Seattle Waterfront LID Assessment Hearing

Seattle LID Public Comment Hearing

March 5, 2020



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1	SEATTLE, WASHINGTON; MARCH 5, 2020
2	9:07 a.m.
3	-000-
4	HEARING EXAMINER VANCIL: Okay. We'll call
5	to order this March 5, 2020, continuance of the Seattle
6	Waterfront LID Assessment hearing.
7	Today objections will continue for matters
8	started on the third. Those are 233 cases 233 and
9	from I can't read them all at this point. They are
10	not in order. So never mind. We won't go through all
11	those. There's about 29 of those. So it's the same
12	ones that we started on the 3rd.
13	Scheduled today will be a break at about
14	10:00. We have a lunch break from noon to 1:30, and
15	then another one about 3:00.
16	Please make sure all your cell phones are
17	turned off and that no one is talking, just one at a
18	time.
19	The hearing office is addressing, along with
20	other institutions in the city, issues around the
21	coronavirus, so I'll address that briefly here.
22	We'll have postings on the website and
23	hearing doors as the matters continuing. As this is an
24	ongoing continuing hearing, it's worth addressing here
25	for the party representatives present.

Hearings will continue as scheduled. That's for today. That could change if we receive other notices. It will be -- the City Council is convening a special meeting today, so there could be a different directive we get from the City. But for now, city business is continuing with caution.

I simply ask that all participants continue to use best practices hygiene. References on how to do that, as King County health is providing us the best information on it at this time. So please avail yourself of that. I ask that nonessential personnel not attend hearings so that we limit the number of individuals who are in the hearing room.

The hearing will remain a public hearing, but we will put a posting on the door reminding individuals that this hearing is recorded and it's easy enough to view videos. And so I also ask counsel to keep this in mind with witnesses.

You have to prosecute your own case. And so if you need a witness here to observe or be aware of what's happening, I understand that. But keep in mind, the opportunity is there to view videos. And so -- unless they really have to see live testimony, please keep them from the hearing room and avail yourselves of that opportunity to view the videos.

1	Let's see. I also ask the parties to
2	particularly appellants in this or objectors in this
3	case to work directly with my legal assistant,
4	Mr. Edlund-Cho for opportunities for Skyping in
5	witnesses. If that not just the individual we have
6	today, but if there are individuals who don't absolutely
7	have to be here, we do do Skype.
8	It's obviously we're seeing already today
9	a mixed quality since we don't always know what end
LO	users have for their capacity. But I would ask a review
L1	of any plans to call witnesses and identify individuals
L2	who can appear in that manner.
L3	Any questions?
L4	MS. THOMPSON: No.
L5	HEARING EXAMINER VANCIL: All right. In
L6	that case we'll proceed.
L7	Actually, before we do that, one thing.
L8	Is the lower right hand view the view of the
L9	individual who's going to be called as a witness?
20	I'm asking you, Galen. Is that the witness'
21	view?
22	GALEN: I suppose so. The camera is
23	supposed to move depending on who's speaking.
24	MR. SCOTT: Yes, that's my view.
25	HEARING EXAMINER VANCIL: Okay. Maybe if we

1	could move it slightly more so that we can get counsel
2	and the hearing examiner in so the witness can observe
3	those who are participating here that are most necessary
4	for him to see.
5	Back of the room is not necessary, so the
6	objective objector counsel, City Council, and the
7	hearing examiner need to be in the view. Keep going.
8	Keep going. Right there.
9	MR. EDLUND-CHO: Okay.
10	HEARING EXAMINER VANCIL: One last
11	recommendation. In the course of best practices, some
12	people are using masks. I'm not sure how we'd address
13	that with individuals who have to, like myself and
14	counsel, who need to make objections and be heard
15	through the system.
16	But I certainly would encourage those who
17	are staffing the hearing, in particular the translator,
18	videographer, and legal assistant, if you want to wear a
19	masks that's perfectly acceptable in the hearing room.
20	Please proceed.
21	MR. STILLWELL: Thank you.
22	For the record, Jacob still well from
23	Perkins Coie on behalf of objector appellants. And I
24	will begin I have a quick question. It was my
25	understanding today we had docketed from 9:00 to 2:00.

1	Is it actually another full day from 9:00 to
2	5:00, however?
3	HEARING EXAMINER VANCIL: Yes, it is
4	there was originally a matter scheduled from 1:00 to
5	2:00.
6	MR. STILLWELL: Okay.
7	HEARING EXAMINER VANCIL: And so there was
8	going to be a longer break for lunch. That matter has
9	been canceled.
10	MR. STILLWELL: Okay.
11	HEARING EXAMINER VANCIL: And so we've
12	gained a half hour. And so rather than reconvening at
13	2:00, we're reconvening at 1:30.
14	MR. STILLWELL: Great.
15	HEARING EXAMINER VANCIL: But originally we
16	did always have on the schedule 2:00 to 5:00.
17	MR. STILLWELL: Got it. Thank you.
18	Then I'll begin, before starting the next
19	specific matter, passing out for the record and for the
20	City, today's witness and exhibit list. And we'll begin
21	with matter CWF-0423 regarding the Century Square Retail
22	building.
23	First witness is I'm sorry. Also, for
24	sake of convenience, because I know we have a number of
25	properties, for the record I provided a summary of each

1	one just to help with matters with the appeal number,
2	building, parcel number, that sort of thing, just to
3	help keep track of who's who's up.
4	And so for the first witness for Century
5	Square Retail, objectors would like to call Ben Scott on
6	Skype.
7	HEARING EXAMINER VANCIL: Mr. Scott, can you
8	hear me?
9	MR. SCOTT: I can. Yes, sir.
10	HEARING EXAMINER VANCIL: Please state your
11	name and spell it for the record.
12	MR. SCOTT: Benjamin Scott.
13	B-e-n-j-a-m-i-n. S-c-o-t-t.
14	HEARING EXAMINER VANCIL: And do you swear
15	or affirm the testimony you provide in today's hearing
16	will be the truth?
17	MR. SCOTT: I do.
18	HEARING EXAMINER VANCIL: Thank you.
19	MR. STILLWELL: And for Mr. Scott's
20	testimony, I also have for the record a list of
21	Mr. Scott's clients. He is representing a number of
22	different objectors, as with our witnesses on Tuesday.
23	However, he is doing a property-by-property
24	presentation, so his presentation will for example,
25	today I'll directly examine him on Century Square Retail

1	specifically. He wrote a report specifically for that
2	property.
3	But, again, just to keep that matters
4	organized, here's a list of his specific clients because
5	he is not representing all objectors.
6	Finally, before we get going, I have a copy,
7	for the record, of Mr. Scott's report for Century Square
8	Retail. This was attached as an exhibit to the
9	objection that was filed. And for ease of reference,
10	though, we have copies for today's record.
11	HEARING EXAMINER VANCIL: All right. We'll
12	mark each of the items submitted for the record with
13	exhibit numbers. Exhibit 20 will be the property
14	summary, 21 will be the list of clients, and 22 will be
15	the report.
16	MR. STILLWELL: Thank you very much.
17	* * * *
18	BENJAMIN SCOTT, witness herein, having been
19	first duly sworn on oath,
20	was examined and testified
21	as follows:
22	DIRECT EXAMINATION
23	BY MR. STILLWELL:
24	Q. Mr. Scott, would you please state your name for
25	the record?

1	A. Benjamin Scott.
2	Q. And can you please discuss your educational and
3	professional background?
4	A. I graduated with a mathematics degree from the
5	University of Washington in 2005. I began taking
6	actuarial exams and worked in the capacity as a
7	consulting actuary for a number of years.
8	In 2011, I entered the field of property tax
9	consulting where I have worked ever since. In that
10	capacity, I've taken a number of IDALIO (phonetic)
11	courses. A number of BOMA courses. I've taken various
12	courses in the field.
13	In terms of designations, my only formal
14	designation is Candidate for Associateship in the
15	Society of Actuaries. So outside this realm, but in an
16	actuarial capacity.
17	Q. What is your current employment?
18	A. I'm a consultant with Northwest Tax Northwest
19	Property Tax Consultants where I've been doing tax
20	appeals work.
21	Q. How long have you been there?
22	A. About nine years now.
23	Q. And in your course of employment, do you have
24	familiarity with the types of reports in this case, the
25	Macaulay Special Benefits Study?

1	A. Yes. In my day-to-day practice, I have a
2	tendency to review mass appraisal reports, typically
3	compiled by the assessor and review them for individual
4	property characteristics.
5	Q. And before Northwest Property Tax Consultants,
6	what was your previous employer?
7	A. It's an actuarial consulting firm known as
8	"Milliman."
9	Q. And how long were you there?
10	A. Six years.
11	Q. And did you did you review in full the
12	Macaulay study in this matter?
13	A. I read through it. When it comes to review, I
14	looked at the individual properties in terms of the
15	metric comparison notes listed in its Appendix and
16	Addenda.
17	I compared that with the original the
18	original benefit estimate in my capacity of assisting
19	clients in trying to give them the best information as
20	possible.
21	Q. And did you perform a review of the Century
22	Square Retail Building that is subject to the Proposed
23	Final Assessment in this matter?
24	A. I did. I think you have that as an Exhibit 22.
25	Q. Yes. Would you please describe the property in

1	question, the Century Square Retail Building?
2	A. Yep. So Century Square Retail is a two-story
3	property located immediately across Fourth Avenue from
4	Westlake Plaza. It's two stories in a downtown core
5	location just by being in an 85-foot zoning base.
6	The property is according to recent rent
7	rules was at about 32,000 square feet of rentable area.
8	It is primarily retail with a second floor atrium
9	housing a spa. It fronts Fourth Avenue and it's on the
10	corner there. So this is essentially the northeastern
11	corner.
12	Q. What information did you rely on to conduct your
13	analysis of the building?
14	A. I looked at I visited the property. I have
15	visited the property and considered its rent rule; I
16	considered comparable rents from surrounding properties;
17	I considered sales and the general knowledge of the
18	area; and then I looked at the details of the study with
19	respect to the property itself.
20	Q. Thank you.
21	Now, turning to the Macaulay study itself.
22	What is your understanding of the what is the
23	purpose of conducting an analysis of the special
24	benefits study?

A. On Macaulay's part? I'm sorry.

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Q. On your part. I'm sorry.

When providing your review, what is it you were trying to accomplish?

A. So my consideration of the Macaulay report was assuming it was a mass appraisal.

I think we've heard testimony previously that
there is some question there that one can't appraise the
study and then determine the factors affecting
individual properties. The question becomes whether or
not that mass appraisal specifically applied to the
individual property itself.

This is a common practice, and so I looked at the details in the study concerning the property in question.

That ranged from everything from its bad characteristics, in terms of the net square footage, the gross square footage, the correct zoning, the correct analysis of highest and best use, things of that nature, to verify that the study was accurately attributing value to the subject property.

Q. Thank you.

So now turning specifically to your report, on the first page, the bottom paragraph under Section A, "Proximity to Amenities."

In your conclusion, how does the proximity to

1	the LID amenities affect the Century Square Retail
2	Building?
3	A. Specifically what I mention here is the
4	discussion of the sidewalk improvements. That's the
5	most proximate improvement under the LID program to the
6	subject property.
7	That, I think, is the most relevant to this
8	property. It's adjacent to, as I indicated, the
9	Westlake Park.
10	And so the development of parks down Pine
11	Street if we go further down to the Overlook Walk,
12	for instance, I think it's going to have less of an
13	impact.
14	The assumption then would be that pedestrians
15	would essentially bypass the adjacent park and go to
16	another park.
17	So I think the most proximate improvements are
18	the streetscape improvements along Pine.
19	Q. And you mentioned in your discussion of
20	proximity to amenities the Irvine Minnesota Inventory
21	count, abbreviated "IMI."
22	What is that?
23	A. The IMI is a 168 [sic] criteria, essentially
24	survey of streetscape improvements.
25	So, essentially, it's created to be

standardizable. So among observers filling out such
questionnaires, there's little difference.
So what it is, is kind of an accepted excuse
me method of sort of quantifying the streetscape
improvements on a pedestrian basis.
Q. And how does the improvements in the how does
the proposed improvements through the LID impact the IMI
on the Century Square Retail?
A. In the case of when we consider Fourth and
Pine, the immediately adjacent streetscape, this is
where the question of the over this goes back to the
universe.
So the IMI for the specific the specific
segment and in this case I had surveyed 44 segments
within the LID, So this is 44 blocks, in the before
condition. The subject at Fourth and Pine was
essentially what we would call a "Level 1." So it was
less slightly less than one standard deviation above
the mean. So it's slightly better than average.
In the after condition with the improvements,
when we applied the other improvements to the remainder
of the IMI in the waterfront LID, its status actually
goes down. So it goes from a .96 above the mean to a
.88 above the mean. So it actually reduces, because the

other streets are being improved.

1	Q. Thank you.
2	Can you speak to the impact of the proximity of
3	the Century Square Retail Building to the improvements
4	along the waterfront?
5	What relationship do they have?
6	A. The distance, I think, is relatively it's
7	relatively large.
8	So, essentially, to reach those improvements,
9	more of those will pass not only most of the transit
10	hubs, the properties adjacent, and up above the transit
11	tunnel, for instance, but you would also bypass,
12	essentially, a lot of other more proximate improvements.
13	To reach the Overlook Walk, for instance, one
14	would have to go travel, essentially, the three to
15	four blocks down into the market and then down. So that
16	distance is
17	Q. Thank you.
18	Turning now on the next page of your report,
19	subsection (b) at the top, "Restrictions on Property."
20	Did you discover, in your research of the
21	building, any development restrictions on Century Square
22	Retail?
23	A. I did. And this has been long-standing
24	knowledge since the 1980s when the property was
25	essentially assignable for redevelopment. The property

1	is limited in its development to a much lower height
2	than is allowed under the zoning. And this is due to
3	the shadow concerns on Westlake Park which is an
4	environmental concern.
5	MR. STILLWELL: And, Mr. Scott, before you
6	continue, I'm going to introduce to the exhibit of a
7	section of Seattle Municipal Code 25.05.675, which
8	discusses areas of downtown where shadow impacts may be
9	mitigated by the City and expressly including Westlake
10	Park and Plaza.
11	BY MR. STILLWELL:
12	Q. Thank you, Mr. Scott.
13	Please continue.
14	A. Of course.
15	So what you do see there in the so this is in
16	the City code. When it says "shadows impacts may be
17	mitigated."
18	The mitigation basically means that the City
19	is can, at will, say or under consideration say
20	you can't build as high as you think you can because we
21	
	think the shadows on the park are a factor.
22	This has long been an issue for the property. I
22 23	·
	This has long been an issue for the property. I

1	undertaken for the subject property.
2	And what that found was that the shadow impacts
3	were going to be a great concern in terms of development
4	potential for the property.
5	That restriction on the shadows was brought more
6	into bear by the neighboring tower which was developed
7	which then had to have shadow impacts mitigated,
8	including, I believe, a fee to the City.
9	So the property cannot be built to consistent
10	with its zoning in terms of the type and the incentive
11	height allowances. It changes the highest and best use
12	of a downtown property that's only built to two stories
13	pretty dramatically.
14	Q. And what documentation or evidence did you rely
15	on for your conclusion that the tunnel is also
16	restricting development?
17	A. The so the tunnel does undercut the subject
18	property.
19	As we know, the tunnel travels under Third
20	Avenue and then turns to go up Pine. It does so right
21	under the subject property.
22	I think you have a copy of the Kirk M.I.T.
23	thesis, hopefully.
24	MR. STILLWELL: Yes.
25	

1	citation in Mr. Scott's report as to King County
2	Assessor's data from 2009, where we see there's a
3	note from the Assessor saying the "improvement," meaning
4	Century Square Retail, "is built over the bus terminal
5	which may restrict redevelopment. The improvement had
6	retail on both upper floors. And the basement can't be
7	used because of the bus tunnel, therefore, limiting its
8	value."
9	And in addition, the M.I.T. thesis Mr. Scott
LO	references, I will introduce as well as an exhibit.
L1	Mr. Scott has, fortunately, since it's an
L2	M.I.T. thesis, excerpted only a few pages and
L3	highlighted the areas that specifically discuss how the
L4	shadowing and the tunnel create sort of a perfect storm
L5	restricting development of this property.
L6	BY MR. STILLWELL:
L7	Q. I'm sorry, Mr. Scott.
L8	Please continue.
L9	A. Thank you. So what what both the assessor
20	became aware of is that the tunnel restricts the usage
21	of the property as it stands. It reduces the amount of
22	basement that can be used. The tunnel also restricts
23	how you could build upon the property.
24	So if everything was the same as neighboring
25	zoning, one could build farther away from Westlake Park

1	to avoid the shadow impacts. What this site
2	unfortunately experiences is the undercut of the tunnel,
3	which means right where you'd have to build high to
4	avoid the shadows, you are stuck above the tunnel and
5	can't build, so.
6	Q. Thank you, Mr. Scott.
7	Now, in your review, did the Macaulay report
8	take these restrictions into account when estimating the
9	before value or the special benefit?
10	A. I did not observe that it did. The specific
11	characteristics do not seem to consider the basement
12	restrictions in terms of usage. I mentioned the rent
13	role reports of 32,000 square feet.
14	Mr. Macaulay appears to rely on the Assessor's
15	data without concern to the notes which modify that data
16	and along with what the Assessor's valuation of it.
17	Q. And by "notes," you mean the exhibit that was
18	just introduced from the assessor?
19	A. Correct.
20	Q. You are talking about those development
21	restrictions?
22	A. Correct.
23	Q. Thank you.
24	If these restrictions were taken into account in
25	the Macaulay study, how would they have impacted the

1	Special Benefit Assessment or the building's pre-LID
2	market value?
3	A. They would have been reduced, essentially. The
4	number of square footage. The number of square feet
5	that were generating rent is higher in the Macaulay
6	report than your typical market analysis would consider.
7	One would be cognizant in these restrictions
8	and, therefore, reduce the rent generating square
9	footage; that will reduce the market value.
10	Q. And, I'm sorry, because I asked you a compounded
11	question.
12	How would it impact the special benefit
13	estimate?
14	A. Both the before and after.
15	My reading of the Macaulay study should suggest
16	that he takes the values before he modifies the rent
17	generation and the vacancy assumptions to arrive at his
18	after value.
19	Reducing a factor in both will reduce both.
20	Q. Thank you.
21	In your assessment of the property, did you find
22	examples of comparable buildings around Westlake Center
23	area that are not subject to development restrictions
24	that are also included in the Local Improvement
25	District?

1 I did. There are a number of them, I think, 2 that are relevant here. 3 For instance, I think of the -- on the next 4 block over, if we want to say "next block over," I mean, 5 if we go up Fourth to the other side of Pike Street, 6 there's a corner property there with, essentially, a big 7 base property. It's also much taller. So it was not 8 restricted -- under the same zoning, has not had the 9 development restrictions that the subject property has, 10 so you can -- they did -- can and did build much higher 11 than the subject property. 12 In this case, I would look at this 1411 Pike 13 Street -- I'm sorry. 1411 Fourth Street in the 14 neighborhood of the Joshua Green building. This is what 15 we're really talking about. 16 This is where, not only did the development 17 restrictions allow for the "Ber-gone" and they allowed 18 this property to be built to a much higher extent. 19 They are also allowed to take advantage of the 20 sidewalks. The subject is restricted in its use of the 21 sidewalk, because the sidewalk is technically part of 22 the Westlake Park. So one can't encroach on it. 23 So the Joshua Green Building, for instance, 24 received a 1.86 percent of value benefit. Century 25 Square Retail got 2 percent of its value as a benefit.

1	Despite the Joshua Green having on the ground floor a
2	cafe that is able to utilize the sidewalk for cafe
3	tables outside, that will experience an increased
4	benefit due to the improvements of the sidewalk there.
5	It also, of course, has the office above, which
6	can be utilized for rent generation. Similarly, 301
7	Pike, which is the garage property. So that's it's
8	on Third and Pike, for instance.
9	Those pedestrian amenities will be improved
10	dramatically in the after. They are relatively low
11	quality pedestrian amenities.
12	According to the IMI scale, they were in the
13	I show them as, essentially, Level 1. And they will
14	move from Level 1 to Level 2. So a relatively dramatic
15	improvement there.
16	The Ross Building, however, was ascribed a
17	special benefit of \$639,000. The subject is at
18	\$711,000.
19	Q. And so considering those two examples which, for
20	the record, are also discussed in your report on the
21	final two pages, considering those examples against
22	Century Square Retail, what is your professional
23	conclusion about how the special benefits are allocated
24	amongst the properties in the Westlake Center area?
25	A. I think they are essentially inequitable. And

1	considering the development restrictions on the subject
2	property, it seems to be ascribed a special benefit that
3	is higher than I think makes sense in the face of
4	comparable properties and competing properties.
5	It won't leverage the benefit other properties
6	will be able to do in the face of the LID improvements.
7	MR. STILLWELL: Thank you, Mr. Scott.
8	I have no further questions.
9	HEARING EXAMINER VANCIL: One question I
10	have is did Mr. Scott, did you determine you
11	indicated that there was an in your assessment that
12	there was an inequity.
13	Did you determine what should have been the
14	correct number?
15	MR. SCOTT: I did not. I would put it on
16	the order of the reduction in line with the Ross
17	Building, and that's a property that is relatively well
18	positioned to take advantage of the LID.
19	It's a relatively similar size subject
20	property, and it incurs a benefit of the \$639,000. I
21	would put that as a ceiling on the subject property. I
22	don't think that it would be in excess of that.
23	HEARING EXAMINER VANCIL: And you called it
24	the Ross Building. Which address or how else can I
25	identify that besides the name?

1	MR. SCOTT: The Ross Building is 301 Pike.
2	If you have a second, I'm happy to
3	HEARING EXAMINER VANCIL: No. That's
4	adequate. Thank you.
5	Cross?
6	CROSS-EXAMINATION
7	BY MS. THOMPSON:
8	Q. Good morning, Mr. Scott.
9	I wanted to turn back to your experience and
10	professional background for a moment.
11	Are you an appraiser?
12	A. No.
13	Q. So it's safe to say, then, that you've never
14	been retained to prepare a mass appraisal?
15	A. No. I am not qualified to prepare a mass
16	appraisal.
17	Q. And have you ever been retained to prepare a
18	special benefit study?
19	A. I have not.
20	Q. What was the scope of your assignment for
21	preparing your report?
22	A. The scope was to essentially review the mass
23	appraisal report compiled by Mr. Macaulay for
24	consideration of individual properties.
25	This is in line with my day-to-day job, which is

1	essentially reviewing mass appraisal reports and
2	considering their application to the individual
3	property.
4	This is where in the property tax world, once
5	a mass appraisal is compiled and an assessment is
6	established, an appeal of that assessment brings it into
7	a single property appraisal question. And that's
8	essentially what I was engaged to do here.
9	Q. So part of that task, if I understand your
10	testimony is to look at specific information about the
11	property at issue and sort of cross-check that against
12	what's been prepared in the mass appraisal; is that
13	correct?
14	A. Yes.
15	Q. And does that involve making a judgment about
16	market value?
17	A. It involves generating an opinion on market
18	value.
19	Q. And you mentioned that you in your past work,
20	you worked as an actuary.
21	Could you just describe for the record what an
22	actuary does?
23	A. In terms
24	Q. Sorry to interrupt.
25	We cut out just a little bit. If you could

1	start	over with your answer.
2	A.	An actuary in base terms attempts to quantify
3	risk.	
4	Q.	Okay. So that in that role you weren't
5	asse	ssing or forming opinions about market value of real
6	prop	erty?
7	A.	Not of real property, no. I could elaborate on
8	that i	f you would like.
9	Q.	I think that's fine. Thank you.
10		So you you mentioned earlier that as part of
11	your	review in this matter you reviewed the ABS study
12	and	the addenda and looked at specific properties
13	com	paring the special benefit that was calculated in the
14	final	ABS study to the preliminary special benefit
15	calcı	ulated; is that right?
16	A.	Yes, I did. I looked at the original study to
17	comr	nunicate with my clients about what they should be
18	expe	cting, and then the final to inform them as to how
19	that r	might have changed.
20	Q.	And were there properties whose amount of
21	spec	ial benefits decreased between the preliminary and
22	the f	inal report?
23	A.	There were.
24	Q.	Were all of them decreased?
25	Α.	No.

1	Q.	Were any of them increased?
2	A.	Yes.
3	Q.	So I want to talk specifically about the your
4	revie	ew of the Century Square Retail property.
5		You talked about the City of Seattle having
6	shad	low restrictions on this property, or at least part
7	of th	e property; is that right?
8	A.	Correct.
9	Q.	And you mentioned this concept of mitigation for
10	crea	ting shadows.
11		Is it your testimony that Century Square Retail
12	cann	ot build above a certain level under the law or is
13	it tha	at they would have to pay a fee in order to do so?
14	A.	If you return your attention to the exhibit that
15	was	the this other I'm sorry.
16	Q.	Oh, I was going to say I believe
17		Are you referencing the municipal code sections?
18	A.	Yes.
19		MS. THOMPSON: That's Exhibit 22 for the
20	recor	rd.
21		HEARING EXAMINER VANCIL: And we didn't mark
22	it at t	he time. So it's actually going to be 25.
23		MS. THOMPSON: Twenty-five. Okay.
24		MR. SCOTT: Okay. If you look below that
25	highl	ighted area, there should be a subsection (e), I

1	think, which talks about mitigating measures; very
2	specifically what may be allowed in terms of mitigation.
3	What you don't what the typical
4	requirements there are not fees in lieu, for instance,
5	there are things in the nature of relocation on the
6	site. Things of that nature. So it's essentially you
7	need to modify your plan to (disruption in Skype
8	feed) is my understanding.
9	BY MS. THOMPSON:
10	Q. And you also talked about the impact of the bus
11	tunnel or the light rail tunnel on the useable square
12	footage of the building.
13	And my question about that is I think that what
14	I heard you say is that they at Century retail
15	Century Square Retail, they cannot build up because of
16	the tunnel; is that right?
17	A. So if you look at the this was the
18	Exhibit 22, the Kirk discussion of that.
19	So if one were to be able to build to avoid the
20	shadows on the property, you'd have to do it far from
21	the Westlake Park.
22	The distance from Westlake Park that you would
23	have to essentially leverage is the piece that's on the
24	tunnel turn. So you can't so, for instance, this
25	would go back to the mitigation.

1	One might have to mitigate by relocating a
2	development on the site. So to do that, you would maybe
3	move it to the northwest corner of the site. To do
4	that, however, you are building on top of the tunnel
5	which essentially makes it rules out any development
6	of any substantial height essentially.
7	Q. Okay. So your testimony is that the existence
8	of the tunnel in that area would restrict the amount of
9	floors, for example, that you could build up, and
LO	that is that right?
L1	A. Yes. And I apologize for interrupting.
L2	So it says I think the Kirk study, the quote
L3	that was highlighted, was "Does the tunnel undermine
L4	precisely where the highest parts of the development
L5	must be located to avoid shadowing Westlake Park."
L6	Q. So is it a structural stability issue building
L7	over the tunnel?
L8	A. That's one concern. There's also highest and
L9	best use questions. One of the tests is, is it
20	financially feasible?
21	And so, is it worth building in the event that
22	it's going to be very expense to, say, mitigate any
23	impacts to the public right-of-way that exists a number
24	of feet below your construction.

I think -- (disruption in Skype feed) -- clear

in recent years --

Q. Sorry. We just cut out a little bit. I'm just trying to make sure we get all of your testimony on the record.

I think the last thing I heard you say was about the financial considerations of building over the tunnel.

A. So -- yes.

So financially feasible is one of the tests for highest and best use.

So if, in theory, one could construct on the tunnel -- if it's too expensive to do so, then it doesn't pencil out.

We've seen, essentially, I think -- we've seen recent examples of construction in the face of the filled-in tunnel. For instance, the Battery Street Tunnel, which is now filled in, that's an enabled development to essentially begin along Third and Battery, is one of the properties that is now being redeveloped since the tunnel has been filled in. That property hadn't been redeveloped at the time of that tunnel for the same reasons.

Q. But the light rail tunnel does extend throughout a main part of downtown underneath large buildings; correct?

1	A. Yes. That's correct.
2	Q. So it's not impossible for Century Square Retail
3	to build up over the tunnel?
4	A. Like I said, it's not impossible. The subject
5	property, it is on an entrance to the tunnel, to the
6	Westlake Station. That is actually it cuts into the
7	subject property itself, so there's the stairwell, the
8	escalators. It's also over the turn. And the turn
9	makes it a little bit more complicated. This is not a
10	straight run of tunnel under the subject property.
11	Q. And so part of your opinion, as I understand it,
12	is that ABS did not consider factors such as the shadow
13	restriction and the basement square footage, for
14	example, in its study and that those factors would
15	affect the assessments to this property; is that right?
16	A. Yes.
17	Q. So if you learned that ABS did, in fact, take
18	those factors into account at arriving at their
19	assessment for Century Square Retail, would your opinion
20	change?
21	A. Yes. If they had considered that and noted it,
22	my opinion would have changed.
23	Q. And I think the Hearing Examiner asked you a
24	similar question, but I just wanted to double-check.
25	Did you calculate a special benefit for Century

1	Square Retail?
2	A. Not directly.
3	MS. THOMPSON: Okay. Thank you.
4	No further questions.
5	HEARING EXAMINER VANCIL: One other question
6	I had for you, Mr. Scott, is did you quantify the
7	value you've identified a couple of restrictions for
8	the property both in height and ability to utilize or
9	develop beneath the structure.
10	Did you quantify the value of those
11	restrictions?
12	MR. SCOTT: I did I have not. The
13	quantification of these restrictions would be a little
14	bit outside the scope of my engagement for this process,
15	in my belief.
16	HEARING EXAMINER VANCIL: Thank you.
17	REDIRECT EXAMINATION
18	BY MR. STILLWELL:
19	Q. Just a few questions on redirect, the first
20	being, is an appraisal license required to prepare
21	appraisal reviews?
22	A. It is not.
23	Q. And do you believe it is necessary to have
24	conducted yourself a mass appraisal study or to have
25	worked on one in order to conduct a review of a mass

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1	appraisal study?	
2	A. I hope not. In my experience, it is not.	
3	Q. Okay. And how did your actuarial experience	
4	inform or how does it inform your current work	
5	conducting appraisal reviews?	
6	A. In my actuarial capacity, I quantified risk and	
7	calculated, essentially, the present value of future	
8	payouts with modifications.	
9	One view of real estate is that income-producing	
10	properties is essentially the current the present	
11	value is the discounted value of the future stream of	
12	payouts generated by that property.	
13	The two are relatively similar and the	
14	mathematics are almost the same. It is simply the	
15	number of variables around what changes those payouts.	
16	Q. Thank you.	
17	Last question, getting back to the discussion	
18	about development over the transit tunnel.	
19	If if Century Square Retail owners or	
20	operators had to engage in a more costly development	
21	that didn't necessarily pencil out in order to build on	
22	top of the transit tunnel, as was discussed earlier, and	
23	did so essentially when it wasn't necessarily	

25

economically feasible for the owners but their only

option considering the other restrictions, would a

	Special Benefit Assessment need to take into account
2	those types of cost burdens?
3	A. Absolutely. Highest and best use is a
4	consideration here. The the costs necessary to
5	essentially redevelop a property need to be considered
6	in that determination.
7	So if this goes to, for instance, a vacant
8	piece of land is the value of a vacant piece of land
9	is the value of the dirt.
10	But if it has a development planned, cost of
11	that development is relevant. And if that develop is
12	made more costly by restrictions on the site, those are
13	very relevant to, for instance, the purchaser or
14	developer of that property.
15	So those costs the market would value those.
16	MR. STILLWELL: Thank you very much.
17	I have no further questions.
18	HEARING EXAMINER VANCIL: Thank you,
19	Mr. Scott.
20	MR. SCOTT: Thank you.
21	MR. STILLWELL: And so another I guess a
22	point of organization today, Mr. Scott will be
23	testifying again on behalf of other properties.
24	HEARING EXAMINER VANCIL: Okay.
25	MR. STILLWELL: Considering what would be

1	easiest, technologically, he could either sort of go on
2	mute or we could call him back.
3	Galen, is there something that would work?
4	MR. EDLUND-CHO: Yes, he can just do that.
5	MR. STILLWELL: He can just do that?
6	MR. EDLUND-CHO: Yes.
7	MR. SCOTT: Will that work? I will just
8	turn it all off.
9	MR. EDLUND-CHO: That's what he did. Yes.
LO	MR. STILLWELL: Okay. Great. Thank you,
L1	Mr. Scott.
L2	Objectors would next like to call Gary
L3	Carpenter.
L4	HEARING EXAMINER VANCIL: Before we get
L5	started with that witness, we have Exhibits 20
L6	through 25 to be admitted yet.
L7	MR. STILLWELL: Yes, I'm sorry. These are
L8	documents. We didn't expressly get to them in the
L9	testimony. But for the record these are documents that
20	Mr. Scott relied on in his study. Some of the concepts
21	were discussed here, just not referenced expressly.
22	HEARING EXAMINER VANCIL: Sorry. Okay.
23	So you've got additional documents to add to
24	Exhibits 20 to 25?
25	MR. STILLWELL: Yes.

1	HEARING EXAMINER VANCIL: I'm just asking
2	about admitting 20 to 25. The fact that you hand them
3	forward does not mean they are admitted.
4	The documents that are handed forward are
5	marked with an exhibit number and then it's customary
6	for counsel to ask for documents to be admitted to the
7	record.
8	MR. STILLWELL: I see. I apologize.
9	HEARING EXAMINER VANCIL: Sometimes I remind
10	parties of that.
11	MR. STILLWELL: Yes, that would be helpful.
12	Yes, please.
13	Well, I guess I'll add the final document
14	that's on the exhibit list as well.
15	This is a document entitled "Landscaping and
16	Urban Planning," again, referenced in Mr. Scott's
17	report, concepts discussed in testimony.
18	And counsel would request that these
19	exhibits be admitted to the record.
20	HEARING EXAMINER VANCIL: Okay. Let's make
21	sure that everyone has the same numbers and exhibits
22	since we got a bit out of order.
23	The Seattle Waterfront LID Assessment
24	Hearing property summary was marked Exhibit 20.
25	The list of clients was marked Exhibit 21.

1	The report was marked Exhibit 22.
2	The King County Assessor data was marked
3	Exhibit 23.
4	A paper by Christopher Kirk was marked
5	Exhibit 24.
6	We do not normally accept or admit as an
7	exhibit code, because it's the law and it speaks for
8	itself. But in this case, it is highly specific to the
9	testimony provided. And so I will, just for the sake of
10	having a clear record, admit or allow 25. It's the
11	code section that was cited.
12	And then we have 26 and 27.
13	Twenty-six is the impact on "Property Values
14	of Distanced Parks and Open Spaces" article.
15	And 27 is the Property Values, Parks and
16	Crime, A Hedonic Analysis" in Baltimore, MD, Maryland.
17	Are there any objections to Exhibits 20
18	through 27?
19	MS. THOMPSON: No objection.
20	HEARING EXAMINER VANCIL: Exhibits 20
21	through 27 are admitted.
22	We'll proceed with the next witness.
23	(Exhibit Nos. 20 - 27 admitted.)
24	MR. STILLWELL: Thank you.
25	Objectors would like to call Mr. Gary

1	Carpenter who's present.
2	HEARING EXAMINER VANCIL: Please state your
3	name and spell it for the record.
4	MR. CARPENTER: Gary Carpenter. G-a-r-y.
5	C-a-r-p-e-n-t-e-r.
6	HEARING EXAMINER VANCIL: And do you swear
7	or affirm the testimony you provide in today's hearing
8	is the truth?
9	MR. CARPENTER: I do.
10	HEARING EXAMINER VANCIL: Thank you.
11	
12	GARY CARPENTER, witness herein, having been
13	first duly sworn on oath,
14	was examined and testified
15	as follows:
16	
17	DIRECT EXAMINATION
18	BY MR. STILLWELL:
19	Q. Mr. Carpenter, you've already stated your name
20	for the record.
21	Are you the representative for the Century
22	Square Retail Building?
23	A. Yes. I'm a general partner of two general
24	partners that control the property since the early
25	1970s.

1	Q. And what is your interest in the property?
2	A. I'm an owner and a ground lessee to the actual
3	owners which are a trust in Seattle.
4	Q. And what is the lease term for your ground
5	lease?
6	A. The lease term has been extended a couple times
7	by myself and my partner. It is now going to expire in
8	2029 after 100 years.
9	Q. Thank you.
10	MR. STILLWELL: And, for the record, counsel
11	would like to introduce two amendments to the ground
12	lease. Again, for sake of brevity, since they were
13	rather long, simply Amendment No. 2 to the lease. This
14	is where the most recent version of this ground lease
15	that discusses the term, so counsel will just be
16	establishing that Mr. Carpenter has interest
17	through 2029.
18	HEARING EXAMINER VANCIL: Marked as 28.
19	MR. STILLWELL: And the next is Amendment 4
20	to the lease. This is the most recent amendment from
21	March 3, 1988, and it is when the current
22	representative, Fourth Avenue Associates Limited
23	Partnership, became the long-term ground lessee for the
24	property. And so I'll submit those for the record.
25	HEARING EXAMINER VANCIL: Marked as

1	Exhibit 29.
2	MR. STILLWELL: Thank you.
3	BY MR. STILLWELL:
4	Q. And so, Mr. Carpenter, what is your position in
5	Fourth Avenue Associates?
6	A. Well, as I mentioned, I am a general partner in
7	the property, so my responsibilities relate to the
8	overall leasing, upkeep, management, and any potential
9	modifications to the property.
10	Q. Do you have any experience owning, buying,
11	selling, or managing other properties in the Seattle
12	area?
13	A. I do.
14	Q. What is that experience?
15	A. Probably from the late '70s I was in the real
16	estate business. I'm a CPA from my earlier years, but
17	joined real estate partners at that time.
18	And I probably over my career, through my recent
19	retirement three years ago, I've developed tens of
20	millions of square feet of retail and office and
21	residential product.
22	Q. And please describe the Century Square Retail
23	Building in your capacity as the manager?
24	A. Yes. Century Square Retail and not to be
25	confused with the Century Square Office Building next

1	door, which I also developed, is a two-story building
2	built in 1920. It was designed specifically as a retail
3	location and has been for the last hundred years.
4	There's been no other usage. It's been retail totally
5	during that time.
6	A variety of tenants over that period of time,
7	obviously. And currently is fully occupied on all the
8	space on the street level and second level. The
9	basement is unusable, as some of the other discussions
10	have indicated, for various reasons.
11	Q. Turning thank you.
12	Turning now to the assessment at hand.
13	When did you receive notice of the Special
14	Benefit Assessment?
15	A. In December.
16	Q. And that was the final proposed
17	A. Yes. Uh-huh. I should say I was aware that it
18	was underway, but I had not received the final.
19	Q. And how did you become aware that the final
20	special benefits study was available?
21	A. It was mailed to me.
22	Q. How long did you have to prepare your objection?
23	A. Oh, I think I've had the benefit of maybe six
24	weeks of time.
25	Q. And during that six weeks, did you ever review

	the Macaulay Study?
2	A. I briefly reviewed it, yes.
3	Q. By "briefly," do you mean you read a summary of
4	the text or do you mean briefly
5	A. I read the summary of the text, yes.
6	Q. Did you review any other documents associated
7	with the LID to prepare for the objection?
8	A. Yes, several different documents. And certainly
9	the work that Ben Scott has done on the property as
10	well.
11	Q. So are you familiar with Mr. Scott's report that
12	was admitted as an exhibit during this assessment?
13	A. I am, yes.
14	Q. Are you familiar with these types of studies?
15	"These types" being both the Macaulay study and
16	Mr. Scott's appraisal review.
17	A. Yes.
18	Q. And is that from your capacity as lessee of
19	Century Square Retail, that you've become familiar with
20	these types of studies?
21	A. As lessee, as well as numerous other properties
22	where the same issues or similar issues that have come
23	up, yes.
24	Q. What are the types of properties besides Century
25	Square Retail that you've managed or owned?

1	A. Well, I mean, too numerous to mention. We'd run
2	out of time. But I would think I've been in the
3	business for about over 40 years.
4	The most obvious for the local city would be I
5	developed with my partner, U.S. Bank Centre, which
6	includes three levels of retail and a million square
7	feet of office.
8	Century Square was developed by my partner and
9	I, along with the retail.
10	And then numerous other properties both in
11	Seattle and Bellevue, specifically. But we are our
12	reach was across the United States as well.
13	Q. Do you focus on retail? Or do you have all
14	types of uses?
15	A. All types. Every type. Hotels included.
16	Q. From reviewing the mass appraisal, did you gain
17	an understanding of how the City's appraiser came to his
18	conclusion of the pre-LID value of your property being,
19	I guess, 35,500,000-something?
20	A. Well, I don't know if I can say that I know the
21	details of how he came about that created that value.
22	I certainly am not an expert on mass appraisals, so I
23	can't speak to that necessarily.
24	Q. In your experience, both with the Century Square

Retail Building, specifically, but also in the general

1	real estate market in Seattle, what was your opinion of
2	that assessment number.
3	A. Well, I was actually, not to be dramatic, was
4	shocked to see the value laid on our property just
5	because I know the property, and I know that it's
6	it's restricted for many different reasons, as we've
7	discussed already.
8	But where it really rose to the top for me was
9	to recognize a comparable building that was a part of
LO	the LID group that had a value that was significantly
L1	lower than our two-story building which has
L2	restrictions.
L3	And when I say "significantly," it was our
L4	property, on a square-footage basis, was as much as
L5	184 percent of a 15-story office building and retail a
L6	block away.
L7	Q. Did the City ever request information from you
L8	about your property prior to sending you the proposed
L9	Final Benefit Assessment?
20	A. No.
21	Q. Were you ever asked to provide feedback on the
22	preliminary assessment?
23	A. No.
24	Q. Did anyone from the City ever request site

access to your property for purposes of preparing the

1	Final Benefit Assessment?
2	A. No.
3	Q. Or the study?
4	A. No.
5	Q. So we spoke during Mr. Scott's testimony about
6	the development restrictions. I wondered if you could
7	comment in your role as the long-term ground lessee and
8	operator of this building.
9	What's your understanding of the development
LO	restrictions on this property?
L1	A. Well, they are severalfold. One, it's important
L2	to understand that when the downtown light rail system
L3	was was excavated through the city in its
L4	construction, these the entity at that time that was
L5	building that condemned our 30 feet of our north
L6	corner of our property for the access the ingress and
L7	egress for the public elevator systems/escalator systems
L8	to allow them to construct the Westlake Station, which
L9	we're adjacent to. So we had a taking of effectively
20	our rights of the property to accommodate that.
21	I will say we were paid for it. But we were
22	it was not our choice. It's an indication of disvalue
23	at that time. And that stays there to this day for that
24	access.

It basically shut off our ability to deliver

1	goods and services to the property because there was no
2	access to the alley any longer. The alley was critical
3	to bring goods and services in for our retail tenants.
4	And so most of the delivery for the retail since
5	then has been done off the street on early hours or late
6	hours of the day to accommodate traffic.
7	It also sealed off our ability to make any usage
8	for the basement of the property, which is relatively
9	vacant with the exception of our own storage that we put
10	down there.
11	And so that particular Westlake development and
12	light rail system, basically eliminated several access
13	abilities for our property and obviously will stay that
14	way.
15	Q. So, in your view, were the restrictions on your
16	property associated with the transit tunnel limited to
17	just your ability to build higher or were there other
18	restrictions with regard to operating the building?
19	A. Well, if you're referring to the fact that it
20	redeveloping the building, you mean?
21	Are you talking about a redevelopment of that
22	property?
23	Q. Yes. I guess what I well, I'm sorry.
24	What I'm getting at is there is
25	Mr. Scott's testimony was about primarily the bus

1	tunnel's restrictions being that you can't build up.
2	A. Right.
3	Q. And so I'm wondering, sounds like you were
4	saying that there were, in addition to redeveloping mass
5	and volume of the building, there might be some
6	operational restrictions as well with regard to access
7	providing goods and services from the ground level.
8	A. Yeah.
9	Q. I was wondering if you could just speak about
10	some of those other restrictions besides just your
11	limitations on building up?
12	A. Well, it's primarily the inability to access the
13	property just by a Fourth Avenue entrance. There is no
14	other access to the property to allow us to modify the
15	property or to change its usages or to provide for
16	alternative uses. It is pretty much restricted to what
17	you have there. It's an inability to do anything else.
18	Q. Is it your understanding that the LID
19	improvements are going to do anything with regard to the
20	building access?
21	Are they involved in building access at all?
22	A. Well, I think there's going to be some street
23	improvements on Pine which are adjacent to the condemned
24	area for the Westlake Tunnel. I think they are going to
25	redo some of those amenities along Pine Street but has

1	no particular value to us, because those that area
2	was redone by the Westlake Park and tunnel to its
3	highest and best use, using all the materials and the
4	ability to provide for a public access to the Westlake
5	Tunnel.
6	So if there's new stuff that is going to be put
7	there is simply going to be replicating what's already
8	there; so of no value to us, certainly, and no access to
9	the property.
10	Q. Thank you.
11	Are the waterfront improvements necessary to the
12	functionality of Century Square Retail Building?
13	A. Not at all.
14	And I should point out, never has been. The
15	Westlake corridor in that area have never been a draw
16	for the retail at the corner of Fourth and Pine.
17	Q. What are the immediate benefits? The immediate
18	benefits to your property of the proposed improvements,
19	either the waterfront or to Pike and Pine.
20	A. Well, my professional opinion as an owner of the
21	property and a real estate developer, there's none as
22	far as I'm concerned. This property works off of the
23	core of the city of Seattle. They derive their
24	customers that go to those stores from that area.

There's parking in that area associated with it.

1	So the benefit I can't perceive the benefit
2	making any significant change to who comes to that area,
3	whether it's from the Westlake Park or from a
4	waterfront.
5	Q. In the interim period of time, the five years
6	between assessment and when the City anticipates
7	completing the improvements, what impact do you think
8	the construction development happening on Pike/Pine, how
9	will that impact your property?
L0	A. I suppose it will be just a typical nuisance for
L1	construction, but it won't it won't really modify the
L2	patrons that go to that store, because these are
L3	street-level improvements. There's no radical change to
L4	the current layout of the of that area.
L5	Q. Okay. And after the five years, assuming the
L6	improvements are complete, how what increase in
L7	valve, if any, do you think the final improvements will
L8	have, the improvements been on Pike and Pine, to your
L9	property?
20	A. I would say none, because they are simply going
21	to replicate what's there.
22	Q. Thank you.
23	In your opinion and with your familiarity of the
24	building in the surrounding area, will will there be

any negative impacts to the improvements either on Pike

1	and Pine or the waterfront?
2	A. You know, I would say no. I say this is a
3	standalone building retail. I would say no, there won't
4	be any negative benefits that I can specifically say.
5	Q. Does your property now benefit from tourism?
6	A. Well, certainly with no factual information for
7	you, I would say no from the waterfront tourism, I
8	would say no.
9	From tourism in Seattle where people are in the
10	core of the city; certainly there's some benefit there.
11	Q. And with your knowledge of the of the area
12	and these properties, understanding there's no data
13	necessarily for you to maybe look at for this question.
14	But do you see any connection between foot
15	traffic and tourism around the waterfront with foot
16	traffic and patronage around the Westlake Center area?
17	A. No.
18	Q. Are they connected at all in your opinion?
19	A. No, I think not. I mean, we're a good eight
20	blocks from the proposed park. It's all up hill.
21	Always has been.
22	I think the choices of people that want to shop
23	in the retail core, I don't think that necessarily
24	there's an interest there's any interest from being

on the waterfront to climb those stairs and come up

1	those corridors.	
2	It's much easier to simply take a bus into the	
3	city of Seattle or park your car in the variety of	
4	parking stalls and parking facilities that are right	
5	there in that Westlake area.	
6	Q. In your opinion, will the waterfront	
7	improvements have any bearing on the fair market value	
8	of the Century Square Retail Building?	
9	A. No.	
10	Q. How about the Pike/Pine improvements?	
11	A. No. I'd say that they are going to replicate	
12	what's already there.	
13	Q. Do you have I think you spoke earlier about	
14	this, but do you have any familiarity with the special	
15	benefit assessments for other properties in the Westlake	
16	Center area?	
17	A. Yes. I think I've read the information that's	
18	been presented already, yes.	
19	Q. Do you feel, given your knowledge and experience	
20	with the real estate market in Seattle, did you feel	
21	that the Century Square Retail's Special Assessment was	
22	comparable or proportional to those other properties?	
23	A. Well, no, I don't believe it was.	
24	Q. Why is that?	

A. Well, I think I've seen the valuations that were

1	placed on the other properties.
2	And to have larger buildings, more capacity to
3	develop property, which we don't have, it's it's
4	totally backwards that our property on a square-footage
5	basis would be assessed what it was comparatively to
6	those properties which were assessed excuse me
7	assessed less than ours on a square-footage basis.
8	MR. STILLWELL: Thank you.
9	No further questions.
10	HEARING EXAMINER VANCIL: Cross?
11	CROSS-EXAMINATION
12	BY MS. THOMPSON:
13	Q. Good morning.
14	A. Good morning.
15	Q. What type of retail stores are in the building?
16	A. In the Century Square Retail Building?
17	Q. Yes.
18	A. There are soft goods, items for example,
19	Abercrombie & Fitch clothing, Dr. Martens, Vans®, the
20	spa in the second level. That's been the usage of this
21	property since the 1920s.
22	It's been always retail. A variety of kinds of
23	retail. But currently it's soft goods and items like
24	that, yeah.
25	Q. So by "soft goods," you mean, like, clothing

1	stores or shoe stores
2	A. Right.
3	Q things of that nature?
4	A. Right.
5	MS. THOMPSON: No further questions.
6	HEARING EXAMINER VANCIL: Any redirect?
7	MR. STILLWELL: None.
8	HEARING EXAMINER VANCIL: Thank you.
9	You may step down.
LO	All right. You have a is it Mr. Scott
L1	that's coming back?
L2	MR. STILLWELL: Yes.
L3	HEARING EXAMINER VANCIL: Okay. We'll take
L4	a break until 10:30.
L5	MR. STILLWELL: Thank you.
L6	(A break was taken from 10:18 a.m. to 10:34 a.m.)
L7	HEARING EXAMINER VANCIL: Return to the
L8	record.
L9	Objectors.
20	MR. STILLWELL: Thank you.
21	Objectors would like to begin our discussion
22	for the Harbor Steps. We are mindful that the Harbor
23	Steps have four separate parcels, each with a different
24	appeal number.
25	I can read those for the record, and I've

1	provided for the record a similar property summary.
2	If it's okay with the Examiner and with
3	Counsel for the City, we were thinking it might be
4	easiest our witnesses are prepared to talk about
5	Harbor Steps as a single unit.
6	And if we could incorporate the testimony
7	for each of the cause numbers, if there's a way to do
8	that, that might be sort of easier than going parcel by
9	parcel.
10	HEARING EXAMINER VANCIL: I mean, if you're
11	going to if you would make the same testimony per
12	parcel for all four, then speaking to them as a whole,
13	yeah, that is that's fair.
14	MR. STILLWELL: Okay. Wonderful. And the
15	reports that will be provided for the record as well
16	treat the property as one.
17	And so, for the record, Harbor Steps
18	includes the southeast tower, which is Parcel No.
19	197620076, which is Cause No. CWF-0427.
20	The southwest tower is Parcel No.
21	7666202465; and that's Cause No. CWF-0440.
22	The northeast tower is Parcel No.
23	1976200075; and that's Cause No. CWF-0426.
24	And, finally, the northwest tower is Parcel
25	No. 1976200070; and that's Cause No. CWF-0425.

1	HEARING EXAMINER VANCIL: And for 426, what
2	was the common reference name of the segment? Or you
3	had southeast tower, southwest tower. 426 was?
4	MR. STILLWELL: I'm sorry, are you asking
5	for the cause number?
6	HEARING EXAMINER VANCIL: No. I've got the
7	cause number, and I don't want the parcel number.
8	I'm asking you for each one of them you
9	indicated, for example, one it was the southeast tower,
10	that is 427, the southwest tower is 440, the northwest
11	tower 425. Is there some common parlance, reference
12	name for 426?
13	MR. STILLWELL: Oh, I'm sorry. Northeast
14	tower.
15	HEARING EXAMINER VANCIL: Thank you.
16	MR. STILLWELL: Yes. I'm sorry about that.
17	HEARING EXAMINER VANCIL: Okay.
18	MR. STILLWELL: And then, for the record, I
19	will also introduce the one-pager that has these this
20	data.
21	HEARING EXAMINER VANCIL: That will be
22	Exhibit 30.
23	MR. STILLWELL: And objectors would like to
24	recall Mr. Ben Scott via Skype.
25	HEARING EXAMINER VANCIL: Is he going to

1	call?
2	MR. STILLWELL: I believe he yes.
3	MR. SCOTT: Hi.
4	HEARING EXAMINER VANCIL: There he is.
5	This is a new camera system, so we're still
6	working out bugs, obviously. But it seems to ostensibly
7	move per speaker but not very quickly. It gets stuck.
8	So I want to make sure that the witness can
9	observe those who are asking questions.
10	Looks good. Thanks.
11	And, Mr. Scott, you remain on oath from
12	earlier.
13	MR. STILLWELL: And the objectors would like
14	to introduce Mr. Scott's report appraisal review
15	report for the Harbor Steps.
16	HEARING EXAMINER VANCIL: Marked as
17	Exhibit 31. All right.
18	
19	BENJAMIN SCOTT, witness herein, having been
20	previously sworn on oath,
21	was examined and testified
22	as follows:
23	DIRECT EXAMINATION
24	BY MR. STILLWELL:
25	Q. Good morning, Mr. Scott. Thanks for being back

1	with	us.
2	A.	Sure thing.
3	Q.	Did you conduct an appraisal review for Harbor
4	Step	s that is subject to the Proposed Final Assessment?
5	A.	I did.
6	Q.	And is that review the report just admitted into
7	evide	ence? Into the record. I'm sorry.
8	A.	I believe so, yes.
9	Q.	Please describe the Harbor Steps property.
10	A.	So Harbor Steps, it's a total of four towers
11	built	on a relatively large retail pedestal that sort of
12	circu	mvents a very large, what the architects call, the
13	"gran	nd staircase."
14		I think you have the Urban Land Institute case
15	study	of that that describes it in very great detail, I
16	think	
17		But, essentially, it is a total of 758
18	resid	ential units on top of almost 82,000 square feet of
19	retail	square footage. It spans between First Avenue
20	and \	Western Avenue.
21		It was long ago commissioned as a connection
22	betw	een downtown and the waterfront as well as Pike
23	Place	e Market and Pioneer Square. And so it the
24	deve	lopment included the stairs known as the Harbor
25	Steps	s as well as the residential and retail components

1	of the towers.
2	Q. Thank you, Mr. Scott.
3	MR. STILLWELL: And for the record,
4	Mr. Scott is referencing an Urban Land Institute case
5	study on the Harbor Steps which goes into this history.
6	He references it in his study, and we've highlighted
7	portions of the study that are relevant for the
8	proceedings.
9	HEARING EXAMINER VANCIL: Marked as
10	Exhibit 32.
11	BY MR. STILLWELL:
12	Q. Mr. Scott, what information did you rely upon in
13	conducting your assessment or I'm sorry your
14	appraisal review of Harbor Steps with regard to the LID
15	assessment?
16	A. I think I previously discussed I walked the LID
17	improvements, including the sidewalks. I visited the
18	property. I walked it. I looked at its rent roll and
19	operating expenses as well as information in the market
20	at large, including overall vacancy, rents, et cetera.
21	Q. How does the Harbor Steps' current location
22	impact its potential to benefit from the waterfront
23	improvements?
24	A. In theory, relatively greatly. In practice, it
25	puts it at a competitive disadvantage. I mentioned that

1	the property was originally designed to connect the sort
2	of four corners of the downtown core at that point, so
3	connect downtown to the waterfront; connect Pioneer
4	Square to Pike Place Market. And then with that public
5	staircase, the grand staircase, which has the tiered
6	retail, was designed to leverage the community using
7	those stairs or walking through Post Alley between the
8	two poles there.
9	And so with this location there, it it is
10	really essentially, the waterfront LID is replacing
11	that as the connection. It is moving the connections
12	north and south. It's improving the connection between
13	downtown and the waterfront and improving the
14	waterfront.
15	So Harbor Steps, which at great expense to
16	Mr. Bullitt, was developed with that in mind, is
17	essentially now the City saying, "That's such a good
18	idea, we'll do it everywhere else."
19	That essentially puts the property at not a
20	great position to leverage improvements that are
21	happening elsewhere.
22	Q. So turning specifically to the improvements
23	for this for the LID project, how will the Union
24	Street pedestrian improvements affect Harbor Steps?

A. The Union Street improvements are -- that's the

1	improvement of the stairway along the it's adjacent
2	to the Four Seasons. And I think if you are going to
3	look at pages 5 and 6 of my report for the there is
4	some imagery there.
5	Q. Is this the first page of pictures
6	A. Yes.
7	Q in your report?
8	A. Correct.
9	HEARING EXAMINER VANCIL: And that report,
10	again, is Exhibit 31.
11	MR. SCOTT: The top image is the existing
12	conditions at Union Street. So that is and this
13	image is taken directly from the presentation on the
14	waterfront.
15	What you can see is essentially a parking
16	lot. At the far end there's a very steep narrow
17	stairwell. It is not ADA compliant.
18	And then behind the tree at the top right
19	there, just past that entrance, is another relatively
20	steep narrow stairwell up to the Four Seasons. That's
21	the existing condition.
22	On the next page of that compares with, say,
23	Harbor Steps which is the next image. I'm sorry.
24	On the next page this is the potential for
25	the redesign. And so what you see is a vast improvement

1 in Union Street connection here. The stairs are --2 they've been brought out. 3 Essentially, they are directly accessible 4 from the waterfront, so you are not crossing the parking 5 lot. As someone who has carried a toddler on his back 6 up those stairs in the existing condition, this is a big 7 amenity improvement. 8 That improvement, of course, is a block 9 north of Harbor Steps. And so instead of the -- facing 10 the Harbor Steps, having a bunch of that traffic, you 11 are going to move it to the Union Street connection. 12 Also, the view on that final image, that 13 Union Street connection is now visible from the 14 waterfront essentially. 15 Harbor Steps is a block away. And so it's 16 at the -- behind buildings. So it's much more -- the 17 view from University where you would travel up Harbor 18 Steps was much more consistent with, say, the before 19 conditions of Union Street. 20 So once you get a block away from the 21 waterfront, Harbor Steps looks very nice. The Union 22 Street connection is its after condition now is 23 immediately visible. It's embodied. It has -- there's 24 proposed public art, et cetera. It's a big difference.

It's going to draw pedestrians away from Harbor Steps,

1	and it's an option of moving between the waterfront and
2	downtown.
3	BY MR. STILLWELL:
4	Q. And in your opinion, by moving pedestrian
5	traffic away from Harbor Steps and towards the Union
6	Street connector, how will that impact the Harbor Steps
7	property value?
8	A. I think that reducing the number of people who
9	travel in front of your retail establishments has a
LO	tendency to affect their sales, which has a tendency to
L1	affect their rents.
L2	So as people don't walk by your property
L3	anymore, you're it's not as appealing.
L4	Q. And turning now to Pioneer Square, how will the
L5	Pioneer Square improvements impact Harbor Steps
L6	properties?
L7	A. Pioneer Square, of course, is Harbor Steps
L8	was designed to connect Pioneer Square to Pike Place
L9	Market.
20	Pioneer Square is a retail, you know, and a
21	tourism hub.
22	The improvements that are proposed to Pioneer
23	Square are dramatic in terms of streetscape
24	improvements. This is I return to the IMI,
25	the improvementness of it, essentially the streetscape

1 scale.

In the case of South Main, for instance, the improvements are so dramatic that the study that I included from Lineberger, which talked about increasing levels and how that increases rents, the dramatic improvement of that streetscape is going to improve rents. And those, of course, don't happen in a vacuum.

Essentially, you are going to have the promotion of the retail center in Pioneer Square and improving all of those amenities.

Since they don't happen in a vacuum, there's only a set amount of retail demand. It has to go somewhere. And so that puts Harbor Steps at a relative competitive disadvantage. It changes the center of gravity for retail tenancy. And so pulling it south to Pioneer Square will have a tendency to affect Harbor Steps negatively.

Q. And the Lineberger report you reference, is that the walk this way report from the Metropolitan Policy Program?

A. It is, yes.

MR. STILLWELL: Introducing excerpt copies of this report into the record.

BY MR. STILLWELL:

Q. Can you please -- staying on that report,

1	because I think this is an important point, what will
2	the LID improvements do for Pioneer Square specifically
3	if you can speak to that unrelated to the Harbor Steps?
4	A. So, specifically, I indicated that the IMI score
5	will be increased by at least one level for most of the
6	streets in Pioneer Square near the waterfront.
7	That level of IMI increase, we look at the study
8	that's included there. There's a table on and this
9	lists page 9 of that study.
10	HEARING EXAMINER VANCIL: We are now
11	referencing what's been marked as Exhibit 33.
12	MR. SCOTT: So that table. This is Table 3.
13	What you can see is that an improvement
14	of one level in the walk in the streetscape, this is
15	a 20 point in this case.
16	For our purposes, this is a much larger, so
17	it's a 12-point increase would be one level.
18	The average retail rent per square foot
19	increased by \$6.92 from an average of \$33.24. So what
20	you are seeing is according to this study, improvements
21	of this magnitude, the streetscape would have a tendency
22	to raise retail rents rather dramatically. Almost \$7 on
23	an average rent of \$33 per square foot.
24	So that's the kind of impact these
25	streetscape improvements might be considered to have in

1	the Pioneer Square neighborhood if we just considered
2	the streetscape improvements.
3	BY MR. STILLWELL:
4	Q. And what impact does that dramatic increase in
5	improvement for Pioneer Square what impact does that
6	have on Harbor Steps and its retail facilities?
7	A. As rents go elsewhere that signifies rents go
8	up as a function of demand for the space. So what the
9	demand is happening is the demand is going to be
10	perceived to be increased in the Pioneer Square area.
11	As you draw retail traffic away from the
12	property, what happens is it becomes relatively less
13	desirable. One would expect the rents to potentially
14	decrease or vacancies to increase at the subject
15	property in terms of their retail tenancy.
16	Q. Thank you.
17	And what you spoke again about the IMI.
18	What is the IMI impact of the improvements
19	the LID improvements to Harbor Steps?
20	A. If anything, it will reduce it. They are a
21	relatively high consideration. But the Harbor Steps and
22	its frontage streets are not being improved in the LID.
23	So, once again, you make a property by
24	improving other frontages, you are essentially
25	relatively decreasing the status of the frontage there.

1	Q. So what what impact does other properties
2	having an increased IMI than Harbor Steps having the
3	same or reduced IMI?
4	How does that impact the competitive nature
5	between those properties?
6	A. The new the improved properties will be
7	relatively more desirable to Harbor Steps.
8	Q. How will the LID improvements affect pedestrian
9	retail at Harbor Steps itself?
10	A. I think given what we talked about in terms of
11	the improvements to the adjacent walkways and retail
12	tendencies, it's going to reduce traffic which is going
13	to have a tendency to reduce sales. Which means it is
14	less relatively less desirable to retail tenants,
15	which has a tendency to drag down rents or drag up
16	occupancy rates.
17	Q. What is your understanding of the beyond
18	rates and and sort of market value, what is your
19	understanding of the the amenities that Harbor Steps
20	will enjoy from the LID improvements?
21	A. I think they are relatively limited. The the
22	majority of the improvements are going to be either
23	focused on the waterfront, which is a block away. And I
24	think those improvements are relatively less
25	important to tenancy at Harbor Steps in terms of say

1	the multifamily portion, in terms of the retail
2	components, they are there as a function of pedestrian
3	traffic through the steps. The goal there is to
4	leverage the pedestrian traffic.
5	So the improvements, I think, as I I think
6	what I'm really suggesting is you're going to have a
7	tendency to reduce the pedestrian traffic which is going
8	to overall hurt the property.
9	With respect to the parks, that retail tenancy,
10	if anything, they're potentially harmed by that. This
11	is what we call Harbor Steps, as a as such a large
12	public space, is relatively difficult in terms of
13	perceptions of, I would say crime, homelessness,
14	vagrancy, issues that are concerns to certain tenants.
15	And I think the city people in the city at large have
16	become concerned with that.
17	I would also point out that there's excuse
18	me that the proximity to the park and with large
19	paved spaces and this goes the Lind study, large
20	paved spaces don't add a premium to the value. They
21	have a tendency he says that the park doesn't
22	introduce a view which is different from the rest of the
23	city.
24	Q. I would like to state that when you reference
25	the Lind study

1	A. Hold on. I'm sorry.
2	Q and that's assessing the effects of parks on
3	surrounding property values.
4	A. Correct. Yes, sir.
5	MR. STILLWELL: Introducing this into the
6	record as well.
7	HEARING EXAMINER VANCIL: Marked as
8	Exhibit 34.
9	BY MR. STILLWELL:
10	Q. I'd like to stay on this point for a moment.
11	On the second-to-the-last page of this study,
12	which is page 87, at the bottom you've highlighted text.
13	Could you please read that highlighted section
14	and explain how park facilities with paved surfaces
15	how that relates to this discussion?
16	A. So it says the park features associated with
17	open grassy and large water view are preferred.
18	Park facilities with paved surface and concrete
19	structure on the other hand are more likely to have a
20	negative impact on property values. And this can be
21	because they are not introducing a view much different
22	from the rest of the city.
23	So Harbor Steps is, of course, a paved stairway.
24	The view of the waterfront amenities from the stairway
25	are going to be relatively occluded, and so all that

1	improvement is essentially it's not typically going
2	to be associated with a premium according to Lind's
3	documents.
4	Q. So if amenities if the primary benefit of
5	amenities to a property are things like views and other
6	things that aren't structural, say, like with the Harbor
7	Steps which is already built out and has those
8	improvements, is there a reliance more on those types of
9	views for realizing its special benefit?
10	A. Yes. I mean, that would be the other benefit to
11	the property. And in this case, I think what is
12	suggested is that's not much of a benefit. It is not a
13	benefit for the retail tenancy and it's not a benefit
14	for the multifamily tenants. They already have their
15	views and they are not frequenting nearby parks
16	particularly due to the profile of their tenancy.
17	Q. Given your comments about the I'm sorry.
18	I would like to direct your attention to in
19	your report well, I can't find the text in front of
20	me exactly. Maybe you could point us to it.
21	But you discussed the concept of a disamenity in
22	your report. I was wondering if you could point to
23	where you discussed that in your report and then explain
24	that concept?

A. So on page 2, the Section A, which is "Proximity

1	to Amenities."
2	So so I discuss it there. What is
3	mentioned there is the Crompton and the Troy studies.
4	Crompton was of course, Crompton is cited
5	in an earlier study by Crompton is cited by
6	Mr. Macaulay in his study. He has since Professor
7	Crompton has since revisited those studies given the
8	wealth of data and literature in the intervening period.
9	In 2020 he essentially revisited the property
10	that his original study did. And that was describes
11	that just amenity question.
12	I think I might have been that might have
13	been included in the previous testimony as an exhibit.
14	But the Crompton 2020 study, what it talks about
15	is the overwhelming studies overall found that there are
16	disamenities for being located next to a park.
17	And these are the and I'll quote from the
18	study there where such disamenities were attributed to a
19	variety of nuisances including congestion, street
20	parking, litter, and vandalism, noise and intrusive ball
21	field lights and groups engaging in morally offensive
22	activities.
23	So this is you like to have a park. But the
24	studies are finding is you like to have a park, but you

like it over there. You don't like it right next door.

1	That study repeated a figure that has a very
2	nice little piece of imagery which shows that the
3	premium the maximum premium of a park is a little bit
4	farther away than right next to it. And so that's what
5	that talks about.
6	The Troy study that is mentioned there, that's
7	an analysis of that sort of quantify that disamenity.
8	And it quantifies it in the face of perceptions of
9	crime.
10	If the perception is that crime is high, then
11	being next to a park is more disadvantageous and you
12	have in that study, they showed a relatively
13	extreme essentially a discount to properties that are
14	proximate to parks in face of perceived crime.
15	In this case they quantified it by a crime a
16	so-called crime index.
17	But what they found is that within about 300
18	meters of that park in the perception of prime of
19	crime, there's a relatively dramatic discount of
20	property. Property is less valuable for that proximity.
21	Harbor Steps, I think, is going to be subject to
22	some of those externalities; and then it's gonna have a
23	lot of a spillover issue.
24	Q. And how does the Macaulay study treat proximity
25	to parks?

1	A. It appears to treat it as just a solid benefit
2	across the board.
3	Q. So does it discount at all for those
4	externalities that you were discussing?
5	A. It does not. In my perception, looking at the
6	overall study, the higher the higher benefits are
7	more proximate to the park improvements.
8	Q. And had those externalities being taken into
9	account, how would that have impacted, in your view, the
10	Special Benefit Assessment?
11	A. The special benefit would have been reduced for
12	many of the properties more proximate, especially those
13	that front the parks and the waterfront improvements.
14	But as well as the the sort of pedestrian
15	access. So I do believe that the special benefit might
16	be overstated for properties that are within the
17	so-called disamenity zone that was found up to about
18	300 meters.
19	Q. And in your review of the Macaulay study, did it
20	take into account the competitive disadvantage that
21	you're talking about with regard to the center of
22	pedestrian gravity moving more towards Pioneer Square
23	and Pike Place?
24	Does it discount for that externality at all?
25	A Not that I perceive I show that it's viewed as

1	a net positive across the board.
2	Q. And if the study had taken those externalities
3	into account, in your view, how would that have impacted
4	the Special Benefit Assessment?
5	A. I believe in this property and in others, I
6	think it would have reduced the calculation of that
7	special benefit rather dramatically.
8	Q. And my final question is, in your opinion, given
9	the different impacts that the improvements will have on
10	the different parts of the LID boundaries, what is your
11	view on whether the assessments were were
12	proportional to each other?
13	A. I believe they weren't. So as I've indicated,
14	lots of improvements to competitor properties, I think,
15	are not being specifically valued.
16	As an overall sort of indication, Mr. Macaulay
17	valued Harbor Steps with special benefit of
18	approximately \$18,000 per unit.
19	And I used that as a unit of comparison for
20	other properties that are going to receive a what I
21	perceive to be a comparatively bigger benefit.
22	One such property is the was listed as the
23	Volta apartments. That has since been turned into
24	condominiums now known as "The Goodwin."
25	These are apartments that were located they

1 are located on Bell Street, so immediately adjacent to 2 where the Bell Street Park will be extended west. 3 So the Bell Street Park is a very nice. 4 pedestrian amenity, and it will move -- the improvements 5 adjacent to both -- if I fall back on my IMI scale, it 6 will move it from a Level 2 to a Level 3 streetscape 7 adjacent to those apartments. We've already seen what 8 that does to retail rents. The benefit ascribed to the Volta property was 10 approximately \$4,000 per unit. 11 I think that's going to receive much more 12 extensive benefit than Harbor Steps will. 13 There are other properties that are being 14 developed nearby. The Cyrene Apartments. I -- there --15 this is a new development, more proximate to the 16 waterfront amenities. They are also proximate to the 17 improvements along Western Avenue. 18 And in this case they will go from -- again, 19 back to the IMI. The streetscape will go from a Level 1 20 to a Level 2 with LID improvements. And that benefit is 21 less than that ascribed to Harbor Steps. 22 So it stands to improve its streetscape frontage 23 whereas Harbor Steps does not include that benefit and 24 that benefit is less than it was ascribed to Harbor

25

Steps.

1	Q.	And in your view, the the special benefit
2	asse	ssments were disproportional for those reasons?
3	A.	They are. I have other examples of this as
4	well.	
5	Q.	That's I think that's fine.
6		MR. STILLWELL: I have no further questions.
7	Than	k you, Mr. Scott.
8		HEARING EXAMINER VANCIL: Cross?
9		CROSS-EXAMINATION
10	BY M	IS. THOMPSON:
11	Q.	Hello, again, Mr. Scott.
12		Are you familiar with the USPAP standards?
13	A.	I am relatively familiar, yes.
14	Q.	Are the letters that you prepared in connection
15	with	this LID Assessment prepared in accordance with
16	USP	AP standards?
17	A.	They are not subject to USPAP standards, as I am
18	not a	n appraiser. They do not qualify as an appraisal
19	revie	w. This is a review of property.
20	Q.	Thank you.
21		I believe earlier we've heard them described as
22	appr	aisal reviews.
23		So I wanted to clarify for the record that you
24	did n	ot, in fact, prepare these in accordance with USPAP
25	Stan	dard 3 or Standard 4; is that correct?

1	A.	That would be correct.
2		I don't believe I for the record, I would say
3	that I	don't believe I have been in opposition of any of
4	the L	JSPAP standards, nevertheless.
5	Q.	So I wanted to talk first about the Union Street
6	pede	estrian connection improvements.
7		And so in the current condition your your
8	testi	mony just now was that at Union Street there is a
9	stair	case; is that correct?
10	A.	Correct.
11	Q.	And after the LID improvements there will be a
12	stair	case at Union Street; is that right?
13	A.	Correct, an improved one.
14	Q.	And the existing condition of Harbor Steps
15	inclu	ides a staircase; correct?
16	A.	Correct.
17	Q.	And that condition will remain the same after
18	the L	ID improvements; correct?
19	A.	Correct.
20	Q.	So with respect to the Union Street
21	impr	ovements, we're talking about upgrades to an
22	exist	ing condition, which is a staircase; is that right?
23	A.	I'm sorry. You cut out.
24	Q.	Sorry.
25		So the Union Street improvements are

1	improvements that upgrade an existing condition, which
2	is a staircase; is that right?
3	A. Correct.
4	Q. So at Union Street, there is already pedestrian
5	access from the waterfront up to the Four Season Hotel;
6	is that right?
7	A. Yes.
8	Q. And your conclusion assumes that these upgrades
9	to an existing staircase will divert pedestrian traffic
10	away from the Harbor Steps staircase; is that right?
11	A. Yes. I I know I would divert.
12	Q. And that opinion also assumes that pedestrians
13	using the Union Street improved stairs won't walk south
14	to Harbor Steps retail anyway; is that right?
15	A. I think the assumption is that given the two
16	choices, relatively more will be diverted from Harbor
17	Steps.
18	So if the question is whether people will walk
19	up those stairs and down the Harbor Steps or vice versa,
20	I think one looks at the intermediary. Between those
21	two properties, there is essentially a high level
22	relatively high level of retail amenities as it stands.
23	So we know that the center of gravity is being
24	shifted towards the waterfront and that Union Street is
25	immediately adjacent to Pike Place Market. So you can

1	walk out of Pike Place Market and then down or up those
2	steps. Harbor Steps is a block away.
3	I'm sorry if that didn't answer your question.
4	Q. I'm just thinking about whether I could rephrase
5	it in a more specific way.
6	The way that I read your your letter is that
7	you've assessed how pedestrian traffic on Harbor Steps
8	staircase will be affected by the improvements to Union
9	Street stairs; is that right?
10	A. I believe so. I've considered that, yes.
11	Q. So in your opinion, improving the Union Street
12	stairs is going to cause pedestrians who are currently
13	using the Harbor Steps stairs to choose the Union stairs
14	instead and then proceed either up or down the stairs to
15	the waterfront or Pike Place Market?
16	A. Yes. In my personal experience, I would make
17	that choice.
18	Q. And so my question is, did you consider I
19	don't know if we would call it the lateral traffic
20	between the two points. And do you have an opinion
21	about whether people who are traveling to the waterfront
22	area, the Pike Place Market area, if the improvements to
23	the Union Street stairs would cause them to just stay in
24	that very specific area as opposed to walking up and

down First Avenue where there are lots of retailers and

A. I -- yeah. I'm sorry. The improvements to the stairs that I think if you look at the improvements, the goal -- this is the connection east/west. Right?

So if the question is, is it going to change traffic on First Avenue?

I think the waterfront improvements, the whole suggestion of the promenade, is that we're drawing pedestrian traffic away from First Avenue, essentially.

And so -- well, is it possible that they will walk up the stairs and then walk along First Avenue? Absolutely.

Is the connection between the waterfront, which is the site of most of these improvements and the improvement of that connection to downtown going to basically give pedestrians a choice between two -- well, one stairway that was very nice and one stairway that was not, now both are very nice.

Yes, that's going to reduce traffic, I think.

And the assumption that -- that, of course, people will go up and walk along First Avenue laterally. But given additional options, there's a set -- if we assume the constant population of pedestrians, given two equally good choices, they are going to essentially fill

both of those.

1	That's going to have a concomitant reduction in
2	the one that was already nice and experiencing a
3	majority of that pedestrian traffic.
4	Q. Did you quantify the difference in value between
5	the before-and-after condition with respect to the stair
6	improvements?
7	A. On Harbor Steps itself?
8	Q. Yes, on the Harbor Steps.
9	A. No. Mr. Macaulay attempted to do that.
10	As I indicated, it was a it was assumed to be
11	a net positive. His assumption was that I believe rents
12	would increase and vacancies would decrease. I did not
13	calculate that. I think that, as I've indicated, the
14	expectation is that potentially rents would decrease. I
15	did not calculate that.
16	Q. And in your review, did you conclude that the
17	overall waterfront LID improvements which would include,
18	you know, the staircase upgrade, the waterfront park,
19	et cetera, that those improvements would increase
20	pedestrian traffic in the Harbor Steps area overall?
21	A. I think the when I think about where
22	the pedestrian traffic is relatively likely to increase,
23	that's along the promenade, for instance, which is a
24	block away from the improvements.

As I indicated before, the Union Street

1	connection has better visibility from that promenade.
2	So I think that's how I did consider it. If we assume
3	that the population of the pedestrians will increase, if
4	you are getting a smaller share of the larger pie, has
5	your lot improved? I think the answer seems to be no in
6	this case.
7	Q. So I want to talk now about the IMI scale that
8	you mentioned. And we now have a report.
9	This is the "Walk This Way" report that's been
10	marked as Exhibit 33.
11	And so earlier you were talking about the
12	improvements in the Pioneer Square area and how that
13	will affect the IMI scores of that neighborhood.
14	And just looking paging through this report,
15	it's it's talking about walkability and how
16	walkability has an an impact on economics, et cetera.
17	How how do you define "walkability"?
18	A. In that study, they define they use the IMI
19	score as a proxy for walkability.
20	Walkability and they discuss in here and
21	other people have discussed various scores of
22	walkability.
23	Walk Score is a is a famous one. That's the
24	one where you go to walkscore.com.
25	What they found, and that the IMI sort of gets

1	around, Walk Score considers it's heavily weighted
2	towards the connection of amenities; so retail,
3	groceries, libraries, coffee shops, et cetera.
4	So something that's close to those is going to
5	have a high Walk Score.
6	Its IMI score may not be relatively high.
7	Because if you for instance, if you have no sidewalks
8	connecting you, the Walk Score might still be high, but
9	pedestrians are not going to make that trek, because
10	there's no sidewalk.
11	Seattle is relatively famous for having a lack
12	of sidewalks in certain neighborhoods where technically
13	the Walk Score is high, but people don't walk them
14	because of those lack of pedestrian amenities.
15	That study took as a proxy for walkability.
16	When they say "walkability," they quantify according to
17	the IMI score and then scale them according to your
18	average.
19	In this case, I did that I walked 44 segments
20	of the LID and considered their pedestrian amenities
21	according to the IMI. And that's where those scales
22	that I'm talking about come from.
23	So for Pioneer Square, it's relative on a
24	Walk Score basis, it's great. The connections to
25	amenities are very high. The pedestrian amenities

1	according to an IMI scale are relatively low given the
2	universe of sidewalk connections and pedestrian
3	amenities in the LID.
4	The after effect of the LID, those improvements
5	to the streetscapes make a relatively dramatic impact on
6	Pioneer Square's walkability, if we consider walkability
7	according to the IMI scale.
8	Q. And did you also form an opinion about the
9	effect of the LID improvements on the Walk Score and the
10	IMI score of Harbor Steps?
11	A. I the IMI score will be reduced at Harbor
12	Steps because in the as you improve the whole
13	population, the score of an individual property that
14	does not change will decrease.
15	The Walk Score will not change as a function of
16	any of these LID improvements. The Walk Score would be
17	affected by changes in tenancy. So if you add more
18	retail space so the Walk Score, to my
19	understanding and this is a proprietary algorithm, to
20	my understanding, the Walk Score will not change in the
21	before or after.
22	Q. Did you calculate whether the IMI score of
23	Pioneer Square you said that it would be it is low
24	now, but it would be greater after the LID improvements.
25	Did you compare the IMI score of Pioneer Square

	to the IMI score of Harbor Steps to see
2	A. Yes.
3	Q relative like, how do they compare after
4	the LID improvements?
5	A. Sure. They were lower than Harbor Steps,
6	initially. They will be still slightly lower. The
7	difference is the change. Harbor Steps remains in a
8	level of 2.
9	So the change is there's no change. It's
10	it's according to the Lineberger study, that would
11	put it and the Lineberger study, of course, won't map
12	to Seattle. But that would be essentially one
13	Level 2 is one standard deviation below the mean.
14	Harbor Steps is in that category.
15	Pioneer Square at the time was a level before
16	condition is a Level 1 by and large. The improvements
17	will bring that up to Level 2.
18	So the improvement is one level. Harbor Steps
19	doesn't change in terms of its levels.
20	Q. And going back to the Walk Score, as opposed to
21	the IMI, does Walk Score affect property values?
22	A. It's been used as a proxy on occasion.
23	What we I think the data is not conclusive.
24	There was a study by there was a study based
25	on hotels and their influence on Walk Score, and that's

1	the proprietary number generated by walkscore.com.
2	What that found is in different places Walk
3	Score could be a function, but it was very specific to
4	property types and very specific to locations.
5	Q. And what impact do street scrape streetscape
6	improvements pardon me have on the IMI score?
7	A. So I mentioned there are 168 sort of variables
8	within the IMI score. These are the questions are
9	it's things like, is it a one-way street, for instance?
L ₀	Is there a curb bulb? Is the crosswalk properly marked?
L1	So a higher IMI score has essentially it's a
L2	suggested it's a more pleasant pedestrian experience.
L3	So one would expect a higher IMI score to be
L4	associated with essentially a happy walk, whereas a low
L5	IMI score is an unpleasant walk.
L6	What you have a tendency to find is that higher
L7	IMI scores have higher pedestrian counts.
L8	Q. And after the LID improvements, assuming the LID
L9	improvements are made, the IMI score for Harbor Steps
20	will still be higher than the IMI score for Pioneer
21	Square; is that right?
22	A. Depending on the block, it will be
23	relatively consistent. There will become Pioneer
24	Square will go from much lower to relatively consider
25	consistent with Harbor Steps.

1	I think the fact we're talking about levels 2
2	in this case, I mean, it's still one standard deviation
3	below the mean.
4	What that means is that in the universe of
5	sidewalk amenities within the LID, as they stand, Harbor
6	Steps is still despite all its quality amenities and
7	perceived nice walkway, it's still relatively low in
8	that universe.
9	Q. So did you measure the difference in property
10	value to Harbor Steps as a result of the decrease in IMI
11	that you've projected?
12	A. As I indicated, it wouldn't change it
13	wouldn't change from Level 2 to Level 2 [verbatim]. So
14	that, as a vague description, it's relatively the same.
15	What I did consider, I did not measure or
16	calculate, was the potential affect of changes in retail
17	rents.
18	Q. You also stated earlier that properties in the
19	Pioneer Square area will be more desirable than Harbor
20	Steps as a result of the LID improvements; is that
21	right?
22	A. That would be my perception.
23	Q. Did in coming to that conclusion, did you
24	consider the factor of proximity to the waterfront?

A. I did. If we considered the proximity of the

1 waterfront amenities in terms of the park, the parks are 2 farther north. 3 The main proximity, when I talk about Pioneer 4 Square, the connection to the waterfront is directly to 5 the, say, the ferry docks and things of that nature. 6 And so what you're not having is essentially a 7 big open park. 8 What you're primarily having are the streetscape 9 improvements and then the amenities in terms of parks 10 are actually further away in that case. They are in the 11 five to seven -- 500 to 1,000 meters distance in that 12 case. 13 Pioneer Square, I think, what you really observe 14 in terms of the LID amenity improvements, it's the 15 streetscape improvements there. 16 Q. So, yeah, I understand your testimony just now 17 is that the LID improvement that is closest to Pioneer 18 Square are the streetscape improvements. 19 But my question is when making -- when drawing 20 your conclusion about the desirability of properties in 21 Pioneer Square versus the Harbor Steps property, did you 22 consider the fact that the Harbor Steps property is, as 23 you state in your report, 100 to 200 meters from the 24 water -- the nearest waterfront amenity?

A. Yes, I did.

1	So what I said when I mentioned the distance
2	from the Pioneer Square improvements, what that means is
3	the negative externalities that I talk about that were
4	mentioned by Crompton and Troy.
5	Those are going to be relatively farther away,
6	which means they are not going to have those sort of
7	they are not as likely to have the spillover effects
8	they are talking about there in Pioneer Square.
9	So the 1- to 200 meters that I'm talking about,
LO	in terms of Harbor Steps, they are within that potential
L1	disamenities zone of a park improvement for the
L2	waterfront. Pioneer Square is outside of that zone, by
L3	and large.
L4	Q. So you just mentioned the externalities that you
L5	testified about earlier, which I believe were things,
L6	like, homelessness and crime; is that right?
L7	A. Those are among the externalities that Crompton
L8	discusses, yes.
L9	Q. And in your report you mentioned that Harbor
20	Steps currently has an issue with congestion; is that
21	right?
22	A. In terms of traffic? I'm sorry. I'm not sure
23	of that. Congestion is one of the externalities that
24	might I mean, that's what Crompton talks about
25	congestion, so we can talk about the parking situation.

1	That's another factor that I think was not properly
2	characterized in the Macaulay study.
3	I didn't talk about it in detail there, but the
4	Crompton study appears to neglect, I think, the changes
5	to parking situations. Harbor Steps has private garages
6	for its tenancy primarily. Those secure garages have
7	been prone to security issues. Tenants have complained
8	about car break-ins in the secured garage.
9	When there's also the congestion has a
10	tendency to would have a tendency to block. One can
11	imagine more traffic on the street outside your garage,
12	that may be an annoyance to tenants. So congestion
13	currently is an issue. We know downtown traffic is
14	problematic.
15	Q. So my question relates to pedestrian congestion.
16	So page 2 of your report under the waterfront
17	LID will not improve Harbor Steps' condition, Section A,
18	Proximity to Amenities.
19	Here, you've said that "Spillover affects, such
20	as congestion, street parking, litter, and noise have
21	been cited by Crompton. Many such affects already
22	present at Harbor Steps; privately maintained and
23	patrolled pedestrian plaza."
24	So my question is, is pedestrian congestion at
25	the the privately patrolled pedestrian plaza already

an	issue	for	Harbor	Steps?
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A. I would say traffic congestion on the streets is. Pedestrian congestion is not really an issue, typically. And that congestion in street parking of course refers to the streetscape.

On the steps, litter and noise are an issue and have been confronted by the Harbor Steps, essentially, responsible for -- your security is responsible for keeping trouble out of the steps and away from your apartment and retail tenants.

And so congestion and street parking, I think, are not -- those don't affect the pedestrians in my experience.

- Q. But your opinion is that if the LID improvements are built, pedestrian traffic will actually decrease at Harbor Steps stairs; is that right?
- A. Yes, they will be given other competitive choices. Pedestrians will.
- Q. So you also stated earlier in your testimony that you believe that in the ABS study, ABS did not account for the externalities related to being located next to a park; is that right?

So if you were to learn that ABS did, in fact, consider those externalities and changed the special benefit allocated to Harbor Steps because of those

1	externalities, would your opinion about that change?
2	A. Yes. If the report had considered that and you
3	could see that in the data, my opinion would change.
4	I think in the data, what you see, however, is
5	that the higher percentage values are the ones along the
6	Alaskan Way, for instance, or along Pike and Pine. So
7	the biggest value increases are directly adjacent to
8	those improvements.
9	Q. And you also said earlier that you didn't see
10	that the ABS study took into account the competitive
11	disadvantage with respect to Pioneer Square and Harbor
12	Steps.
13	Would that opinion change if you learned that
14	the study did account for competitive disadvantages
15	related to the Pioneer Square improvements?
16	A. It would if I learned that the study yeah,
17	had accounted for the yes, I would. I admit that the
18	study accounted for them.
19	Q. And then you had talked about a property that
20	you looked at as a comparable property to examine sort
21	of the benefits that have been allocated, the Volta
22	property.
23	Where is that located?
24	A. It's on it's west of First it's on First
25	and Bell essentially. It's in it's in the study, but

1	I'm not sure it's along Bell Street.
2	Q. And you testified that the Volta property's
3	Special Benefit Assessment is lower than that of Harbor
4	Steps?
5	A. Correct. It's at \$4,029 per unit. Harbor Steps
6	ranges from 14,790 per unit to 20,659 per unit.
7	Q. And your opinion is that those two assessments
8	are inequitable or inconsistent based on the types of
9	buildings involved; is that right?
10	A. The types of improvement under the LID. The
11	Volta is in a position to have an extensively improved
12	streetscape along its frontage on Bell Street.
13	They are going to turn it from what is a
14	relatively displeasant sidewalk to a pedestrian park.
15	That's the type of thing that's going to have a
16	tendency to draw more traffic, for instance, ground
17	floor retail.
18	Q. So you would expect would you expect that the
19	Volta property's Special Benefit Assessment be higher?
20	A. Given the consideration of the LID improvements
21	to its immediate frontage; yes, I would think that it
22	would accrue a much greater benefit.
23	MS. THOMPSON: No further questions.
24	HEARING EXAMINER VANCIL: Mr. Scott, it
25	seems, based on your scope, that you studied the

1	proposed improvements from the LID and the vicinity of
2	the Harbor Steps properties; is that correct?
3	MR. SCOTT: Yes, sir.
4	HEARING EXAMINER VANCIL: Can you speak to
5	whether the LID proposes any improvements to University
6	Street between Alaskan Way and Western Avenue?
7	MR. SCOTT: I believe it does. The those
8	improvements are concomitant with the with the
9	extension of the promenade. But they do cease a block
10	from the from Harbor Steps.
11	So, essentially, they are not they don't
12	make it that block up. Union is if we look at the
13	map in the map in the benefit study addenda,
14	there's the purple outlines do not go up the
15	University Street, if you note.
16	HEARING EXAMINER VANCIL: Okay. So I'm
17	sorry. You first stated, you think, that they were.
18	But now you're saying that there are not proposed
19	improvements for that area; is that right?
20	MR. SCOTT: I'm trying to recall. The
21	improvements are to to Western there, right? I'm
22	sorry. To Alaskan
23	HEARING EXAMINER VANCIL: Let me restate my
24	question.
25	The specific area I'm asking about is

1	University Street and whether there are proposed
2	improvements between Alaska and Western Avenue on
3	University Street south of the Cyrene building.
4	MR. SCOTT: I believe there are not.
5	HEARING EXAMINER VANCIL: Okay.
6	MR. SCOTT: I believe those are to the west
7	of Cyrene.
8	HEARING EXAMINER VANCIL: On Alaska Way?
9	MR. SCOTT: Correct.
10	HEARING EXAMINER VANCIL: Not on University?
11	MR. SCOTT: Correct.
12	HEARING EXAMINER VANCIL: Did you you
13	testified to various impacts that may result, as a
14	result of improvements.
15	Have you quantified the impacts of those
16	improvements proposed, for example, for Union which
17	you've indicated in your testimony will draw pedestrian
18	activity away from Harbor Steps to have a negative
19	impact on Harbor Steps.
20	Have you quantified the number of
21	pedestrians or the impact on value that that may have to
22	property on Harbor Steps?
23	MR. SCOTT: I did not quantify it, no.
24	HEARING EXAMINER VANCIL: Okay. Similarly,
25	have you quantified the impacts you suggested may happen

1	because of Pioneer Square improvements on Harbor Steps?
2	MR. SCOTT: I have not quantified them, no.
3	HEARING EXAMINER VANCIL: Okay. Have you
4	done any type of measurement of how those types of
5	impacts would impact the special benefit allocation and
6	its analysis?
7	MR. SCOTT: Not in detail.
8	HEARING EXAMINER VANCIL: Okay. Thank you.
9	MR. STILLWELL: I have nothing for redirect.
LO	HEARING EXAMINER VANCIL: All right. Thank
L1	you, Mr. Scott.
L2	MR. SCOTT: Thank you.
L3	MR. STILLWELL: Thank you, Mr. Scott.
L4	MR. SCOTT: Okay.
L5	MR. STILLWELL: Objectors are next going to
L6	call Mr. Ed Leigh.
L7	I understand it's 11:35. We can begin his
L8	testimony as owner's representative. He's out in the
L9	hallway with Mr. Lutz. I can go get him or we can break
20	and start his in the afternoon, whichever is preferable.
21	HEARING EXAMINER VANCIL: We've got time.
22	MR. STILLWELL: We've got time. Okay.
23	HEARING EXAMINER VANCIL: So what what's
24	your schedule for the day?
25	You've got Mr. Leigh. And how much time do

1	you anticipate on direct from him?
2	MR. STILLWELL: I believe about 30 minutes,
3	at most, with Mr. Leigh.
4	HEARING EXAMINER VANCIL: Okay.
5	MR. STILLWELL: And then we will have Brian
6	O'Connor, an expert testifying on behalf of Harbor Steps
7	as well.
8	HEARING EXAMINER VANCIL: And how much time
9	do you anticipate on direct for Mr. O'Connor?
10	MR. STILLWELL: Approximately half an hour
11	as well.
12	HEARING EXAMINER VANCIL: Okay.
13	MR. STILLWELL: And then those will be the
14	same three Mr. O'Connor, Mr. Scott, and Mr. Leigh
15	who will also be testifying on behalf of Helios, a
16	residential zoned property. And I would expect similar,
17	if not shorter, testimony periods because we won't have
18	to cover foundational issues.
19	HEARING EXAMINER VANCIL: Right. Okay.
20	Let's go ahead with Mr. Leigh now, then.
21	MR. STILLWELL: Okay. I apologize. Before
22	I break, referenced in the exhibit list and in
23	Mr. Scott's report on Harbor Steps are and I believe
24	he might have mentioned them too in his testimony, two
25	additional studies for the record. "Walkability

1	Premium," and the final one is just the introductory
2	page to research paper from the journal
3	HEARING EXAMINER VANCIL: Walkability
4	premium item will be marked 35. And research paper will
5	be marked 36.
6	MR. STILLWELL: I will go get Mr. Leigh and
7	Mr. Lutz.
8	HEARING EXAMINER VANCIL: And we have still
9	to be admitted Exhibits 28 through 36.
LO	Any objections?
L1	MS. THOMPSON: No objection.
L2	HEARING EXAMINER VANCIL: Twenty-eight to
L3	thirty-six are admitted.
L4	(Exhibit Nos. 28 - 36 admitted.)
L5	MR. STILLWELL: Thank you.
L6	Mr. Lutz will be here shortly. And I
L7	thought I would take the opportunity before Mr. Lutz
L8	gets here to oh, actually, there are no exhibits for
L9	this witness. Never mind.
20	HEARING EXAMINER VANCIL: Please state your
21	name and spell it for the record.
22	MR. LEIGH: My name is Edward Leigh. That's
23	L-e-i-g-h. First name Edward, E-d-w-a-r-d.
24	HEARING EXAMINER VANCIL: Do you swear or
25	affirm the testimony provided in today's hearing will be

1	the truth?
2	MR. LEIGH: I do.
3	HEARING EXAMINER VANCIL: Thank you.
4	This is Mr. Lutz' witness?
5	MR. STILLWELL: Yes. He will be here in
6	just a moment.
7	[Pause]
8	MR. LUTZ: Good morning.
9	HEARING EXAMINER VANCIL: If I could ask
10	objectors, if they anticipate a delay or something in
11	between their witnesses, to let the Hearing Examiner
12	know so we're not sitting on the record.
13	MR. LUTZ: Apologies. We were trying to
14	follow your advice not to be in the room.
15	HEARING EXAMINER VANCIL: I appreciate you
16	following the advice, but we need to know what you're
17	doing
18	MR. LUTZ: Okay.
19	HEARING EXAMINER VANCIL: so we're not
20	sitting here on the record.
21	MR. LUTZ: All right. So we would like to
22	call Ed Leigh.
23	MR. STILLWELL: He's sworn in.
24	MR. LUTZ: And he's all sworn in? Okay.
25	Perfect.

1	
2	EDWARD LEIGH, witness herein, having been
3	first duly sworn on oath,
4	was examined and testified
5	as follows:
6	
7	DIRECT EXAMINATION
8	BY MR. LUTZ:
9	Q. Mr. Leigh, can you state your name for the
10	record?
11	A. My name is Edward Leigh.
12	Q. And where do you live?
13	A. I live at in Seattle at 1301 First Avenue,
14	which is commonly known as Harbor Steps.
15	Q. Okay. Now, we're here for the Harbor Steps
16	apartments.
17	So are you the representative for the taxpayers
18	for the properties that are subject to the Harbor Steps
19	assessment?
20	A. I am. I am Vice President of Investments for
21	Equity Residential, which is the parent company of
22	Harbor Steps.
23	Q. Okay. Can you talk about your educational
24	background?
25	A. Sure. I have a bachelor's and a master's degree

1	in engineering from the University of Illinois and Texas
2	A&M University. And I worked in engineering for a few
3	years, and then went back for my Master's of Business
4	Administration at the University of Pennsylvania,
5	Washington sorry. University of Pennsylvania Whorton
6	School.
7	Q. Okay. Did you have a focus in your MBA studies?
8	A. I did. I focused in finance.
9	Q. Okay. So let's talk about your business
10	experience.
11	After you got done with your MBA, what did
12	you
13	A. I worked in business consulting for several
14	years in various industries; one of which was the real
15	estate industry.
16	After several years of that, I in 2006, I
17	joined Equity Residential. So I've been there since
18	then.
19	At Equity Residential, I worked at the corporate
20	headquarters in our operations group for several years
21	where I did lots of operational initiatives and worked
22	on how we manage our expenses and our income and all
23	operational facets of apartment ownership.
24	In 2018, I moved to Seattle to take
25	responsibility for for our Seattle portfolio, which

1	is about 40 buildings, 9,000 residential units here in
2	Seattle, which extends up to Snohomish County.
3	The majority are in Seattle proper, but we also
4	have assets on the east side in Redmond and Bellevue in
5	various suburban locations.
6	Q. Anything south or is it Redmond, Bellevue north?
7	A. Nope. I think the International District is
8	about the furthest south.
9	Q. Okay. So so what is your now responsibility
10	in terms of managing these assets here?
11	How do you how do your responsibilities and
12	your finance experience relate to that?
13	A. Certainly, I have full responsibility for P&L
14	for our
15	Q. P&L?
16	A. Profit and loss on our assets here in Seattle
17	that involves both capital expenditure. So I have to
18	approve capital expenditure for any of the buildings.
19	I'm also involved in any transactions that we
20	do, purchases or sales, in the region. So I have to be
21	involved with those and approve those.
22	But I have responsibility for for all 9,000
23	of our residential units in the region here.
24	Q. Okay. And how does how do you how does
25	Equity go about valuing these properties?

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A. We do an internal exercise every year where we look at expenses and income, and cap rates at comparable transactions.

We have very good intel on all transactions throughout the region, because we -- we honestly look at every -- not every -- but any multifamily building that would be something that would be interested in owning, we go through the process of valuing it and understanding the cap rates.

And then we use that knowledge in our own portfolio to come up with an estimate of value every year for those buildings.

- Q. So you are looking both at whether to buy buildings that are for sale and taking that information in and incorporating it into your own analysis of your portfolio?
- A. Right. It helps us to keep track of the market value of our own buildings. It helps us to, you know, understand the economics of buildings that are on the market. And it helps us to understand performance of those buildings over time as we keep, you know, ongoing estimates of market value.
- Q. Okay. And do you have experience with appraisals in connection with your properties?
 - A. I do. We don't typically use outside appraisers

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1	to come up with our business value. But there are many
2	instances in the portfolio where we are working on an
3	easement with a governmental organization, and they will
4	pursue an outside appraiser to value that so that we can
5	enter into an easement agreement or something like that.
6	Q. So apart from that sort of transaction, when you
7	are doing your own investment decisions, you are making
8	your own calculations of value?
9	A. Yes.
10	Q. Okay. And how does your finance background play
11	into that?
12	A. It's very helpful.
13	You know, I think understanding the financial
14	concepts is just an essential part of doing my job. But
15	a big part is also understanding the market and
16	understanding the economics of of real estate in the
17	Seattle market, which is very specific. So you have to
18	have both those pieces.
19	Q. Okay. One of the interesting aspects of this
20	assessment process is that the valuations are based on
21	the hypothetical scenario that park improvements
22	well, first of all, that the viaduct is down, the WSDOT
23	plan for street improvements is in place as a before
24	valuation in 2019; and then the after for purposes of

25

the calculation is that the park improvements instead

1	are completed and in place
2	MS. THOMPSON: Objection. Lack of
3	foundation.
4	BY MR. LUTZ:
5	Q in 2019. I would like to assume that.
6	All right. Can you explain your understanding
7	of the before and after valuation that's used in the
8	appraisal process?
9	A. Yeah. I mean, my understanding in discussions
10	and questions that I've had answered is that what the
11	Assessor did was determine a before value, which is
12	includes the viaduct being removed, which happened this
13	past summer.
14	But also includes the the reconstruction of
15	the Alaskan Way over the corridor. But just not the
16	upgraded finishes and features of the park.
17	And so that scenario was used for the before
18	scenario and the after scenario has the park fully in
19	place. So that means, bike path, landscaping, finishes,
20	and open for business.
21	Q. Okay. And and do you know when the when
22	those those alternative scenarios are assumed to be
23	in place?
24	A. I think from from I think it's right now
25	or basically in the first year of the LID that those

1	that those scenarios are assumed to both be concurrent.
2	Q. Okay.
3	A. Because that's when we are the LID will
4	the taxes will start.
5	Q. Okay. What is your involvement with this LID
6	process?
7	A. I've actually been fairly involved. I was quite
8	involved in reviewing the preliminary assessment when it
9	came out.
LO	We had I and another group of owners had
L1	discussion with the City about the LID.
L2	The most of the owners' biggest concern with
L3	the LID, in addition to the, you know, the assessments
L4	and how much that was, was will will the park be
L5	maintained and operated well so that it is really an
L6	amenity to the real estate around there.
L7	Because a lot of a lot of the owners had
L8	concerns that if it's not, it could actually be a
L9	negative and could cause security issues, sanitation
20	issues, that type of thing. If there is not adequate
21	thought put into the thought and followthrough put
22	into the park.
23	And so I've actually am a member of the
24	was nominated by the mayor as a member of the the
25	oversight, the park oversight committee which will be in

1	force as we start to build the park. To make sure that
2	the standards are met, maintenance and operations
3	standards and that we are kind of achieving what we hope
4	to with the park.
5	So I guess to go on from that, I was very
6	familiar with the preliminary assessment. When the
7	final assessment came out, I was actually quite
8	surprised, because the valuation of the the special
9	benefit for our properties had gone up significantly and
10	there was very little explanation of what what would
11	have caused that scenario.
12	So as I look through all of our properties, the
13	increases in the special benefit went up between 10 and
14	20 percent.
15	And I I didn't understand, I guess, why, you
16	know what the difference was between the preliminary
17	and the final and how that could could cause our
18	benefits to go up as much as they were assumed there.
19	In looking into it a little more deeper, a lot
20	of the valuations were increased substantially between
21	the preliminary study and the final study.
22	Q. Okay. And by the way, we kind of jumped over
23	this, but could you describe and identify the four
24	parcels that
25	A. Sure.

1	Q that comprise Harbor Steps?
2	A. Harbor Steps is four residential apartment
3	towers with apartments on the top levels and retail at
4	the ground level, substantial retail component.
5	But overall, it's 759 residential units split
6	into four towers.
7	The addresses are 1301 First Avenue, which is
8	Parcel No. 1976200075.
9	The Northwest Tower is 1306 Western Avenue, and
10	that's parcel 1976200070.
11	The largest tower is Southeast Tower at 1201
12	First Avenue; and the parcel number is 1976200076.
13	And the final is the Southwest Tower at
14	1212 Western Avenue, Parcel No. 7666202465.
15	Q. Okay. And you said that it is 759 multifamily
16	units.
17	Is there any other are there any other
18	components of the
19	A. Yeah. The the four the four towers flank
20	a public right-of-way steps, which is an open space that
21	is privately owned and maintained by our company, but is
22	available for public passthrough.
23	So it's actually one of the right now, it's
24	one of the, I guess, most attractive points to pass down
25	from First Avenue down to the waterfront

1	So we do get quite a bit of foot traffic through
2	Harbor Steps of of people that are moving, you know,
3	from the the central business district from the Pike
4	Place Market/First Avenue down to the waterfront.
5	Q. And you have so back to back to the
6	question.
7	So in addition to apartment users, are there any
8	other users user types in the four apartments?
9	A. Certainly. There there's retail in several
10	of the apartments or several of the towers. We have
11	a component of office space in one of the towers. We
12	have two office tenants there. We have several
13	restaurant tenants in some of the retail space and
14	services and hard goods retail.
15	So we have quite a collection of retail space at
16	Harbor Steps.
17	Q. And what part of that, if you know, is sort of
18	serving the needs of tenants versus more citywide or
19	tourists?
20	A. Yeah. I think our biggest retail spaces are
21	restaurants, so that absolutely services our tenants.
22	And I think people live at Harbor Steps because
23	they have access to both our restaurants on site and,
24	you know, restaurants and amenities throughout the city.
25	We have the the dry good retailers, clothing,

1	stuff like that. It is probably more the customer basis
2	is a little bit wider, so it probably includes tourists
3	and people working in the city as well.
4	Q. Okay. And how long has Equity Residential owned
5	these apartments?
6	A. We purchased Harbor Steps in 2005.
7	Q. Okay. So let's we talked a little bit about
8	the your involvement with the preliminary study and
9	then negotiations of the security measures.
10	Let's talk about the current valuations, the
11	before valuations for the Harbor Steps parcels.
12	Do you agree with those assessments?
13	A. No. The when we look at the before values,
14	they are considerably higher than we would expect to get
15	in any kind of reasonable transaction for the for the
16	property as a whole.
17	So we we don't agree that with the before
18	values.
19	Q. Okay. Can you if you can elaborate, that
20	would be helpful.
21	A. So I guess I would say that the the viaduct
22	coming down was a benefit for us. So when the viaduct
23	came down, it's not necessarily just access to the
24	waterfront, it was really more due to the noise of the
25	traffic.

Living in the high-rise towers, you would start to hear traffic coming through quite loudly on the viaduct at 5:00 in the morning. So that was kind of a big detriment to -- to the location.

And as soon as the traffic on the viaduct -- as soon as it was closed and traffic stopped, the whole area became much quieter, much more pleasant.

So we have seen some benefit from the viaduct coming down. I would say that there's some incremental benefit to having better access to the waterfront. But the main benefit to our property is that the noise has subsided considerably in that area. We had --

Q. Is the construction still an issue or is that --

A. The construction is -- is a little bit of an issue, but I think -- right now, like, for example, they are working on moving the Alaskan Way way over, so it makes it a little more difficult to get to the waterfront.

But I really don't feel like people live in our building -- their primary reason for living there is not to have access to the waterfront. It's primary to having access to the amenities in the city, particularly, you know, Pioneer Square, First Avenue, Pike Place Market. People that live there live there because they have jobs. They want access to

1	transportation. They want, you know, a quiet place to
2	live in the city where they can have access to all these
3	amenities.
4	So I I would say that having the construction
5	on the viaduct is an incremental inconvenience to
6	people, but I don't know that they you know, it's not
7	like they are going to the waterfront every day. That's
8	more of a thing that I think people tend to go, you
9	know, on the weekends or, you know, every couple weeks
10	when they are getting out to enjoy the city.
11	It's not as important as as the amenities on
12	First Avenue, their jobs, things that people do every
13	day when they live in the city that that benefit us.
14	So I guess the final point I wanted to make on
15	that is that the property does have very good views, and
16	that wasn't really changed by the viaduct or the park.
17	We have great views of the waterfront, and a lot
18	of people also come there for the, you know, the
19	high-rise living experience with with views of the
20	city and views of the waterfront.
21	Q. All right. And you you're talking on this
22	one from personal experience; right?
23	A. Yes, I am. I
24	Q. You live in Harbor Steps?
25	A. I live there. And I live in Harbor Steps. I've

1	lived there with my family for almost a year now, and we
2	love the views. We love being in the middle of the city
3	and having access to all these amenities. And we do go
4	to the waterfront. It is not a daily occurrence. It's
5	more of a weekend thing or or, you know, every couple
6	weeks we'll go down and walk along the path.
7	Q. Okay. Talk about the tenant the type of
8	tenants you have in the apartments.
9	A. Mm-hmm.
10	Q. Are they you said they are mostly there to
11	work business.
12	How long do they typically rent for?
13	A. We offer primarily 12-month leases. And there
14	are a lot of people that come move to Seattle, and
15	they want this kind of obvious place to live because
16	it's in the center of things. A lot of people will come
17	and live for a year.
18	Our average tenancy is probably somewhere
19	between one and two years. We do have a few long-term
20	residents.
21	But for the most part, you know, it's kind of a
22	stepping-stone as they move into as they, you know,
23	move to Seattle, learn their way around, enjoy the
24	downtown area and sometimes move out to, you know, a

neighborhood or a suburb depending on what their life --

1	life dictates.
2	Q. Okay. Well and so if the average tenant is
3	there, what, a year and a half?
4	A. I would say around that amount.
5	Q. And so would you anticipate current tenants
6	paying more to rent your apartments based on the fact
7	that there's going to be a park there in 2024?
8	A. No. I think very few very few people are
9	making their decision based on that. A lot of people
10	aren't aware of the schedule of the park. They know
11	it's coming. But, you know, they are when they
12	when they come to look at Harbor Steps, they are looking
13	at what's there today. Not something down five years
14	in the future.
15	Q. Okay. Did you have did did the City's
16	appraisal team ask to to interview you or inspect the
17	property as part of the
18	A. Not with respect to the LID.
19	Q. Okay. So back to these values. You said it
20	was you said they were over that the that you
21	thought the values were too high.
22	Do you have have you quantified any amount by
23	which you think they are too high?
24	A. It ranges. And it it the difference
25	between the preliminary and the final was a little bit

1	hard to comprehend too. Because between the final and
2	the or between the preliminary and the final, some of
3	the buildings went up in value in before value by
4	10 percent. Some of them went up by 20, 25 percent. So
5	it didn't really make a lot of sense, the changes from
6	preliminary to final, to us.
7	But, you know, I would say, typically, most of
8	the before values that we see in the LID are on the
9	range of 10 to 25 percent higher than what we would
10	expect those buildings to transact for.
11	Q. And you said you said that the rents went
12	the rents went up because of the viaduct going down. So
13	it's not like there hasn't been an increase in value?
14	A. Right. Yeah. Right. If you were to look back
15	to Harbor Steps in 2018, you know, the values would have
16	been significantly less than that.
17	And part of that is just, you know, downtown
18	rents have been good. The viaduct going away has made
19	the area more attractive. So we did get increased rents
20	in 2019.
21	Q. Okay. And can you talk about the drivers for
22	your for your apartment rentals over maybe the past
23	five years?
24	Well, you only came in 2018, but before that you
25	were managing finance.

A. Yeah. Right. No, I have a fairly good understanding of the, you know, recent history of the market.

And I mean, the value of the buildings and the rents are really driven largely by supply and demand, which, in this case, is heavily due to the, you know, tech job -- technology jobs in Seattle. There's been just, you know, incredible growth of population in Seattle, but also high paying jobs.

And that is really kind of the number one driver that we think of is driving our rents forward.

Just, you know, an example of -- how -- how quickly that relationship and how much of a driver that is, is that -- there was a time in late 2017 where Amazon was kind of -- which has a lot of jobs in the city which was-- Amazon kind of announced they were pulling -- they were putting some of their job hiring on hold and slowing down until they kind of re-strategized. And the effect on rents was immediate and quick. As you see fewer people moving to town for those high-paying tech jobs, the rents started to go down. And we struggled throughout 2018 because of that.

Because what we had was the job growth was a little bit slower and there were a lot of new product coming online. And so that's -- that's what -- that's

1	the formula for slower rent growths in this business.
2	And as as the job the jobs pick up, the
3	job growth picks up in the city; that's when we see the
4	rent growth pick up.
5	Q. And so has it again? I mean, you've gotten
6	A. It has. It has. Yeah, I think Amazon has a
7	record number of technology job postings right now,
8	like, 11,000.
9	And as we see people, you know, moving into town
10	for those jobs, that's where we start to see rent
11	increasing.
12	Q. Okay. Speaking of that shorter cycle, can
13	you you said you started at Equity in 2006?
14	A. Yeah.
15	Q. Can you talk about the the five-year cycles
16	in the real estate market from 2006 to today?
17	A. Yeah.
18	Q. That you've experienced.
19	A. Certainly, yeah. I I was fairly new in the
20	real estate industry back in 2006.
21	And we saw a downturn of you know, in
22	2007/2008 with the housing crisis and the mortgage
23	issues with housing. And it really it did affect the
24	apartment business. Probably more than it should have,
25	because at that point in time, as rents were dropping,

as people were defaulting on mortgages, you know, real estate companies were struggling just to, you know, make their payments and stay alive.

So the focus was really much more on do I have enough capital to keep operating and that I'm not going to default on my loans? And the transaction market and the liquidity of assets just kind of froze.

And at that point in time, you know, we're a public company, our stock price declined over 50 percent. And, you know, it was just -- it was kind of a scary time for the industry because you didn't know if it was going to come back and how long it was going to be.

Fortunately, for the apartment industry, all of the, you know, mortgage foreclosures and people losing their houses meant people moved to apartments and the business recovered faster than other sectors of the economy. But it still took people a long time to get trust in the business.

So, you know, it wasn't until 2013 to 2016 where we actually saw investment really start to ramp-up in the apartment business. And, you know, then you saw rents kind of increase disproportionally at that point because there wasn't a lot of product built in the -- you know, after the downturn to around 2013.

1	Q. And let me just stop you there.
2	So what you said, if I interpreted it right, you
3	just kind of you can amplify on it.
4	People were moving into apartments so the
5	apartment business was strong, but the investors were
6	still nervous, so you weren't getting
7	A. Right.
8	Q new supply until later?
9	A. Yeah. And there's a long period of, you know,
10	when you start to develop a building and go through the
11	permitting process to when you actually bring that
12	building online, that creates these imbalances because
13	of this timing lag.
14	And so you can see very massive turnarounds in a
15	short period of time. And I think, you know, our
16	economy has been very good for the last five years. And
17	a lot of people in the real estate business are
18	concerned that, you know, any kind of negative event or
19	macroeconomic factor could turn that to the opposite
20	direction.
21	So I think those of us been around for a while
22	have seen how that can change very quickly, and you can
23	go from a great market to a market where everybody is

Q. Right. Well -- and, actually, back to your

trying to cover their expenses.

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1	2018, you talked about the the temporary pause in
2	rental rates because of the Amazon hiring pause?
3	A. Mm-hmm.
4	Q. Were there any other factors, supply and demand
5	in the apartment? You said people
6	A. Yeah.
7	Q didn't want to invest until 2016, so.
8	A. Right. Yeah. Right.
9	So, I mean, part of that was, you know, you had
10	people investing in new construction for apartment
11	buildings, which really ramped up 2013 to 2016. Those
12	buildings started coming on line in 2015 and 2016.
13	So you have you had the the pull and the
14	push of less demand on the job site but also new
15	buildings coming on line in Seattle; and, ultimately, we
16	need those new buildings.
17	But very quickly you saw that that rents
18	dropped because new buildings coming on, a little bit of
19	a pullback in hiring and the economic conditions have
20	just flipped the other way.
21	Q. Right. And so so in your experience, where
22	are we in this investment in the real estate cycle?
23	A. We're we're definitely near the peak. Peaks
24	can go on for longer than people expect, and I think
25	that's happened so far. But I think almost every real

1	estate investigator is is, you know, aware that
2	there's bound to be a downturn in the next few years.
3	It could be this year. It could be next year. It could
4	be two years from now. And the good ones are you
5	know, the people that are wise are making making
6	provisions for that.
7	Q. Call it a "rainy day fund"?
8	A. A rainy day fund or not extending themselves too
9	far.
10	Q. Right. And so that's within the next five years
11	is kind of that window you are looking at?
12	A. Absolutely. Yeah.
13	Q. Okay. So
14	HEARING EXAMINER VANCIL: Mr. Lutz, how much
15	longer do you anticipate Mr. Leigh being in direct?
16	MR. LUTZ: It could be as long as a half
17	hour. Probably more like 20.
18	HEARING EXAMINER VANCIL: Okay. We were
19	the original estimate was to be 30 total.
20	MR. LUTZ: I'm sorry. Would you prefer that
21	we continue and
22	HEARING EXAMINER VANCIL: I'm going to look
23	at that right now.
24	MR. LUTZ: Okay.

1 'til 12:30. 2 BY MR. LUTZ: 3 Q. Okay. So let's talk about -- and you've 4 summarized -- you've talked about it in general in parts 5 of your testimony already. But let's talk specifically 6 about what special benefit, if any, Harbor Steps -- you 7 anticipate Harbor Steps will receive by the construction 8 of the new LID improvements? 9 A. I guess I would say I do like the idea of the 10 park and I'm a supporter of the park. I think it's a 11 broad benefit to the City of Seattle and everybody that 12 lives here that will visit it. 13 When I look at our specific asset, I think 14 there's not a lot of special benefit to this asset for a 15 couple reasons. 16 One, I don't think multifamily apartment 17 buildings, you know, this is going to bring in tourists 18 and visitors. And it's great for a lot of industries --19 hotels, restaurants -- but for our biggest business, 20 multifamily apartment building, it -- as a multifamily 21 apartment building, you know, we're driven by jobs, as I 22 explained. 23 Rents don't necessarily go up because we have a

tourist attraction a block away. And sometimes that can be an -- actually a disamenity. If there's noise. If

24

it's not well cared for.

So I don't see a lot of benefit on -- to our rental rates from the park. You would think that our retail space would -- would get more traffic from a park close by there. But the nature of this park is creating more connections from Pike Market down to the waterfront.

There's the Overlook Walk, a very expensive structure that's going to make it much easier for people to go from Pike Place Market down to the waterfront.

This is actually probably going to divert traffic away from our property and our retail -- our retailers.

It's because today one of the best connections is to walk down First Avenue, cut through Harbor Steps, get down to the waterfront.

People walking from Pike Market are going to have the Overlook Walk, which is going to be a much, you know -- a bigger connection. A clear connection in the waterfront.

They are going to have the Union Street connection, which is going to be improved. And so I think it's likely that fewer people will actually make it all the way down to Harbor Steps and cut through and use our retailers. So we are concerned about our retail

1 space.

And like I said, we don't see a lot of -- a lot of benefit on the rental rate side just because of the park. And there's a potential for -- that it -- that it can be a nuisance if it's not well cared for.

- Q. Right. So if you assume it is well cared for, you would -- you are kind of assuming net neutral for the apartments and potential detriment to the retail?
 - A. Yeah, I think so.
- Q. Okay. I might be able to -- so let's talk about 2019 again. You've already said you didn't get any rent increase -- you are not getting rent increases because of the parks potentially coming in 2024.

What does an assessment -- a current tax assessment do to the value of the Harbor Steps project?

A. Well, a tax -- a debt owed immediately is an immediate hit to value.

So, you know, if -- if we have an assessment coming up that's 5 million, any buyer is going to look at that and say I'm going to offer you 5 million less than I would because of that -- that liability coming up.

Now, the other option is to finance the -finance the assessment over, I think, a period of 18 or
20 years.

1	Q. You are talking about what the the offer you
2	have from the city is to do the financing over that
3	period?
4	A. Right. Right.
5	So, you know, in that case, that adds kind of an
6	additional obligation which, is an ongoing cash flow
7	agreement that we would have agreed in to with the City.
8	So any buyer would look at that as, you know, an
9	increase to property tax expenses over that time and
10	reduce the value accordingly.
11	Q. And have you made calculations of that potential
12	value loss?
13	A. Yeah. Since the financing is fairly expensive
14	in this case, it actually kind of if we were to
15	finance it at that rate, it would add to the to the
16	value to the reduction in value of our of our
17	buildings there.
18	So for Harbor Steps, that's the four parcels.
19	We kind of assumed that about 6.5 million, if a buyer
20	were looking at that, where we agreed in that financing,
21	about 6.5 million would be the reduction in value.
22	Q. And how did you calculate that?
23	A. We looked at what the cap rate is that we would
24	expect to get on a building like Harbor Steps.
25	We we assumed 4.4 as the can rate on Harbor

1	Steps because it is a it's not a liquid asset because
2	it's such a big asset. And it is a lot of it's a
3	20-year-old building. It has a lot of unknown capital
4	expense.
5	It has the steps going right down through the
6	middle which is a public benefit but a difficult to
7	maintain and expensive.
8	So any buyer is going to look at an asset like
9	that and not pay premium cap rates that they might for
10	an asset without that's a lot more simpler and not as
11	complex as that.
12	Q. And we actually kind of veered into the cap rate
13	discussion. So is 4.4 do you understand how your
14	how the LID valued your
15	A. I understand that the I don't know the exact
16	number, but I saw a lot of the cap rates that I've
17	been discussed with other owners that that
18	understand how the LID was calculated was that the cap
19	rates were around 4 percent for buildings like this.
20	So I would assume if if Harbor Steps was
21	valued at the 4 at a cap rate of 4, or 4 percent,
22	that would actually take about 7.2 million off of our
23	value.
24	

value loss because of the LID of about six-and-a-half

1	million
2	A. That's that's what
3	Q by your estimate?
4	A were planning on.
5	Q. I'm sorry. Go ahead.
6	A. Yeah. We would estimate at 6.5 million.
7	Q. And translated to 7.2 if you did the analysis
8	the way
9	A. If you believe the cap rate used in the study.
10	Q. Okay. And, again, you talked a little bit about
11	the retail being a little bit more challenged.
12	If you were doing something more sophisticated
13	with the cap rate for the retail would be the 4.4 or
14	would it be
15	A. We typically value retail on a 5.5 cap rate, so
16	that's significantly less valuable for the for the
17	income and space. And that's because retail in Seattle
18	is somewhat challenged right now. Restaurants are
19	having a hard harder time making ends meet.
20	There's more vacancy. The landlord has to put
21	out a lot more money in terms of just because of the
22	market, there's a lot of retail space out there for
23	rent. So a landlord would have to put out a lot of
24	money to the tenant to build out the space. And so, you

25

know, all those factors mean that the retail is not as

1	value not as valuable to us as the apartments on a
2	per-square-foot basis.
3	Q. Okay. So do you feel there is an actual
4	measurable special value increase to Harbor Steps
5	attributable to the anticipated City LID improvements?
6	A. I think there is a benefit to the entire
7	community.
8	And I think as as a property owner, there's
9	some there's some intangible benefit to, you know,
10	projects like this.
11	But it's very difficult to measure. I don't
12	think it is measurable. I don't expect it to be
13	substantial. And, you know, particularly on if we're
14	being assessed like this, I would like to understand
15	much with much more detail of what how the
16	assessments were calculated and and to have
17	confidence that it was done, not arbitrarily, but more
18	on a measured and definitive basis. So I'm skeptical of
19	the special
20	MS. THOMPSON: Objective objection.
21	Nonresponsive.
22	HEARING EXAMINER VANCIL: Response to the
23	objection.
24	MR. LUTZ: I thought he answered my
25	question. I thought it was responsive.

1	HEARING EXAMINER VANCIL: In what way?
2	MR. LUTZ: I asked him what was the what
3	was his final well, okay.
4	What was his final view of whether there was
5	an actual measurable special value enhancement to the
6	property? And he described why he didn't feel that
7	there was other than intangible, and then he was
8	explaining why he felt that way.
9	HEARING EXAMINER VANCIL: Counsel?
10	MS. THOMPSON: He answered your question and
11	then continued to speak
12	HEARING EXAMINER VANCIL: Direct your reply
13	to me.
14	MS. THOMPSON: Sorry.
15	The witness answered the direct question
16	that was asked of him, which asked: Do you believe
17	there is a measurable special benefit attributed to
18	Harbor Steps as a result of the LID improvements?
19	He answered that question and then went on
20	to discuss his views of the study that don't necessarily
21	relate to that specific question.
22	HEARING EXAMINER VANCIL: So your objection
23	is to the additional testimony.
24	MS. THOMPSON: Yes.
25	HEARING EXAMINER VANCIL: Sustained.

1	BY MR. LUTZ:
2	Q. Okay. Let me ask it a different way and maybe
3	the opposite.
4	Can you talk a little bit more about Equity
5	Residential's view of agreeing to not oppose formation
6	of the LID and and and your general view
7	with respect to
8	MS. THOMPSON: Objection. Lack of
9	foundation.
10	MR. LUTZ: I'm asking him to ask him
11	BY MR. LUTZ:
12	Q. Can you explain
13	HEARING EXAMINER VANCIL: Are you responding
14	to the objection or
15	MR. LUTZ: Yes. I well
16	HEARING EXAMINER VANCIL: rephrasing?
17	MR. LUTZ: I'm sorry.
18	HEARING EXAMINER VANCIL: You can either
19	respond to the objection or rephrase.
20	MR. LUTZ: Right. I can rephrase the
21	question.
22	BY MR. LUTZ:
23	Q. Are you responsible are you primarily
24	responsible within Equity Residential for the management
25	and response to the proposed LID?

1	A. Yes, I am.
2	Q. And can you explain in more general terms, as
3	opposed to just whether there is an actual measurable
4	special benefit to this property, how how Equity
5	views the LID process and the proposed improvements?
6	A. We we don't have a good understanding, and we
7	don't we haven't seen any evidence for the valuation
8	in in the in the LID assessment. We don't believe
9	that there is any benefit due to the park.
LO	We feel like the primary benefit to our property
L1	has been due to the viaduct coming down and due to the
L2	job climate in Seattle. And and we support the park.
L3	And we don't mind paying a special assessment to to
L4	support it and to seek it built. We're not expecting a
L5	direct return from that.
L6	But we feel like the assessment that we were
L7	given is not based on realistic values and is not
L8	defensible in terms of estimating the value to our
L9	property.
20	Q. Okay.
21	MR. LUTZ: I have nothing further.
22	HEARING EXAMINER VANCIL: How much time do
23	you need for cross?
24	MS. THOMPSON: I think we could do it in
25	five.

1	HEARING EXAMINER VANCIL: Go ahead. I would
2	like to give Mr. Leigh to not have to come back after
3	lunch.
4	MR. LEIGH: Thank you very much.
5	MR. LUTZ: With we would need to talk
6	about there are components of the Helios project
7	which he's also responsible for.
8	HEARING EXAMINER VANCIL: He's coming back
9	after lunch?
10	MR. LUTZ: He has to come back after lunch.
11	HEARING EXAMINER VANCIL: All right. Well,
12	let's try and wrap up this segment if we can.
13	MS. THOMPSON: Yes.
14	CROSS-EXAMINATION
15	BY MS. THOMPSON:
16	Q. So you said that part of your job is to oversee
17	and track the value of the Harbor Steps buildings; is
18	that right?
19	A. Yes.
20	Q. And you mentioned that the rents for the
21	apartments in Harbor Steps went up after the viaduct
22	came down; is that correct?
23	A. That is correct.
24	Q. Have you internally run a valuation of the
25	Harbor Steps buildings after the viaduct has come down?

1	A.	Yes, we have.
2	Q.	And have you retained an appraiser for Harbor
3	Step	s as part of this LID objection proceeding?
4	A.	Yes, we have.
5	Q.	Who is that?
6	A.	It's Brian O'Connor.
7	Q.	Has he prepared individual appraisal reports for
8	the p	properties?
9	A.	He has for Harbor Steps. I'm not sure what
10	the	what the formal title of the report is. But he
11	has -	- he has prepared an appraisal of the property.
12	Q.	So and when I say "appraisal of the
13	indiv	idual properties," I'm speaking about he's
14	dete	rmined what the market value of the properties
15	are -	-
16	A.	Yes.
17	Q.	is that right?
18	A.	Yes.
19	Q.	So you said that you have internally determined
20	the d	lifference in market value between before the
21	viadı	uct and after the viaduct.
22		Did the value of the Harbor Steps properties go
23	up af	fter the viaduct came down?
24	A.	They did. I would say it's not entirely due to
25	the v	iaduct coming down. But there's you know, other

1	factors in supply and demand that have caused an
2	increase in rents.
3	Q. You also mentioned on direct that the City
4	didn't contact you or the Harbor Steps property owner to
5	obtain information as part of the study process.
6	Did you submit information to the City?
7	A. We did interact with the City on a temporary
8	construction easement that had to do with the removal of
9	the viaduct. But we didn't submit financial information
LO	to the City based on that.
L1	Q. And so just with respect to the preparation of
L2	the ABS study, which deals with valuing
L3	A. Mm-hmm.
L4	Q the properties, did you submit any
L5	information independently to the City?
L6	A. To my knowledge, we didn't.
L7	MS. THOMPSON: No further questions.
L8	HEARING EXAMINER VANCIL: Any redirect?
L9	MR. LUTZ: No. Thank you.
20	HEARING EXAMINER VANCIL: Okay. We will
21	adjourn and return at 2:00 p.m.
22	(A luncheon recess was taken
23	from 12:32 p.m. to 2:00 p.m.)
24	HEARING EXAMINER VANCIL: We are on the
25	record. I'm here.

1	MR. LUTZ: I'm wondering if we should have
2	this discussion on the record or should we go off for a
3	second?
4	HEARING EXAMINER VANCIL: So we're on the
5	record.
6	MR. LUTZ: Is there a way to go off the
7	record while we're in front of you.
8	HEARING EXAMINER VANCIL: Not when I'm here,
9	no.
LO	MR. LUTZ: Okay.
L1	HEARING EXAMINER VANCIL: I mean I can
L2	leave and come back, and I have some guidance on what
L3	we're doing. It is two o'clock and we're returning.
L4	MR. LUTZ: Yeah. There's just there's
L5	we have there is some there is there is some
L6	information that Mr. Macaulay wants kept confidential.
L7	And we have an agreement, generally, I think
L8	about how we can question Mr. O'Connor about the
L9	information that was provided or not. We have agreed
20	not to introduce it as an exhibit.
21	HEARING EXAMINER VANCIL: So are you
22	requesting to go off the record so you can work out with
23	opposing counsel on how to address testimony of the
24	upcoming objector witness?
25	MR. LUTZ: Well, I was actually on the

1	record explaining what we were dealing with.
2	HEARING EXAMINER VANCIL: So you are not
3	asking for time to go off the record?
4	MR. LUTZ: Well, I would it help to
5	have a quick
6	MS. THOMPSON: I think it would, yes.
7	MR. LUTZ: Yeah. Okay. If we could go off
8	the record.
9	HEARING EXAMINER VANCIL: We will go off the
10	record.
11	Mr. Edlund-Cho will get me when you're
12	ready.
13	(A break was taken from 2:05 p.m. to 2:08 p.m.)
14	HEARING EXAMINER VANCIL: We'll return to
15	the record with objectors' next witness.
16	MR. LUTZ: The Harbor Steps Apartments call
17	Brian O'Connor.
18	HEARING EXAMINER VANCIL: Please state your
19	name and spell it for the record.
20	MR. O'CONNOR: Sure. Brian O'Connor.
21	B-r-i-a-n. O, apostrophe, -c-o-n-n-o-r.
22	HEARING EXAMINER VANCIL: And do you swear
23	or affirm the testimony you will provide in today's
24	hearing will be the truth?
25	MR. O'CONNOR: I do.

1	HEARING EXAMINER VANCIL: Thank you.
2	
3	BRIAN O'CONNOR, witness herein, having been
4	first duly sworn on oath,
5	was examined and testified
6	as follows:
7	
8	DIRECT EXAMINATION
9	BY MR. LUTZ:
10	Q. So, Mr. O'Connor, can you describe your
11	education.
12	A. I've got a Bachelor's Degree in Economic
13	Geography from the University of Washington. And then
14	two years of graduate school at the University of
15	Washington in the same field.
16	And I when I was a graduate student, my my
17	master's thesis was changing land use on the Seattle
18	waterfront.
19	So I did a lot of research about the changes
20	over from '60 to '70 to '80 about how all the land use
21	changes have been on the waterfront and stuff. So I
22	kind of always followed that a little bit.
23	Q. Okay. And your current employer?
24	A. Is myself. O'Connor Consulting Group.
25	Q. Okay. Have you worked for other appraisal

1	people in the past?
2	A. I have. I've worked for one other firm named
3	Rees, R-e-e-s, & Associates.
4	Q. Did you do any other work besides appraisal
5	after you were done with your graduate thesis?
6	A. No. I went straight into the appraisal world.
7	Q. Okay. Have you reviewed the Macaulay special
8	Final Special Benefits Study?
9	A. Yes, I have.
10	Q. Okay. Are you familiar with mass appraisal
11	studies?
12	A. I am familiar with them. I have never done one.
13	Q. Okay. What about a special benefits analysis?
14	A. I'm familiar I've done a number of
15	condemnation work where we have to consider if there's a
16	special benefit. But, frankly, in most cases there's
17	really not. So I haven't had to deal with that too much
18	over the years.
19	Q. And have you ever found a special benefit?
20	A. Probably. I couldn't tell you which assignment,
21	but probably. Yeah.
22	Q. Okay. I'd like to show you a document.
23	Can you tell me what that is.
24	A. Yes. This is my appraisal review document for
25	the Harbor Steps Apartment.

1	Q. Okay. And so is this a review of the mass
2	appraisal study as it pertains to the Harbor Steps
3	Apartments?
4	A. Yes. It's an appraisal review of of his
5	report.
6	MR. LUTZ: Okay. I'd like to offer this as
7	the next exhibit.
8	HEARING EXAMINER VANCIL: Thirty-seven.
9	MR. LUTZ: Thirty-seven. Okay.
10	BY MR. LUTZ:
11	Q. So can you describe the Harbor Steps apartment
12	properties.
13	A. Certainly. Harbor Steps is a very large
14	apartment project, as apartment projects go.
15	It consists of four four buildings, all would
16	be considered high-rises of some sort.
17	I think one 16-story, 17-story, 25 stories, and
18	28 stories. They were built in the '90s. Considered
19	one of the premiere assets for downtown as far as
20	apartments go. A little old now, but a good property.
21	Q. Now, with respect to the Macaulay special
22	benefit study, can you describe what you understand to
23	be the purpose of that assessment and the purpose of
24	that assessment with respect to Harbor Steps Apartments
25	in particular?

1	A. Yes.
2	My understanding is to that the purpose of
3	the ABS mass appraisal study was to determine what the
4	special benefit would be to each individual property
5	within the zone that they identified, which is primarily
6	all of Downtown Seattle; I-5, the waterfront, Denny Way
7	to Yesler, down by the stadium. So that basic core
8	to see and that that report would then be the
9	basis of the tax increases to fund the improvement of
10	the park and the waterfront.
11	Q. Okay. When you looked at the Macaulay study,
12	did you what investigation did you do besides reading
13	the study?
14	A. Well, of course I looked at both properties. I
15	went down and looked at the buildings to refresh myself.
16	Q. When you say "both properties," you are talking
17	about Harbor Steps
18	A. Oh, yeah.
19	Q and Helios?
20	A. Because when they hired me, I did both. Yeah.
21	Q. Okay.
22	A. Yes. Of course, at Harbor, is four buildings.
23	All four buildings.
24	Q. Correct.

A. And then part of the assignment was -- because

1 the Macaulay appraisal starts with a before value. 2 So part of the assignment was to determine if 3 that was a reasonable before value. 4 So I've -- Equity Residential provided me with a 5 rent roll and last year's operating expenses so I could 6 test the numbers and kind of see what -- how his 7 valuation looked compared to what probably would be a 8 more accurate, because what I'm familiar with mass appraisals, it's very difficult for an appraisal to 10 really nail down every single property in a mass 11 appraisal the way a normal appraiser would do. He's got 12 a lot to do. Right? 13 So they are a little more generalized, let's 14 say. So mine was much --15 Q. More margin for error? 16 A. Yes, large margin for error. That's why you 17 should be a little conservative when you use that 18 method. 19 So I was able to test those numbers against his 20 before value and then look at how he implemented the 21 rate of special benefit and look at what -- his 22 methodology. 23 And if I read what his methodology or if I saw 24 any problems with the methodology and compared that to 25 the benefit that's actually happening and determining

1 whether that was -- whether that was reasonable. 2 Q. Okay. So let's talk a little bit more about the 3 before value. 4 What's your understanding of how the before 5 value was defined? 6 A. Well, in the original study, his mass appraisal 7 report, there was no detail in there how any of that was 8 done. So when I was doing that part of it, I just knew 10 what his base value was or his before value was, but I 11 didn't know anything about how he got there. 12 It wasn't until just recently that we got the 13 spreadsheets, the confidential spreadsheets that we're 14 talking about that I could look at what he did so I 15 could see, like, oh, now I understand how he got from A 16 to B, let's say. 17 So I -- my opinion on that was his -- his rental 18 analysis was actually -- for not having the rent roll 19 and such was pretty accurate. He was a little bit high, 20 I thought, on his rents. 21 Where I think his overvaluation really showed up 22 was in his expenses, operating expenses; things like 23 taxes, insurance, payroll, maintenance, that kind of 24 thing. He was significantly low on those. Which if you 25 have low expenses, then that boosts up the value. And

1	then he so then he calculated an NOI. Rents minus
2	the expenses, NOI, and then he applied a capitalization
3	rate of about four
4	Q. We're not just stop.
5	A. Oh, wait. Yeah.
6	Q. Without using the numbers.
7	A. Yes. Too low of a capitalization rate. Much
8	lower than the capitalization rate that I would apply.
9	So the combination of little bit higher rents,
10	which is probably insignificant, much lower expenses,
11	and, in fact, the expenses weren't even somewhat equal
12	among the four buildings, which I found to be a
13	little little kind of strange.
14	So that boosts up the NOI. And then you apply
15	an aggressive cap rate on it, you end up with a high
16	before value.
17	Q. Okay. Well, and
18	A. It's too high.
19	Q. Yeah. Okay.
20	A. Much too high.
21	Q. And so what if the before value is high, how
22	does that filter through to affect the overall Special
23	Benefit Assessment?
24	A. Well, I'll jump ahead a little bit. The Special
25	Benefit Assessment, he the appraiser determines what

1	that benefit is, whether it's 1 percent, 2 percent, 3
2	percent. But they are applying that to the before
3	value.
4	So if your before value is inflated, and then
5	you apply your 2 percent or 3 or whatever number you're
6	applying, it amplifies that affect. It's not just
7	2 percent or 2-1/2 percent relative to the reasonable
8	value, but enhanced value. So it pumps that all up and
9	it leads to a much higher much higher assessment
10	Q. Okay. So
11	A than you would have otherwise.
12	Q. And so commenting on the before value, again, do
13	you do you know what improvements the City's
14	appraiser has assumed to be completed within the before
15	value that the City has used?
16	A. Can you restate that, please?
17	Q. Do you understand that the before value assumes
18	removal of the viaduct, as an example?
19	A. Oh, yes. Yes.
20	Q. So can you explain what you understand the
21	before value to be and the date of valuation to be?
22	A. Yes. I believe his date of valuation was
23	October of '19.
24	And of course, there's there's an
25	underlying assumption that the viaduct is down, right?

1	And then he does the before without without the LID
2	improvements, the park. And he does it after by
3	usually you do it a different way. It's not that's
4	why I thought his methodology, he didn't get comps that
5	affect the park and then solve for it.
6	He actually just took the before and said I
7	think it's a factor of X and I'm applying that to that.
8	And he relied on those park studies and stuff to get the
9	percent change.
LO	Q. Okay. So let's move to the question of special
L1	benefit.
L2	Can you describe now, in general terms, how the
L3	special how he distinguished between the before
L4	and the after to identify a special benefit?
L5	A. If he he established the before based on his
L6	understanding of rents and expenses and capitalization
L7	rate, and then he relied on a study or two about the
L8	enhanced market value of properties that are close to or
L9	adjacent to a park. And he used those studies to
20	determine what let's call it what the premium would
21	be or the factor would be.
22	So he has a before value, he he uses these
23	studies to determine whether it is 1, 2, 3 percent, and
24	he applies that to the before value to show what the
25	special benefit would be. What the enhanced value would

be.

When I -- when I read that, I was like, oh, that's kind of -- I didn't expect that, because usually I think as an appraiser, we would expect to see more of a matched paired, kind of go, well, here's properties that sold that were by a park and here's ones that were not. Or here is the incomes on properties near parks versus the income of properties not near parks to help determine that delta. That's kind of what I thought I was going to see. So I was a little surprised about the park thing. It seemed -- seemed a little weak to me.

- Q. When you say "weak," can you talk about the difference between professional judgment and -- and judgment based on paired sales?
- A. Yeah, it was very -- I'll say qualitative instead of quantitative. And I think as appraisers, we kind of lean towards the quantitative side of things a little more. I mean, we have to put in our -- a little bit of judgment about quality and character of locations. But I -- like I said, I thought there would be an analysis of here's buildings next to parks and here's their rents versus the same kind of building without it and you could solve for a delta. And go, oh, the rents are whatever, 2 percent higher or 3 percent higher, then you could apply that. That's what I

1	thought

But he used the park studies, and he's just -he's kind of a little subjectiveness about how he's
applying the benefit of the -- of the park to the -- how
the buildings themselves are gonna benefit.

And I was -- I think I was also surprised, from my understanding of it, Mr. Macaulay, he had a rendering of what it -- what Alaskan Way and the park would look like once it was there, but I believe when he did his analysis, he didn't have the rendering of what it looked like without it, if it was just the WSDOT improvements and not the park.

So later -- when I did my work, I was able to see that. And so you can kind of go, okay. So this is the delta in terms of the Alaskan Way. The delta between park/no park. And then you can make -- connect that to what's the delta and the terms of valuation.

And it seemed his -- his assessment of the benefit was really strong.

Part of it due to the before value of the property being higher than it probably should be.

Q. When you say "strong," you mean high?

A. I mean high relative to what the delta is on that park.

Frankly, I was a little surprised when I saw

1 that it's -- it wasn't -- in my mind I thought it would 2 be more significant than that. 3 And when I saw that, I was a little disappointed 4 that the park -- what is with the parks wasn't quite 5 what I thought it was going to be and it seemed less. 6 I would say this especially so down by the 7 Harbor Steps property. It's much more significant down 8 by the Pike Place Market. But down by Harbor Steps, it 9 didn't seem to be that significant. 10 Q. So maybe describe qualitatively your assessment 11 of what part of these components could have -- could 12 likely have real estate impact. 13 You started to say up by Pike Place is more than 14 somewhere else. 15 A. Well, yeah. The improvements proposed down by 16 Pike Place Market with the overlook and the ramp down; 17 those are significant. Those are very significant. And 18 I thought those were great. 19 But we're looking at the effect down at Harbor 20 Steps. And it's -- when I look there, it's -- you know, 21 the landscape looks like it changes, little -- some --22 little more trees, little bigger trees, little bit more 23 grass. The loss of 450 parking stalls, which was 24 significant.

And I couldn't see anywhere in his report where

he talked about the effect of that, because that hurts 1 2 retail. 3 A little bit more -- actually, with the park, it 4 looked like actually a little bit more pavement or 5 pedestrian walkways, you know. So it just -- it just 6 didn't seem like it was in proportion to the increase in 7 value. 8 Q. Did you see anywhere in the report where there was any sort of quantification of any of those 10 individual components? 11 A. No. No. Cause the -- his -- in the mass 12 appraisal technique, everything is kind of big picture 13 and aggregate. You don't get into too much detail, like 14 I said, not until I got the confidential spreadsheet 15 that I really see some detail. 16 But that was really just about the operation of 17 the building. So not that much, no. Not that much. 18 Q. Can you comment on his -- on the -- on your 19 views about his -- his assumed valuation date that the 20 park improvements are done as of October 2019? 21 A. Yes. And as appraisers, that -- you know, if 22 that's what the appraiser's instructions are, we want 23 you to make a hypothetical condition. I want you to 24 impose a hypothetical condition that the park is in 25 place for purposes of this analysis, that's perfectly

It happens once in a while, not a lot, because most people who rely on appraisals don't want hypothetical conditions in their valuations, but there are purposes like this where it comes in.

So I had no problem -- I mean, it's fine. That was his assignment; as of this date, what would it be?

What I didn't realize was that -- being that the improvements were really four to five years out, if I'm right.

Q. Right.

A. If I'm correct about that.

But the taxes would start right away. That,

I -- I thought was a little -- well, obviously these -not just Harbor Steps, but any of these buildings are
not going to get any benefit for four years, but they
will be paying taxes for the four years.

So when I realized that, I was a little surprised, I suppose.

Q. And do you have any -- could you comment on the assumption that the improvements are -- are constructed as schematically presented in -- in light of the fact that it has not yet gone through the entitlement process?

A. Well, again, if the appraiser is told we want

1	you to make these assumptions, that's hypothetical.
2	Okay. That's my assignment. That's what I have to do.
3	But if he didn't know really how much of a
4	change or how little of a change there was going to be,
5	he might have had a different opinion.
6	I'm not saying he would have a different
7	opinion. I certainly would have, being what I
8	originally thought it was going to be versus what I saw.
9	But but the fact that he was his
LO	assignment was to make that assumption or
L1	hypothetical condition that you know, that's his
L2	assignment.
L3	So again, I got no problem with that. It
L4	happens. But you really need to know what it's going to
L5	look like and that I'd probably at least mention in
L6	my appraisal that these improvements haven't been
L7	through the permitting process, they are not through
L8	SEPA. They're you know, it probably will happen.
L9	But the other thing that likely happens is they
20	change when they go through that process.
21	So he's making this hypothetical condition
22	because that's his assignment. I probably would have
23	said something like it could change. And if it does, it
24	may change my conclusions. He might have said that. I
25	don't know. I can't recall

1	But knowing it takes four to five years to go
2	through this process and it can be litigated or argued
3	against, and it's probably I would probably it
4	would probably change, because that's just the nature of
5	things. It's probable not what really what you think
6	at the time. But again, in his defense, that's what he
7	was told, so.
8	Q. So what about using that as a reliable indicator
9	of an actual measurable, special benefit accruing to
LO	Harbor Steps from the anticipated improvements to be in
L1	place five years from now?
L2	A. I'd have to say it wasn't measured. It wasn't
L3	measured. That's what I expected to see, because
L4	normally you would do the before and after, and the
L5	difference between the two is is your delta and
L6	that's your either special or general benefit.
L7	He applies the different methodology, like I
L8	said, where he used this park study to apply a factor.
L9	So he didn't I think I said this in my
20	report. He didn't really solve for it the way we would
21	normally think an appraisal would solve for the issue,
22	solve for the special benefit. He just more or less
23	applied a factor to get to the special benefit.
24	That's why I said it's a little weak that

part of it was weak to me. It wasn't -- he didn't

1	really solve for it.
2	Q. And, again, without going into the numbers in
3	the confidential report, did you see anything in the
4	before-or-after assessment there that that made it
5	look more reliable?
6	A. In his report?
7	Q. Yeah. His report now supplemented by you having
8	seen his confidential spreadsheet?
9	A. Oh, no. Makes it less reliable, to me, because
LO	now I know exactly why his before number was so high.
L1	Before, I was like, wondering, how did he
L2	where did this come from?
L3	Because I had really good data on the
L4	properties. I had specific rent rolls and expenses. I
L5	knew exactly what was going on.
L6	And of course he didn't. I understand that.
L7	When you do that, you don't have that. And that's one
L8	of the weaknesses of this methodology. You can't really
L9	drill into each property. It would take too long and
20	cost too much money.
21	So you have to sort of skim each one. Well,
22	when you do that, I would say it's the nature of the
23	beast. You're not going to be that accurate.
24	Q. Well, let me ask about a different part of this.
25	You've looked at the spreadsheet and it has a before and

1	an after calculation.
2	Did you have more confidence in the in the
3	percentage that was being applied as a special benefit
4	having looked at that
5	A. No.
6	Q spreadsheet?
7	A. No.
8	Q. Can you talk a little bit about that.
9	A. No. No. Because, again, by looking at how he
10	achieved or how he got to his before number, because it
11	became clear to me. Before, I could only kind of, like,
12	figure, what? How did he do this? Because it wasn't in
13	his mass appraisal.
14	So now I know what happened. So it's much more
15	concrete to me that it's that it's not accurate; and,
16	therefore, the final conclusion is not that accurate.
17	It just ripples right through to the math.
18	Q. But do you and I guess to supplement that, is
19	there anything in the ripple through is there
20	anything else in the approach other than the ripple
21	through?
22	A. Well oh, yes.
23	Q. About the after that
24	A. It's the percent.

COURT REPORTER: Just wait for the question.

1	BY MR. LUTZ:
2	Q. Yeah. She just wanted me to finish the
3	question.
4	So that that you would care to comment on
5	about how he's calculating the after without getting
6	into numbers?
7	A. Well, we talked about the before. And
8	I under you know, we probably said enough of why I
9	think he was high. So that, it already threw it off.
10	And then he uses the park study to get a factor.
11	Now, the problem there is these these
12	factors, if I remember, total for the whole thing, went
13	from .5 percent to maybe 3.
14	Was it the highest one 3 or was it a little
15	higher than 3?
16	That for an appraiser, that is extremely
17	detailed. To me, it's like, whoa, how did you do that?
18	That's like splitting hairs on values. We're on
19	significant commercial property, our appraisers are
20	usually considered accurate if we're within if two
21	different appraisals are within 5 percent of each other.
22	So and that's kind of a standard industry
23	thing. We all know that. There's nothing special about
24	that.

And so he's applying these special benefit

1	factors that are just little slices of this at half a
2	percent or percent increments. And I know from reading
3	the study it was subjective.
4	It was a judgment call, and appraisers can make
5	judgment calls. That's part of our job. You know, you
6	like to back it up.
7	And maybe in something like this, with the
8	numbers being so significant, you would be a little more
9	conservative about those factors.
10	But the combination of being high in your before
11	and then applying these factors here, can I just pump
12	that pump that assessment up?
13	Q. Okay. So in as your ultimate review, do
14	you do you believe that the Macaulay report has
15	accurately estimated the special benefits to the Harbor
16	Steps properties based on your review?
17	A. No. No. And, in fact, you could
18	probably argument you could probably make the
19	argument it's not a special benefit. It truly should be
20	a general benefit, because it applies much broadly.
21	It's not special you know, in my experience,
22	usually LIDs are very, very specific to this road
23	enhancement or widening and you get better access; your
24	retail property has now got more traffic and there's
25	benefit. We're going to give you a curb cut. It's very

1	concrete. This one's not.
2	It's a little subjective. It's pretty powerful
3	when you apply even if you apply 2 percent or
4	2-1/2 percent to those numbers. That's really powerful,
5	mathematically, to those numbers, because the numbers
6	we're dealing with are so big.
7	So, no, I don't think that was really a special
8	benefit.
9	Q. Okay. Can you talk about the your impression
10	of the Harbor Steps location relative to the
11	improvements you did talk about, the Overlake [verbatim]
12	Walk and the Pier 58 park stuff.
13	A. Yes.
14	Q. And how that play you know, how you would
15	look at Harbor Steps' location as being as being
16	potentially influenced by those those improvements.
17	A. Well, it seemed to me that in the after, that
18	the the I'm looking for the right word, the sort
19	of gravity or the weight has shifted down towards Pike
20	Place Market because of the overlook improvement, very
21	significant.
22	Harbor Steps, the steps itself going going
23	down, you know, the buildings and you've got the steps
24	that connect to the waterfront has a lot of retail
25	around there.

1	In fact, you might be surprised, it's like	
2	85,000 feet of retail. Look at my number. It's almost	
3	86,000.	
4	I mean, that's like a shopping center itself.	
5	Right? A little I mean, 86,000 feet. We're not	
6	talking 1,500.	
7	So while you have before you might have had a	
8	lot of pedestrians or foot traffic going down and being	
9	able to visit or be consumers to that retail, having	
10	that energy shifting north probably doesn't help Harbor	
11	Steps retail. And Harbor Steps retail now, before this	
12	is all happening is at it's 15 percent vacant.	
13	And he didn't address that either in his	
14	numbers. He used a vacancy rate of 5 percent	
15	Q. Of lower.	
16	A. Sorry.	
17	Q. You can strike that.	
18	A. I'm so used to yeah. Yeah. Much, much	
19	lower, when in reality its 15 percent.	
20	And with with that energy being shifted to	
21	the north, the only thing that the property could do	
22	then to help fill that space is to lower rents.	
23	I mean, if nobody if there's not much foot	
24	traffic, you have to have lower rents. It ties directly	

to -- you have a lot of foot traffic, you can get \$30 a

1	foot or \$40 a foot. No foot traffic, you might be		
2	renting that space at \$20 a foot. So it has all that		
3	kind of effect.		
4	BY MR. LUTZ:		
5	Q. Well, let's do let's do one other thing. And		
6	again, just as a reminder, don't use the real number.		
7	A. Yeah. Sorry.		
8	Q. But did did Mr. Macaulay make any distinction		
9	in the analysis of of cap rates between the apartment		
10	component and the retail component?		
11	A. Oh, good question. No.		
12	And when I did because I we were trying to		
13	figure this out. Like, we were trying to check. Within		
14	the appraisal review, we were trying to check, well,		
15	what's the reason for his conclusions? So we did our		
16	own little estimate off to the side.		
17	We always break we do a lot downtown. We do		
18	a lot of towers, probably worked on pretty much every		
19	high-rise tower in town. When we have these retail,		
20	these mixed-use buildings, we break the retail out		
21	separately and run a pro forma on that; rents, expenses,		
22	and a retail cap rate versus an apartment cap rate.		
23	Just, in general, you might say an apartment cap rate		
24	might be 4-1/4 percent, 4-1/2 percent. But a retail cap		

rate would probably be 5-1/2, 6, 6-1/2 percent,

1	something that would be a much higher cap rate which	
2	means lower value.	
3	Q. Right.	
4	A. But he didn't he put them all into one and	
5	capitalized the retail income at the apartment	
6	capitalization rate.	
7	Q. And you already said his apartment	
8	capitalization rate, you thought, was aggressive?	
9	A. Certainly was aggressive.	
10	Q. So so that just amplifies the overvaluation	
11	of the retail component?	
12	A. Yes, of yes, and an entire property.	
13	From what I could tell, he did not break out the	
14	retail component so you could see what his opinion was,	
15	and that was just all blended together.	
16	Now, if you are doing an appraisal of a	
17	high-rise tower and it's got 300 units and the retail	
18	downstairs is 1,500 feet, you could go ahead and put it	
19	in the pro forma. It's too small. It's insignificant.	
20	But when it's 86,000 feet, that to me, that's I	
21	mean, I break it out if it's 5- or 6,000 feet.	
22	86,000 feet, that should have been broken out	
23	separately.	
24	Q. What, I guess, the question is would it have a	
25	potentially material effect on the overall before value	

1	and	after value?
2	A.	Absolutely it will.
3	Q.	Okay. Back to the question of the assumed
4	befo	re and after value being October 1, 2019.
5		Do you believe that there's been an actual
6	incre	ease in the value of the Harbor Steps Apartments
7	asso	ciated with the anticipated construction of the
8	wate	rfront park improvements as of 2019?
9	A.	Actually speaking?
10	Q.	Yes.
11	A.	Not hypothetically?
12	Q.	Actually, as opposed to hypothetical.
13	A.	Oh, of course not. Of course not.
14	Q.	So there's no actual special benefit?
15	A.	No, because there's no actual improvements.
16	Q.	Okay. And and as you move out 5 years or 10
17	year	s or 18 years, how would you analyze the value of an
18	impr	ovement to be delivered in 5 or 10 or 18 years?
19	A.	Well, we actually do that very often.
20		Now, it's usually not 15 or 20 years out, but we
21	call t	hat a prospective value.
22	Q.	Okay.
23	A.	So if I'll give you an example, because this
24	will p	robably be the easiest way to explain it. A
25	lende	er comes to you and says I need you to appraise this

1	proposed apartment building.	
2	And they want to know what would what is the	
3	building gonna be worth at the time of completion and at	
4	the time of stabilization?	
5	So we're actually projecting out depending on	
6	the building, two to two to three years.	
7	Q. And you said two things, completion and	
8	A stabilization.	
9	Q stabilization.	
10	Can you just explain what you are talking about?	
11	A. Completion is the the day the building has	
12	completed construction but is an empty building.	
13	Q. So it's still an expense?	
14	A. Yes. You've got to fill it. There's a cost to	
15	fill.	
16	And then the other one is the prospective value	
17	upon stabilization. And that's when the building leases	
18	up, reaches 95 percent occupancy, is considered	
19	stabilized. And depending on the size of the building,	
20	that could be a year later, could be a year and a half	
21	later; or if it's a small building, it could be six	
22	months later. But we do those all the time.	
23	Q. And how do you deal with the the projections,	
24	the economic projections that are inherent in that	
25	analysis?	

A. Well, we do a lot of studies. About half of what we do is appraisal and about half of what we do is economic studies, feasibility studies, so we -- we're -- we probably do more of this than anybody else.

So we look at the market -- we have a market study in all our reports, and we're looking at what's the demand for whatever -- say, apartments. What's the demand for apartments? What's the supply?

And we look at it year by year looking out in the future. So we can look ahead and go, well, two years from now, if -- if the vacancy rate today is 3-1/2 percent, and there's 8,000 apartments coming online that will be leasing up in two years and our demand number is 7,000; so vacancy is 3-1/2, demand is 7,000, supply is 8,000, so it's a slight oversupply, we can do the math and go that vacancy rate is going to climb from 3-1/2 to whatever the man says, like 4.

So we know, oh, by the time this building is built, we're going to be in an environment where the vacancy rates are going to be rising and the rent increases are probably going to be slowing down.

So we -- we look at it today. We evaluate the building in today's numbers -- today's rents, today's expenses, and we get that nailed down, and then we -- then we look at our forecast and go, well, based on what

1 we believe is going to happen with the vacancy rate, and 2 we have data that shows up rent increases relevant to 3 what the vacancy rate is. If your vacancy rate is 4 1-1/2 percent, 2, you get rent increases like 8 percent. 5 If your vacancy rates are like 3-1/2 to 6 4 percent, a little more equilibrium, your rent 7 increases are more like 3 percent, 3-1/2, more normal. 8 If your vacancy rate is 6 percent, you probably 9 won't have any rent increases, or maybe nominal, 10 1 percent or something, but not much. 11 So we have history that we've followed for years 12 so we understand that relationship. So when we do a 13 forecast, we can look out and see, is that vacancy rate 14 trending up or is that vacancy rate trending down? So 15 we know how strong those rents are going to grow. 16 So we look at the pro forma of today and go, 17 okay, your one -- rents will only go up -- well, rents 18 will go up whatever, 3 percent, expenses will go up at 19 2.8. The next year out, oh, that's when all that supply 20 hits, so maybe rents are only going to go up about 21 1 percent, but expenses will still go up at about 3. 22 So we trend that out to the time of completion, 23 or the time of stabilization so that we can tell the 24 client, the lender, at the time that you complete the

building, here's what the status of the market will

1	likely be like, here's what the rents will likely be,	
2	the expenses will likely be.	
3	We do not trend cap rates. So we just kind	
4	of we always say we're just using today's cap rates	
5	because that's a science to itself trying to figure out	
6	what the trending cap rates were. And that allows us to	
7	get a prospective value upon upon stabilization.	
8	They could have employed something like that in	
9	this assignment for him. They could have said, do it	
10	today and then trend out at the time of completion, what	
11	do you think the value enhancement would be at the	
12	actual time of completion? But apparently that was not	
13	his assignment.	
14	Q. Okay. Talk also about the question of special	
15	benefit to improvement versus special benefit to land in	
16	the context of improvements that are five years away.	
17	A. Okay. Special benefit to a site without	
18	improvements or a site with improvements?	
19	Q. Well, I'm just saying in this in this mass	
20	appraisal, they are applying the Special Benefit	
21	Assessment to the hypothetical before value of both	
22	building and land, unless it's land only	
23	A. And land. Yeah, unless it's	
24	Q in which case they are applying it to land	
25	only.	

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A. Yeah.

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Q. And they are also hypothesizing that it's all done now when we know that the improvements are coming in five years.

So my question is when you look at that, how do you think you should analyze this problem with just land, land and building, especially in the context of the five-year delivery of the improvements?

A. Yes. Any -- any improvements, future improvements that get announced like this, even if they're -- if they're not fully approved, they're not through SEPA and all that. We will get the development community paying attention. And it could very well affect land value, because they would come in and say oh, well, we know they are projecting out what they think is going to happen to land value, what's going to think -- how good is this site going to be when this is all done.

So it could, in all likeliness, probably affect the land sooner than it would affect the improvements. The effect on the improvements, you know, probably wouldn't come until after it's done. Because, I mean, while it's under construction, it doesn't help. In fact, probably a little bit of a negative. But it would help the land.

1 So if you had a vacant piece of land, the 2 developers would look at that and kind of project out. 3 They are probably willing to pay more -- if that site 4 was for sale today, knowing what they know about what's 5 proposed, whether it's totally approved or not or 6 totally funded or not, they'd be looking at making their 7 own internal probabilities of what's going to happen and 8 will likely be able to pay more for that piece of dirt 9 than they would otherwise. 10 Because they are speculating on that -- that --11 of then I can get that dirt, and then I can build my 12 building. By the time I build my building, the 13 improvements are done so they are happy about that. 14 On the improvement side, it's all about rents 15 and expenses, really. 16 So if -- if a buyer was looking at an apartment 17 building, like, say Harbor Steps, and they look at this 18 plan for the LID and for the -- you know, for the park, 19 you know, they'd probably go, well, that's all nice, but 20 let's see what happens. But right now, today, these are 21 what the rents are. These are what the expenses are, 22 and this is what I'm willing to pay. I'll take the risk 23 whether this happens or not. If it happens, maybe I get

a little bit of an upside, maybe I don't.

But -- they are going -- they are going to base

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1	it on what those rents and expenses are.	
2	The cap rate, I don't think most buyers would	
3	adjust their cap rate for something that might happen in	
4	five years on on an improved property. That's just	
5	too far out. Typical holding period is, maybe, seven to	
6	ten. So I I think they just look at it today.	
7	But, usually, the cap rate is the metric that	
8	would allow you to kind of go, well, I'm going to use	
9	today's rents, today's expenses, but I'm anticipating	
LO	this benefit.	
L1	So instead of buying it at a 5 cap, maybe I'll	
L2	go at a 4.8 just to give them you know, catch I	
L3	want that deal, you know. And it's got possibly has	
L4	some upside to it. It might affect the character a	
L5	little bit, but that's even kind of iffy. But it	
L6	certainly wouldn't affect the rents and expenses.	
L7	Q. That would be them talking themselves into the	
L8	buy?	
L9	A. Yeah. Yeah. It happens.	
20	MR. LUTZ: All right. I have nothing	
21	further.	
22	HEARING EXAMINER VANCIL: Cross?	
23	CROSS-EXAMINATION	
24	BY MS. THOMPSON:	
25	Q. Good afternoon.	

1	What did you do to prepare for giving testimony
2	today?
3	A. I re-read my report so I could remember what I
4	said. I did review the confidential spreadsheets again.
5	I've seen them just recently. But just this
6	morning, I kind of went through and did a few
7	calculations on them.
8	I looked at some photos that counsel had that I
9	didn't see before about our photos or artist's
10	renderings about what the before and after looked like.
11	I saw those today. But they didn't affect anything in
12	my report, obviously. That's kind of it.
13	Q. What type of work does the O'Connor Consulting
14	firm do?
15	A. Well, you could call us an appraisal firm. I'm
16	an MAI, CRE, been doing this for over 30 years.
17	But we're a little different kind of firm.
18	About half of what we do is what you would think of as
19	standard appraisal work. Whether it's for lenders or
20	attorneys or city governments or who have you.
21	The other 50 percent is we do a lot of market
22	study, economic feasibility work.
23	To give you an example of that, we just were
24	hired by the City of Kirkland. They have that big
25	waterfront property up in Kenmore. It's about 38 acres.

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They are trying to figure out what's going to work on it.

So we were hired by the City of Kenmore to go through and come up with some site plans and test numbers to figure out what would work -- what would -- you know, would this apartment work or this condo work or this hotel work.

And then what would a value of a park be if we had to split that out to help the City of Kirkland get their arms around this project?

So that wasn't an appraisal. That was -- that was a consulting study. That has all these numbers built into it. But it wasn't about providing a value; it was about testing different scenarios.

Another example, like, in a high-rise apartment building, would be a developer would come to town and say, I got this piece of property over here under contract and I'd like to build a tower. What do you think I should build?

And we would go, okay. We'd examine the height zoning and say, okay, you can go to this height, this is your FAR basis; your unit sizes ought to be roughly this and we think your studio units should be X and open ones Y, and one bedrooms and twos, and how many, unit mix, and put the numbers together and do the cost and kind of

1	figure out is this going to work at his land basis, what	
2	he's buying this for. And then, of course, that's tied	
3	to a study too, just as I spoke to earlier.	
4	So this if this guy is coming in and buying	
5	this piece of property, especially in a high-rise, it	
6	will probably take two to two and a half years before he	
7	even breaks ground, and a high-rise takes about two	
8	years to build it, some take three.	
9	So you can be four to five years out by the time	
10	you're actually bringing your building to the market.	
11	And they want to get an understanding at least what	
12	we believe the market's going to look like when they are	
13	trying to take their you know we can tell them	
14	what it is today and they are like okay. But they	
15	really want to know. What's it probably going to be	
16	like when we're going to open our doors? And that's	
17	what we do.	
18	Q. So what portion of your your as an	
19	individual, your practice, do you spend appraising real	
20	property?	
21	A. Well, in the last two, three years, I'd say it's	
22	50/50.	
23	Q. Do you recall when you were engaged to prepare	
24	your appraisal review in this matter?	
25	A. Not exactly, no, I don't. I'm looking up my	

1	report. We have a January 31st date on it. Probably	
2	four to six weeks before that. Just based on the normal	
3	time frames. But I don't I mean, I could get that	
4	number, but the date, but I don't have it with me.	
5	Q. That's okay. I'm just you know, an estimate,	
6	what month you remember it being?	
7	A. Late December, early January.	
8	Q. What was the scope of your engagement?	
9	A. Was to do an appraisal review of the for	
10	Harbor Steps and, of course, since it was Equity it was	
11	also Helios. Right? Okay? To do an appraisal review	
12	of the the Macaulay mass appraisal.	
13	Q. Were you asked to render your own opinion about	
14	the before-and-after value of the properties?	
15	A. Not in regards to the appraisal review. They	
16	just do an appraisal. They wanted me later I haven't	
17	done that yet, later to to do a little report about	
18	the value. But as far as my appraisal review, that was	
19	not requested.	
20	It was very open. They didn't try to direct me	
21	like that. They just we need an appraisal review.	
22	Here's the stories. Here's the issues. Take a look at	
23	this.	
24	Q. Did you understand your task to include	
25	preparing a value opinion about the properties?	

1	A. No, that was not my understanding was it	
2	was not for this assignment right here. It was not to	
3	do an appraisal.	
4	Q. Do you recall approximately how much time you	
5	spent preparing each of the appraisal reviews?	
6	A. Well, Harbor Steps took longer.	
7	Probably two weeks, two and a half weeks for	
8	Harbor, and of course, it was all part of the same	
9	assignment. Helios was probably another ten days or so.	
10	Q. And there's overlap among the reports; is that	
11	fair to say?	
12	A. Somewhat, yeah. Well, not in the detail part of	
13	it. But sort of in the general bigger picture, yeah.	
14	Q. And that's because you were hired to review the	
15	ABS study as a whole; is that right?	
16	A. Correct.	
17	Q. So critiques that you may have about the study	
18	would cover would be relevant to both Harbor Steps	
19	and the Helios "Helos" or "Helios"?	
20	A. Helios?	
21	Q. The two properties	
22	A. Yes.	
23	Q that you were hired to to consider.	
24	Did anybody at your firm assist you in preparing	
25	these reports?	

1	A.	Yes.
2	Q.	Who who helped you?
3	A.	My senior associate named Soryun Fitzpatrick.
4	She	does most of my high-rise work downtown.
5	Q.	And is she a licensed appraiser?
6	A.	Yes.
7	Q.	Do you know if she has ever been hired to
8	perfo	orm a mass appraisal?
9	A.	No, she hasn't.
10	Q.	Do you know whether she's been hired to perform
11	a spe	ecial benefit study?
12	A.	No, she hasn't.
13	Q.	Are you working on this project on an hourly
14	basis	s?
15	A.	No.
16	Q.	Was it a flat fee?
17	A.	Yes.
18	Q.	What was the flat fee for each report?
19	A.	We didn't break it out by report. I put them
20	just both together in sort of one one assignment to	
21	do bo	oth.
22		I think it was 15,000. I'm probably wrong on
23	that,	but it's close.
24	Q.	Okay. An estimate. That's all right.
25		And what materials did you review as part of

	preparing your appraisal review reports?			
2	A. Say that again, please?			
3	Q. Sorry.			
4	A. Sorry.			
5	Q. When you sat down to perform your appraisal			
6	review, what documents, information, data what did			
7	you look at and consider?			
8	A. Okay. In regards to the before value, we			
9	were Equity Residential was able to supply us with a			
10	current rent roll and an operating statement, 2019			
11	operating statement, meaning the expenses, when I say			
12	operating statement. So that would be the rents, it			
13	would be miscellaneous income, parking income, you know.			
14	And I think it's might be relevant that when I got			
15	that I got it for the whole Harbor Steps property.			
16	Even though the mass appraisal did it by text			
17	parcel for all four, we didn't look at it like that.			
18	Because, frankly, the data didn't come to me like that.			
19	So we just did the whole thing.			
20	So I so for that part of it, we were able to			
21	have that data provided to us, which enabled us to be			
22	do do our own quick numbers to be able to check his.			
23	The appraisal review also looked, of course, at			
24	the mass appraisal. We looked at read that park			
25	study, property inspection I'm trying to remember if			

1	there was anything else. I can't recall anything else.		
2	Q. Did you or Ms. Fitzpatrick review a letter		
3	written by Anthony Gibbons critiquing the ABS study?		
4	A. I did. Yeah. And for clarification purposes,		
5	Soryun, she did my numbers. I had her she used the		
6	Equity Residential data.		
7	Since she does all my high-rise work, I wanted		
8	her to do that. So she kind of put the numbers		
9	together.		
10	I did the other part. So she had nothing to do		
11	with reading the mass appraisal and or Anthony		
12	Gibbons' letter or anything like that. She just did the		
13	numbers.		
14	Q. But you have reviewed Anthony Gibbons' letter?		
15	A. Yes.		
16	Q. Did you do that before you prepared your report?		
17	A. Probably, but it was right around that exact		
18	time.		
19	Q. So one of your conclusions, as I understand it,		
20	is that the ABS study overstated the market value in the		
21	before condition; is that right?		
22	A. Correct.		
23	Q. And so that that means that your your		
24	conclusion is that ABS ABS's valuation of the Harbor		
25	Steps properties as of October 1, 2019, was too high?		

1	A.	Correct.
2	Q.	And you and, maybe, Ms. Fitzpatrick reached that
3	conc	lusion based on actual property information, the
4	rent	rolls and the operating statements; is that right?
5	A.	Correct.
6	Q.	Do you know if those materials were made
7	available to ABS?	
8	A.	No, they weren't.
9	Q.	In your report you state that the market value
10	is 1	for Harbor Steps is overstated by approximately
11	\$88 million.	
12		Is that across all four parcels?
13	A.	Yes.
14	Q.	Is it also your opinion that the King County
15	Asse	essor's value of the properties for 2019 is
16	over	stated?
17	A.	You know, I don't remember. I don't remember
18	their	what the assessment was.
19	Q.	Perhaps we could look at your
20	A.	Yes.
21	Q.	report.
22	A.	Yes.
23	Q.	I believe
24	A.	I honestly
25	O.	you have a table.

1	A. I just don't remember.
2	Q. So.
3	A. Was it in my bullet points? I don't think it
4	was in my bullet points.
5	Q. Looks to me these pages aren't numbered.
6	MS. THOMPSON: Forgive me. I've forgotten
7	what this exhibit has been marked as.
8	HEARING EXAMINER VANCIL: I believe this is
9	the most recent; 37.
10	MS. THOMPSON: Thirty-seven. Okay.
11	So just for the record, we are looking at
12	Exhibit 37.
13	BY MS. THOMPSON:
14	Q. And I'm looking at "review comments," there's a
15	table halfway down the page with a blue header.
16	Did you find it?
17	A. I found it.
18	MS. THOMPSON: Okay. Let's just make sure
19	everybody is there. All right.
20	BY MS. THOMPSON:
21	Q. Okay. So here you have listed the the text
22	above the table says that the table is illustrating the
23	King County Assessor's market values for 2018 and 2019
24	and comparing those to the ABS market values; is that
25	right?

1	A.	For '18 and '19.
2	Q.	Yes.
3	A.	Is that what you said; '18 and '19?
4	Q.	Yes. '18 and '19.
5	A.	Okay.
6	Q.	Yeah.
7	A.	Yes.
8	Q.	So the totals for just looking at the column
9	that	says "total assessment 2019." The total in that
LO	colu	mn is \$465,622,000; correct?
L1	A.	Correct.
L2	Q.	And that would be the total combined tax
L3	asse	ssment for 2019 for the Harbor Steps property?
L4	A.	Correct.
L5	Q.	So that that is the King County assessed
L6	mark	et value of those properties; right?
L7	A.	Correct.
L8	Q.	And your report says that based on the sort of
L9	real	property information that you were able to obtain,
20	the A	ABS valuation is approximately \$88 million too high;
21	is th	at right?
22	A.	Correct.
23	Q.	So working sort of the math, right? Subtracting
24	\$88 r	million from the City's or pardon me. It's
25	calle	d then City's market value, but the ABS market

1	value in the before condition at the projected market
2	value for the Harbor Steps properties is also below the
3	assessment from the County.
4	HEARING EXAMINER VANCIL: Is that a
5	question?
6	BY MS. THOMPSON:
7	Q. Is that right?
8	A. Yes, it is.
9	Q. So your opinion is that both the County and ABS
10	have overvalued the properties?
11	A. It appears that way.
12	Q. You also mentioned in your report that you used
13	an income approach to value to reach the market value
14	conclusion for the Harbor Steps properties; is that
15	right?
16	A. Correct.
17	Q. And under that approach, I believe on direct you
18	testified that part of that is calculating an assumed
19	capitalization rate; is that correct?
20	A. I would say applying a capitalization rate,
21	but
22	Q. Okay. So let's walk through sort of the income
23	approach to value.
24	My understanding is that when you are
25	determining a property's value using the income

1	approach, it's a function of the net operating income
2	and the capitalization rate; is that right?
3	A. Yes.
4	Q. So the net income is something that a person can
5	determine from looking at the property's balance sheets,
6	financial information, things along that line; is that
7	right?
8	A. Correct.
9	Q. So my question is, the capitalization rate is
10	that's also a figure that you need to determine in order
11	to get to the overall value of the property; right?
12	A. True.
13	Q. So that's not a number is that a number that
14	you, in your professional judgment, determined?
15	A. Simple answer is yes, but what I was saying
16	earlier is we don't really calculate the cap rate. It
17	comes from evidence of market transactions, so we look
18	at the market. And we see what these other high-rise
19	buildings are selling for typically.
20	And we look at that and go, oh, well, they tend
21	to be selling for, whatever, you know, 4.1 to
22	4.7 percent. We look at what the older ones sell for
23	versus a new one, et cetera.
24	So then we look at that data and we apply the
25	capitalization rate to the NOI.

1	Q. And so for a property like the Harbor Steps
2	properties, which are mixed residential and commercial
3	properties, is there an industry standard capitalization
4	rate that is applied by all appraisal specialists?
5	A. I doubt that. That would be unusual.
6	Q. So it is based on viewing evidence and making
7	judgments about what what capitalization rates should
8	be applied in that specific scenario?
9	A. Yeah. Yes. It comes the the
10	capitalization rates come from sales of other buildings.
11	There's a little bit of judgment about you know,
12	let's say you were doing Harbor Steps.
13	Would I use a cap rate that came from an
14	apartment sale in Renton? No. That wouldn't be
15	reasonable, right?
16	So I don't think appraisers are doing that.
17	You're looking at what's in downtown. You might look at
18	Bellevue, perhaps.
19	But there's a range, and they usually are
20	affected primarily by age. Age of the building affects
21	the cap rates fairly significantly.
22	Sometimes just the quality of the building or
23	something maybe unique about it that's more appealing or
24	less appealing.
25	But it just comes from these other other

1	buildings. But you've got to look at it and make a
2	judgment call of what's appropriate.
3	Q. And because the capitalization rate is one
4	aspect of the income approach calculation, if that rate
5	were to be estimated higher or lower, it would affect
6	the overall estimated value of the property; is that
7	right?
8	A. Yes.
9	Q. And on direct, you were talking about applying
LO	different capitalization rates to the different
L1	components of the Harbor Steps property, with one
L2	capitalization rate for the retail and another for
L3	residential.
L4	Is that how you approached the capitalization
L5	rates when determining what the market value of the
L6	Harbor Steps properties would be?
L7	A. Yes.
L8	Q. And what rates did you choose for each of those
L9	components? If you recall.
20	A. The apartments we applied a 4.5 percent
21	capitalization rate. And on the retail space we applied
22	a 6 percent capitalization rate.
23	Q. So when you were determining what the market
24	value of the Harbor Steps properties were, did you apply
25	any other property valuation tools, such as looking at

1	comparable sales?
2	A. Other data.
3	Well, we follow those pretty closely anyway.
4	And like I said, we work on these continually. I think
5	we're doing high rises in the office right now. So
6	we're we're immersed in it.
7	So it really wasn't like we needed to go, like,
8	gee, what are the cap rates for high-rises? We already
9	know.
10	So we we knew on an older building like
11	Harbor Steps that it would be probably around four and a
12	half.
13	Q. So let me rephrase my question. Because I think
14	I got lost in it there.
15	So your report identifies the income approach to
16	value as the method that you had selected; correct?
17	A. That we used to test, yes.
18	Q. Yeah. So there are other methods?
19	A. Oh, other approaches we would call them.
20	Q. Other approaches; correct?
21	A. There's a sales approach where you look at sales
22	of other ones. It's on a physical they call it a
23	physical units and comparison, be it per unit, be it per
24	square foot.
25	So you are looking saying, well, that one over

1	there sold for 700 a foot and this one over here sold
2	for 600 a foot. So I'm looking at mine and I've got
3	these two, so what's you know, this is 7, this is 6
4	that was older, what's mine, and you make these
5	adjustments.
6	Maybe the building sold 16 months ago, so you
7	have to make a little time adjustment. You have to
8	bring up the date. Maybe the building is older, so you
9	might bring it down if yours is newer. Average unit
10	size is a really big deal.
11	If they paid 700,000 a unit for teeny little
12	units and have a very high per foot number, if they paid
13	\$700,000 a door for really big units, it would be lower.
14	So you have to take that into account. Well, it
15	is the one I'm doing a bunch of small units or big units
16	or average. So how does it match up?
17	So you have do a size adjust. So it's you've
18	got to go through those adjustment process. And it's
19	if you have good sales data, it can be a very good
20	method or approach.
21	Q. So the sales is another you've identified.
22	Are there any other approaches to valuing
23	property?
24	A. Well, there would be a cost approach.

Q. Okay. And you chose not to use either the sales

approach or the cost approach;	is	that right

A. That's true.

Q. Did you use those approaches to, for lack of a better word, check the income approach results?

A. The income -- no. The income approach is usually always the answer. We -- I mean, it's what buyers use to buy buildings. They may look at what other ones sell for and kind of put a judgment on it, but buyers -- buyers certainly don't use the cost approach.

And especially in something like Harbor Steps -what is that -- 22 years old now. So in order to do
that, you'd have to estimate the land, you'd have to
estimate what it would cost new, and then you've got to
depreciate the building. And that's when you just get
totally inaccurate. So you kind of go, it's not going
to be inaccurate enough.

So we -- on an older building especially, we don't use the cost approach. Even on some of the newer ones, it's just not -- these have been kind of strange times, because property values and apartment buildings have been going up so fast, and so is cost.

So if you are going to do cost approach on an older building, I could tell you in the last two years, the cost to build high-rise towers has gone up

1	25 percent in two years. Hard cost. Direct hard cost.
2	Not land, not architects, permits, sticks of bricks.
3	It's gone up from about 300 a foot to now we're seeing
4	400 a foot.
5	So you try to take those numbers and apply it to
6	an old building, you'd be depreciating that thing. It
7	would be it would be almost worthless.
8	Q. So we talked earlier about the scope of your
9	engagement. And I had asked you whether part of that
10	was whether you were asked to prepare a valuation
11	opinion of your own. And you answered that you were not
12	asked to do that; is that correct?
13	A. I was not asked to do it in this report
14	Q. Correct.
15	A document.
16	Q. Correct. The appraisal
17	A. They wanted one later, what we call a
18	restricted, which would be for their eyes only, not
19	something you would give out to anybody. We haven't
20	done that yet.
21	Q. But the appraisal review that we're talking
22	about today does include a value a market value
23	estimate; does it not?
24	A. Not directly. I don't put my opinion of value
25	in there. Not in a direct sense. You backed into it

1	Q. Sure. But it does one of your conclusions,
2	is it not, is that the ABS appraisal overstated the
3	before market value by about \$88 million?
4	A. Correct.
5	Q. So to to arrive at the \$88 million or the
6	approximate \$88 million, you or Ms. Fitzpatrick reviewed
7	the financial information and the rental information
8	provided by the property owner, determined a
9	capitalization rate, and arrived at a market value
10	figure; correct?
11	A. Correct.
12	Q. So is that not a conclusion about market value?
13	A. It's not an approval.
14	Q. Okay.
15	A. And it's just for the purposes of the review.
16	In an appraisal review, there's a wide latitude
17	for the reviewer to test numbers and run numbers on the
18	side.
19	Actually, if you do an appraisal review for a
20	lender, we can even go in and change the value. So
21	there's a lot of latitude to them.
22	Q. Is your opinion in your appraisal review that
23	the Harbor Steps property was overvalued by
24	approximately \$88 million, that's not supported by an
25	actually appraisal that you've performed to date?

1	A. Not supported by an appraisal report.
2	I did a calculation, an income approach so I
3	could so I could do the review. Otherwise, how do I
4	reach an opinion of whether whether their numbers are
5	valid or not? That's what a review does.
6	Sort of intrinsic to a review, but it's not a
7	separate appraisal.
8	Q. So on direct, you also discussed the concept of
9	special benefits.
10	And you I just want to confirm, your
11	testimony before is that you have never performed a
12	special benefits study; is that right?
13	A. Yes, not in the way we're thinking of it.
14	That's what I meant. Like this or here, I want you
15	to do a special benefit. We've done condemnation work
16	and we have to consider if there's a special if
17	there's a special benefits, but that's only a little
18	piece of the overall assignment and very often there's
19	not a special benefit. In most cases there's not.
20	Q. And so in the condemnation context, the concept
21	of special benefits is is it fair to say that it's
22	distinct from this context involving a Local Improvement
23	District?
24	A. Well, the ones I've been doing lately involve
25	light rail stations, so it's much different.

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A lot of times, I guess, more commonly they would be for, like, a widening of a street, something like that, you know. Maybe utility enhancement or something like that, you know, where -- it's usually a lot more clear about whether -- there's very clear special benefit. It's usually not so -- less concrete, whatever that --

Q. So in this -- in the context that we're in right now, which is the context of a Local Improvement District, how do you define the concept of a special benefit?

A. Special benefit is something that is generally pretty clear and measured -- measurable from whatever the -- the improvement being done for the street. Maybe its access or its visibility. Or like I said, you've got a utility enhancement. It really, really clearly affects that single property versus something that's large and might affect all these different properties, that's a general benefit.

And so if you are doing something large, you would generally determine if there's a -- a general benefit before you would determine if there's a special benefit.

And you've got to be careful not to, like, add those together. You've got to kind of keep them apart.

1	That's why for this one here, seems like it's
2	much more of a general benefit than a specific benefit.
3	Q. And why do you say that?
4	A. Because it's it's a major big project that
5	is that it benefits not only the downtown, but
6	probably benefits lower Queen Anne and Queen Anne, maybe
7	Capital Hill, all of the city of Seattle, to some
8	degree, not just these little properties.
9	So you take a property you know, take an
10	example that's easier. Like, it's ten blocks away from
11	the waterfront, but yet it's in the zone. Really? It
12	gets a special benefit because it's eight blocks away?
13	You know, but that's not in every other case it's
14	much more concrete where a parcel or building gets a
15	special benefit. This is a little less concrete.
16	Q. So on direct we also heard you speak about the
17	park studies that ABS relied upon in determining the
18	special benefits; correct?
19	A. Correct.
20	Q. Did you review those each of those studies
21	personally?
22	A. I read them.
23	Q. And on direct you said that one thing that
24	surprised you about the ABS study was that there wasn't
25	a matched pair analysis used; is that right?

A. Correct.

2 3

Q. How would you go about performing a matched pair analysis for this specific LID project?

4

5

A. Well, if you were gonna take the -- the tact of trying to -- the way he was -- well, not the way he was

6

doing it. Not to do it his way. 7 But to say what's the benefit of being near a

8

park? Then you would go and, let's say, look at

9

apartment buildings that are near a park, like, really

10 11

they selling for? Or even what they are renting for.

right there; next to it, half a block away. What are

12

I would even look at rents, not just sales.

13

14

Because usually there's a lack of sales. So rents are usually a little -- you can get the rents more. There's

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more data.

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Versus, a property farther away and kind of try to determine, okay, I've got these two buildings; they are roughly the same age, roughly the same quality, and one's right next to a park, or a block away and the other one is seven blocks away or a mile away. And go what's the delta? Trying to standardize for any other influences as well. You don't want this -- the other one to have great views and this one not have views. That wouldn't be accurate.

So you have to find buildings that are fairly

1 comparable in every way that you can except for the 2 proximity to the park. And then determine, one, I'd 3 want to know how it affected my rents; and two, if there 4 was sales, how it affected the sales. 5 The difficulty of that would be having enough 6 data to be meaningful and having a park that would be 7 the right park. 8 If you were -- you know, if you were trying to 9 do a matched pairs, and you were -- I'm trying to think 10 of a good -- you know, next to Green Lake. I'd probably 11 say that wouldn't be a fair comparison, because Green 12 Lake is a much more active park. It's got the water. 13 It's like, no, if you are -- if you had an 14 apartment building within a block of Green Lake, that's 15 probably not the same thing as a park a block away from 16 Alaskan Way with this park. 17 The two parks just aren't equal. And that's 18 kind of -- when I read those park studies, I was like, 19 man, they are comparing these to, you know, significant 20 parks. 21 And what the Alaskan Way park enhancements kind 22 of -- they are not really that significant. They are an 23 improvement, but they are not, like, oh, my apartment 24 building is sitting next to Green Lake or Volunteer Park

or something, you know, much more park like, you know.

1	Huge, grassy areas, you know, kids going and playing,
2	throwing Frisbees around, that kind of park.
3	You know, this is a different kind of park we're
4	talking about. So I think that would probably part
5	that's probably why he didn't do it.
6	But when I went into it, that's what I expected
7	to see. I expected to see trying to define the economic
8	benefit of being next to a park by using these comps.
9	So I was just a little surprised when he was referring
10	to this park study.
11	Q. But it sounds like what you were just saying is
12	that it's possible that appropriate matched pairs don't
13	exist in the Seattle area; is that right?
14	A. It's possible.
15	Q. And just to understand a little bit more about
16	the matched pair process, when you're looking at
17	determining an increase in value between no park and
18	park, is it important when looking for a matched pair
19	analysis to find a like-park setting that was also
20	constructed while well, I don't know if it's the
21	recentness of the construction is important or the fact
22	that you would have data for the before and the after
23	condition.
24	So, for example, the Green Lake example you

25

gave. Green Lake has been around for a really long

time;	ria	ht?
,		

A. Correct.

Q. So when performing a matched-pair analysis to determine the increase in value from a park setting like that, is that one reason why that wouldn't work as a matched pair, because you don't have the same type of before/after data that you would for, let's say, Tom McCall Park in Portland, which was constructed a couple of years ago?

A. I think the simple answer is no. Because I think you've -- like, to use the Green Lake example, you could -- you could still look and go, well, what are the rents for -- on apartments that are within a block of the park.

Let's just say they are a dollar a foot. Then you go could, okay, now, I'm going to find roughly the same kind of building, same age, quality that may be a mile away or eight blocks away, whatever your judgment is; right? And not too far away. Then you are in a different neighborhood or whatever. Then you are losing the neighborhood influence. And then you go, well, what are those rents? If it's -- if it's as equal as you can get it, and they just say, well, these are renting for about 92 cents, but the ones that are a block away are renting for a dollar, I think that's still valid.

1 That would tell me, okay, if I could standardize 2 for everything else, I'm not -- you know, the one by the 3 park, you know, just remodeled last year. Well, I've 4 got to adjust for that, you know. 5 So if -- if they are pretty much apples to 6 apples in every way, that's reasonable, part of this 7 is -- they are never perfect. You know? 8 But I think you could -- you could determine 9 what the rental delta is. 10 I personally probably wouldn't want to -- like I 11 said, want to use Green Lake, because that's a 12 significantly different kind of park than what we're 13 talking about. I think that's probably the bigger 14 challenge is trying to find a park that would be more 15 comparable to the park we're talking about. 16 Because most of our parks are probably 17 traditional parks the way everybody would think of what 18 a park is, lots of green, kids playing Frisbee, people 19 running around with their dogs, you know, parks. 20 But this is a little different. So I could see 21 the challenge. That's probably why I wouldn't take this 22 assignment. 23 Q. So on direct you also mentioned that -- you 24

mentioned a belief that ABS didn't have the before and after renderings when it issued its preliminary report;

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A. I believe so. I don't know that to be an absolute fact. But I think somebody told me that along the way. And I went, oh, that's a -- that's kind of a big deal.

Once I saw the difference, I went, oh, well, that could have thrown them off a little bit; could have influenced. He might have been thinking much bigger kind of park than what it really is.

Q. So would it be fair to say that your opinion would be affected if you knew that ABS had those before-and-after renderings when it was making its initial study.

A. It probably wouldn't change my opinion. It would just shed light on, oh, so he knew the -- the magnitude, let's say, of the -- the park and then he still came in with this conclusion.

I was thinking maybe he came in with that conclusion because he didn't. So -- but I don't think it would change my conclusions.

Q. So you also discuss margin of error in your appraisal review. And we touched on it on direct as well.

What -- and in your appraisal review you say that the value conclusions of .5 percent to 4 percent

1	special benefits are within typical margins of error of
2	all commercial appraisal of significant property.
3	What's the source for that opinion?
4	A. My instructors over the last 20 years, and cases
5	that I've worked on where they've usually you know,
6	there's two parties or sometimes there's three.
7	And if the two appraisers come within 5 percent,
8	you know, the two parties, they are arguing over value.
9	So if if the two appraisers come within
10	5 percent, they usually have a formula to split the
11	difference and they are done.
12	If it's greater than 5 percent, then they have
13	to go outside and hire another MAI appraiser that comes
14	in and either determines which one was correct or the
15	other term is the other the third appraiser is God.
16	And the third appraiser does his own one. What he says
17	goes. And I've been involved in both.
18	Q. And what if the third appraiser's value also
19	falls within that margin?
20	A. That's the answer, though. He's God.
21	Q. He's God. Okay. So and I
22	A. You can't argue. It's done.
23	Q. I think on direct you stated that a 5 percent
24	margin of error is standard for commercial properties;
25	is that right?

1	A.	Correct.
2	Q.	Is there a in your opinion, is there a
3	stand	dard for margin of error in a mass appraisal
4	conte	ext?
5	A.	I don't know the answer to that. I've never
6	heard	d what that would be.
7	Q.	So your opinion in your appraisal review that
8	the .	5 percent of 4 percent special benefits are within
9	typic	al margins of error for all commercial appraisals,
10	that's	s assuming the margin of error for commercial
11	appr	aisals; is that right?
12	A.	Yeah.
13	Q.	The 5 percent?
14	A.	Talking about standard appraisals, not mass
15	appra	aisals.
16	Q.	Okay.
17	A.	Yeah. With standard appraisals, I think the
18	indus	try agrees, if you're within 5 percent, you are
19	pretty	good.
20	,	You know, you are 8 if you are 6 percent
21	apart	, maybe. You know, okay. But if you are 10,
22	15 pe	ercent apart, it's like, what's wrong here, you
23	know	?
24	Q.	So is it your opinion then that the percentage
25	incre	ases in the ABS study are too small to represent

1	actual measured value increases?
2	A. I think I said it wasn't reasonable. I mean,
3	it's so small. To me, it's like splitting hairs. I
4	mean, it's so small.
5	And and given that, you know, within
6	5 percent it's usually you know, kind of normal.
7	Boy, splitting that down to half a percent or
8	1 percent just seems like incredibly specific and like
9	how how did you do that?
10	Well, it wasn't a mathematically solved number.
11	It was kind of an opinion, subjective opinion.
12	Q. And just trying to figure out, like, your sense
13	of the lowest percent increase in value that you would
14	consider to be reasonable, is that would that be a
14 15	consider to be reasonable, is that would that be a 1 percent increase, higher or lower than that?
15	1 percent increase, higher or lower than that?
15 16	1 percent increase, higher or lower than that? A. So you're asking me what's my opinion of the
15 16 17	1 percent increase, higher or lower than that? A. So you're asking me what's my opinion of the special benefit to the Park?
15 16 17 18	 1 percent increase, higher or lower than that? A. So you're asking me what's my opinion of the special benefit to the Park? Q. No. So let's walk it back.
15 16 17 18	 1 percent increase, higher or lower than that? A. So you're asking me what's my opinion of the special benefit to the Park? Q. No. So let's walk it back. So you are saying in your report here that the
115 116 117 118 119	 1 percent increase, higher or lower than that? A. So you're asking me what's my opinion of the special benefit to the Park? Q. No. So let's walk it back. So you are saying in your report here that the ABS conclusions of .5 percent being the lowest special
15 16 17 18 19 20	 1 percent increase, higher or lower than that? A. So you're asking me what's my opinion of the special benefit to the Park? Q. No. So let's walk it back. So you are saying in your report here that the ABS conclusions of .5 percent being the lowest special benefit increase that's estimated. And the 4 percent,

Q. So I'm trying to figure out if 5 percent -- so

1	pres	umably, if 5 percent is the margin of error, then
2	if i	f ABS had calculated a 5 percent increase in
3	valu	e to for, let's say, Harbor Steps, that would be
4	with	n it would be above it would meet the margin
5	of er	ror; correct?
6	A.	Yes. Mathematically, yeah.
7	Q.	Mathematically?
8	A.	Yeah. Yeah.
9	Q.	Yeah. And
10	A.	Hence the number: Five, five, and five.
11	Q.	So my question is, is it your opinion that any
12	incre	ease in value below 5 percent is just not credible?
13	A.	Well, the way you phrase it, any value, you mean
14	the s	pecial benefit bump that he's applying.
15	Q.	Right. The sorry. The change in value?
16	A.	Yeah.
17	Q.	Which represents the special benefit?
18	A.	Well, if he believed if he had data or something
19	that I	pelieved his matched pairs, if you would have done
20	it and	d it showed, yeah, it's a 6 percent delta or
21	7 per	cent delta, then that yeah, that would have
22	been	that's a more that's more measurable; right?
23	You	can measure that.
24		Trying to measure it down to .45 or 1 or 2, it's
25	iust -	- it's so small, it's hard to measure. That's

1	really it's just he can have an opinion. That's
2	his opinion. That's fine. It's just, you have to go,
3	well, you know, is that reasonable? Is that credible?
4	Because that's so minutia. It's so specific. And it
5	wasn't mathematically solved. It was just, I read these
6	studies, and they say this and that. And my opinion is
7	1 percent for this property and 2-1/2 for that property.
8	How credible is that?
9	Q. You also mentioned on direct and in your report
10	that ABS the ABS report doesn't mention an offset for
11	loss in parking; is that right?
12	A. As far as I could see, yeah.
13	Q. And so as a result, do you believe that ABS did
14	not offset the loss of parking units in its assessment?
15	A. Well, unless it was built into his judgment when
16	he picked that number, but it was not discussed. So you
17	really couldn't tell.
18	It would have been nice to kind of list out some
19	pros and cons, because actually being next to a park is
20	not all pros. And from personal experience, I lived
21	near a park. I can tell you, it's not all pros.
22	Q. So would your opinion about the ABS report
23	change if ABS, in fact, did offset its calculations for
24	loss in parking?
25	A. It might. I don't know. It might make it a

1	little bit more credible if that was somehow factored
2	in.
3	But I looked at in terms of Harbor Steps now. I
4	looked at the loss of parking. I think it was 450
5	stalls. That's pretty significant to 86,000 square feet
6	of retail.
7	Q. And
8	A. Seems like something should have been said about
9	it.
10	Q. In your appraisal review you also mention that
11	ABS did not perform an income approach to value.
12	Is that your opinion with respect to Harbor
13	Steps specifically or the entire report?
14	A. The entire mass appraisal. There was nothing in
15	there showing us, the reader, how he did his how he
16	got to his before value.
17	Remember, it was just a table and here was the
18	before value. And when I'm looking over it, well, how
19	did you get there? It wasn't until we got the
20	MR. LUTZ: Confidential spreadsheet.
21	MR. O'CONNOR: The confidential
22	spreadsheets. Then I could get into it and go, okay.
23	Now, now I see what was happening but
24	what happened.
25	BY MS. THOMPSON:

1	Q. So
2	A. But in the mass appraisal, there was there
3	was he didn't say I based it on this rents and these
4	expenses or something like that. There was no way to
5	know.
6	HEARING EXAMINER VANCIL: We'll take a break
7	right there, and we'll return at four o'clock.
8	(A break was taken from 3:47 p.m. 4:03 p.m.)
9	HEARING EXAMINER VANCIL: We'll return to
10	the record.
11	Mr. O'Connor on cross.
12	CROSS-EXAMINATION
13	(Continued)
14	BY MS. THOMPSON:
15	Q. So before the break, we were discussing some of
16	the statements in your appraisal review. And you
17	state you have a statement in your appraisal review
18	about rental rates and the effect that the market can
19	have on rental rates and whether ABS considered rental
20	rate increases due to the market versus due to the LID
21	improvements; is that right?
22	A. I remember something like that, yeah.
23	Q. Is it your opinion that ABS did not consider the
24	impact of current rental market increases in its
25	assessment?

1	A. The report was so general I really couldn't
2	tell. It wasn't specific enough.
3	Q. Would your opinion change if you knew that ABS
4	did, in fact, consider those?
5	A. Perhaps. I'd have to know more.
6	Q. On direct, you discussed whether the ABS report
7	states an accurate estimate of the Harbor Steps
8	property, and your response to that question was no. I
9	want to sort of break that down a little bit.
10	We've covered your opinion about the before
11	value and your conclusion that the before value in this
12	study is overestimating the market value of Harbor
13	Steps; is that right?
14	A. Correct.
15	Q. And then your report also discusses how that
16	overestimation leads to an inflation of the, you know,
17	assessment that's been rendered for the property because
18	a percentage is being applied to the before market
19	value; is that right?
20	A. Correct.
21	Q. So my question is, aside from the difference in
22	your opinion about the starting before value of the
23	property and ABS's calculation of that value, is there
24	anything about the special benefit assessed that you
25	disagree with?

1	A. We're talking about the whether it was
2	1 percent or 2 percent or 3 percent kind of thing.
3	Q. Right.
4	A. Sort of what we said earlier, it was that's
5	very, very specific for such a small number. It wasn't
6	mathematically solved for, like what I would like I
7	said earlier, we kind of expect it to be.
8	It was more just taking the study and saying,
9	well, these other park studies say this, so I'm applying
LO	this rate. To me, it was a very subjective factor.
L1	And it seemed for some of them at least
L2	for Harbor Steps, it seemed a little strong. I can't
L3	help I promise I can't help separating it from what I
L4	know about the before value.
L5	To me, it was especially strong given the before
L6	value. For me, it's hard to separate those two.
L7	But I I think if it was me doing it, I
L8	probably would have been a little more conservative
L9	about if I was using that methodology, I would have
20	been more conservative about it. Because of the type of
21	park we're talking about versus a classic park where
22	kids are playing Frisbee. So I probably would have been
23	a little more conservative about that. I probably would
24	have had think, for me, I probably would have had a

lower before -- certainly would have had a lower before.

1	And if I was using his if I had to use his
2	methodology, I probably would have used slightly less
3	factors for that.
4	Q. And so did you it sounds like you and
5	Ms. Fitzpatrick calculated your own before value to test
6	against the ABS before value; correct?
7	A. Correct.
8	Q. Did you also calculate the value of any special
9	benefit to Harbor Steps as a result of the proposed LID
10	improvements?
11	A. I think I don't think I did my my own
12	study or something like that to try to figure that out.
13	I think I might have done something as an example.
14	I don't see yes. Under "review comments,"
15	second paragraph, I said: But even if one was to say
16	that the special benefit was 1 percent, applied against
17	the correct market value would mean that the special
18	benefit would be formally 173,900.
19	So I kind of did it as an example. I said
20	He used 2.66. I was I was just kind of
21	saying we would also but even if you were to say,
22	1 percent, I was trying to just show that. So I'm
23	not I wasn't really trying to say my opinion is it's
24	1 percent. It was just like, well, here. If it was
25	1 percent, here's what the result would be.

1	Q.	Okay. So it sounds like the information in the
2	appr	aisal review about what the difference in value
3	woul	d be was assuming that you were applying the ABS
4	perc	entage increase? You weren't actually calculating
5	your	own independent special benefit increase; is that
6	right	?
7	A.	Could you repeat
8	Q.	Yes.
9	A.	Repeat that, please. Yeah.
10	Q.	So it sounds like
11	A.	The first part.
12	Q.	in this appraisal review, you say, If we
13	adju	st the before value to what you believe it should be
14	and	if we apply the percentage increase identified in
15	the A	ABS study, then you would arrive at a a figure,
16	and	that would be the basis of the assessment; is that
17	right	?
18	A.	I say, If the ABS appraisal utilized the correct
19	mark	et value and then applied the 2.66 special benefit
20	facto	r, the benefit would be 11 million 102.
21	Q.	Right.
22	A.	So I did that little exercise.
23		And then further down that paragraph, I said,
24	but y	ou know, it seemed high to us, but if it was
25	1 per	cent again, I'm not trying to say that's my

1	professional opinion it's 1 percent. But It's just what
2	have I if it is 1 percent lower, something lower,
3	then I showed what the math would be and then what that
4	benefit would be.
5	Q. Okay. I just want to confirm whether as part of
6	your review you conducted your own benefit analysis of
7	the Harbor Steps property?
8	A. No.
9	Q. Okay.
LO	A. No. Long way around, but no.
L1	Q. So there's a page in your appraisal review that
L2	lists the summary of your included findings. It looks
L3	like there are 11 bullet points there.
L4	And my question for you is, which of these, if
L5	any, are issues that you consider to be below industry
L6	standards versus something that you would have chosen to
L7	do differently if you had prepared the ABS study?
L8	A. I'm not quite sure. I mean, I can answer it in
L9	terms of how I thought it would be done. That's why I
20	was surprised at his methodology.
21	So my second bullet point, the appraiser did not
22	empirically solve for the special benefit, but rather
23	assigned a new market value based upon the old "Verlin
24	Garley" (phonetic) park studies and subtracted the
25	overstated market value without the LID to reach a

1	special benefit you know, that method right? of
2	using the park and the percentage. Rather than what we
3	were talking about earlier of trying to do match-paired
4	sales.
5	Again, it's what would have been my it's what
6	I would have anticipated I was going to read. So I was
7	a little surprised when he did it a different way.
8	And the way he chose to do it is, you know, it's
9	a little less detailed, let's say, or less quantitative.
10	Remember, I said it was more qualitative than
11	quantitative. Did I answer your question?
12	Q. Well
13	HEARING EXAMINER VANCIL: No.
14	MR. O'CONNOR: No.
15	BY MS. THOMPSON:
16	Q. What I'm wondering is
17	And we're just for the record, we're on
18	Exhibit the exhibit that's been marked as 37.
19	You've my question is here you've
20	identified a number of things that either you found to
21	be lacking in the ABS study or that you thought were
22	important to note in your appraisal review; correct?
23	A. Correct.
24	Q. And part of what I'm trying to figure out is
25	which of these oninions conclusions findings do you

consider to be of a quality that they represent a lapse
in industry standards?
In other words, are there issues that you've
identified that you would say, because of this issue,
the ABS study should be thrown out completely because it
doesn't follow industry standards?
A. I don't think I say that anywhere. Let's see
here. I'm going to draw a line, I guess, between
methodology and conclusion.
I just don't think the conclusion is a credible
conclusion. His methodology is his methodology. I'm
not trying to be, you know, overly critical. It's just
not what I expected. I think more conventual
methodology is the match paired.
So, like I said many times now, it's not what I
expected. To say, you know, should it be thrown out?
Is pretty strong.
Maybe it should be amended or or enhanced.
Maybe he should like, if this was a typical
assignment with a bank, we would we would go through
this and then send it back and say, we think the
appraiser ought to do X-Y-Z. Like, let's I think you
should have some matched pairs. I think you should
explain this a little more. You know, we would say that

and then that would go back to that appraiser and he

1	would make those corrections.
2	So I would treat it more like maybe he could go
3	back and make some corrections or do some enhancements
4	or something like that than rather I would say just
5	throw the whole thing out. I'm not saying that.
6	Q. And is it fair to say that the taking your
7	separation of methodology and conclusions, your
8	disagreement with his conclusions, is that driven by
9	your market value in the before condition?
10	A. Part. Partially.
11	MS. THOMPSON: No further questions.
12	HEARING EXAMINER VANCIL: Redirect?
13	MR. LUTZ: No, Mr. Examiner.
14	HEARING EXAMINER VANCIL: Thank you,
15	Mr. O'Connor.
16	MR. LUTZ: Just for a quick issue. We've, I
17	guess not surprisingly, taken longer and I think that
18	you gave us three extra hours because your other
19	proceeding was canceled.
20	Both Mr. Leigh and Mr. O'Connor are trying
21	to testify also as to Helios, and both of them are out
22	of town after today, and I'm just wondering what
23	solution
24	HEARING EXAMINER VANCIL: Including for the
25	April dates?

1	MR. LUTZ: No. Well, April dates?
2	MR. Leigh: I'm just out of town next week.
3	MR. LUTZ: And that's true for you too,
4	right, so we could
5	MR. O'CONNOR: I'm out Wednesday, Thursday,
6	Friday. I am available tomorrow.
7	MR. LUTZ: That doesn't help here.
8	MR. STILLWELL: We have April dates.
9	MR. O'CONNOR: I'm just saying.
10	MR. LUTZ: But you're available in April,
11	right?
12	MR. O'CONNOR: Oh, yes. Yes.
13	MR. LUTZ: Okay. So we can yes, then
14	that's fine. We can handle it with just continuing.
15	HEARING EXAMINER VANCIL: This hearing has
16	two days next week, but there are other dates after
17	that.
18	MR. LUTZ: Right. So I think I would like
19	to call Mr. Leigh back to start the Helios appeal. And
20	we would like to leave the record open in the Harbor
21	Steps appeal for both the witnesses are coming and then
22	we have several other witnesses that are on cost on
23	status of environmental review. And they are going to
24	be like Mr. Gibbons' testimony and applied to all of the
25	cases.

1	HEARING EXAMINER VANCIL: Right. I
2	within the eight, plus or minus, days allocated, I'm not
3	going to try to split it up between case numbers.
4	MR. LUTZ: Okay.
5	HEARING EXAMINER VANCIL: It's helpful for
6	me to know what case number specific testimony is coming
7	through. But I'm not going to close a record because
8	we're shifting. You've got witness availability is
9	the predicate primary driver in that.
10	MR. LUTZ: Yes, I appreciate that
11	understanding, because we are struggling.
12	HEARING EXAMINER VANCIL: It will close at
13	the end of that time, but not within the eight-day
14	period. I'm not going to have micro deadlines.
15	MR. STILLWELL: Okay. And um
16	HEARING EXAMINER VANCIL: The hearing stays
17	open.
18	MR. LUTZ: Yes, please.
19	MR. STILLWELL: And then in keeping with
20	that organization, we would like to introduce the
21	property summary for Helios, which has the appeal number
22	for this property at top, "CWF-0441."
23	HEARING EXAMINER VANCIL: Mr. Leigh, you
24	remain under oath or affirmation from the last time you
25	were in front of us

1	MR. LEIGH: I understand.
2	MR. LUTZ: And to the extent that we need to
3	do it, we'd like to incorporate his testimony
4	HEARING EXAMINER VANCIL: I don't think you
5	need to do that
6	MR. LUTZ: Okay.
7	HEARING EXAMINER VANCIL: with the
8	segment of your eight days.
9	MR. LUTZ: Okay. Thank you.
10	HEARING EXAMINER VANCIL: Honestly, the
11	designation that you have is really just for internal
12	organizational purposes, not for hard record purposes.
13	MR. LUTZ: Okay. Perfect.
14	HEARING EXAMINER VANCIL: I would ask a step
15	of actual adoption by incorporation or reference to
16	somebody else's case number.
17	MR. LUTZ: Oh, okay.
18	HEARING EXAMINER VANCIL: Something along
19	those lines.
20	MR. LUTZ: All right.
21	HEARING EXAMINER VANCIL: But within the
22	context of this eight-day period, I assume it's very
23	fluid and you can grab it any way you want and throw it
24	on anybody you want.
25	MR. LUTZ: All right. Perfect. Thank you.

1	HEARING EXAMINER VANCIL: If you don't make
2	a designation, it's going to be very difficult for the
3	examiner to determine what evidence is going to which.
4	MR. LUTZ: All right.
5	HEARING EXAMINER VANCIL: That's going to be
6	up to you to direct me. So if you tell me what your
7	witness is, I believe that that's what it is for. So if
8	I walk we all walk out of here without you
9	designating and letting me know, hey, this is for
10	everybody for cases X-Y-Z, then I won't know that.
11	MR. LUTZ: Right. Understood.
12	And this one is for Equity Residential
13	the LID the property name. Equity Residential
14	properties trust, Helios property.
15	
16	EDWARD LEIGH, witness herein, having been
17	first duly sworn on oath,
18	was examined and testified
19	as follows:
20	DIRECT EXAMINATION
21	BY MR. LUTZ:
22	Q. So can you describe the Helios property,
23	Mr. Leigh?
24	A. Sure. Helios is a high-rise apartment building
25	with 398 units. It's located at the corner of Second

1	and Pine Street in Seattle. The address is 206 Pine	
2	Street. The parcel number is 7683890010.	
3	And this is a typical high-rise building with	
4	primarily apartment buildings on the second floor and	
5	above, with parking underground and above ground, and	
6	one retail unit at ground level on that fronts on	
7	Second Avenue.	
8	Q. And how long has Equity Residential owned this	
9	property?	
10	A. We actually developed this property. So we	
11	began several years ago, but we delivered it and began	
12	leasing it in 2018.	
13	Q. And how long did the process take from	
14	conceptualization through completion of construction?	
15	A. I would guess it was probably on the order of	
16	six years. So it started before I was working in	
17	Seattle.	
18	Q. Okay. Did you have any involvement in the in	
19	the financial feasibility analysis of Helios or was that	
20	not part of your portfolio?	
21	A. It wasn't part of my portfolio at the time, but,	
22	you know, as we reassess every year, so when I took over	
23	the Seattle portfolio before we leased it, we were, you	
24	know, analyzing the expected rents, analyzing the	
25	expected costs, analyzing the expected value, And we	

1	continued to do that as we go forward.
2	Q. Okay. So let's talk about how you view the
3	both the before removal of the viaduct and the potential
4	WSDOT improvements and the after, which is construction
5	of the LID improvements, as influencing the Helios
6	property.
7	A. So Helios is about a block from Pike Place
8	Market. It's located on the Pine Street retail
9	corridor. And it received, you know, the special
LO	benefit because it was so adjacent to the Pine Street
L1	retail corridor.
L2	And as, you know, on the the closer you are
L3	to to the improvements, the higher your assessment
L4	is.
L5	So a little different situation at Helios. The
L6	viaduct came down, but it's really not a factor in this
L7	property. Because it's kind of shielded by the market.
L8	So you don't really see the viaduct from Helios. You
L9	didn't get the noise like you did at Harbor Steps. You
20	don't have the access to the waterfront.
21	You can go through the Pine Street Market and up
22	and down the elevators and stairs or whatever it is, but
23	it's not as close to the waterfront improvement as
24	Harbor Steps is.

25

Helios is a property that, like I mentioned

1	earlier the demographic is largely young, tech workers		
2	new to Seattle.		
3	They are interested in living close to		
4	restaurants, night life, shopping, and that's why they		
5	live at at this location, which is kind of at the		
6	heart of downtown.		
7	I think people do use the Pike Place Market.		
8	It's a great benefit. I don't think people go to the		
9	waterfront as often as, you know, your visitors and your		
10	tourists do.		
11	I think that's more the waterfront park will be		
12	more directed towards tourists and visitors where this		
13	is people that are living and working in Seattle and		
14	they are interested in the amenities that living in		
15	downtown provide them.		
16	Q. Okay. We've talked before the average residency		
17	of apartment dwellers at Harbor Steps.		
18	How would you describe it at Helios?		
19	A. Very similar. At Helios we offer 12-month		
20	leases.		
21	We renew about 50 percent of people each year.		
22	So that ends up with an average tenancy between 1 and		
23	2 years. Probably the average is close to 1.5,		
24	1.6 years.		
25	O And so again like Harbor Steps, you are not		

1	anticipating being able to raise rent now based on the
2	anticipated delivery of LID improvements in five years?
3	A. No. No. In fact, in the interim, it will be
4	detriment. Because the retail we see this a lot when
5	there's construction work in the city, you know, there's
6	going to be less access to our retailers, there's
7	probably going to be construction and fences up and this
8	could last for quite a while.
9	And so it may be harder to get to the building.
10	It may be harder to park. It may be harder to access
11	the retailer that's in the building.
12	And, you know, as as an apartment renter,
13	that's only going to be there for, you know, a year or
14	two, you know. You are not looking four or five years
15	out to say this is going to be where I want to be.
16	You're saying, do I want to live here now? And
17	I think you're not going to see any benefits until
18	further out.
19	Q. Okay. And you talked a little bit about the
20	fact that contrary to Harbor Steps, this which has a,
21	you know, a fairly direct path of access to the water,
22	that this one does not.
23	And Mr. O'Connor you heard Mr. O'Connor's
24	testimony about the Overlook Walk being a fairly
25	substantial improvement.

1	Do you do you anticipate for Helios that that
2	improvement is going to contribute to the value of the
3	Helios project in five years or when it's delivered?
4	A. I don't feel like it will materially contribute
5	to the value, because I feel like the the park is
6	really a draw for visitors and tourists.
7	And I think residents will go residents can
8	go there today. Residents will go there in the future.
9	But I don't think that's I don't think that's why
LO	they come to this building to rent. And I don't think
L1	it's going to drive our rents up any substantial amount.
L2	Other than the general market would.
L3	Q. Okay. So what about the LIDs improving the
L4	functionality in any way of the Helios project? I mean,
L5	is there anything they are adding that makes your
L6	project look better?
L7	A. It's aesthetic. You know, that is a prime
L8	retail corridor today, and it is, you know, quite, you
L9	know, it's a it's a nice place to walk.
20	There are concerns about crime in the in the
21	Pike/Pine corridor down there, especially down towards
22	the south or towards the west.
23	In terms of you know, I think it will make an
24	attractive place. But on the other hand, if it brings
25	in more traffic, more crowds, more tourists, you know,

1	more noise, that benefit from being, you know, a little
2	bit more of an attractive place to walk could be set off
3	by crimes, additional crowds, additional noises,
4	additional additional crime potentially.
5	And Helios is right on on the border. So,
6	you know, if if you want to you're really gonna
7	want to have to live on Pine Street in in the in
8	the den of, you know, the main shopping district.
9	Q. Okay. So in a way, from an apartment-owner
10	perspective, your anticipation is they would rather be a
11	little bit more insulated from the corridor.
12	A. Right. Right. You know, I think being right on
13	top of an amenity like that can have as much negative as
14	it has positive. Being a few blocks off where you are
15	on a quieter street in a little bit more residential
16	neighborhood but still have, you know, five-minute
17	walking access to an amenity like that is, you know, a
18	better place to be.
19	Q. From the just from a a liveability
20	perspective is what you are talking about?
21	A. Exactly. And I guess the other thing is that
22	the the Pike/Pine improvements are going to be
23	improving bike and pedestrian. And it appears to be
24	sort of at the with a reduction of traffic.

Does that -- does that have any material

25

1	positive or negative affect on Helios in your		
2	estimation?		
3	It's very hard to determine that, you know,		
4	until you see the result. I think sometimes removing		
5	traffic from a major thoroughfare like that can have		
6	negative impacts.		
7	I saw that happen in Chicago with State Street.		
8	They removed traffic for a while, and the streetscape		
9	did did actually got worse because there wasn't		
10	enough activity.		
11	So it's really hard to make a judgment on if		
12	it's going to be better or worse based on the you		
13	know, the traffic pattern, the traffic reduction, and		
14	the the improvements.		
15	Q. Now so just so just to be clear, you're		
16	not anticipating a market value increase to the Helios		
17	project right now based on the improvements to be		
18	delivered		
19	A. No.		
20	Q in five years?		
21	A. No.		
22	Q. It's the same answer that people are too short		
23	term? It's		
24	A. People are too short-term. And in the		
25	long-term, it's not clear that there's going to be a		

1 market increase.

As I mentioned, when we discussed Harbor Steps, the main driver of our income in rents is job creation in the city and kind of offset by new construction, new supply that comes in to take that -- that job creation and then people moving into town.

Q. So you are talked early about the market value decrease to Harbor Steps associated with the implementation of the LID now.

Have you made similar analysis -- made similar assessments with respect to Helios?

A. I think -- I think in the case of Helios, there may be some detriments. But I think it's more in the short-term, more during the instruction, you know, when -- I think in the longer term, once the improvements are in place, they are going to be better.

But they are also not as substantial as what's going on the waterfront with the Overlook Walk and the art and the path. I mean, this is -- this is -- that is really landscaping. This is an improvement of curbs, and it's not a -- it's not a monumental change that's going to happen to Pine Street. It's going to be slightly more clean, friendlier landscaped than it is today.

It's not going to be a monumental change like

1	you might see specifically at the Overlook Walk or
2	certain areas of the waterfront park where there are
3	major attractions being put in.
4	Q. Well, and for Harbor Steps we talked a little
5	bit about an income approach to valuation and we got
6	quite an education on it with the dialectic during
7	Mr. O'Connor's testimony.
8	Have you made calculations of the net value loss
9	to Helios associated with the imposition of the LID
LO	benefit or LID tax?
L1	A. Yeah. I mean, similarly to Harbor Steps, you
L2	know, when you have an outstanding payment that's due
L3	immediately, and I believe the the assessment for
L4	Helios is 2.2 million.
L5	So right off the bat, our value would be
L6	2.2 million less. Because any buyer would know that
L7	they were going to be on the hook to make that payment.
L8	So they would subtract it off any amount that they would
L9	pay us for and if we go ahead with the financing
20	option that the City presents us, then that cost will be
21	spread out over 20 years. And that would result in, you
22	know, a buyer looking at the cash flows over time being
23	reduced by those payments, and that would be a little
24	bit more of a value hit to us. And we figured
25	2.8 million at a 4.3 cap rate for the

25

1	Q.	For 18 years?
2	A.	Yeah.
3	Q.	Did you assess it based on the Mr. Macaulay's
4	сар і	rates?
5	A.	I I assessed it on a 4.0. I'm not sure if
6	that's	his cap rate, but I've been given information
7	that h	nis cap rates are lower than what we would expect.
8	And a	at a 4.0, it would be a 3.1 million hit to the value
9	of	
10	Q.	Okay. So you are getting
11	A.	the transaction.
12	Q.	a \$3.1 million value decrease now, and the
13	poss	ibility of modest benefits
14	A.	going forward.
15	Q.	in five years?
16	A.	That's right.
17	Q.	So how does that net out in your financial
18	mod	el?
19	A.	It's
20	Q.	Do you ever catch up?
21	A.	It's it's we would look at this and we
22	would	d say it's a highly, highly risky investment.
23		Because we'd incur 100 percent of the cost
24	and t	here's really no guarantee that we're gonna get any
25	returi	n from that investment; or it could possibly, if

1 things don't go well, if the crime is not kept under 2 control, if that -- if it isn't very well executed, it 3 could be a negative to our business. 4 And, you know, if -- that's where you could 5 really lose your values if, you know, an area becomes 6 less desirable to live because, you know, people don't 7 want the hassle and the trouble and the noise and that 8 kind of thing, then people are going to avoid and, you know, we would not be able to expect rent increases 10 there. 11 Q. Right. Okay. And you said there's some retail 12 there. So, again, when you're using these cap rates, 13 you would -- you would actually, if you were doing a 14 more refined assessment, would you make some adjustments 15 for the retail? 16 A. Yeah, we would. We would typically use at least 17 a 5.5 cap rate on retail, because, you know, there's a 18 good chance that when it goes vacant it will take a 19 longer time to get a new tenant in or we'll have 20 additional expenses to get the space ready for that new 21 tenant, so. 22 Q. And if you were to do the cap rate based on your 23 analysis of the delay and the LID improvements for the 24 interim construction, how would that influence a cap 25 rate you'd assign in that analysis to the retail

1	component?
2	A. Well, it might not affect the cap rate so much,
3	but it might affect the rate, the income that we'd
4	expect from that retail space. So
5	Q. Okay. So you might get a lower rent and have
6	the same cap rate?
7	A. Right. Right.
8	Q. Okay.
9	A. So if there's problems or if, you know, the
10	tenant moves out because, you know, they they
11	their traffic is disrupted for two years while the
12	improvements are going on, you know, it's going to be
13	hard to get somebody at that same rental rate, you know,
14	to move into that space and take it over.
15	Q. Are they on percentage rent, some of the leases,
16	or are they all just fixed rate?
17	A. I am not we do do percentage rent with some
18	of our retail tenants. I don't know, off the top of my
19	head, whether our tenant at Helios is on percentage or
20	on fixed rate.
21	Q. Okay.
22	A. There's always a fixed component to the rent.
23	Q. Right.
24	A. But there may be a percentage rent above that
25	based on their sales.

1	Q. That felt so quick. I'm convinced I'm missing
	-
2	something.
3	Is there anything else you think you'd like to
4	comment on about the the Helios project's benefit or
5	burden from the LID as
6	A. Yeah.
7	Q as currently constructed?
8	A. No. I guess I would like to just, you know, add
9	that I mentioned we had we have 40 properties in
LO	the Seattle area. We actually have if you count
L1	Helios, it is four parcels. We actually have seven in
L2	the LID.
L3	Some of them are farther away from the
L4	improvements and their their assessments are smaller
L5	on a percentage basis. We as a company, we'd like to
L6	see the park go forward. We think it's a good thing as
L7	a general benefit for the City of Seattle and the
L8	residents as a part, and we've chosen not to challenge
L9	our assessments on other properties.
20	But for two of our biggest assets, the the
21	assessments are are actually very large. We're one
22	of the largest assessed owners in the LID group, and we
23	just can't point to any benefit that we're going to
24	any material benefit that we're going to get at these

25

assets from the LID. So we feel like we need to

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1	challenge our assessment there.	
2	Q. And I guess I have one more question when I said	
3	I didn't have any.	
4	How did this assessment, preliminary versus	
5	final, and your expectation, compare with the Harbor	
6	Steps one which you talked about?	
7	A. Yeah. You know, very similar to Harbor Steps,	
8	we were involved with this process from the very	
9	beginning. We had a preliminary assessment, and we	
10	negotiated with several of the city owners. And it was	
11	an open group, but, you know, discussed with the City,	
12	you know, what what level of assessment would be	
13	reasonable for for these owners and came to an	
14	agreement on what that was, which it was \$160 million	
15	the property owners would pay.	
16	When the final assessment came out, that's why	
17	we were so surprised because all of the benefit numbers	
18	had gone up substantially from the preliminary to the	
19	final with no explanation.	
20	And we just didn't understand what what had	
21	changed in the scenario that that took the LID up 10,	
22	15, 20 percent on our special benefits and our	
23	assessments during that period.	
24	Q. I'll ask you again in a funny way. If the City	

25

came to you and said, I'll buy your property for that

1	much or if somebody else came and said, I'll buy your
2	project for what the City says
3	A. For the before
4	Q. The before.
5	A assessment, I think we would we would
6	entertain those offers very seriously.
7	MR. STILLWELL: All right. Nothing further.
8	HEARING EXAMINER VANCIL: Cross?
9	CROSS-EXAMINATION
10	BY MS. THOMPSON:
11	Q. Just tagging onto that last question and your
12	answer, you said that all of the assessments between the
13	preliminary study and the final study had increased
14	substantially.
15	Do you mean with respect to Helios and Harbor
16	Steps, or is that a statement you're ascribing to all of
17	the properties assessed under the LID?
18	A. That was for all seven of where we have
19	ownership we had ownership stake in seven parcels.
20	And the special benefit, calculated special
21	benefit increased from the preliminary to the final for
22	all seven of those properties.
23	Q. And you mentioned that the Helios building has
24	retail.
25	What type of retail is there currently?

1	A.	It's a small hard goods, clothing store. It's
2	proba	ably about 1,500 square feet and it's called
3	Way	ward.
4	Q.	So it's just a single retail tenant then?
5	A.	Single retail tenant.
6	Q.	And I was wondering if you could describe for
7	us, v	here the Pike/Pine LID improvements are in relation
8	to th	e Helios building.
9	A.	So so we are on the corner of Second and
10	Pine,	the retail fronts on Pine Street there.
11		So as my understanding of the project is
12	that -	- that all of the Pike and Pine public access
13	sidev	valks and streets are going to be redone and
14	relan	dscaped as part of the project. So it will be
15	imme	ediately adjacent to Helios.
16		MS. THOMPSON: No further questions.
17		HEARING EXAMINER VANCIL: Any redirect?
18		MR. LUTZ: No redirect.
19		MR. LEIGH: Thank you.
20		(Off-record discussion.)
21		MR. LUTZ: I have one other question in the
22	mana	aging of our 8-1/2 days. And and I'm it
23	perta	ins to your ruling yesterday on the depositions
24	whicl	n I know you said we should have noted them
25	befor	e the the February 4th hearing.

least in our request for a prehearing conference, we had indicated we wanted not just the Macaulay deposition but several.

So we filed the request on the 31st, and

I went back and did double-check that at

So we filed the request on the 31st, and based on the Hearing Examiner rules allowing subpoenas, we were asking whether we needed subpoenas, which you had said, no, we didn't.

But I guess my -- my thought is that if we had more depositions we -- and especially with, you know -- maybe not next week, but before April. We might be able to speed things up in the -- in the direct and cross.

So I'm not sure that's really a request for reconsideration or a suggestion. And I guess the alternative is maybe we should at least, on witnesses, figure out if there's some way to say -- of our time how much cross time the City gets versus how much direct time we get to try and help us manage to the remaining time.

HEARING EXAMINER VANCIL: Understood. Okay. So you raised several items. One on subpoenas. I only recall on the 4th mentioning to one of the objectors that he didn't need to subpoena. I didn't say nobody needs to subpoena. Nobody asked me except him. I can't

1	remember if it was I can't remember if he's on
2	schedule for next Tuesday.
3	And he was specifically asking about
4	Mr. Macaulay, so I knew that the City was calling that
5	witness.
6	MR. LUTZ: Okay.
7	HEARING EXAMINER VANCIL: So that's the only
8	statement I recall making with regard to subpoenas. The
9	ruling with regard to discovery was relative to the
10	notice of the hearing going out on December 30th,
11	January 1st. You know, holiday, few days in there,
12	whenever that is.
13	My understanding is what you're saying is
14	that in your request that came in a couple working days
15	before the hearing started.
16	MR. LUTZ: Right. Right. Two working days
17	before the hearing.
18	HEARING EXAMINER VANCIL: On the Friday.
19	MR. LUTZ: The Friday before.
20	HEARING EXAMINER VANCIL: Then on Tuesday
21	that there was in there, there was a request to
22	depose other witnesses as well.
23	MR. LUTZ: Correct.
24	HEARING EXAMINER VANCIL: I don't recall you
25	raising that on the 4th when you asked me about it, but

1	I didn't catch that, so.
2	MR. LUTZ: Yeah. I'm pretty sure I
3	mentioned having anticipating asking for other
4	depositions.
5	HEARING EXAMINER VANCIL: So the only
6	request I've had I mean, I can admit, no, I did not,
7	out of the 440 objections that we've gotten, identified
8	that one item.
9	And I really leave it to counsel to advocate
10	for themselves on getting the responses they need on
11	those items. We I did accommodate the request for
12	Mr. Macaulay, so and there was I didn't hear any
13	reiterated request for anybody else except that.
14	The other requests and there are other
15	issues besides the timing with regard to the type of the
16	witnesses, et cetera, but for those purposes, the
17	request for depositions have been denied.
18	MR. LUTZ: Understood.
19	HEARING EXAMINER VANCIL: I'm not revisiting
20	that at this point.
21	MR. LUTZ: Okay.
22	HEARING EXAMINER VANCIL: So I don't know
23	that there was any other specific request to me.
24	MR. LUTZ: Well you know, sometimes you
25	use like the chess game.

1	HEARING EXAMINER VANCIL: I will never do
2	that again. I've done that for one hearing, and I
3	don't it didn't actually work.
4	MR. LUTZ: Okay.
5	HEARING EXAMINER VANCIL: And so we can talk
6	about allocating time and I'm happy to do that. I think
7	partly what I'd like to do is see how things go.
8	Right now you do have a considerable amount
9	of time and you've used it efficiently. The other
10	parties have similarly done that. Most of these
11	objections have actually gone less than anticipated
12	time.
13	Right now, I've granted the time that every
14	objector requested. So everybody has gotten the amount
15	of time that they have asked for.
16	MR. LUTZ: Correct.
17	HEARING EXAMINER VANCIL: And so working
18	within that is the best way to go. I recognize that
19	if if cross-examination takes a long time that that's
20	certainly something the City can can has their
21	right to do the cross-examination. But if it's not
22	anticipated that I think if we all kind of go by a
23	rule of thumb, we anticipate cross-examination is going
24	to be less than direct.
25	If that doesn't play out to be the case

1	multiple times and we're looking at an extension and it
2	seems legitimate that it wasn't by any fault of the
3	objectors that they have not been able to use the time
4	they were allotted, then probably we will have to look
5	at re-examining our case schedule, which would
6	essentially mean postponing the City, postponing the
7	cross-examinations. Because I doubt I will find time
8	between any new dates in April or March to dedicate to
9	this.
10	Right now we're just going to put a hold on
11	it. I note that you've made a note that, hey, I'm
12	concerned about the time. We'll see how it goes. And
13	if it plays out that you don't have enough time, then
14	you'll have to address that when getting closer to that
15	reality.
16	MR. STILLWELL: All right. Thank you.
17	Mr. Scott has indicated that he is available
18	if we want to begin his presentation.
19	HEARING EXAMINER VANCIL: Certainly.
20	MR. LUTZ: And I'm going to excuse myself.
21	Thank you, Judge.
22	HEARING EXAMINER VANCIL: I don't know if
23	you need to be present. We have two exhibits that are
24	not admitted yet.
25	MR. LUTZ: Oh. veah. Could we

1	HEARING EXAMINER VANCIL: Thirty-seven was
2	the appraisal for Mr. O'Connor; and the 38 was the
3	summary, property summary for the Helios.
4	Is there any objection?
5	MS. THOMPSON: No objection.
6	HEARING EXAMINER VANCIL: Thirty-seven and
7	thirty-eight are admitted.
8	MR. LUTZ: Thank you.
9	(Exhibit Nos. 37 and 38 admitted.)
LO	(Mr. Lutz exits the hearing room.)
L1	HEARING EXAMINER VANCIL: Mr. Scott, you
L2	remain under oath or affirmation from your earlier
L3	appearances.
L4	MR. SCOTT: Yes, sir.
L5	
L6	BENJAMIN SCOTT, witness herein, having been
L7	first duly sworn on oath,
L8	was examined and testified
L9	as follows:
20	DIRECT EXAMINATION
21	BY MR. STILLWELL:
22	Q. Good afternoon, Mr. Scott. Thanks for hustling
23	back.
24	Do you have your report dated January 31, 2020,
25	regarding the Helios property in front of you?

1	A. I do, yes.
2	MR. STILLWELL: And introducing into the
3	record that report.
4	HEARING EXAMINER VANCIL: Exhibit 39.
5	BY MR. STILLWELL:
6	Q. And is this a review for the Helios building
7	with regard to the waterfront LID?
8	A. Yes.
9	Q. How did you prepare this report?
10	A. I considered visited the property and
11	considered information in the market including rents
12	rent comparables, previous rent rolls, and income and
13	expense at the subject property, and then my
14	observations of the LID and the LID benefits.
15	Q. And we've had extensive well, we've had
16	testimony today already with regard to the description
17	of the property.
18	But please just briefly mention in your site
19	visit and your study of the property what descriptions
20	seem relevant for you with regard to the LID assessment?
21	A. I think most general it's a high-rise
22	multifamily property with retail base.
23	Q. And what is the proximity of the Helios building
24	to the waterfront improvements?
25	A. I showed that is about 6- to 700 feet from the

1	Overlook Walk improvements. Those would be through the
2	Pike Place project from the subject property. It also
3	fronts Pine Street, which will have some which will
4	have some updates under the Pike/Pine renaissance
5	portion of the LID.
6	Q. And please describe the surrounding area for the
7	Helios.
8	A. It's amid a number of other multifamily
9	properties about a block from Pike Place Market.
10	So it's like, so two blocks east of I'm sorry, two
11	blocks west of for instance, for the where other
12	places are right there. It's a block from the other
13	the Pike Street improvements.
14	Q. And how does the proximity of the Helios to the
15	waterfront improvements impact the I'm sorry. Let me
16	rephrase.
17	What effect does the waterfront improvements
18	have on the Helios's property value?
19	A. According to my analysis, I think that in my
20	consideration, I think that the improvements to the Pine
21	Street sidewalks are not going to be a fundamental
22	improvement to the subject.
23	The already high level of those, according to
24	a I discussed it before, but the IMI survey on a
25	before-and-after basis there's not a significant

1 improvement to that location.

More significant improvements are about a block away. So I think that that streetscape improvements, the benefits -- the changes are not an overall benefit.

With respect to the overlook park, the Overlook Walk that -- you know, the other side of Pike Place Market, I think is less likely to be an amenity for tenants of the property.

I think the main draw for this location is going to have a tendency to be your downtown location. That's your proximity to jobs, to other local amenities like the restaurants and things of that nature.

I think your tenant profile is not really going to leverage the park. I think the adjacency of the improvements -- once again, the adjacency of the street improvements, I think, has the potential to generate some disamenity; especially when it comes to the retail tenancy.

Construction for, essentially, a marginal improvement to the sidewalks may impact the property.

Similarly, the garage entrance for the subject property is on an alley. It's on the alley to the east side of the property. I think there's potential for that to be obstructed by potential construction along that portion of the property.

1	Q

Q. Thank you.

So it sounds like when you say that the Pike/Pine improvements won't necessarily have a net positive impact on the property, can you elaborate on that, please?

What other disamenities will the Pike/Pine improvements have on the Helios?

A. I think there -- that if you consider the corner where it's located, that already has a tendency to draw relatively large crowds.

The sort of streetscape there has a tendency to make some people potentially uncomfortable, I guess. Its location about two blocks west of a recent shooting, I think is another characteristic.

And this is a situation where a perception of crime can lead to a concern about safety in terms of the location.

I talked about that -- in the studies that -the studies that we've discussed previously have
characterized that disamenity due to those spillover
externalities. And I think that this subject, this
property, given that relative lack of improvement to
that streetscape, coupled with the cost of that in terms
of the added inconvenience of the construction,
et cetera, is potentially a problematic feature.

1	Q. And can you elaborate on that a bit more.
2	I'm just explain a bit more how the presence of
3	improvements on Pike/Pine will create or augment
4	disamenities.
5	A. Excuse me.
6	Q. And, Mr. Scott, I'm sorry. If you had been
7	it looked like you might have been speaking there for a
8	few seconds.
9	HEARING EXAMINER VANCIL: Confirm he can
10	hear you and that he's okay.
11	MR. SCOTT: I apologize. I was struggling
12	for breath. So I do
13	MR. STILLWELL: I'm sorry. Okay.
14	MR. SCOTT: I think the enhancements of the
15	streetscape I think are (disruption in Skype
16	connection.)
17	MR. LUTZ: Feel free to take a breath or
18	two, Mr. Scott.
19	HEARING EXAMINER VANCIL: We have five
20	minutes left. Let's suspend and we'll come back with
21	the witness.
22	Mr. Scott, thank you for your efforts today.
23	We have ample time later in the hearing to continue with
24	your testimony. We only have five minutes less than
25	five minutes left today.

1	And so rather than put you through
2	additional testimony, we'll suspend the hearing at this
3	time.
4	MR. SCOTT: I understand. Thank you, sir.
5	HEARING EXAMINER VANCIL: Thank you.
6	MR. LUTZ: Thanks.
7	HEARING EXAMINER VANCIL: All right. We
8	will adjourn and return for the continuance of the
9	Waterfront LID Assessment Hearing will reconvene on
10	March 10th for Case No. 375 at 1:00 p.m.
11	This matter and the collected cases that
12	we're addressing now for 318 and 410 through 441 will
13	reconvene on March 11th at 9:00 a.m.
14	Thank you.
15	Let's just before we close, any objection
16	to Exhibit 39?
17	MS. THOMPSON: No objection.
18	HEARING EXAMINER VANCIL: All right.
19	Exhibit 39 is admitted. Thank you.
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1	CERTIFICATE
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4	STATE OF WASHINGTON)
5) ss. COUNTY OF KITSAP)
6	
7	I, CRYSTAL R. McAULIFFE, a Certified Court
8	Reporter in and for the State of Washington, do hereby
9	certify that the foregoing transcript of the proceeding
10	before the Hearing Examiner on MARCH 5, 2020, is true
11	and accurate to the best of my knowledge, skill, and
12	ability.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	and seal this 23rd day of March, 2020.
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19	CRYSTAL R. McAULIFFE, RPR, CCR #2121
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