaulay's final study. We talked before about this 75 percent/25 percent ratio of park benefits within and outside of the 500-foot/2,000-foot --

19 A If this was a genuine park out there, given 20 the limited size and scope of it, people would not 21 travel. The 75 percent simply is not relevant based 22 upon my work to this assumption.

I mean, even if it were park and, in my view, it's not, it doesn't have the features of a community park, all of the amenities that people will come down

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to that I described earlier and the definition of 1 2 Seattle what a community park is. Okay. So now let's move on to another topic, 3 0 4 use of the park qualities scale. 5 Your 2004 book contained a park quality scale for determining proximate premiums. Can you explain 6 7 what that is and how you intended it to be used? 8 А We're talking about the park quality scale? 9 0 Yes. 10 Α Well, this is part of the plug-and-chug deal, and so I defined parks with five categories from 11 12 unusual excellence, above average, average, below average, dispirited/blighted, and I describe what they 13 And it was intended to be a scale from 1 to 5, 14 were. a graduated scale, and you would use that as a 15 16 criteria to score your parks as it were. 17 And so I in my -- obviously, you don't get a premium, a plus premium, for below average and 18 dispirited parks. And so I lessened my premiums to 19 three categories -- average, above average, and 20 unusual excellence. And as I explained before, 21 22 average would be the main part of the bell curve. Above average would be one standard deviation out, and 23

24 unusual excellence two standard deviations out. And I

25 put a plug-and-chug number associated with each of the

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excerpts. So I'm introducing a quality component to
 500-foot range.

Q Okay. If we look at your report at pages 8 and 9, Mr. Macaulay references and appears to rely on this park qualities scale in his final study, and it would be page 46 and 47 of his final study. Can you describe your reaction to his use of your research on the quality parks scale?

9 My park quality scale relates to parks, and Α it's carefully thought out. You can't take -- you 10 can't read that park qualities scale and say it 11 12 applies to this -- to what he's calling parklike improvements. It doesn't. I mean, it makes no sense 13 to take those values and relate them to that 14 situation. So there's no connection between my 15 16 parklike quality scale and the physical phenomenon 17 that he's describing here.

He goes on to -- underneath in his report, to 18 talk about condominiums within a three-block radius 19 typically experience increases in property value of. 20 And then he has -- I don't follow what he's doing 21 22 here, but he has excellent/average one block, 16 to 20 percent premium, and I don't know where that came 23 24 It didn't come from any of my numbers. from. 25 And then he goes on, excellent, above average,

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average, poor as he goes on down, and he's taken those 1 2 from my -- excellent, above average, average he's taken those from, indeed, my 2004 study in those. 3 But then he has made some kind of arbitrary 4 judgment, and I don't know how he got from A to B 5 6 But he's says that he's moving -- by producing here. 7 these parkway improvements, he's moving the thing from an average to an excellent level or whatever. 8 He hasn't got any criteria to do that. The criteria he's 9 using do not match what he's actually doing here. 10 11 And so I respect the appraiser's judgment. 12 It's a judgment call on his part as to whether he's moving from an average to above average to excellent, 13 and that's his call. But it's not appropriate for him 14 to stick -- use my research to justify that because 15 16 there's no connection between the two. That's his 17 judgmental decision. It's not based upon my research conclusions. 18 19 And he talks about a green premium. Do you 0 20 have any understanding of research on that topic? I do not. So that is a term that the 21 Α 22 appraiser has generated. So besides the table, do you have any other 23 0 concerns with how Mr. Macaulay has described his use 24 25 of your research in particular with respect to the

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1 park scale?

A Not really. I mean, he's -- he's used -- I have problems with his use of my quality scale to justify his -- what is his appraiser's judgment, which I respect, but it's not justified by my park quality scale.

7 He has used a blocks measure, as far as I'm 8 concerned, inappropriately, and that green premium 9 first excellence, whatever he has put on the front of 10 it. What is his term here? Excellent average, that's 11 something he's generated, and he -- let me leave it at 12 that point.

Okay. And then one final question, just to 13 0 close this off, can you talk about, then again, what 14 the percentage -- if you assume hypothetically that 15 16 we're talking about both a park and an excellent park -- and I know you don't accept either of those 17 propositions, what did -- what was the result of your 18 19 2019 research in terms of the reduction of anticipated 20 property lift from an excellent park? Excuse me while I try to find that document. 21 Α 22 You are not alone. 0 I can't put my hand on the document, but it's 23 Α the Appendix 3 document where I change the values from 24 25 15, 10, 5, and I think I used in that document -- here

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it is. I think I used in that document 10, 5, 3.
 Here, I have it.

3 Unusual excellence, 10 percent; above average, 4 5 percent; average, 3 percent. So if you take his 5 judgment, his appraising judgment, and say it's 6 average, whatever it is, at 3 percent and you're one 7 standard deviation out, you've got to unusual 8 excellence, then you increase it by 7 percent. That's 9 what this would say.

Q And so if your 2004 report said a 20 percent lift for an excellent park and your 2019 research said a 10 percent lift, if you hypothetically assume it is a park and it is an excellent park, you would still reduce -- your research would suggest a 50 percent reduction in benefit. Is that a fair

16 characterization?

17 A And that's what we found in the scientific18 studies, so it's just reflecting that.

19 Q Thank you. I'm going to move on to another 20 topic, and I've only got two to go. We've touched on 21 it before.

But can you talk about negative impacts on disamenities on premiums, what they are and how you -how they inform your review of Dr. -- or Mr. Macaulay's final study?

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So if you go back to my scientific studies, 1 Α 2 they report that there is a disamenity, that is if you're physically abutting a park, there are sometimes 3 negative premiums and not positive premiums. And 4 those emanate from things like congestion, increased 5 6 traffic flow, lack of parking, unwarranted off street 7 parking, litter, vandalism, intrusive lighting, and 8 groups engaging in morally offensive activities. 9 So if any of that lot are there, then it probably, if you back on or front on to that park, it 10 decreases in value. We call them disamenities. And 11 12 spell check in Microsoft doesn't like disamenities. It's my own word, I guess, but that's what they are. 13 14 And so Mr. Macaulay in his report alludes to two. He says there's going to be additional tourists 15 16 in the area, and I think the number he uses is -- let 17 me find that. So I think he says one and a half million extra -- yeah, 1.5 million visitors to the 18 immediate area were coming there. 19 1.5 net new visitors is a lot of folks. 20 You divide that by 365, and you've got 4,000 a day. 21 And 22 so it doesn't come evenly spread over the days. So if you're running 6, 8, 10,000 more people coming down 23 there a day, I suspect that some of those properties 24 25 that face on to that, that's going to be a disamenity.

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They're not going to appreciate that many more
 tourists. I think of The High Line in New York City
 which is the same kind of phenomenon, just
 overwhelming the local area.

5 And the second thing he alludes to is there's 6 a loss of parking spaces down there. So I have no 7 means of knowing and I'm not going to speculate 8 whether they were considered in his report, but he 9 does mention them in passing. He acknowledges them. 10 He does not in this report specify in any way how he 11 took those into account.

Q Okay. And all right. I think we'll move on to our final topic, the diminishing marginal value of premiums. And can you describe what your and other research shows about premiums on properties that are proximate to both parks and water amenities?

17 And so this -- my research has not Α investigated this phenomenon. So let me explain where 18 I'm coming from. It alludes to -- or it stems from 19 something called prospect theory. And I know as soon 20 as I talk to professionals in other fields about 21 22 theory, the people switch out on me, but bear with me. The prospect theory was developed in the late 23 '70s by Danny Kahneman and Amos Tversky at Princeton 24 25 University, and they came up -- they were -- they're

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both psychologists, and they said economists, you 1 know, they assume -- first of all, people are full of 2 information. They assume that people act rationally, 3 and they assume that they act in a timely fashion. 4 5 And he said we're psychologists. They don't 6 do any of those things. So they founded a whole new 7 field called behavioral economics which has totally 8 transformed the economics discipline. So one of the 9 founding theories of behavioral economics is prospect 10 theory. 11 One dimension of prospect theory is what we 12 call diminishing marginal valuation of premiums. The best way I can explain that to you is I've put a 13 diagram in my report. If I could refer you to page 13 14 in my report, that diagram in front of you would very 15 16 much make it easier for me to explain this concept in 17 simple, layperson's terms. And you're talking about at the top of 18 0 19 page 13? 20 Yes, sir. Α 21 Okay. So please describe what the graph 0 22 shows. So what I've got on the left-hand vertical 23 Α axis I've written: Received premium of a greenway 24 25 value. And greenway -- I'm using greenway as sort of

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1 a halfway term between parkway and parks.

And what it's showing is that -- I've just used arbitrary units of analysis up on that left going in half units, whatever those units might be. You can call them whatever you like.

And on the horizontal axis, I have put the 6 7 increments of benefit you would receive from this 8 parkway, park, whatever it is. You will see that the first 10 percent of benefit that comes in you get a 9 full Number 1 increment of benefit. Now, if I go to 10 the 10 percent between 40 and 50 percent, you will see 11 12 that rather than getting a full one unit of benefit, you probably get about one-tenth of a unit of benefit. 13

What I'm showing you is that as a premium gets higher AND adding to it, a perceived amount of benefit is much less than when you don't have that high premium to start with. And Danny Kahneman in a subsequent book he wrote explains it in these ways, and I'll use the analogy. And then I'll come back to explain in more detail.

Kahneman writes: Turning on a weak light -so this on page 13 also into that diagram. Turning on
a weak light has a large impact in a darkroom. The
same increment of light may be undetectable in a
brightly illuminated room. Similarly, the subjective

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difference between \$900 and \$1,000 is much smaller
 than the difference between \$100 and \$200.

And so if you, for example, take your car in 3 to be repaired and the guy says it's 900,000 -- is 4 \$900, would you like this additional bit of service 5 for another 100 bucks, you're going to say -- it would 6 7 be 1,000, you say, oh, sure, yeah. But if you're in 8 there and the bill is 100 bucks and he says would you like this additional new thing for another 100 to 200, 9 you're going to say, wait a minute, that's a 10 50 percent increase. No, thank you. In other words, 11 12 the perceived benefit as the premium gets higher is 13 much less.

14 So what you've got in your situation, I believe -- and I have not been on the site, but I 15 16 believe that most of the premiums in the properties 17 that are in this LID area is a view premium over the ocean. And I have no means of knowing what that view 18 premium is, but let me take an arbitrary number of 19 50 percent and say let's assume they pay 50 percent 20 more for a property looking over the ocean than they 21 would pay elsewhere in Seattle looking over another 22 housing estate. 23

Well, you add to that 50 percent the park improvements here, those park improvements on that

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housing estate elsewhere in Seattle might get you a
percent gain. When you add that on to something
that's already got a 50 percent premium when somebody
comes to buy that property it's going to be
insignificant. It's insignificant even the total
value. It's a diminishing marginal utility in the way
people perceive things.

8 And it was not in the appraiser's brief to value views, but it's important because if it's a very 9 large number, it diminishes the value of whatever the 10 improvements you put in here. I looked at some --11 12 there's another paper inevitably where we look at ocean views. You can check that on the website. 13 One of the things that puzzled me is that all of the stuff 14 we've used on my website is publicly available 15 16 information, and it does seem there are other things 17 that Mr. Macaulay might have looked at, but for whatever reason, he did not. 18

But so I found sort of a couple of studies. One was just up the road from you, Bellingham. And there they're looking at views being valued, a range depending on the magnitude, whether it's a poor view or a great view, but something like 40 or 50 percent. And I assume something similar might apply in Seattle. The other study I looked at was in Cuyahoga

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County in Ohio looking over Lake Erie, and, again, that study was reporting premiums of sort of 80 --90 percent, 50, 60 percent looking over the lake compared to properties without a view. You add this little bit of park improvements to that, just merely it doesn't have an impact.

And so I can't tell you what my research 7 8 shows. It doesn't show because we haven't done it, 9 but prospect theory, which is the most robust theory today in the economics literature, it's used and 10 displayed all over the place by literally thousands of 11 12 people and it's the most cited, dominant theory over the last couple of decades, if you apply that 13 principle to your situation, it seems to me that to 14 say when you've got a 50 percent ocean view that this 15 16 is going to add much to that, I'm highly skeptical. 17 That's a view from the theoretical basis, and I have no empirical data to support that. 18

19 Q And to just carry this further to some 20 specific numbers, if you assume hypothetically that it 21 is a park and it is exceptional, and it would 22 otherwise under your modern 2019/2020 Exhibit 3 23 plug-and-chug result in a 10 percent value increase to 24 adjacent properties within 500 feet, what would you 25 expect applying prospect theory? Would it be

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1 10 percent? I mean -- yeah.

A My graph -- the graph is concave. That indicates quite clearly. If you go 10 percent, you get a whole unit. And, again, this graph is empirically derived, not by my studies. I'm taking it straight from Kahneman who has done a bunch of work in this.

8 It is empirically derived, and he's showing that, you know, typically the first unit of analysis 9 you get your full 10 percent value. By the time 10 you've got a premium in there of 40, 50 percent, 11 12 you're getting one-tenth of that. It just doesn't register. It's a heuristic people use and receive 13 valuation. They just don't register it because it's 14 relatively insignificant. 15

Q And so the bottom line is if you would otherwise expect for a -- on your 2019/'20 study for an excellent park at 10 percent value lift, you would expect in some measure reduction of that -- some significant measure reduction of that valuation based on prospect theory and the dominant water view.

A Yes. The reduced valuation is actually based upon the heuristics people use to make decisions when they purchase things they wouldn't take into account at the same level. That's the point.

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|----|--|
| 1 | Q With that I would like to ask: Do you have |
| 2 | any concluding comments you would like to make before |
| 3 | we finish this drill? |
| 4 | DR. CROMPTON: The word "finish" sounds |
| 5 | terrific to me. I have no reason to want to extend |
| 6 | it. Thank you. |
| 7 | MR. LUTZ: All right. I hope I |
| 8 | introduced the exhibits. Maybe I should ask if |
| 9 | I've we had one that is pending Darby DuComb's |
| 10 | expert's declaration that we're working on. And we |
| 11 | had one that we did we chose not to admit, which |
| 12 | was Dr. Crompton's greenway value study. I believe |
| 13 | the rest have been admitted, but I'll just ask to make |
| 14 | sure? |
| 15 | HEARING EXAMINER VANCIL: Yes. We're |
| 16 | admitted up through 100 with what I believe was 101 |
| 17 | that was omitted. |
| 18 | MR. LUTZ: Correct. |
| 19 | MS. LIN: This is Megan, Ms. Lin. I |
| 20 | just sent Exhibit 97, a new version of it, to |
| 21 | Mr. Edlund-Cho, so if maybe we have time for it now |
| 22 | or after cross-examination, but we do have an updated |
| 23 | exhibit that is accompanied by a declaration. |
| 24 | HEARING EXAMINER VANCIL: Okay. How |
| 25 | are you or Mr. Lutz intending to introduce that? I |
| | |

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| 1 | mean, I know it's coming in with a declaration. This |
|----|--|
| 2 | is in some ways not your responsibility, frankly. It |
| 3 | was Ms. Terwilliger or DuComb. Can you help me |
| 4 | understand how we're proceeding here? Are you |
| 5 | producing something for them? What's being proposed? |
| 6 | MS. LIN: Well, because |
| 7 | HEARING EXAMINER VANCIL: As far as |
| 8 | your witness is concerned, we used it for illustrative |
| 9 | purposes, and we're fine. It didn't need to be |
| 10 | introduced, and now I understand that you seem to be |
| 11 | working in some function for counsel for another case. |
| 12 | MS. LIN: I was under the I was |
| 13 | under the understanding that we were submitting it for |
| 14 | our case, because our expert relied on it and because, |
| 15 | although used it for demonstrative purposes, in |
| 16 | general, it's good to have the exhibits that we're |
| 17 | relying on as part of the physical record, but I'll |
| 18 | let Mr. Lutz if he has anything to add. |
| 19 | MR. LUTZ: Yes. And I guess the |
| 20 | only we would submit it as part of the record in |
| 21 | our case as a substitute Exhibit 97. I think given |
| 22 | the fact that apparently it has some minor |
| 23 | modifications that I don't know what they are and that |
| 24 | Dr. Crompton may not have reviewed, I would still |
| 25 | treat his testimony on that point as that being a |
| 1 | |

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Page 136 demonstrative exhibit. And we'll just introduce it 1 substantively with the declaration as -- for the 2 record in our case independently. 3 HEARING EXAMINER VANCIL: 4 Okav. And 5 has Ms. Thompson had a chance to review -- have you had a chance to review that, Ms. Thompson? 6 7 MR. LUTZ: Almost certainly not. 8 MS. THOMPSON: Yeah. I don't believe Let me see. 9 so. I've only received some additional 10 No. exhibits that are not related to the -- Mr. Brown, I 11 12 believe, his work. So --13 MS. LIN: There might be a delay. 14 HEARING EXAMINER VANCIL: Not to take any more of Dr. Crompton's time to address this, let's 15 16 try to get to cross with him. And in the time 17 remaining, we can see if there's merit in trying to get this introduced as an exhibit. 18 19 But if City counsel haven't had a chance to review it yet and it's not relevant to this witness's 20 testimony, we'll just take that into consideration. 21 22 So just put that aside, and my understanding, Mr. Lutz, objectors are finished with the witness; is 23 24 that correct? MR. LUTZ: Yes. We have finished our 25

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Page 137 examination of Dr. Crompton. 1 2 HEARING EXAMINER VANCIL: Thank you. Cross? 3 EXAMINATION 4 5 BY MS. THOMPSON: 6 Thank you. Good afternoon, Dr. Crompton. 0 My 7 name is Gabrielle Thompson, and I'm here on behalf of 8 the City of Seattle. 9 You spoke earlier today about being retained by Perkins Coie to provide review and report in 10 relation to the ABS special benefit study. 11 12 When were you retained by Perkins Coie to perform that? 13 14 Α I don't have those dates in front of me, I would ask Mr. Lutz to recall when that was. 15 ma'am. 16 I don't have those dates in front of me. I cannot 17 respond. Do you have an estimate? 18 0 It was about two months ago, but that's all it 19 Α Mr. Lutz may have that correspondence in front of 20 is. him. 21 22 And earlier you also spoke about your 0 experience and educational background. 23 What 24 experience --25 Α If I may, I'm a little bit deaf if you could

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| 1 | speak a little slower. I'm sorry. I've got my |
| 2 | hearing aids in, but fast speech and particularly |
| 3 | high-pitched female voices go right by me. It drives |
| 4 | my wife crazy. So if you could speak a little slower, |
| 5 | I would appreciate it. Thank you. |
| б | Q Of course. No problem. Just be sure to stop |
| 7 | me if you haven't had a chance to hear the question. |
| 8 | A Thank you, ma'am. |
| 9 | Q I can always repeat it. |
| 10 | So earlier we talked about your educational |
| 11 | background and your experience in teaching and |
| 12 | research. And I wanted to ask you what experience you |
| 13 | have in appraising real property? |
| 14 | A Zero. |
| 15 | Q And, similarly, do you have any experience in |
| 16 | calculating the special benefits associated with local |
| 17 | improvement districts? |
| 18 | A I have no experience of that, ma'am, but I'm |
| 19 | familiar with studies that have done that. I have no |
| 20 | personal experience in doing that. |
| 21 | Q And earlier you were asked by Mr. Lutz about |
| 22 | Mr. Macaulay's study and a reference in the study to a |
| 23 | 2014 article or study by yourself. Do you recall that |
| 24 | question? |
| 25 | A I do recall the question, ma'am, yes. |
| | |

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Page 139 And you had said that you did not issue a 1 0 2 study in 2014; is that right? That is correct. 3 Α It's possible that I might have written 4 Ο 5 something in a professional journal, and my answer was responding to scientific publications. So, yeah, I 6 7 mean, for the record, I wrote one last week on this 8 topic, but it was in professional journals. And so it had nothing to do with my -- it was sort of a 9 regurgitation of my scientific work. 10 I can't recall the particular article that 11 12 you're speaking to, but it's quite likely that I've done those things. Part of my mission is to translate 13 my work to professional, so I do that ongoing -- in an 14 ongoing way, but the articles that are searchable, my 15 16 scientific articles, appear on my website. 17 MS. THOMPSON: Hello. Can everybody hear me? 18 19 HEARING EXAMINER VANCIL: You and I were competing to unmute you. 20 21 MS. THOMPSON: Apologies. My computer 22 must despise Zoom or something. Sorry for the delay. BY MS. THOMPSON: 23 So before the interruption, Dr. Crompton, I 24 0 25 was asking you about whether you had authored a 2014

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article or paper concerning the economic value of

2 parks systems and communities? And my response, ma'am, is it's quite 3 Α possible. When I responded to your question when I 4 did, I was referring to my science articles. Those 5 are the ones I put on my website and publish, but all 6 7 the time I'm writing articles for professional 8 journals and translating my work. Part of my mission is to sell. I'm at a land-grant university, so that 9 happens all the time. 10 11 So it's possible --Ο 12 As I said in my earlier comments when you Α might have been frozen out, I have a regular column in 13 the national professional magazine that goes out 14 called Parks and Recreation. It's a circulation of 15 16 40,000. I have a regular comment on financing in that every month. And so, actually, this week's was on 17 that, on the topic we're talking about, but you 18 wouldn't find that in any of my publications, just 19 20 professional stuff. So it's possible, then, that there is an 21 0 22 article from 2014 that you authored that Mr. Macaulay could be relying on? 23 Oh, yes, that's guite possible. Do you have 24 Α 25 where it was published, just as a matter of curiosity?

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Page 141 I think I found it. It's -- now I 1 0 Sure. 2 can't read my own handwriting. Don't worry about it. 3 Α 4 Let me pull it up really fast. It's called Ο "Managing Leisure." 5 6 Okay. "Managing Leisure." Α 7 It's -- the authorship is yourself and Peter Ο 8 Harnik? 9 Oh, yeah. Pete is -- you know I do a lot of Α work with trusts and public land, and Peter is their 10 person. I think, though, that that article was not 11 12 specifically on this. But that article, in fact, I think, as I recall, was a valuation of a park systems. 13 And this was one component of it. I think we looked 14 15 at about eight or ten different components and put 16 economic values on them, if I recall. 17 And I think what TPL do is they use a 5 percent premium on all residential properties. It's 18 a very crude measurement they use. If that's the 19 right article, I'm assuming it was that 5 percent 20 premium he was picking up on. 21 22 So earlier you also testified that you 0 released an update to your 2001 study in 2019 and 23 24 2020; is that right? 25 Α Yes, ma'am.

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1 Q What conclusions changed in the course of 2 updating that study?

Α There were -- the first study I addressed 3 three questions. And in this study we addressed -- we 4 had eight issues that arose. So there was an 5 6 extension of the number of issues that had emerged 7 from our research programs. But the point you might 8 be referring to is that the magnitude of the premium had declined in the more recent studies for the 9 reasons I expressed, primarily the omitted variable 10 issue. 11

12 Q And so could you give us the range of premiums 13 that a park would have based on your most recent 14 study?

Yes, ma'am. We looked at -- as I recall, I 15 Α 16 can look it up. It's Exhibit 589, I think. I think 17 we looked at 33 studies in there, and we -- as I explained earlier, we categorized them in terms of was 18 19 the premium less than 5 percent? Was it between 5 and 20 10 percent, or was it 10 percent or more? And we found equal number of studies 21 22 approximately of the 33 fell into each of those categories. And so our recommendation was -- and I 23 quote here from the abstract -- that the results 24 25 suggested a premium of 8 to 10 percent on properties

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adjacent to a passive park as a reasonable point of
 departure.

3 Q And you testified earlier that those premiums
4 in your study are considered by you to be averages and
5 best guesses; is that correct?

A They're not best guesses. The premiums in the scientific study are a reflection of what the scientists who did those studies reported. But you're correct in that my interpretation of the end range of To 10 percent was sort of an average assumption looking through those after I categorized them what seemed to be a reasonable point of departure.

Q So people using your study to estimate the impact of a park on property values can take that 8 to 10 percent premium and use it as a starting point for analyzing the particular situation that they are faced with; is that right?

A Absolutely. But as I prelude all of those
things by it's a best guess. It's a rough
approximation. It's a starting point. You know,
they're always context specific.

Q And you said earlier that you had had a chance to review Mr. Macaulay's final benefits study; is that right?

25 A Yes, ma'am, I did.

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Q And did you see in the study the percentage of increase in value that Mr. Macaulay had concluded for the properties within the boundary?

I did, ma'am. And I made no comments on those 4 Α because I have -- as you identified in your first 5 question, I have no appraisal experience at all. 6 And 7 so my concern and my valuation and my discussions with 8 Lutz defined my brief here to say how was my work used by Mr. Macaulay to arrive at his numbers, and so that 9 was the focus I concentrated on. 10

11 Q So do you understand from your review of his 12 report that the percentage increase in value that he's 13 estimated are below 4 percent?

14 Oh, I mean, the average I had was 8 to А 10 percent on properties immediately abutting the 15 16 areas of passive parks, but, you know, typically, as I've pointed out, the decay gradiant from the first 17 block to the third block is quite substantial, you 18 know, 20 percent, 10 percent, 5 percent. 19 These are very rapid drop-offs as you've gone through there, and 20 once you get beyond the 500-foot mark, it's really 21 22 tenuous.

Q But my question is: Are you aware that the ABS final benefit study does not calculate an increase in value over and above 4 percent for any property

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1 within the LID?

2 A That's what Mr. Macaulay concluded, sure, 3 yeah.

Q And is it true that a 4 percent increase in property value falls below the 8 to 10 percent premium that is in your study?

7 A That is correct.

8 Q And I wanted to ask a bit about the scope of 9 your study. We talked earlier about the fact that 10 it's limited to residential properties; is that right? 11 A Yes, ma'am.

12 Q And I believe you said before that that was 13 because the data that you have available to you is 14 limited to residential properties; is that correct? 15 A That is correct.

A That is correct.

Q So the fact that your study is limited to residential properties doesn't mean that commercial properties don't also benefit in an increase in value because of a park; is that right?

A That's correct. In fact, I gave illustrations of that with the Bryant Park in New York, and many other cities have used that as an exemplar and built upon it.

Q Speaking of the Bryant Park study, do you know what types of commercial properties were studied in

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1 that?

| - | |
|----|--|
| 2 | A Yes, ma'am. They were primarily office |
| 3 | spaces. You can actually I've given you some |
| 4 | references there in my appendix, and you can check |
| 5 | those references. And you can get an accurate |
| б | perception of that. |
| 7 | Q And do you know whether so Ernst & Young |
| 8 | was the firm that prepared that information; is that |
| 9 | right? |
| 10 | A Yes, ma'am. |
| 11 | Q Do you know whether Ernst & Young in its study |
| 12 | undertook to value properties that were not |
| 13 | immediately adjacent to the park? |
| 14 | A The way that Ernst & Young did it was they |
| 15 | didn't use what we would use in social sciences, |
| 16 | hedonic analysis. Their report actually was a |
| 17 | substantial 300-page document which examined a whole |
| 18 | array of properties that were impacted by parks, and |
| 19 | it looked at renovations of parks and so on and so |
| 20 | forth. |
| 21 | And this was one small section of it when they |
| 22 | picked up on Bryant. The standard modus operandi for |
| 23 | the residential areas that they looked at was to |
| 24 | compare the increases in property over the three |
| 25 | blocks adjacent to the parks with increase in property |
| | |

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on blocks four through six. And so that's how they 1 2 were doing it. They were doing it with comparables. In commercial, they did it -- as I think the 3 appendix to my report here will show, they did it with 4 four other, I think, commercial areas that they 5 compared the increases of Bryant Park. 6 7 So, next, I want to talk about the proximity 0 8 principle in your study and the 500 feet out to the 2,000 feet distances that we heard testimony about 9 earlier. 10 11 Α Yes. 12 I was looking at your -- this would be Ο Exhibit 96, which is the Appendix 3 to your 13 14 forthcoming book. 15 Α Yes. 16 And you state on the first page there a 0 number, Number 1, and you're discussing how to measure 17 the benefits within 500 feet of the park improvement; 18 19 is that right? 20 Yes, ma'am. Α And you say here that a majority of the 21 0 22 premium from relatively large parks is likely to be captured within the first 500 feet; is that right? 23 24 Yes, ma'am. Α 25 And when you say that adopting this 500-foot 0

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1 perimeter substantially simplifies the task of

2 estimating the increased value due to a park; is that 3 right?

That's correct. I say in the case of large 4 Α parks, restricting it to a three-block buffer will 5 lead to an underestimate of proximate impact, because 6 7 while premiums beyond these distances are relatively 8 low, the number of properties within them is more extended -- buffers is like (inaudible) to be high --9 over adopting this 500-foot perimeter substantially 10 simplifies the estimation task. 11

Q So that means that, looking just at the first 500 feet closest to the park, will capture the majority of the increase in value, but in the case of a large park, that increase in value may extend outwards to up to 2,000 feet; is that correct? A That's correct, ma'am, yes.

Q And, next, I would like to turn back to Exhibit 100, which is the -- the first page of that exhibit says "LID Before and After Images."

21 A Yes, ma'am.

Q And earlier in your testimony, you had identified within this packet images of what you called the Waterfront Park, and I don't recall that we were given any page number for that reference. So I

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just want to make sure that I understood which of 1 2 these you consider the Waterfront Park. Well, I'm just quoting from the report here. 3 Α It calls it Waterfront Park looking north. 4 So that -- it looks like that's page 14 of 5 Ο Exhibit 100 for the record. 6 7 And so your prior testimony was that in terms 8 of this view, the Waterfront Park looking north, you would consider these improvements to qualify as a 9 park; is that right? 10 11 Yes, ma'am. But let me qualify that and say Α I'm going just on the representations that I have. 12 I have not seen the site, but that looks to me to be a 13 nice plaza or a nice gathering area or nice 14 neighborhood amenity. And if that's the correct 15 16 interpretation, then I would -- a bit of a stretch to 17 call it a park because there isn't much greenery there, but I think it has some functions of a small 18 neighborhood park, yeah. 19 20 That raises one question that I had, because 0 21 you're a park expert and I'm not. In your mind, did 22 the park have to be sort of that traditional image of a park when we think of, you know, the beautiful parks 23 in England with all the grass and the gardens and 24 25 things like that, or are there more modern parks that

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involve less greenery and maybe more hard surfaces? 1 2 Ъ Yeah. I think you're correct. There are a variation. Park is an abstract concept. It has all 3 kinds of interpretations. You can put all kinds of 4 5 stuff in a park. You go to New York City and they've got some sort of quarter-acre site with a waterfall 6 7 element and it's a park.

8 The point is that in my study, the 33 studies 9 we reviewed, were traditional parks, and so you can't 10 take those and apply them to what is a nontraditional 11 concept and a very different concept from what the 12 studies that I was looking at were based on.

Q Earlier in your testimony, you were discussing Mr. Macaulay's measurements in his study, and you said that he was measuring distance as the crow flies. Why do you say that?

17 My understanding of his study was he was Α counting blocks from the park improvements, and that's 18 how crows fly. They go from A to B directly. And the 19 studies that we investigated over -- that we reviewed 20 over the last 20 years since we started our research 21 22 program and other teams also have done work in, they use network analysis. They do not use as the crow 23 They use that network analysis recognizing 24 flies. 25 people have to go down roads in order to get to the

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parks, and so the distances we used were based upon
 the networks and not the blocks.

3

Q I'm back. Apologies again.

4 So before I got cut off, I had asked you about 5 your statement that ABS was measuring the distances as 6 the crow flies, and I believe you began to respond by 7 saying that ABS, in your opinion, was measuring 8 blocks?

9 Α I mean, as the crow flies is the direct Yes. route from A to B. In the studies that have been done 10 over the last 20 years now, just about all of them use 11 12 network analysis, because the GIS mechanisms allow you to do that now. They didn't allow you to do that 13 previously. And when you measure 500 feet in terms of 14 GIS mechanisms, you get a very different answer than 15 16 when you do it as the crow flies.

17 So it's your understanding that ABS and 0 18 Mr. Macaulay did not use a network analysis? 19 Α Yes. That is my interpretation from his 20 study. Would your opinions change if you learned that 21 0 22 he did, in fact, use network analysis? Well, I'd like to see the diagram that he 23 Α arrived at the LID at, because I didn't do that GIS. 24 25 It was commissioned, but I asked for it. And if he

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Page 152 did that, then, presumably, that's how he drew his 1 LID. And I would be interested to know how he arrived 2 at a different set of distances than the person who 3 did my GIS did. 4 5 Ο Sure. And because you mentioned your GIS map, 6 which is Appendix 2 to Exhibit 94, which is your 7 report that you prepared --8 Α Yes, ma'am. 9 -- and here it looks like that the park 0 10 improvements that you've included in the GIS analysis 11 are the ones along the Waterfront; is that right? 12 Α Yes, ma'am. 13 And so this wouldn't include the other 0 14 improvements that are a part of the LID? 15 Those that we're talking about, the two Α 16 eastern prongs there, you're correct. It does not include those. In my view, those are streetscapes and 17 18 not park improvements. 19 So this network analysis that you performed 0 assumes that the LID only includes the three 20 Waterfront improvements; is that correct? 21 That wasn't what I directed the GIS to do 22 Α because the prongs, in my view, were not parks. 23 They 24 were streetscapes. 25 And with respect to this Appendix No. 2, 0

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Page 153 earlier you testified that based on your research the 1 2 benefit of the improvements that are identified here along the Waterfront would not extend beyond the green 3 4 lines that you've represented here on this Appendix 2; 5 is that right? I believe that to be the case. 6 Α Yes, ma'am. 7 Do you know whether Mr. Macaulay relied on Ο 8 research other than yours to draw his value conclusions in this case? 9 Oh, he did. He said that he relied on 10 Α streetscape research as well, and I'm not qualified to 11 comment on that. I only am qualified to comment on my 12 own work, which is parks. 13 14 And earlier you testified about disamenities 0 and the impact that they can have on property values; 15 16 is that right? 17 Α I didn't catch your question, ma'am. I'm 18 sorry. 19 That's okay. You testified earlier about 0 20 disamenities and their impacts on values. 21 Α Yes, ma'am. 22 And you had testified that disamenities like 0 lost parking and added tourists were things that 23 Mr. Macaulay didn't explain how he analyzed those; is 24 25 that right?

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| 1 | A Yeah. But that's speculation on my part, |
| 2 | ma'am. I mean, he did not explicitly indicate, at |
| 3 | least in my reading of it, how he built that into |
| 4 | his into his models, and my point simply was that |
| 5 | in parks they do have a disamenity. And, in fact, we |
| 6 | built those in. |
| 7 | Q And, next, I'd like to talk about the prospect |
| 8 | theory that you discussed at the very end of your |
| 9 | testimony |
| 10 | A Yes, ma'am. |
| 11 | Q which I had never heard of before. It's |
| 12 | very educational. |
| 13 | Do you understand that part of Mr. Macaulay's |
| 14 | task was to assume that the viaduct had been removed |
| 15 | before determining values in this case? |
| 16 | A Yes, ma'am, I did. He explicitly stated that |
| 17 | views were not part of his brief. |
| 18 | Q So if if one is just isolating the value |
| 19 | added to properties as a result of the LID |
| 20 | improvements, would the prospect theory apply with |
| 21 | respect to impacts based on water views? |
| 22 | A Yes, ma'am. Because that premium whether |
| 23 | Mr. Macaulay includes it or not, that premium is |
| 24 | there. I don't know what it is. I can only |
| 25 | speculate. Based upon the other things I've seen and |
| | |

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the couple I cited and so on, I suspect it's
 substantial.

3 My point is that when you add amenities to 4 something that is already a substantial premium, the 5 heuristic of human decision making makes it very much 6 smaller than if that amenity stands on its own.

Q And would the prospect theory apply
differently based on whether the particular property
has a water view or not?

10 A It would vary not so much on the water view. 11 It would vary on the magnitude of the premium, but we 12 know that premiums of water are highest of all. 13 They're higher than golf courses. Water amenity 14 premiums are much higher than others.

Q So assuming that there is a property that's located, let's say, a block up from the Waterfront and it's a smaller building that has been located behind a larger building and there's a condominium that has no water view, so it has no existing high premium value; right?

21 A Right.

Q So then if you add a park, does that mean that in applying the prospect theory that the premium of any water view would be less impactful to that property value; is that right?

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Page 156 1 Α Absolutely, yes. 2 And do you know whether the prospect theory is 0 a concept that's used by licensed appraisers in 3 valuing properties? 4 5 Α I have no knowledge of appraisal, ma'am. Ι can't respond to that. 6 7 And in your studies, is it your conclusion 0 8 that it is possible to measure the increase in 9 property values that result from a park? 10 Α Could you repeat the question, please. 11 Ο Sure. Maybe I can restate it. Based on your 12 research and your studies, is it your opinion that the addition of a park can have a measurable increase on 13 the value of a property? 14 15 А Absolutely. 16 MS. THOMPSON: Thank you. No further 17 questions. The complications to that is my (inaudible) 18 Α deal again, you know, but, basically, yes, it can. 19 That's -- the evidence is overwhelming in that 20 21 respect. 22 MS. THOMPSON: Thank you. No further 23 questions. 24 HEARING EXAMINER VANCIL: Redirect, 25 Mr. Lutz?

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Page 157 MR. LUTZ: No redirect. I would like 1 2 to let Dr. Macaulay get to his council meeting. HEARING EXAMINER VANCIL: 3 Okav. Dr. Macaulay, thank you very much for your time. 4 I think we can all say this is interesting and 5 educational aspect. As a former land use practitioner 6 7 working with trusts for public lands and others, I 8 would love to hear more of you today, but we've got to get on with things. And you've got to as well, and 9 express our sympathies to your wife as you have to be 10 a council member a second time. 11 12 DR. CROMPTON: Thank you very much for the opportunity. 13 14 HEARING EXAMINER VANCIL: Mr. Lutz, where do we stand now with regard to objectors' case? 15 16 We've got some exhibits to address, closing. 17 MR. LUTZ: And I'm going to leave it to Megan -- to Ms. Lin to describe where we are in terms 18 of getting the declarations submitted and then how you 19 want to do that where I understand we're having them 20 marked starting, I suppose, at Exhibit 100 rather than 21 22 101 -- well, 101 wasn't offered -- was not offered. HEARING EXAMINER VANCIL: 23 It's been 24 So I like -- again, I appreciate the effort marked. 25 that you as objectors' representatives have gone to,

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to number items. And so rather than change all the 1 2 numbers, we'll just leave a couple gaps. And so, again, it was 101 that was left out. 3 And I am in receipt of 102 -- what's been marked as 4 102 through 114. If we could identify those just one 5 6 at a time and then we can get to that question about 7 97 later, and, Ms. Thompson, I'll be asking you if you 8 have any objections. And we'll go through the -maybe if, Ms. Lin, you can simply identify the 9 number -- who the declaration is and date, and we can 10 get that on the record for marking purposes. And then 11 12 we'll move to admission. 13 MS. LIN: Sure. Exhibit 102 is the 14 deposition transcript of Robert J. Macaulay. It is being submitted to the record of all of our cases, and 15 16 the deposition transcript is dated February 27, 2020. 17 HEARING EXAMINER VANCIL: And we'll just go through all of them. 18 19 MS. LIN: Okay. Exhibit 103 is objectors' closing brief. It is being submitted to 20 all of objectors' cases. 21 Exhibit 104 is the declaration of Ellen 22 Kirsten, along with supporting exhibits. It is being 23 24 submitted to all of objectors' cases. 25 Exhibit 105 is a declaration of Gerard Lutz,

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Page 159 along with supporting exhibits. It is being submitted 1 2 for all of objectors' cases. Exhibit 106 is a declaration of Angelica 3 Palladino. It is being submitted for Case 0432, 0433, 4 5 and 0434, and it is dated April 15, 2020. Exhibit 107 is being submitted for Case 6 7 Number -- all of objectors' cases, and it is dated --8 it is the declaration of Cammy Anderson dated April 15, 2020. 9 Exhibit 108 is the declaration of Clayton Rash 10 dated April 14, 2020, and is being submitted for Case 11 12 No. 0439. Exhibit 109 is the declaration of Randy Meyer 13 14 dated April 15, 2020. It is being submitted for Case 15 No. 0415. Exhibit 110 is the declaration of Reid 16 17 Shockey. It is dated April 15, 2020, and it is being submitted for all of objectors' cases. 18 19 Exhibit 111 is the declaration of Richard Suriama (phonetic). It is dated April 15, 2020, and 20 it is being submitted for all of objectors' cases. 21 Exhibit 112 is the declaration of Ross Beckley 22 dated April 16, 2020. It is being submitted for Case 23 No. 0420 and 0422. 24 25 Exhibit 113 is the declaration of Thomas Waith

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Page 160 dated April 15, 2020. It is being submitted for Case 1 2 No. 0318. And Exhibit 114 is the declaration of Zikora 3 Medd (phonetic). It is dated April 15, 2020, and it 4 5 is being submitted for Case No. 0413, 0414, 0418, 0429, 0436, 0437, and 0438. 6 7 HEARING EXAMINER VANCIL: You cut out 8 briefly. That was Exhibit 114? 9 MS. LIN: Yes. Would you like me to redo Exhibit 114? 10 11 HEARING EXAMINER VANCIL: No. That was 12 the only part that cut out. I was filling in for you. You got the rest of it. 13 14 MS. LIN: Okay. And I also sent Mr. Edlund-Cho an Exhibit 115 and 116. Do you have 15 16 those? 17 HEARING EXAMINER VANCIL: Yes. 115 and 116 have arrived. 18 19 MS. LIN: Okay. So Exhibit 115 is 20 being submitted on -- is a declaration of Peter Shorett dated April 16, 2020. It is being submitted 21 22 on behalf of all of the cases for which Kidder Mathews has appeared, and I can list those out for you. It's 23 318, 413, 414, 415, 417, 418, 429, 430, 431, 432, 433, 24 25 434, 435, 436, 437, 438, and 439.

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And Exhibit 116 is our closing presentation 1 2 which Mr. Lutz will proceed to enter into the record and rely on for his closing statement. 3 4 HEARING EXAMINER VANCIL: All right 5 then. Any objection to Exhibits 102 through 116; 6 I think that was the last one we got to was correct? 7 116. 8 MS. LIN: Correct. 9 MS. THOMPSON: The City generally has 10 no objection to the proposed exhibits but would like 11 to reserve the right to move to strike any of the 12 declarations, portions of the declarations or exhibits that have been provided today. We haven't had a 13 chance to read through all of them. They're pretty 14 15 voluminous, but as long as we can reserve our right to 16 respond to them at a later date, then no objection at 17 this point. HEARING EXAMINER VANCIL: 18 And T'm I don't recall our schedule. Did we set a 19 sorry. time schedule in the last order for City response? 20 Ι know we set a deadline date for the declarations. 21 22 MS. LIN: I have April 30 as the date 23 the City can submit responses to our declarations in 24 my notes. 25 HEARING EXAMINER VANCIL: That's what I

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1 recall, and so let me make sure that's in my order or 2 not.

3 Yes. So that was in the last order that I 4 issued for schedule. April 30 deadline for City 5 response to any declarations submitted by objectors on 6 or before April 16.

7 Okay. The City has reserved that right for 8 objection and striking, making those objections at 9 that time. Aside from any objection which I reserve 10 the right to pull admission of anything if something 11 comes up during that, but otherwise for all purposes, 12 Exhibits 102 through 116 are admitted.

13 (Exhibit 102, Exhibit 103, Exhibit 104,
14 Exhibit 105, Exhibit 106, Exhibit 107, Exhibit 108,
15 Exhibit 109, Exhibit 110, Exhibit 111, Exhibit 112,
16 Exhibit 113, Exhibit 114, Exhibit 115, and Exhibit 116
17 were admitted.)

18 MS. LIN: May I ask two questions with 19 regard to the submission of exhibits?

HEARING EXAMINER VANCIL: Sure.
MS. LIN: It looks like our closing
brief is one of the exhibits, and that's fine with us.
J just want to confirm that it is not required for us
to submit all of our filings as exhibits in order to
make them part of our record.

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For example, our Frye motion has not been made 1 an exhibit to the hearing, but I want to confirm that 2 those -- we had a prehearing motion. We also had a 3 motion to compel depositions. Those are all part of 4 our case record; is that correct? 5 HEARING EXAMINER VANCIL: Yes. 6 That's 7 correct. And you're correct in noting that the 8 closing -- we wouldn't give it a number. Again, I want to stick with your numbering system since you 9 proposed it. You submitted in that form. That's 10 fine. But pleadings are part of the record for any 11 12 portion of the hearing. MS. LIN: And then my second question 13 is: In the normal course of presenting witness 14 testimony, we've been able to redirect. And I 15 16 understand with written declarations there is some 17 difference there. Is there any thought to whether or 18 not there's going to be an opportunity for, I guess, written redirect in response to the City's April 30 19 20 response? HEARING EXAMINER VANCIL: We didn't 21 22 identify that in the last prehearing conference, and it seems a bit wonky. The City -- and, if I recall, 23 we had the same conversation with counsel about the 24

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cross that is occurring with regard to City

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declarations that will be coming in later in the 1 2 hearing, and I can't remember what we decided to do about that. 3 4 MR. LUTZ: This is Jerry Lutz. I quess 5 the only real important reason to be able to have some 6 kind of reply would be to the extent that they're 7 moving to strike part of a declaration for whatever 8 reason. It would be nice to be able to respond to say, no, it's a legitimate submittal. 9 HEARING EXAMINER VANCIL: 10 Yeah. T'm 11 sorry. I just need to pause and make sure I take into 12 consideration the impacts for this beyond these objectors and how it will impact out of fairness what 13 14 we do later in the hearing. 15 MR. LUTZ: Right. 16 HEARING EXAMINER VANCIL: Well, let me 17 ask the City. Are you anticipating an opportunity to have a similar reply for responses to declarations 18 submitted by the City during its portion of the 19 20 hearing? MS. THOMPSON: Well, I think to a 21 22 certain extent it makes sense to allow that type of procedure, because if we each had presented witnesses 23 through live testimony, that would be a right 24 25 available to each side. So I guess our view would be

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what's good for the goose is good for the gander, and if that's something that the opposing parties feel is necessary, then we would just ask that it be applied equally.

5 HEARING EXAMINER VANCIL: Yeah. And 6 that's my concern as well is everyone does need that 7 applied equally with equal opportunity. My only 8 reservation around it is we're not really having responses. It's not really cross, and it's not really 9 redirect. This is more briefing, and so we're getting 10 11 responses and replies.

But setting that aside as a small reservation, I think that we have essentially adopted a process of opening statement, response, and it's appropriate to allow an opportunity for reply. We won't call it redirect because it's not, but reply is in order.

17 In which case, let's set a date for that for 18 objectors now as that was not identified in the earlier order on hearing schedule. The City's 19 response is due April 30, and, typically, we do 20 replies in a shorter period of time. So let's set a 21 22 reply date for May 7. 23 Thank you for your questions, Ms. Lin. 24 So just excuse me. MS. THOMPSON: 25 Sorry. Point of clarification, so the order that we

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| 1 | had issued, I believe it was April 8, set out the |
|----|--|
| 2 | scheduling for topic deadlines in this case, but then |
| 3 | you subsequently issued an order extending the City's |
| 4 | case out into May. So I'm wondering how that second |
| 5 | order affects the deadlines in the first order? |
| 6 | HEARING EXAMINER VANCIL: Yes. It |
| 7 | shouldn't affect any of them as they had separate |
| 8 | deadlines. And if any counsel see otherwise, bring it |
| 9 | to my attention. But in the let's go with April 8. |
| 10 | I don't remember the date either. I just have the |
| 11 | Word copy in front of me, not the final. |
| 12 | But in that we identified deadlines, half of |
| 13 | which have already passed and we've successfully met |
| 14 | with. And there's two remaining deadlines, one of |
| 15 | April 21, deadline for objectors to submit STAR |
| 16 | reports with supporting declarations demonstrating |
| 17 | impact of COVID-19 on the hotels. And then April 30 |
| 18 | there was a deadline for the City response to any |
| 19 | declarations submitted by objectors on or before |
| 20 | April 16. We've added an additional date now on May 7 |
| 21 | for reply. |
| 22 | The other order was directing was directed |
| 23 | at the City's case-in-chief, and if I recall, briefing |
| 24 | around related to cross-examination. |
| 25 | MS. THOMPSON: Okay. Great. Thank |
| | |

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1 you.

| | - |
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| 2 | HEARING EXAMINER VANCIL: So there were |
| 3 | different different subjects were intended to be |
| 4 | addressed by the orders. So I don't think the order |
| 5 | that we were just discussing was disrupted in any way |
| 6 | by extension of the City's time line for their case. |
| 7 | MR. LUTZ: And this is Jerry Lutz, and |
| 8 | I have two more questions. One is on the schedule |
| 9 | and I just want to make sure because I didn't hear |
| 10 | it that when Ms. Lin is going through and providing |
| 11 | the whatever we called them, tables, the table sets, |
| 12 | there's a deadline. And I thought it was May 7 as |
| 13 | well, but I'm just confirming. |
| 14 | HEARING EXAMINER VANCIL: Are you |
| 15 | talking about the STAR reports? |
| 16 | MR. LUTZ: Well, there's two things. |
| 17 | There's John Gordon is going to submit a declaration |
| 18 | about the STAR reports, but we were talking earlier |
| 19 | about the testimony that because of the treatment we |
| 20 | had given Mr. Macaulay's table sets as |
| 21 | MS. LIN: Spreadsheets. |
| 22 | MR. LUTZ: Spreadsheets, excuse me, |
| 23 | that we weren't introducing them as exhibits. They're |
| 24 | now going to be introduced, and you had asked earlier |
| 25 | for well, first of all, we wanted time to make sure |
| | |

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all of our clients were willing to share what they 1 2 view as confidential material, which I expect almost all of them will be, and then the second was Ms. Lin 3 was going to help provide a link for you to which 4 5 table sets went with which part of the hearings. And she needed to wait for the transcript to come. 6 7 HEARING EXAMINER VANCIL: Right. 8 MR. LUTZ: And I just want to make sure that that is also in here, however you want it in 9 10 here. 11 HEARING EXAMINER VANCIL: Yeah. And I'm not issuing a new order, so that date stands. 12 Ιt 13 was --14 MS. LIN: May 5. 15 HEARING EXAMINER VANCIL: I'm sorry? 16 MS. LIN: May 5. 17 HEARING EXAMINER VANCIL: That's what I 18 recall. And it was an explanatory note with those data sheets of which there be a request that there be 19 an effort to coordinate the note, the explanatory 20 note, with the City so that hopefully everybody is in 21 22 agreement on what's being submitted. 23 MR. LUTZ: Okay. 24 HEARING EXAMINER VANCIL: But there's 25 no additional briefing, response, reply beyond that

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I think we're done with that item. May 5. That's 1 2 just keeping the record open for one piece. MR. LUTZ: Correct. I just wanted to 3 make sure we didn't let that drop. 4 5 And then the last piece that I would recommend be subjected to the same process is while we decided 6 7 to use the demonstrative that we had proposed as 8 Exhibit 97 with Dr. Crompton's testimony, we now have up John Brown's declaration and what apparently is a 9 10 modestly modified work product. I would like to submit it as part of our case-in-chief so we can refer 11 12 to the declaration and the architectural mapping and calculations that were done independent of 13 Dr. Crompton's testimony. 14 And if there are objections to that, moving to 15 16 strike or responses from the City, which I would not anticipate, that they could be made at the same time 17 as the responding to the rest of the declarations. 18 19 HEARING EXAMINER VANCIL: Okay. First,

19 HEARING EXAMINER VANCIL: ORay. First,
20 let me ask Ms. Thompson. Is there any standing
21 objection you have to 97 at this time, or do you want
22 to just throw it into the pool with your other
23 reserved opportunity for objecting?
24 MS. THOMPSON: Well, my -- I just note
25 that Mr. Lutz has referred to an actual expert report

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| 1 | by Mr. Brown, and the version of Exhibit 97 that we |
| 2 | saw earlier was two pages, perhaps a subset of that, |
| 3 | and Mr. Lutz also just referred to a declaration. So |
| 4 | I haven't seen those documents. So I would be willing |
| 5 | to just conditionally not oppose their admission at |
| 6 | this point and reserve the right to make any |
| 7 | objections at a later time. |
| 8 | HEARING EXAMINER VANCIL: Okay. So has |
| 9 | the City has this been sent to the City yet? I've |
| 10 | got it, I think. |
| 11 | MR. LUTZ: Yes, my understanding is it |
| 12 | has been, but that, again, would have been Ms. Lin's |
| 13 | laboring oar. |
| 14 | HEARING EXAMINER VANCIL: So, |
| 15 | Ms. Thompson, did you not receive that from them today |
| 16 | or |
| 17 | MS. THOMPSON: Sorry. I'm reviewing my |
| 18 | e-mails right now. |
| 19 | HEARING EXAMINER VANCIL: Take a moment |
| 20 | to do that, and see if you've I at least want to |
| 21 | make sure you've got it. I appreciate your effort to |
| 22 | kind of moving it forward, but if we can treat it like |
| 23 | the others that we have, it's the same category as 102 |
| 24 | through 116. |
| 25 | MS. LIN: I'll make a clarification for |

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Page 171 There were no substantive changes made to 1 the record. 2 the exhibits itself. It's now just attached to a declaration. 3 HEARING EXAMINER VANCIL: Let's at 4 5 least let the City counsel get their eyes on it. MS. LIN: 6 Sure. 7 MS. THOMPSON: So I have a copy of it, 8 and everything looks to be in order. So no objection to the admission of Exhibit 97. 9 10 HEARING EXAMINER VANCIL: Okay. So I understand there's no objection -- no immediate 11 objection from the City with regard to 97, but they're 12 reserving the right within the briefing time that's 13 already been allocated to move to strike or raise 14 15 whatever objection would be appropriate. And under 16 those conditions, Exhibit 97 is admitted. 17 (Exhibit 97 was admitted.) 18 MR. LUTZ: Thank you. 19 HEARING EXAMINER VANCIL: Okay. Just a 20 moment. Let me make sure I've got this in my notes. Okay. Thank you. We have all our exhibits in 21 Processed all the witnesses. What remains? 22 order. MR. LUTZ: We have a PowerPoint-enabled 23 24 closing argument that I would like to present. 25 HEARING EXAMINER VANCIL: Okay.

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Page 172 1 MR. LUTZ: And I'm not sure, with 2 apologies, how I actually open it up on Zoom and run through it. Mr. Edlund-Cho has the PowerPoint, so I'm 3 wondering if it's possible to have him put it up since 4 I'm --5 6 HEARING EXAMINER VANCIL: (Inaudible) 7 the limits of our capacity. That's a new one. But I'm willing to entertain it. And let me ask a 8 question, though. How long do you need for presenting 9 this oral argument for closing? 10 11 MR. LUTZ: I would say no more than 12 20 minutes. 13 HEARING EXAMINER VANCIL: Okay. 14 MR. LUTZ: Fifteen. 15 HEARING EXAMINER VANCIL: Let's take an 16 afternoon break, and maybe if you and Mr. Edlund-Cho 17 could stay online together, you can give it a test off the record. And then let's give it a shot when we 18 19 come back. 20 Maybe Megan can stay on and MR. LUTZ: 21 give me some more personal counseling as well. 22 HEARING EXAMINER VANCIL: Let's take a 23 break to 3:25 and that can be worked out. 24 (A break was taken from 3:06 p.m. to 25 3:25 p.m.)

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HEARING EXAMINER VANCIL: 1 We are 2 recording. Did everything get worked out to your satisfaction, Mr. Lutz? Are you able to proceed? 3 MR. LUTZ: Yes, with one question that 4 5 we didn't contemplate, which is we're anticipating Mr. Edlund-Cho will share the screen, and I will ask 6 7 him to advance the slides. And I just want to make 8 sure that he can still do that while you are the host, but I'm sure it works. 9 10 HEARING EXAMINER VANCIL: Because of this screen configuration and because we are so far 11 12 into the hearing, I am now making him the host so we can remove that as an issue anyway. 13 14 MR. LUTZ: Thank you. 15 HEARING EXAMINER VANCIL: Helpful if I 16 have muting capacity when we're in a less controlled 17 environment than we are at this point. 18 Okay. Did everyone actually get a break too? 19 MR. LUTZ: We did, yes. Thank you. 20 HEARING EXAMINER VANCIL: Okay. Good. 21 All right. Then let's proceed with the closing for 22 objectors. MR. LUTZ: And before I start this 23 presentation, I'd like to ask that you also have in 24 25 front of you our Exhibit 104, which is Dr. Ellen

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Page 174 Kirsten's GIS exhibit, but I'm not going to ask to try 1 to switch between exhibits. I just want to be able to 2 have you understand where some of the pictures are 3 4 coming from. It's in the just submitted package. 5 HEARING EXAMINER VANCIL: Are they the same pictures that you've --6 7 MR. LUTZ: They should be -- they are 8 the same pictures that has -- in her declaration, it has the map of the road network that Dr. Crompton was 9 10 testifying to. It has a separate map that shows the 11 location of our variation objector parcels in 12 relationship to the 500 and 2,000-foot limits, and it's just going to be part of this presentation. 13 But I wanted you to see where that was coming from. 14 15 HEARING EXAMINER VANCIL: Oh, okay. 16 All right. I don't have to have that open as well? 17 MR. LUTZ: No. 18 HEARING EXAMINER VANCIL: Okay. 19 MR. LUTZ: And so I'm ready to proceed. Next slide, please. 20 21 Thank you for the time you've given us to 22 present this case, and there are a lot of issues that we've raised which we think are all relevant to your 23 consideration and your findings and your 24 25 recommendations to the council, and, ultimately, we

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remain of the opinion, which we argued this morning on the Frye motion and the 702, that at the end of the day the City's methodology is fundamentally flawed. And the proposed assessments fail to accurately reflect actual, nonspeculative, measurable, and proportionate special benefits.

7 So we are asking that the proposed LID, under 8 your authority from the council, be rejected and 9 remanded for reassessment. And we would further 10 recommend that that reassessment occur after the 11 proper environmental and permitting work and after 12 stabilization of the COVID impacts.

Next slide, please. The LID process is set out by statute and amplified by case law. And it is the City's obligation to distribute and assess the cost and expense of improvements in accordance with special benefit inferred on each property within the LID. That's the RCW.

19 The legal requirements include that the 20 special benefit must be pertinent to specific land not 21 in excess of actual special benefits enjoyed by that 22 particular parcel, exclusive of general benefits 23 enjoyed by the public at large, proportionate relative 24 to other parcels in the LID, and as we've talked about 25 repeatedly, it must be actual, physical, and material

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rather than hypothetical and speculative. There's the 1 2 case cite, Heavens v. King County Rural Library District, 66 Wn.2d 558, 1965. 3 Next slide, please. The standard of review 4 that the hearing examiner applies is whether the 5 proposed assessments which are otherwise presumed 6 7 correct have been overcome by clear, cogent, and 8 convincing evidence. That is not a low burden, but it is less deferential than the standard that will apply 9 if we end up going to a judicial review. 10 And the reason is that because the heightened 11 standards in judicial review are not appropriate in 12 this context because you're actually reviewing the 13 report of a private consultant the City hired, and 14 that's the Hasit case. 15 16 Next slide, please. This is, to our knowledge, an unprecedented use of the LID process to 17 18 fund citywide improvements. The Promenade, Overlook Walk, Pioneer Square, Union Street, Pike/Pine 19 Streetscape, Pier 58, Waterfront Park extend 20 essentially from the convention center down to the 21 22 Market, over Alaskan Way, along Alaskan Way, back up into Pioneer Square, and all the way down into the 23 24 stadium. 25 And to complicate this matter further, the

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appraiser has what is really an extremely difficult task, which is not only to assess whether there really are special, actual measurable benefits from these improvements to 6,000 parcels, but doing so to exclude the value of the WashDOT proposal, including removal of the viaduct.

Now, it is our contention and it remains our 7 8 contention that there is no way to understand from Mr. Macaulay's report how he has, in fact, done that 9 exclusion and that, in fact, one way or the other, he 10 is charging value lift for removal of the viaduct. 11 12 But that's just one of the many ways in which this is really an unprecedented use of this process to try and 13 hypothetically analyze what it ought to be without any 14 15 real data.

16 Next slide, please. So I wanted to talk about the LID boundary and, in particular, why we were 17 focusing on Pier 58, Promenade, and Overlook Walk. 18 And that is here on page 180 of Mr. Macaulay's MAI 19 final study. He is creating boundaries around the 20 core park elements, and it may actually be -- well, 21 22 there it is right there. Pier 58, the Promenade, and the Overlook Walk. 23 So for purposes of this modeling, we are using 24

24 SO FOR purposes of this modeling, we are using 25 Mr. Macaulay's construct. And you'll see when you

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look at the map to the side, which is one of the GIS 1 2 exhibits to Dr. Kirsten's declaration, that we have -she has shown on here the area of the Overlook Walk to 3 Pier 58 and then along the Promenade. She has also 4 included the Pike/Pine Street improvements and the 5 6 Union Street and Pioneer Square improvements, and she 7 has calculated the -- or she has depicted the shortest 8 road network route from the limits of the City's proposed LID to those parklike improvements. There's 9 a scale of 1,000, 2,000. 10

11 So next slide, please. On this depiction, 12 which is also an exhibit to Dr. Kirsten's declaration, she has depicted the various properties that are owned 13 by our clients. We've got 29 appeal petitions for 31 14 parcels. Properties comprise \$4.5 billion, at least 15 16 pre-COVID, worth of real estate downtown Seattle for 17 eight hotels, ten apartment complexes, four office and retail buildings, three individual condos, and one 18 19 vacant lot.

20 None are pertinent to the park improvements. 21 Only one, which is 1212 -- is that 1212 Western Avenue 22 is within 500 feet of the park improvements. Ten are 23 further than 2,000 feet from the park improvements. 24 That's 13 of the parcels. And just as an aside and 25 interestingly, the Seattle Marriott is depicted, and

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that's 2100 Alaskan Way. It, too, is significantly 1 2 beyond the 500-foot limit of anticipated benefit. So next slide, please. The assessments are 3 speculative. They're not actual. The study assigns 4 special benefit, and there are a number of different 5 ways that they are inherently speculative. The first 6 7 is the fact that the LID improvements are not 8 scheduled to be completed until 2024, and there are a number of intervening factors that could render these 9 valuations based on his hypotheses that he 10 incorporated into his analysis mistaken. So, first, 11 12 he assumed that the improvements would be permitted and built according to designs and construction 13 14 schedules that he was provided by the City. 15 But as we've mentioned from the outset, the 16 permitting is, especially for Pier 58 and Pike/Pine 17 and Pioneer Square, is at a pretty nascent stage. The City issued a DNS in the middle of February. So 18 nothing was issued when the proposed assessment was 19 sent out, but the City issued a DNS for Pier 58 on --20 in the middle of February. 21 22 It has since asked the U.S. Army Corps of Engineers to commence NEPA review of Pier 58 and a 23 non-LID component of the City's waterfront materials, 24 25 Pier 63. It has not undertaken environmental review

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of either the Pike and Pine improvements or Pioneer
 Square.

And the expert testimony on this is in a 3 declaration from -- it's actually two declarations. 4 The declaration of Reid Shockey, which includes as an 5 attachment the report that Mr. Shockey and 6 7 Ms. Anderson did and the declaration that Cammy 8 Anderson filed, which says, yes, those conclusions are 9 mine as well. So we have two authors, Reid Shockey 10 and Cammy Anderson, one report. And we'll talk about this. 11

12 And their conclusion is that it is reasonably probable that the City's construction schedule will 13 slip past the 2024 time that the City is -- that 14 Mr. Macaulay is using for his analysis, and, in fact, 15 16 also that conditions could be imposed as part of those 17 various reviews which include NEPA, Native Species Act, Magnuson-Stevens Act, Coastal Zone Consistency, 18 State Shoreline Management Act, 401 Clean Water Act 19 certification of both 404 permits the corps needs to 20 issue and a Section 10, Rivers and Harbors Act 21 22 approval that the corps needs to issue and related state and tribal consultation. 23 In fact, the first reaction to the City's 24 25 submittal was from the State Department of Fish and

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Wildlife that said, well, we think it's a good thing you're getting rid of creosote at Pier 63, but you're going to have substantial footings at Pier 58. And so we need to do more mitigation. But we'd like better -- more developed drawings first, and let's involve the tribes in a consultation on that issue. That was literally the first reaction.

8 So the bottom line is it is speculative to assume that these improvements will be built on time 9 10 and as currently proposed. And on top of that, we had 11 a construction expert from Highline who has talked 12 about the fact that given how the City has scheduled this work, the overlapping schedules, and its history, 13 it is likely, from a construction perspective, that it 14 will be difficult for the City to achieve its 15 16 ambitious schedule for development of these 17 improvements.

And he also provided with Shockey Planning Group with their notice to proceed deadlines that they used to calculate how the permitting process could interfere with that.

So the bottom line is there is a lot of work that needs to happen that has been assumed to happen seamlessly and on schedule before we even get to the part by 2024, before you even get to the assumption

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that it's all built as of 2019 for purposes of
 analyzing these benefits.

Next slide, please. So on that point, until 3 those park improvements and street improvements and 4 the Promenade are completed, there is no benefit to 5 these properties. And you heard, for example, Mr. Lee 6 7 talk about at Harborsteps our average tenant is here 8 one to two years, one and a half on average. They are not going to pay extra in order to rent an apartment 9 that will have benefits three and a half years after 10 11 they move out.

12 So the only thing that these properties have 13 experienced at this point is a significant value 14 decrease because of the financial load that these 15 special assessments are imposing on those parcels.

And, again, to go through some of the different reasons why, even when they're built, the people are not expecting special benefit is the hotels don't expect an increase in rates or occupancy because their primary clientele are business people for conventions and business trips.

The apartments don't expect an increase in rates or occupants because the renters don't pay three or four years in advance and because they're renting apartments based on other factors. They want to be

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close to their work, and they want to have access to
 the downtown. It's not that the park is not a nice
 thing. It's just not a driver.

4 The office buildings don't expect any
5 increases in property value due to the increase in
6 tourism.

7 And the condos don't expect an increase in 8 property value because they already have protected 9 views, adequate access to the waterfront, and 10 amenities.

Next slide, please. Now, the before values are inaccurate and overstated, and really part of the beginning issue is it's hard to know how it -- how Mr. Macaulay even did it if he did not show his work. He has failed to calculate current values so that he could then adjust those current values to show the hypothetical WashDOT before value.

And it was an interesting debate on this point, because I think Mr. Macaulay claims he did it. Mr. Gibbons does not believe it. He thinks there is no analysis, but the fact is one way or the other there had to be because Mr. Macaulay said he was adjusting for values to exclude, for example, removal of the viaduct.

25

So he's got a before hypothetical. There's

no -- there's no contest on the City's part that the 1 2 before is a hypothetical. So that is a fundamental error in the starting point. But then we go on to 3 point out and have pointed out in the context of a 4 number of these proceedings that there are also 5 6 fundamental things that Mr. Macaulay missed with 7 respect to individual parcels that we think are 8 prevalent enough that they call into question the 9 reliability of the entire report.

10 So, for example, the Fourth Avenue Associates 11 Century retail property, which is across from 12 Westlake, you heard the testimony that it's an old building. It's probably going to be redeveloped very 13 soon because it's in the 90th year of a 99-year lease. 14 But because of the City's efforts to protect light and 15 16 air getting to Westlake Center and Plaza, they are 17 unable to go up more than two stories.

And when you review Mr. Macaulay's deposition, 18 19 he will -- he acknowledges that if there's a two-story height restriction there, he has overvalued the real 20 The same is true with respect to United Way. 21 estate. 22 They did not understand that the United Way building, which, by the way, is owner occupied and they're not 23 trying to go anywhere, but on top of that, because 24 25 it's a historic structure, they got transferable

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development rights, but they've sold all of those. 1 2 So it's hard to imagine how they get any lift and it's also just fundamentally overassessed because 3 those facts were not considered when the before values 4 were being calculated. 5 For Helios, it has the wrong mix of 6 7 studio/multi units. And, you know, it's a question 8 how that would apply. It overstates the basic value of the building, and it's also an interesting 9 question, which I don't know has been assessed whether 10 if you apply the right mix, studio users are less or 11 12 more likely to want to enjoy the park benefits of Pier 58 or use the Promenade or the Overlook Walk or 13 anything else. 14 For the hotels, there was a fundamental error 15 16 at the start that his work is based on rack rates rather than actual information, and there are a number 17 of instances where that for that reason alone the 18 before values have been dramatically overstated. 19 Ι mean dramatically like almost double what the same 20 analysis would predict if you use the actual room 21 22 rental rate and occupancy rate rather than the rack rates that Mr. Macaulay relied on. 23 Next slide, please. And so, again, here's 24 25 another excerpt from his deposition. And so we're

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Page 186 talking about the fact that to do these modified 1 2 analyses of valuation based on the after of all this additional tourism, if you see the question: 3 So you're shaving somewhere between 1/100th and 1/300th 4 5 of a percent off the cap yet? Yes. 6 And in your mind that reflects that there's 7 8 something there but it's little? 9 And Mr. Macaulay's answer is: In a prospective buyer's/seller's mind looking at market 10 11 value, two well-informed people in the market, they 12 would pay a slightly lower cap rate with the LID in place than they would with it not in place in a before 13 14 situation. So this isn't driven by any particular 15 16 academic study or --17 No. And what this really reflects is these are a 18 series of micro professional judgment calls of 19 infinitesimal changes in things like a cap rate or an 20 anticipated average room, food, and beverage charge. 21 22 They are much smaller than could ever be teased out of any comparable sale data. It's just 23 it's in the -- this is in the noise. And so when 24 25 we're talking about the rule of thumb or, you know,

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the 5 percent being the number, I mean, we're talking orders of magnitude away from that here that he's applying his professional judgment to tease out.

And, again, the second part of this is it does 4 fail USPAP, Standards 5 and 6, because there is no 5 model structure or data that allow calibration or 6 7 testing of his conclusions. It's not that they're 8 wrong. It's that there's -- that if the only -- if the only there, there is his judgment, it's like me 9 saying I'm pretty confident that there's life on 10 Jupiter. You know, you can't say I'm right or I'm 11 12 wrong. Someday we'll get somebody out there. Ιt fails that professional standard. 13

Next slide, please. So we just had a long presentation from Dr. Crompton, and he testified to the many ways in which his research has been misinterpreted and out of date. Information was relied on in lieu of more accurate date, but we're just starting here with kind of the two fundamental runs.

Improvements are not a park, and the Seattle city blocks are much bigger than his typical study. So the 3 to 12 blocks, which is what Mr. Macaulay interpreted him to mean -- and it was his reification attempt at translating 502,000 feet was just

fundamentally off, which is why when we had those GIS mappings, it's 500 to 2,000 feet. And the 2,000 feet is really an outside limit measured by road networks and not 3 of 12 blocks which extends that LID boundary in some places, basically, a mile from the nearest of the improvements that Mr. Macaulay thinks are actual park improvements.

8

Next slide, please.

9 HEARING EXAMINER VANCIL: Let me ask a question on that last item. I've heard it mentioned 10 that Seattle has larger blocks of 1.5. Is that in the 11 12 record somewhere? Probably not something I'll be able to take judicial notice of because I've walked on 13 I kind of get the idea, but is there anybody 14 them. that -- Mr. Crompton couldn't testify to that. So I 15 16 don't -- I've heard people say it, but I don't know that I've seen it -- somebody showed me the 17 dimensions. It could very well be there, but I don't 18 19 know.

20 MR. LUTZ: As a starting point, back to 21 Dr. Kirsten's GIS modeling, there is a scale that 22 shows 1 to 2,000 feet.

HEARING EXAMINER VANCIL: I just want to be clear what's being referenced that it's there somewhere.

Page 189 1 MR. LUTZ: Yeah. It's there. 2 HEARING EXAMINER VANCIL: Okay. Thank 3 you. 4 MR. LUTZ: And by the way, with apologies, I am not sure, given how truncated our 5 presentation has been with different presenters, 6 7 whether we've specifically introduced it through any 8 live witness. I know it was after. 9 HEARING EXAMINER VANCIL: That's my 10 main concern. Yeah, I'm not going to hold your feet 11 to the fire on every objector. 12 MR. LUTZ: Thank you. 13 HEARING EXAMINER VANCIL: Putting this 14 in there. 15 MR. LUTZ: Thank you. Next slide, 16 please. 17 The experts that we called have testified that 18 case studies that Mr. Macaulay cited are not an adequate substitute for matched pairs analysis in 19 trying to tease out what these types of benefits would 20 21 be. 22 And, for example, Mr. Gibbons talked about, well, it wouldn't be that hard, because you could look 23 at properties adjacent to Green Lake which have both a 24 25 park and water and then -- or Kirkland, the Kirkland

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| 1 | waterfront, park and water, and then compare that with |
|----|--|
| 2 | someplace that just has a park. But I just don't |
| 3 | think there's no information that we have that |
| 4 | Mr. Macaulay presented that he undertook any type of |
| 5 | analysis like that. And it is my understanding in his |
| 6 | deposition and I don't recall anything to |
| 7 | contradict this that he simply said he did not do |
| 8 | any of that work. |
| 9 | Now, he does have the HRA study, which we're |
| 10 | mentioning here, and it's talking about what are |
| 11 | incomparable data from New York City to project |
| 12 | increases in tourism. But that report itself didn't |
| 13 | try and draw any conclusion between an increase in |
| 14 | tourism and an increase in property value of any of |

15 the types of properties that we're representing or any 16 of the properties -- in specific, any of the 17 properties that our own owners testified would not 18 benefit from these types of improvements in any 19 special way.

20 Next slide, please. So, again, another major 21 point of missing analysis is the failure of the report 22 to calculate special and general benefits and exclude 23 the general benefits. Mr. Macaulay, by the way, in 24 his -- in his deposition said what he did was he just 25 said the special benefit extends to here, being the

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LID boundary, which was partially driven by
 neighborhoods, but that anything general was just
 beyond that. And he did not agree that he needed to
 account for and exclude general benefits even though
 he wrote the LID manual chapter that says that.

The second thing is that while Mr. Macaulay 6 reported that he was considering the loss of parking 7 8 and the potential overwhelming tourism load as a potential disamenity to adjacent parcels, he says he 9 considered it, but, again, there's absolutely no 10 information in his report that shows how that was 11 12 accounted for in arriving at what he ultimately determined were special benefits of the .025 percent 13 to 4 percent. 14

And then at the same time, we think that the 15 final study improperly attributed special benefit from 16 17 the fact that the new Waterfront amenities will be designated as parkland conveying broader powers to the 18 City regarding upkeep, maintenance, security in the 19 vicinity. What we understand that to be -- and it 20 will be interesting to hear Mr. Macaulay talk about 21 22 this -- is that he has, again, hypothesized that because this is going to be characterized under City 23 internal management as a park asset that it will give 24 25 the City broader authority to control things like a

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1 homeless encampment.

| 2 | And that becomes part of the Macaulay analysis |
|----|---|
| 3 | that is it is going to be an excellent park and to |
| 4 | either discount or ignore or at least certainly not |
| 5 | talk about environmental disamenities. Next study |
| 6 | or next slide, please. Mr. Cho. There we go. |
| 7 | So, again, I mentioned this earlier, but it is |
| 8 | absolutely unclear how Mr. Macaulay translated from |
| 9 | his hypothetical before to his hypothetical after |
| 10 | valuation, and we talked about in some of the |
| 11 | testimony. Again, Anthony Gibbons, you've got |
| 12 | two-and-a-half-foot two-and-a-half-inch diameter |
| 13 | trees in the WashDOT model substituted with 4-inch |
| 14 | trees for the Promenade in the LID model. |
| 15 | And there were others where there would be, |
| 16 | like, one curb cut bulb to try and control traffic. |
| 17 | And there was no analysis to show how he was actually |
| 18 | making the calculation between the before and the |
| 19 | after. There's no data driving that at all. What we |
| 20 | believe it to be and I mentioned this earlier |
| 21 | are a series of micro judgments by the appraiser that |
| 22 | are not informed by any data at all. |
| 23 | So going further, these cases are talking |
| 24 | about how you have to actually have a real special |
| 25 | benefit. And so the example is if I have a fire |
| 1 | |

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hydrant that I otherwise have to pay for fire as 1 opposed to I've already got a fire hydrant and I don't 2 need another one, and that was one of the cases. 3 4 So you've got these cases here in Schmitz no 5 special benefit from raising a road grade by 16 feet 6 where 9 would have worked equally. I'm not sure why a 7 two-and-a-half-inch-diameter tree doesn't work as well 8 as a 4-inch tree. 9 There is, again, no -- no special benefit where you're already connected to sewer service. 10 11 These people are proximate to the waterfront. They 12 have both views and a waterfront amenity. The LID is going to beautify the waterfront amenity, make it more 13 pedestrian friendly, add Pier 58, but there really is 14 no demonstration of why these additional improvements 15 16 are going to provide any special benefit to these 6,000 parcels and, in particular, our clients' 17 18 31 parcels. 19 So our clients already have access to restaurants, businesses, the waterfront. Many have 20 protected views. And then here's the fire hydrant 21 case again, CF Appeals v. Jones. Thanks. Next page, 22 23 please. 24 So that is a suite of reasons, and there are 25 actually more teased out in the different

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presentations and testimony about why these 1 assessments are arbitrary and based on flawed methods. 2 We haven't even really mentioned in here the whole 3 issue of how the COVID virus issue has now caused a 4 recession and created a value impact that because --5 just because of the date of Mr. Macaulay's work is not 6 7 anticipated by his work but will be in full force when 8 these assessments are finalized. 9 And so on that basis, his report, without criticizing any other element of it, is just stale. 10 But for all these reasons, we jointly and respectfully 11 12 request that the examiner find the final study flawed and recommend that the council annul objectors' 13 assessments or request that the final study be redone 14 before the assessment is finalized following 15 16 completion of discretionary permitting processes for 17 the LID improvements and following any stabilization of the COVID disruption. Thank you. 18 19 HEARING EXAMINER VANCIL: Thank you, 20 Mr. Lutz. Mr. Edlund-Cho, would you please remove the 21 22 share screen. 23 MR. EDLUND-CHO: Yes. 24 HEARING EXAMINER VANCIL: Anything 25 further from objectors?

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I will ask Ms. Lin to make 1 MR. LUTZ: 2 sure I haven't missed anything, and I have nothing further. 3 MS. LIN: I have nothing further. 4 5 HEARING EXAMINER VANCIL: We've -- in 6 the course of a number of days, I don't remember how 7 many we've had just for this collection of objectors, 8 we've been through a forum that was in person to a hybrid to now fully remote. Are there any concerns or 9 objections that either party needs to note or get on 10 the record at this time? 11 12 MR. LUTZ: I have one comment on that, Mr. Examiner, and we have some extra time. We had 13 asked early on for some additional depositions that 14 you denied our request for additional depositions. 15 Ι 16 think the -- there's a compounding issue here because we have not had the opportunity to refine any 17 objections we have to potential City witnesses, 18 testimony, and now with the way the schedule is set 19 up, there are two days for the cross-examination of 20 all of the objectors. 21 22 And my question is -- I mean, I will say that not having had the opportunity to do those depositions 23 will make the cross within the limited amount of time 24 25 more challenging, and so I just raise the prospect of

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potentially making that less challenging if we could 1 2 get a list of the City's witnesses and do some depositions to help expedite that and make more 3 efficient those two days of cross. 4 5 HEARING EXAMINER VANCIL: Okay. My 6 question was more with regard to the process and 7 procedures in the hearing examiner's office that we've had to encounter due to COVID-19 with remote access 8 and remote witnessing, etc. 9 10 MR. LUTZ: We have no objection to the process that has occurred as a result of the transfer 11 12 and transition to the remote testimony and appreciate the opportunity to manage it as best we have. 13 14 HEARING EXAMINER VANCIL: City? 15 MS. THOMPSON: No objections from the 16 City. 17 HEARING EXAMINER VANCIL: All right. Ι want to then go to the new item raised by Mr. Lutz. 18 At this time I don't see that the change in schedule 19 or anything has changed. I'm not sure that we got a 20 lot of efficiency from Mr. Macaulay being deposed, but 21 22 that weight is to be seen. I do reserve the right to extend the amount of time we have set aside for cross. 23 But even with the number of objectors -- right now we 24 25 have, without making any effort by the examiner to

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call or go through the individuals who said they want
 to cross, it's 52.

Now, that's a higher number than have actually presented their cases. And I'm not going to allow individuals who haven't even met the standard of review for presenting their own case to try and do so through cross by Mr. Macaulay. It doesn't work that way.

9 So my anticipation is that we will have a reasonably manageable group. We'll be back -- I'm not 10 going to do that until we're in person. So it should 11 12 be more manageable, and that's two whole days dedicated to one witness with -- I haven't seen a 13 witness take two days on cross in my time in land use, 14 and that's including in the MHA hearing we had with 15 16 29 neighborhood groups and multiple individuals and 17 expert witnesses two years ago.

So this witness is -- although not to degrade 18 19 the enormity and the importance it is for your 20 clients, it's actually a very narrow subject matter 21 that he's being crossed on. It's a single report, and 22 there's multiple issues within that that are raised. But the objectors are all essentially copying and 23 pasting each other's arguments. And so it's not a 24 25 wide range of issues that need to be addressed. Т

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believe the two days will probably be taken up, but I
 reserve the right to identify more time if that's
 necessary.

And while the City is being shoved out to a 4 5 later date, I don't want to try and occupy that time, 6 particularly under the circumstances with COVID-19. 7 I've been very sensitive to trying to create more work 8 for everyone to have to do during these times. Ιt impacts families. It impacts businesses. And I don't 9 think adding another layer of trying to get 10 11 depositions scheduled within the next couple of weeks 12 is going to be efficient or helpful to anyone under the circumstances. And so I'll just keep my existing 13 orders on that in place, but thank you for your 14 15 request.

16 With that I do want to thank objectors and the 17 City for what I view as extraordinary efforts to accommodate and work through a process that is 18 extraordinary within our lifetimes. It's a pandemic, 19 and we took it in hand. And we are now coming to the 20 end of days' worth of testimony that I have heard and 21 22 I've understood and I understand what the objectors are saying. I think it's been professionally 23 presented and professionally managed. It speaks very 24 25 well to the firms of Perkins Coie and K&L Gates and

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| 1 | the city attorneys to be able to carry us through | | |
| 2 | this, and I appreciate your cooperation in doing so. | | |
| 3 | With that we'll conclude for the day, and I | | |
| 4 | look forward to seeing you all when we're back live in | | |
| 5 | May or maybe June. We'll see. | | |
| 6 | MR. LUTZ: Thank you. | | |
| 7 | HEARING EXAMINER VANCIL: Thank you, | | |
| 8 | all. | | |
| 9 | MS. THOMPSON: Thank you. | | |
| 10 | MS. LIN: Thank you. | | |
| 11 | (The proceedings concluded at | | |
| 12 | 4:11 p.m.) | | |
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| 1 | CERTIFICATE | | |
| 2 | | | |
| 3 | STATE OF WASHINGTON | | |
| 4 | COUNTY OF KING | | |
| 5 | | | |
| 6 | I, Nancy M. Kottenstette, a Certified | | |
| 7 | Shorthand Reporter in and for the State of Washington, | | |
| 8 | do hereby certify that the foregoing transcript of the | | |
| 9 | proceedings on April 16, 2020, is true and accurate to | | |
| 10 | the best of my knowledge, skill, and ability. | | |
| 11 | I do further certify that I am a disinterested | | |
| 12 | person in this cause of action; that I am not a | | |
| 13 | relative of the attorneys for any of the parties. | | |
| 14 | IN WITNESS WHEREOF, I have hereunto set my | | |
| 15 | hand and seal this 1st day of May, 2020. | | |
| 16 | | | |
| 17 | The day in the second s | | |
| 18 | Nancy M. Kottenstette, RPR, | | |
| 19 | Nancy M. Kottenstette, RPR, Company | | |
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