Seattle Waterfront LID Assessment Hearing

Seattle LID Public Comment Hearing

February 26, 2020



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1	SEATTLE, WASHINGTON; FEBRUARY 26, 2020
2	9:03 a.m.
3	-000-
4	HEARING EXAMINER VANCIL: I'll call to order
5	this February 26, 2020, continuance of the Seattle
6	Waterfront LID Assessment Hearing. The objections
7	continue to be heard for Hearing Examiner Case Nos. 336,
8	337, 339, 340, and 342.
9	First, I need to address a motion to compel
10	discovery from another party. The City and I got the
11	motion. It's been forwarded to the City, so we'll have
12	some discussion on that. It's something I need to take
13	out of quick order due to time constraints.
14	We'll take a break today at 10:00 a.m. I'm
15	not sure how much longer we're going to go, but I'll
16	plan on taking a break at 10:00.
17	Please make sure your cell phones are off
18	and not on during the hearing.
19	And we've had a little problems with our
20	court reporters. So I need to remind everyone to speak
21	one at a time and for purposes of both recording and
22	the transcript. And, particularly, for the audience, no
23	talking.
24	All right. Let's turn to the motion from
25	Mr. Victor Moses. And that is Case No. 375. Mr. Moses

1 submitted an e-mail that I'm considering a motion in 2 part, a motion to compel discovery for participation in 3 a deposition. I believe Mr. Moses is here today. 4 MR. MOSES: I'm here. 5 HEARING EXAMINER VANCIL: I've heard your 6 argument in the e-mail. So I don't necessarily need 7 more input from you on that. I understand what you're 8 asking. The City -- typically, when there's a 10 motion, there's an opportunity for a response; and, of 11 course, in the short timeliness, the City doesn't have 12 the time to write a response. 13 But what I understand from the e-mail motion 14 is that Mr. Moses -- I haven't been participating in 15 depositions, but I understand that at least he's stating 16 that there's been a deposition scheduled for tomorrow, 17 February 27th or maybe the 28th; that he's had some 18 communication with the City about that, but there was 19 some indication that he would not be allowed to 20 participate. 21 That I -- I do recall from February 4th that 22 he asked about it; although, he was directed at that 23 time, along with all other parties that they needed to 24 handle discovery on their own, because I was not

ordering any discovery at that time until I got a motion

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1	like the one I've got in front of me now.
2	It does state in the e-mail that he wants to
3	be allowed to depose Robert Macaulay from the City, and
4	he anticipates he may have an expert but he doesn't
5	know.
6	So that's what I've received in the motion
7	so far.
8	And if I could hear from the City.
9	MS. THOMPSON: Yes. We have been in contact
10	with Mr. Moses, and our understanding from him is that
11	he has since retained Peter Shorett as an expert
12	witness.
13	And the City's position, as stated on
14	February 4th, was an objector who is putting on an
15	expert witness of their own would be entitled to depose
16	the City's expert.
17	You know, having understood now that
18	Mr. Moses has retained that expert, we have no objection
19	to him participating in the deposition of Mr. Macaulay
20	which is scheduled for one day beginning tomorrow.
21	He will, you know, need to work out the
22	details of his participation with the other objectors
23	who have been working with City's counsel to schedule
24	that deposition.
25	HEARING EXAMINER VANCIL: All right. It

1 sounds like I don't necessarily need to make a ruling on 2 that portion of what he's requested, then. 3 I will simply comment for the record that 4 the City's approach to handling the deposition is 5 similar to what the Hearing Examiner would do for 6 cross-examination. 7 I hope to have an order out later, the end 8 of this week, if not, maybe next week, concerning 9 cross-examination of the same witness. 10 While there's an opportunity in -- a general 11 opportunity afforded in an assessment hearing to 12 cross-examine witnesses in a case here, there's also a 13 burden on parties to -- who are objectors to put on a 14 case. 15 And where we have 400 objectors -- some are 16 certainly putting on a case. Some are planning to do 17 that and they have a right to proceed with that. 18 Others, who may be seeking to cross-examine, 19 simply haven't put on a case will not even be afforded 20 an opportunity to cross-examine. 21 They've submitted a comment. They submitted 22 an objection. They've got a right to do that. But if 23

you're not -- you know, you can't -- what I need to avoid is 400 people saying I have a right to cross-examine the City's appraiser because I want to

24

25

1	cross-examine and that's how I'm going to put my case
2	on. That's not how to put your case on.
3	So if you need it as a part of a case, it's
4	going to be afforded as an opportunity.
5	And I'll describe that in more detail at
6	the in my order. But it will be approached in the
7	same manner as well with timing.
8	There's been two days set aside for
9	cross-examination. Here, there's been an opportunity
10	for deposition that, frankly, in being granted, is
11	extraordinary maybe not extraordinary and huge but
12	certainly out of the norm in the sense that for
13	assessment hearings, it's not it's not common. It's
14	not unheard of. But it's not common.
15	And in this case, requests for depositions
16	all came in after the start of the hearing as well. And
17	they should have been addressed and scheduled before the
18	hearing even started on February 4th.
19	So the opportunity that the City is
20	affording and providing at the Hearing Examiner's
21	request is generous. They have set aside a day to do
22	that. They took the Examiner's direction to act in good
23	faith and they did. They set aside a day for that.
24	That's the time that's been allotted for this

deposition.

1	It will be up to the objectors to organize
2	their time within that; who's going to get to ask
3	questions and such. It will I certainly will not
4	entertain any motion to extend the depositions beyond
5	what's already been scheduled. That's a good effort
6	already. And that's all for the purpose of preparing
7	for cross-examination for those parties that will be
8	participating in it at the end of the hearing.
9	I think we've addressed that matter. And so
LO	I understand you will be participating tomorrow.
L1	MR. MOSES: May I make a comment?
L2	HEARING EXAMINER VANCIL: What's it
L3	regarding?
L4	MR. MOSES: It's just regarding scheduling.
L5	My expert has informed me that he will not
L6	be available on the 10th. He is already scheduled to
L7	testify on either the 12th or 13th for Perkins on
L8	another issue.
L9	And so I would like to submit I will
20	provide the report. We will have time to get that done
21	after deposition.
22	But that we could delay his testimony until
23	sometime on either the 12th or 13th when he's here.
24	And you'll have time to review the report.
25	If you have questions for him, you can ask him at that

1	time. And it I don't think it's going to take more
2	than five or ten minutes for him to make his comments.
3	HEARING EXAMINER VANCIL: So what I
4	understand from Mr. Moses' comments is that he's been
5	scheduled for March 10th.
6	The only objector who's been scheduled after
7	the fact from February 4th, when I said it was cut off,
8	but I understand there was confusion on his part on how
9	this works so he's been granted a date for presenting
10	his objection on March 10th at 1:00 to 2:30
11	MR. MOSES: Yes.
12	HEARING EXAMINER VANCIL: accommodating
13	the time he's requested.
14	And that he does indicate that he's got an
15	expert witness who will be appearing for another case on
16	a different date.
17	And so for matters of efficiency, which
18	we've seen similar to Mr. Willier's, there's some work,
19	which I appreciate the objectors engaging and to work
20	together so we have some efficiency having a single
21	expert appear at the same time.
22	And so the City will have an opportunity
23	to (a) the objectors will have an opportunity to
24	have their and I'll state this now, that your hearing
25	essentially will be continued from the March 10th date

1	to when your expert appears for that limited purpose to
2	have that additional testimony provided by your expert.
3	And similarly, the City will have an
4	opportunity at that time to cross-examine not only on
5	the case at hand that he originally shows up for, but
6	any comments he makes on your case as well.
7	MR. MOSES: Thank you very much.
8	I appreciate the City's cooperation in this.
9	HEARING EXAMINER VANCIL: All right. Let's
10	proceed, then with objectors.
11	MS. TERWILLIGER: The objectors call Melody
12	Lanthorn.
13	HEARING EXAMINER VANCIL: Good morning.
14	THE WITNESS: Good morning.
15	HEARING EXAMINER VANCIL: Please state your
16	name and spell it for the record.
17	THE WITNESS: Melody Lanthorn. M-e-l-o-d-y.
18	L-a-n-t-h-o-r-n.
19	HEARING EXAMINER VANCIL: And do you swear
20	or affirm the testimony will you provide in today's
21	hearing will be the truth?
22	THE WITNESS: Yes.
23	DIRECT EXAMINATION
24	BY MS. TERWILLIGER:
25	Q. Good morning, Ms. Lanthorn.

1		How are you?
2	A.	Morning. Good.
3	Q.	My understanding is that you are the general
4	mana	ager of the Courtyard Marriott in Pioneer Square; is
5	that	right?
6	A.	Yes. That's correct.
7	Q.	What are your responsibilities?
8	A.	I oversee a \$20 million business for the
9	opera	ations, the sales, the facility management, the
10	entire	e facility.
11	Q.	And how long have you held that position?
12	A.	For one year.
13	Q.	And do you have personal knowledge of the
14	hote	l's operations and their clientele?
15	A.	Yes.
16	Q.	Okay. How many days a week do you work in the
17	hote	l?
18	A.	Five to six. Sadly.
19	Q.	How many years have you been in the hospitality
20	business?	
21	A.	I've been with this current company for 32 years
22	and 3	37 years total in the industry.
23	Q.	Okay. Are you familiar with the City's proposed
24	impr	ovements to the waterfront?
25	A.	I am.

1	Q. And how are you familiar with them?
2	A. Through I sit on the Board of Directors for
3	Pioneer Square Business Alliance, and they've had a
4	guest speaker come to our board meetings to present the
5	waterfront changes.
6	Q. Okay. And have you seen drawings or outlines of
7	maps showing where those changes are going to be made?
8	A. I have.
9	Q. Do you believe the Courtyard Marriott is going
10	to enjoy any special benefits from the proposed
11	improvements?
12	A. No.
13	Q. Why not?
14	A. I think that it will create more traffic. And
15	there's already a lot of traffic and confusion on the
16	streets down there.
17	I also think it will take away from the
18	resources that we have for the public. Right now the
19	parks that are around our current property aren't very
20	well maintained or taken care of. And they have people
21	hanging out in them that doesn't necessarily bode for
22	attracting additional business.
23	So I really don't think that having yet another
24	large park near us will will help us. Our customers
25	don't come to really visit the parks. They usually are

1	here to go to a convention at the convention center, go
2	to their office building. A lot of legal business comes
3	our way because we're close to the courthouse. We're
4	also close to the stadium, so we get a lot of people for
5	that. But we wouldn't necessarily have somebody drive
6	in to go to the parks, so it won't generate additional
7	revenues or help build our room rates up.
8	Q. So will you be able to increase your room rates
9	after the LID improvements are completed?
10	A. No.
11	Q. Do you expect an impact upon on your occupancy?
12	A. No.
13	Q. Can you give me a breakdown of what sorts of
14	guests come to the Courtyard Marriott, just generally,
15	corporate versus other kinds of things?
16	A. Yep. So we're very seasonal. But if I was to
17	say annually what the percentage of business is, it's
18	about 45 percent business travel 20 percent a group
19	or convention type business, and the the balance of
20	it would be leisure; meaning that you're maybe going on
21	a cruise or you're here to go to a concert or a football
22	game, something that's happening at the stadiums.
23	Q. Does the Courtyard Marriott advertise proximity
24	to the waterfront?
25	A. We do not.

1	Q.	Do you advertise proximity to other locations in
2	Seat	tle?
3	A.	We do.
4	Q.	And can you give me an example of some of those.
5	A.	The Chihuly Glass Museum is on our website. The
6	Seatt	le Center is on our website. The stadiums is on
7	our w	vebsite.
8	Q.	And are do you think your guests are
9	influ	enced by the proximity of the waterfront?
10	A.	No.
11	Q.	Do you know whether the LID improvements will be
12	visib	le from any of the rooms at the Courtyard Marriott?
13	A.	They won't. We see I do have so we have
14	262 r	ooms and about a third of my inventory has a view.
15	A rea	Illy gorgeous view, but we don't quite see the
16	front,	even with the viaduct down. We see can't even
17	really	see the ferry terminals. But what we do see are
18	the fe	erries pulling out, and we can see West Seattle and
19	we ca	an see out in the Sound. But we can't see right
20	along	the waterfront.
21	Q.	Okay. And you touched on this briefly, but can
22	you 1	tell me, do you have any concerns about the proposed
23	impr	ovements to the waterfront?
24	A.	I guess the concern that I would say I would
25	have	is that right now we have a lot of disturbance

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in -- around our building. And we don't have the support that we would like to have from the City -- from the police department, specifically.

So we have a lot of havoc with people trying to get in the building that don't belong in the building, people trying to use our bathrooms that aren't guests, and drug use in our back alley, as well as prostitution and drug sales.

So typically when we call the police, we call when it's really important. We don't just call, because we would be calling every day. But we call when one of our associates is in harm's way or a guest or we have somebody in the building.

But the police response time is poor. It is -it varies between not coming at all to 45 minutes to an hour and a half.

So recently we had an altercation with one of our associates, and the person ended up being taken away in an ambulance. But it took an hour and twenty minutes for the person to get here. And I did have security personnel on, but we couldn't remove the person from the building.

Q. And you mentioned security.

Does Courtyard Marriott employ security or any other -- take any other -- admitting any other

25

investments to address your existing concerns?

A. Currently, we have a security officer on site from 3:00 p.m. in the afternoon until six o'clock in the morning.

I am considering going to 24 hours, just because of the changes that have happened and some of the things that have happened with our associates.

We did just install the associate alert device, which is a new law that happened in January. So each of the people that work in a private area or an area where they might be encountered by somebody who was threatening, a nonguest, they have a little alert button that they can put (verbatim). That was \$30,000. But that's a law. So we would have done that whether or not we were in the neighborhood.

We also just -- we are in the process of installing \$46,000 worth of fencing to cover up a stairwell that we have that's a fire exit. But we're going to put a big gate over it. Because right now people go down the steps and they use drugs and do bad things down there.

And then we also have an alcove where people sleep, and we're going to gate that off.

And then I just installed razor blades at the top of our back loading dock, because we've been having

1	people jump over the fence to steal our food and
2	beverages when they are getting delivered.
3	Like, the delivery truck will come and there's,
4	like, a five-minute gap between our staff being able to
5	get down there. And so we've been having people hop the
6	fence, throw, like, a case of orange juice back over the
7	fence and then run with it.
8	So those are some of some of the things that
9	I've encountered in my short year at the property.
10	Q. Do you or your staff provide direction to guests
11	who are interested in taking a walk or taking a run in
12	the area?
13	A. We do. But so other properties I've worked
14	at we have running maps. And you would just say, here
15	you go, guest, you know.
16	But at this property, we have chosen not to have
17	running maps, because we don't want any liability if
18	anything was to happen to someone.
19	So we usually suggest they use our fitness
20	center as a first call of action if they are looking for
21	a good workout.
22	If they are going to go on a walk, we just
23	advise people to be careful.
24	Q. And do you anticipate coming up with a running
25	map or making any changes to that practice after the

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1	after	the LID improvements are completed?
2	A.	No, not at this time. I mean, that's a ways off
3	but n	ot right now.
4		MS. TERWILLIGER: No further questions.
5		CROSS-EXAMINATION
6	BY M	IS. THOMPSON:
7	Q.	Good morning.
8	A.	Morning.
9	Q.	So you were just speaking about the issues that
10	you'	ve encountered in your year at the hotel.
11		How do you think that the LID improvements would
12	affec	ct those issues that are already existing at the
13	prop	erty?
14	A.	I think that unless the police department gets
15	bigge	er, that they'll be even more stretched.
16		So I feel like if there's problems that are
17	happ	ening down in the waterfront area, that then that's
18	one l	ess police officer that can come help us when we're
19	in tro	uble.
20		Like, I've been to the police department twice
21	since	e I started working here because we pay our TOT
22	taxes	s, and we write a check for close to \$2 million for
23	the T	OT taxes, but in turn aren't really getting the
24	servi	ces of support back.
25		The fire department comes really quick if we

1	need to call them. And that usually is only because if
2	we have rarely like an elevator issue, the fire
3	department is immediately alerted to that.
4	But with the police, that's a different kind of
5	thing. So I think the park could take away from our
6	support that we have, unless part of that includes
7	additional staffing for the police resources.
8	Q. And just for the record, what does "TOT" stand
9	for?
10	A. I'm sorry. Tourism it's tourism occupation
11	tax.
12	Q. Okay.
13	A. So it's a percentage of revenue. So in a peak
14	year, our hotel did \$24 million of sales, total sales
15	including rooms, meeting space, restaurants. And
16	10 percent of that goes to the City as part of the taxes
17	that we're assessed as being in hospitality.
18	And those are usually in other cities I've
19	worked in, they go to the fire and the police to help
20	pay salaries.
21	Q. And so you just mentioned a \$24 million sales
22	revenue in a peak year. What year was that?
23	A. That was in 2017.
24	Q. Okay.
25	A. Since well, this past year there was

1	24 percent new supply that opened in Seattle, which has
2	made a lot of havoc on our sales. Our occupancy is
3	still very strong, but it's there's a lot more
4	competition, so rates have eroded.
5	So this past year we only did we also had a
6	renovation impact a little bit. We only did
7	17.4 million.
8	And this year we are forecasting and hoping and
9	budgeted to do 18.2 million. But our room rates are \$25
10	down over our peak years, while our occupancy is pretty
11	flat.
12	The big Hyatt has a lot of rooms.
13	Q. And those figures, those dollar figures, that's
14	just revenue in sales, it doesn't does that account
15	for expenses?
16	A. No. That's not profit.
17	Q. No, okay.
18	A. Yeah. No.
19	Q. Not that?
20	A. That is just straight sales.
21	So then there's the labor, which is our top
22	cost, and then there's heat, light, and power. There's
23	insurance premiums, and then there's all the minimum
24	wages that are very high in Seattle.
25	So the profit levels at our Courtyard aren't at

1	the same levels of Courtyards that I've worked at in
2	other places. Specifically in California, because of
3	the high hourly rate that we pay. Which I understand
4	this is an expensive place to live. I get all of that.
5	But the profits just aren't as grand here.
6	Q. And do you are you aware whether the
7	Courtyard has hired an appraiser to appraise the
8	property in connection with the LID hearings?
9	A. I I wouldn't know. I'm so I'm in
LO	management, and we're a paid operator to run the
L1	building. But our ownership group most likely, if any
L2	of that happened, would do that.
L3	So Marriott is a management company. We don't
L4	own things.
L5	Q. Okay.
L6	A. And that's who I work for is the management side
L7	of it.
L8	MS. THOMPSON: Thank you.
L9	No further questions.
20	MS. TERWILLIGER: None from me.
21	HEARING EXAMINER VANCIL: Thank you.
22	THE WITNESS: You're welcome.
23	HEARING EXAMINER VANCIL: What do we have
24	next?
25	MS. DuCOMB: We have a SEPA presentation

1	hearing.
2	HEARING EXAMINER VANCIL: Okay.
3	(Clarification by the court reporter.)
4	MS. KOLOUŠKOVÁ: Good morning, Mr. Hearing
5	Examiner. Duana Koloušková. I'm present on behalf of
6	the objector speaking this morning.
7	If I might have a moment just to get a
8	little organized. I appreciate that. Thank you.
9	Thank you, Mr. Hearing Examiner, and
10	MS. DuCOMB: These are marked but not
11	admitted.
12	MS. KOLOUŠKOVÁ: Okay. Thank you.
13	While I'm coordinating with my cocounsel, if
14	I may, I'd like to introduce myself and explain my role
15	in this matter.
16	I have been retained by what I'll call the
17	set of objectors.
18	Am I being picked up well enough on this
19	mic?
20	COURT REPORTER: I don't know.
21	MS. KOLOUŠKOVÁ: Oh, I mean for your
22	purposes.
23	COURT REPORTER: That's not my mic.
24	HEARING EXAMINER VANCIL: And this isn't the
25	mic she's listening to.

1	MS. KOLOUŠKOVÁ: That is not the mic she's
2	listening to. That's what I needed to know.
3	Thank you.
4	HEARING EXAMINER VANCIL: We have two
5	recording systems. We have our own resource system up
6	here, and then we have the transcriptionist's.
7	MS. KOLOUŠKOVÁ: Thank you.
8	And, yeah, I tried to get here early enough
9	to kind of figure out how the acoustics are in here.
10	HEARING EXAMINER VANCIL: Right. Not so
11	good.
12	MS. KOLOUŠKOVÁ: No worries. Thank you,
13	Mr. Examiner.
14	And so I have been retained by our client
15	group specifically to take a look at how SEPA, State
16	Environmental Policy Act, has been handled for purposes
17	of both this Local Improvement District process and the
18	underlying set of improvements that basically found
19	form the foundation for the assessments that the
20	examiner is looking at.
21	Mr. Examiner, we've provided to you written
22	materials already in the record and we have several
23	exhibits that we would be moving to enter. And I will
24	address some of those in my comments today, and I would
25	request the examiner accept that I would like to have a

1	blanket admission of exhibits that I cite to in my
2	materials. And I would be happy to provide a follow-up
3	list at the end of my comments if the examiner so
4	desires.
5	HEARING EXAMINER VANCIL: Noted. And what
6	we'll do is we will need to the exhibits will come in
7	one at a time.
8	MS. KOLOUŠKOVÁ: One at a time.
9	HEARING EXAMINER VANCIL: Yeah.
LO	MS. KOLOUŠKOVÁ: Okay. I will go ahead and
L1	do my best.
L2	HEARING EXAMINER VANCIL: Gives the City an
L3	opportunity to object.
L4	MS. KOLOUŠKOVÁ: Fair enough.
L5	MS. THOMPSON: I would also at this time
L6	just ask to clarify, are you presenting legal argument
L7	or
L8	MS. KOLOUŠKOVÁ: I was just about to
L9	MS. THOMPSON: fact issues here?
20	MS. KOLOUŠKOVÁ: Thank you.
21	I was just about to make that statement.
22	Thank you.
23	I am retained on behalf of the objectors as
24	an attorney. I am providing legal argument. I am not a
25	fact witness and do not intend to testify whatsoever as

1	to the veracity of any facts. Those are being provided
2	for through documentary exhibits and testimony by other
3	witnesses.
4	So I don't believe that I need to be placed
5	under oath unless this examiner has a different
6	impression of that. Thank you very much.
7	HEARING EXAMINER VANCIL: Could you please
8	spell your name?
9	MS. KOLOUŠKOVÁ: Yes. My name is Duana
10	Koloušková. My first name is D-u-a-n-a. And my last
11	name is Koloušková, K-o-l-o-u-s-k-o-v, as in "Victor,"
12	-a.
13	I am a licensed attorney to practice law in
14	the state of Washington. I've been practicing law for
15	more than 20 years.
16	Entirely my career has been devoted to
17	evaluation of land use issues, land development, And the
18	State Environmental Policy Act.
19	If you need a personal injury lawyer, I tell
20	my clients I'm not the person to go to.
21	Mr. Examiner, I understand that the Examiner
22	has provided us some time to provide legal argument on
23	the topic of whether the State Environmental Policy Act
24	has been complied with, for purposes of this final
25	assessment role.

1	And as part of my comments, I plan to
2	address the Examiner's jurisdiction in this matter as we
3	anticipate that's a critical consideration for the
4	Examiner to even open the door to review our concerns.
5	But before I do that, I do want to lay the
6	stage with a couple or a few exhibits that we believe
7	are critical to our objection in this regard.
8	As the City itself is well aware, the City
9	performed some limited SEPA review for certain of the
10	Local Improvement District improvements in 2016, based
11	on the 2013 DS. That is the AWPOW FEIS we live in a
12	land of acronyms that is set forth in Exhibit 7 of
13	objectors' list of exhibits, and I would move to enter
14	that exhibit into the record.
15	MS. THOMPSON: I believe that exhibit's
16	already been admitted.
17	HEARING EXAMINER VANCIL: All right. It
18	has.
19	MS. KOLOUŠKOVÁ: Thank you.
20	HEARING EXAMINER VANCIL: So it sounds like
21	maybe you weren't prepared with exhibits.
22	It's already Exhibit 6.
23	All right. So what
24	MS. KOLOUŠKOVÁ: Are we
25	HEARING EXAMINER VANCIL: we have

1	MS. KOLOUŠKOVÁ: I do have a list.
2	HEARING EXAMINER VANCIL: right now,
3	30 40 or more we're all the way up even beyond
4	that. Fifty-nine is what we're on. So we've already
5	got exhibits admitted.
6	MS. KOLOUŠKOVÁ: Those are admitted? Okay.
7	HEARING EXAMINER VANCIL: Well, I'm talking
8	about our exhibit numbers.
9	We're not using the objectors' numbers.
L0	MS. KOLOUŠKOVÁ: Right. Okay.
L1	HEARING EXAMINER VANCIL: So if you
L2	reference Exhibit 7
L3	MS. KOLOUŠKOVÁ: Got it. Thank you.
L4	HEARING EXAMINER VANCIL: I don't know
L5	what you are talking about. And tell us you are talking
L6	about Hearing Examiner Exhibit 7.
L7	MS. KOLOUŠKOVÁ: Thank you.
L8	HEARING EXAMINER VANCIL: So you will have
L9	to work with co-counsel to identify what's been admitted
20	already and what you intend to admit new along with your
21	testimony.
22	MS. KOLOUŠKOVÁ: Okay. Thank you very much.
23	MS. DuCOMB: So do you have Exhibit 7 as the
24	FEIS? That's what we have.
25	HEARING EXAMINER VANCIL: Yes

1	MS. DuCOMB: Okay. That one's admitted.
2	MS. KOLOUŠKOVÁ: Okay.
3	HEARING EXAMINER VANCIL: And if you intend
4	for me to follow along on any those, you need to let me
5	know.
6	MS. KOLOUŠKOVÁ: I
7	HEARING EXAMINER VANCIL: But I don't know
8	whether you are just going to keep going. It sounded
9	like maybe you are just going to be giving me testimony,
10	but I've got them all right here if you need me to be
11	looking at them.
12	MS. KOLOUŠKOVÁ: I do not plan to ask the
13	Examiner to look particularly at any of these exhibits;
14	although, there are a couple that I would pinpoint a
15	page number to if the Examiner will review when he's
16	putting together his recommendations.
17	But I don't plan to get into them in any
18	depth. I think it's just setting the stage for purposes
19	of the legal argument. Thank you.
20	So after that FEIS was concluded, there were
21	petitions for review submitted and extensive settlement
22	agreements reached which the objector had listed as
23	Exhibits 57 and at 58.
24	And so I would move to have those in the
25	record as well as part of the evidence of what SEPA

1	review has been provided.
2	But, again, now I'm not sure how to
3	reference those in terms of numerical order or if those
4	are just going to be new numbers assigned.
5	HEARING EXAMINER VANCIL: So what I need to
6	ask you to do
7	MS. KOLOUŠKOVÁ: Yes.
8	HEARING EXAMINER VANCIL: if you are in
9	your testimony going to be referencing one of the
10	objectors' exhibits numbers there were 1 through 57,
11	I believe. Those numbers don't mean anything for the
12	record.
13	MS. KOLOUŠKOVÁ: I understand. I
14	understand.
15	HEARING EXAMINER VANCIL: And so some of
16	those have already been introduced.
17	MS. KOLOUŠKOVÁ: Okay.
18	HEARING EXAMINER VANCIL: You need to work
19	that out with your co-counsel.
20	MS. KOLOUŠKOVÁ: Yeah.
21	HEARING EXAMINER VANCIL: I can't do that
22	for you.
23	MS. KOLOUŠKOVÁ: No, I understand.
24	MS. DuCOMB: Yeah. She has your numbers
25	here.

1	And so your exhibit number, No. 57 and 58,
2	which I believe we marked and tabbed yesterday for your
3	records but you had not yet admitted.
4	HEARING EXAMINER VANCIL: Everything was
5	admitted at the end of our
6	MS. DuCOMB: Okay.
7	MS. KOLOUŠKOVÁ: Great. Okay.
8	HEARING EXAMINER VANCIL: No. These were
9	the SEPA ones that were reserved.
LO	MS. DuCOMB: Right. Correct. Right.
L1	MS. KOLOUŠKOVÁ: Okay.
L2	HEARING EXAMINER VANCIL: Okay. So we've
L3	got 400 objectors. I really need you to let me know
L4	what you are doing with your exhibits.
L5	MS. DuCOMB: Yeah.
L6	HEARING EXAMINER VANCIL: I can't keep track
L7	of all of them. So we've got two of them that you are
L8	seeking to admit now.
L9	MS. DuCOMB: Yes.
20	HEARING EXAMINER VANCIL: All right. I do
21	need to pull those out then, so we can hear if there's
22	any objections at this stage.
23	These are exhibits numbers again, what?
24	MS. DuCOMB: Those are Hearing Examiner
25	Nos. 57 and 58.

1	HEARING EXAMINER VANCIL: Okay. Thank you.
2	MS. DuCOMB: Yeah. And 56, I believe, was
3	already admitted.
4	MS. KOLOUŠKOVÁ: All right.
5	MS. DuCOMB: That's the fourth that's the
6	SEPA interrogatory which has not been admitted
7	or tabbed.
8	(Off-record discussion.)
9	HEARING EXAMINER VANCIL: All right. So,
LO	yes, No. 56 was admitted, and you are asking now about
L1	57.
L2	Any objection to the admittance of 57?
L3	MS. THOMPSON: Yes. We object to the
L4	admission of the SEPA-related documents. The SEPA
L5	compliance issues that are being raised in argument are
L6	not relevant to this proceeding, which is limited in
L7	scope to whether the City's final benefit study
L8	assessment to particular parcels should be adjusted.
L9	And there's already a pending lawsuit that
20	raises issues regarding compliance with SEPA. And this
21	isn't the forum for formation arguments, which is what
22	these arguments are.
23	HEARING EXAMINER VANCIL: So my guess is
24	this is part of what your testimony is going to be
25	addressing with argument. My suggestion is rather than

1	seeking to admit before you've made your argument, that
2	we hear your argument and then seek admission and then
3	address this at that time, because I the City's made
4	its argument, but your response is essentially going to
5	be the argument the City represented.
6	MS. KOLOUŠKOVÁ: I think that's a fair
7	summary. And to be clear, I am not testifying. I am
8	providing legal argument. And I do not plan to testify
9	as to these specific exhibits, just as that term keeps
LO	kind of raising its head in conversation.
L1	So, yes, let me then let me put a pause
L2	on the exhibits. And I will revisit my request for
L3	admission of those when I complete my legal arguments.
L4	HEARING EXAMINER VANCIL: Okay.
L5	MS. KOLOUŠKOVÁ: And I appreciate very much
L6	everyone's understanding of my sort of popping in, in
L7	the middle of these proceedings and trying to kind of
L8	figure out what my bearings are here.
L9	And I also appreciate the City's comments
20	and questions as to essentially why are we raising the
21	SEPA arguments in this venue. And the City is correct
22	that we have also raised these issues with respect to
23	our pending case in King County Superior Court.
24	However, City code is very clear under
25	Chapter 20.04 that objectors must raise any and every

objection to the final assessment role that they may
have. And if they do not raise that to this hearing
examiner and if this examiner does not make a
recommendation, those objectors may be precluded from
raising those issues upon appeal in the future.

So it is somewhat disingenuous for the City

So it is somewhat disingenuous for the City to say, well, you can't raise this issue now in its argument and response and yet, say, but you may be precluded in the future from raising this issue if we stop you from raising it now.

The Hearing Examiner's role in a local improvement district final assessment process is quite different, respectfully, from the Hearing Examiner's role in, say, an administrative appeal scenario or an original jurisdiction open record hearing for a plat or a master use project or some other entitlement process. And this hearing examiner, we understand wears those different hats depending on the type of proceeding presented to him.

Here, the examiner is charged with hearing all objections, ensuring that the record is adequate, and that the City has provided the essential information for the private property owners affected by these assessments to be able to present their objections and concerns. The Examiner must then issue findings and

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recommendations to counsel.

This is not an appeal forum, nor is this an opportunity to argue with respect to any sort of other entitlement permanent process. We recognize those processes are separate.

However, as this examiner is charged with determining whether all the evidence has been sufficiently collected and the merits of the objections, the objectors have no choice but to raise all of their concerns and ask the hearing examiner to issue recommendations on those.

And, in fact, we do not believe that the
City can artificially limit the objectors' legal
arguments and testimony before this examiner or the
examiner's recommendations on this point, as that would
impermissibly also limit appeal issues in the future.

And, again, this all goes back to quite separate regulatory authority that the examiner operates under versus some other forum that the examiner often operates pursuant to.

So turning, then, to the question of whether SEPA is at -- whether SEPA review is a pertinent consideration for the final assessment hearing process, I'd like to first remind the hearing examiner, as I anticipate he's quite well aware, that SEPA is not

1	intended to be a box to be checked off as part of a
2	ministerial process of permit review. We have a long
3	history of case law providing that SEPA needs to be
4	addressed, reviewed, and thoughtfully considered at the
5	earliest possible stage of the planning process.
6	Now, the City has argued in its materials
7	and one example of that is in its responses to
8	interrogatories which is set forth in Exhibit 59 that
9	that the LID process is categorically exempt.
10	HEARING EXAMINER VANCIL: Sorry. That's
11	MS. DuCOMB: Let's pause for a minute
12	because he doesn't have that.
13	MS. KOLOUŠKOVÁ: Yep. I just wanted to
14	finish my sentence.
15	HEARING EXAMINER VANCIL: You are going to
16	be referring to
17	MS. KOLOUŠKOVÁ: And I'm going to refer
18	to
19	HEARING EXAMINER VANCIL: If you will be
20	referring to objectors' exhibits, it will helpful if you
21	identify it as objectors' exhibit numbers or something
22	along those lines, because if you simply refer to it as
23	an exhibit and then someone reviewing the record is
24	going to get that confused between the actual record and
25	your own record.

1	MS. KOLOUŠKOVÁ: Thank you.
2	I am referring to Objectors' Exhibit 59, and
3	this will I anticipate be the only exhibit that I get
4	into.
5	HEARING EXAMINER VANCIL: I don't believe I
6	got a copy of that.
7	MS. DuCOMB: I'll get you the tab number.
8	It should be Tab 43 in our notebooks.
9	(Off-record discussion.)
10	HEARING EXAMINER VANCIL: All right.
11	Now, in retrospect, what I'm understanding
12	counsel is trying to do is identify this by number that
13	it was going to be marked with is that correct?
14	59?
15	MS. DuCOMB: Correct.
16	HEARING EXAMINER VANCIL: Well, she did.
17	Let's let her do it. So that will be marked 59. We'll
18	get to admissibility at the end of the testimony.
19	So when I said objectors' number, what I
20	meant was the 43. I didn't I can't I honestly
21	don't know what you are referring to
22	MS. KOLOUŠKOVÁ: Thank you.
23	HEARING EXAMINER VANCIL: when you say
24	"exhibits," so I can't just be figuring it out. I want
25	to make sure it is clear for the record.

1	MS. KOLOUŠKOVÁ: And I hope we won't need to
2	do this too many more times. I apologize to the
3	examiner for a little bit of inefficiency here.
4	Within those responses on page 14, there is
5	an Interrogatory No. 44, and in that interrogatory, the
6	City explains that it is its response that the
7	formation of Waterfront LID No. 6751 is categorically
8	exempt from SEPA and refers to WAC 197-11-800(16).
9	However, Mr. Hearing Examiner, as we've
LO	argued in our briefing, that categorical exemption,
L1	197-11-800(16), is quite different than other SEPA
L2	categorical exemptions that this Examiner may be
L3	familiar with.
L4	That exemption provides that an LID is
L5	exempt unless that LID constitutes a final agency
L6	decision to undertake construction of a facility or
L7	structure.
L8	That's quite different than, for example, a
L9	categorical exemption for minor new construction. Let's
20	say a short plat for four units where there is
21	absolutely no SEPA review whatsoever.
22	This categorical exemption says certain LIDs
23	may never receive SEPA review. That may be because the
24	underlying projects themselves are exempt based on

another provision of 197-11-800 or because they are an

1	emergency. Neither of those circumstances are the case
2	here.
3	Or the LID may be exempt because it's not
4	yet a final agency action. Again, we posit not the case
5	here.
6	Instead, Mr. Hearing Examiner, this
7	categorical exemption does not operate as an umbrella
8	for the City to delay, defer, or completely avoid
9	environmental review of the set of LID improvement
LO	projects that are being used to assess this large group
L1	of private property owners with a very significant
L2	assessment value.
L3	Instead, the question is not is the LID
L4	itself entirely categorically exempt? The question is
L5	are we at the point of a final agency decision that, in
L6	fact, triggers or requires SEPA to be completed before
L7	that decision is made.
L8	And we believe, Mr. Hearing Examiner, that
L9	answer is yes.
20	From the case law that we have cited to in
21	our briefing, a final agency decision is not the very
22	last permit or the building permit or the grading permit
23	or the stormwater permit. That is one of the last
24	decisions to be made by a given department in

construction of a project.

To the contrary, a final agency decision is that point in the project where a decision maker is going to be making a decision that will result in what the Magnolia Court has termed essentially a snowball effect.

Where there is going to now be so -- there is going to be a level of inertia that is generated by, for example, this council's decision such that the project is likely to carry forward irrespective of the environmental review that is performed later and may well render review of a reasonable range of alternatives meaningless if that is delayed until after the council's decision.

I'm referring to the Magnolia Neighborhood Council versus Seattle case.

And in that case, interestingly enough, the
City of Seattle argued we don't have to do SEPA review
until we get to the point where we're going to be zoning
and performing entitlement work for the project; similar
to what I might argue to this Hearing Examiner if I was
representing a private property developer.

And the Court said, no, no, the Magnolia

Neighborhood Council is correct that long -- years

before that, if you, City, are going to be making

funding commitments along with the federal government

1	related to how a property might be used, that is the
2	time when you need to conduct SEPA.
3	When you're making those commitments that
4	might, at a certain point after that, snowball or have
5	such inertia that you feel bound to continue with the
6	project irrespective of what the SEPA analysis might
7	reveal.
8	HEARING EXAMINER VANCIL: Counsel, you've
9	made reference to briefing.
10	Am I going to get that?
11	MS. KOLOUŠKOVÁ: Yes.
12	MS. DuCOMB: We provided the pre-hearing
13	or the hearing brief on Monday.
14	HEARING EXAMINER VANCIL: Okay.
15	MS. KOLOUŠKOVÁ: Yes. Thank you.
16	And all citations that I'm referring to are
17	in that briefing.
18	HEARING EXAMINER VANCIL: Okay.
19	MS. DuCOMB: And we did, Your Honor, update
20	it today to change the exhibit numbers to match your
21	set.
22	HEARING EXAMINER VANCIL: Okay.
23	MS. KOLOUŠKOVÁ: So the question under
24	Magnolia and the question under SEPA is not, are you
25	conducting SEPA at some point, City, for purposes of the

given projects, but are you conducting it at a time when it has meaning and value?

And I would posit to the Hearing Examiner that the categorical exemption, that language that relates to the LID, is entirely consistent in -- or I guess, inherently consistent with the rest of SEPA that says, the purpose of this categorical exemption is not to simply say no SEPA review.

It is to say if that LID is coming forward at the point where decisions are now going to be made with a snowballing effect, that there is going to be inertia for the project, that is then the final agency decision for purposes of the LID. And because these projects fall under -- have no other categorical exemption, this is then the time that SEPA must be completed before that council decision.

And the -- and the way that the City's review of this project plays out is almost a perfect example of why that categorical exemption is written as it is, and why that categorical exemption is not simply setting up SEPA to be a checklist item for ministerial review long after funding commitments have been made.

And yet, in this case, with this -- with these improvements, the City is going to essentially do exactly that if this examiner does not look more closely

1	at the record.
2	HEARING EXAMINER VANCIL: Let me ask. You
3	were referencing the categorical exemption and WAC
4	197-11-800, but it's
5	MS. KOLOUŠKOVÁ: Sixteen.
6	HEARING EXAMINER VANCIL: Sixteen?
7	MS. KOLOUŠKOVÁ: Yes.
8	Mr. Examiner, this final assessment role is
9	the last decision point that the City Council will have
10	related to these LID projects as a whole.
11	Once we get done with this process, the City
12	will proceed to stormwater review, construction review,
13	maybe a shoreline permit, individually for these
14	projects.
15	But there will be no other point whereby the
16	City Council's going to look at this project as a whole
17	and make those policy decisions related to the projects.
18	I would suggest, Mr. Hearing Examiner, that
19	it almost boggles the mind to say that we can go forward
20	to the City council and demand that property owners
21	commit millions of private dollars to a project where
22	there has been absolutely no SEPA review whatsoever of
23	two of the major project components, being the Pier 58
24	Waterfront Park component and the Pike/Pine streetscape

improvements. None whatsoever.

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And some review of old versions of the other LID components, and in fact in that EIS, the City recognized, we should be doing cumulative review of all of these projects together.

But then, apparently, whether it's because of budget or time pressures or staffing, has changed its mind and said, well, actually, we can put SEPA off until we get to construction or building permit stage.

That is not what this categorical exemption provides for, Mr. Hearing Examiner, and that is certainly not what WAC 197-11-055 mandates. This is not the earliest stage in the planning and permitting process.

And to argue that SEPA can wait until after this City council demands that property owners commit millions of dollars towards a project because there's not enough information yet for SEPA, defies logic, frankly.

If there is enough information to demand that property owners commit millions of dollars to a project, then there has to be enough information to conduct SEPA. There's just no two ways around that.

And if this is not the final agency decision, then what possibly could be?

Under SEPA, the definition of a project

1	action includes expressly decisions to fund activities,
2	197-11-704.
3	Again, there can be no argument but that the
4	purpose of an LID final assessment hearing is to provide
5	funding commitments.
6	Again, how can we ask property owners to
7	commit money to a project and yet say it's not ready for
8	environmental review or argue that the cumulative
9	impacts of those projects should not be addressed until
10	months or maybe years later.
11	By that point, the inertia will be much too
12	strong. There will be far too many decisions made for
13	SEPA to have meaningful review and for that cumulative
14	impacts analysis to have any meaning or value
15	whatsoever. There will be no opportunity for counsel to
16	come back and revisit these decisions. These funding
17	commitments will have been made.
18	The final point I'd like to make,
19	Mr. Hearing Examiner, is that there has to the best
20	of our abilities, we have searched for any sort of
21	rational basis or legitimate public purpose to delaying
22	SEPA for certain of the projects, and sort of
23	piecemealing it out the way that this process is doing.
24	And to wait for to wait to conduct SEPA
25	review for for example, the water the Pier 58

1	Waterfront Park and Pike/Pine improvements until some
2	time unknown excuse me after the Council makes its
3	decision on this LID, and despite trying to understand
4	what that purpose or planning rationale might be, we
5	find nothing.
6	The City has responded that, again, in
7	Exhibit 59, Objectors' Tab 43 on page 14, that now it
8	generally will begin SEPA when a proposal reaches
9	30 percent design, but provides no reason for that; no
10	policy or regulation that supports such an assertion;
11	and no explanation for how it could have done SEPA,
12	performed a complete FEIS and entered into settlement
13	agreements related to some of the projects but yet do
14	absolutely no SEPA whatsoever for the other half of
15	these projects and still complete assessments.
16	There's just no logic to this process under
17	SEPA and, certainly, drastically violates the idea of
18	conducting the SEPA at the earliest possible time.
19	So in sum, Mr. Hearing Examiner, if the
20	examiner allows this process to move forward with the

So in sum, Mr. Hearing Examiner, if the examiner allows this process to move forward with the recommendation of approval in light of these SEPA violations, there can be almost no doubt that the inertia at that point will be so strong that the Council will have no choice but to keep -- and the City will have no choice but to continue the projects moving

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1 forward and use SEPA merely as a box to be checked off. 2 Furthermore, there will be both planning --3 I guess, I should say otherwise, the process risks 4 planning delays, confusion as to what plans might change 5 when, and would create a pretty significant question as 6 to the validity of this LID process overall. 7 If the answer is SEPA could affect these 8 final assessments a year or two after the Council makes 9 its final decision and we'll just come back and deal 10 with it then, then what -- what was -- what is the 11 legitimate public purpose in having such an inefficient 12 process and demanding property owners to commit the 13 funds that they are committing without having any 14 actually security that the complete review process has 15 been made in advance of, again, demanding them to make 16 those financial commitments? 17 So I thank you, Mr. Hearing Examiner, for 18 hearing me out. 19 I do want to make sure we move to admit the 20 exhibits. I really I apologize for some of the 21 confusion on that. It makes for a little bit of an 22 awkward presentation. 23 And I will take a moment with my counsel to 24 make sure that we have covered the exhibit entries.

25

Thank you.

1	HEARING EXAMINER VANCIL: Counsel, you've
2	referenced WAC 197-11-800(16)?
3	MS. KOLOUŠKOVÁ: Yes.
4	HEARING EXAMINER VANCIL: In part, your
5	argument is relying on the language of the WAC itself.
6	Is there any in your briefing that I'm
7	not sure which exhibit that was. Is there any reference
8	to case law interpreting that exemption?
9	MS. KOLOUŠKOVÁ: There is virtually no case
10	law addressing that exemption.
11	However, the case law that we do cite to
12	addresses the very both the terminology that's used,
13	the roles of categorical exemptions and how SEPA needs
14	to be applied in light of these sort of staged
15	situations, recognizing that each LID and each of these
16	major project processes are pretty different. It's kind
17	of it's I would say almost impossible to find a
18	similar exactly same fact pattern throughout published
19	case law history.
20	There is an unpublished decision, which I
21	could supply the citation to, but it's from 2011 related
22	to the Fremont Council case against the City of Seattle.
23	But other than that, the bottom line is that this
24	categorical exemption has had very little judicial
25	scrutiny. And, frankly, Mr. Hearing Examiner, I think

1	that's because the point of this categorical exemption
2	is pretty express; which is, it doesn't remove the
3	projects themselves from SEPA review.
4	It's really trying to look at, if you've
5	got, for example, a pretty simple utility LID, I, as a
6	property owner, then can't use SEPA to maybe get in the
7	middle of that because the LID itself is not exempt.
8	But here, the underlying projects, by no
9	means, are exempt. They are absolutely subject to SEPA
10	review and the LID should not be used as a means to
11	delay or avoid SEPA.
12	HEARING EXAMINER VANCIL: Thank you.
13	MS. KOLOUŠKOVÁ: Thank you.
14	HEARING EXAMINER VANCIL: All right. So we
15	have Exhibits 57, 58, and 59.
16	Can counsel state specifically what the
17	purpose of these documents is being submitted for?
18	MS. DuCOMB: For Exhibit 57 and 58, there is
19	an extraordinary amount of detail about the baseline
20	conditions and the plans to be built. And the
21	settlement agreements actually in and of themselves
22	change the plan and make some agreement with them.
23	And yeah, and 36, which was already
24	admitted, is just, like, one example for the overlook
25	walk, because it continues to evolve and continues to

1	change. And I think is yet again, according to
2	Exhibit 26, is going to be subject to more SEPA review
3	itself.
4	But in addition to just laying the
5	foundation about what amount of SEPA has occurred and
6	has not occurred, in addition to being fundamental to
7	what's being built and what the plans and specifications
8	are and the baseline condition, we find that those
9	exhibits are really critical on that point.
10	HEARING EXAMINER VANCIL: Okay. So I want
11	to make sure if you can summarize it maybe more
12	shortly.
13	Laying foundation for what SEPA has
14	occurred.
15	MS. DuCOMB: Yes.
16	HEARING EXAMINER VANCIL: What else?
17	MS. DuCOMB: And being the baseline
18	foundation for what the projects actually will consist
19	of.
20	HEARING EXAMINER VANCIL: And that's for 57,
21	58, and 59?
22	MS. DuCOMB: No. Just 57 and 58.
23	And then 59 is the sort of the status of
24	SEPA review. The statements by the City of what the
25	status is and what the plans are to deal with SEPA and

1	the permitting and approval of the various projects at
2	this point.
3	We referenced Exhibit 59 in our hearing
4	briefs. Actually, we referenced 57, 58, and 59 in our
5	hearing briefs.
6	HEARING EXAMINER VANCIL: All right. I
7	understand the City's objected to these. Do you have
8	anything further to add on that objection?
9	MS. THOMPSON: Well, I think that the
10	hearing examiner has already admitted the AWPOW FEIS
11	into the record.
12	I don't see why the petition for review of
13	adequacy of the EIS would add anything. If the FEIS is
14	the final EIS at issue and it's describing the baseline,
15	as you say, then I'm not sure why we need this
16	additional document.
17	And I would make the same argument about
18	Proposed Exhibit 58, which is an agreement, a settlement
19	agreement concerning the AWPOW. Again, there's no as
20	I understand it, there's no dispute that SEPA review has
21	been completed for the AWPOW portion of the project.
22	And if that's the case, then I'm not I'm
23	just not sure what these documents add that would be of
24	assistance to your review of the individual property
25	assessments.

1	HEARING EXAMINER VANCIL: All right.
2	Anything else?
3	MS. DuCOMB: Yeah, I would just add that it
4	is in dispute whether or not SEPA has been completed for
5	the various LID improvements that were included in the
6	Alaska Way Promenade Overlook Walk FEIS.
7	There are a number of not only internal
8	inconsistencies within the FEIS itself, but there was no
9	follow up whatsoever from the settlement agreements to
LO	complete an SEIS, a Supplemental Environmental Impact
L1	Statement.
L2	And so we do have a number of concerns that
L3	these documents are one of the only windows into what
L4	the City has agreed to build, what the impacts of those
L5	improvements are going to be, and that there has they
L6	are at the end of it.
L7	I mean, they form the basis. That's the
L8	commitment to the LID. They are the foundation of what
L9	we're talking about here. What is the plan? What are
20	the specifications? What are the impacts? Are they
21	negative? Well, then there's not a significant increase
22	in your property value if there's a lot of negative
23	impacts.
24	HEARING EXAMINER VANCIL: All right. So I'm
	1

going to allow them to -- at least in a limited respect,

1	because I certainly I understand that there's
2	multiple objectors raising this issue. I'm not going to
3	decide it based on an objection in the hearing. I'm
4	going to allow objectors to make this argument, and then
5	I will review what case law there is, and and the
6	statutes that are applicable.
7	And so to the degree that these are being
8	admitted to lay a foundation for what SEPA has been
9	done, whether SEPA has been not done here, something
LO	like that, I will allow it for that.
L1	The concern I have is that there's been
L2	something more than that described that I'm still not
L3	quite sure what that is. I mean, you started just
L4	talking about whether there's going to be negative
L5	impacts or significant impacts or not. That's not at
L6	issue here. This is not a SEPA deal.
L7	MS. DuCOMB: Right. Right.
L8	HEARING EXAMINER VANCIL: And so I'm not
L9	determining whether they're significant impacts or not.
20	I'm letting you make the argument as to
21	whether it's been done or not. If whether it's been
22	done or not, whether it needs to be done or not.
23	MS. DUCOMB: Right.
24	HEARING EXAMINER VANCIL: I'm not ruling on
25	the substantive SEPA review that we're all used to in

1	land use.
2	A
3	М

And so am I missing something?

MS. DuCOMB: The biggest example I would point to is parking.

And so there were a lot of inconsistencies and concern with the treatment and the evidence about parking and parking impacts.

And one of the things that the documents help do in light of, you know, Anthony Gibbons' testimony that parking is so critical to the retail environment and so critical to the petitioners who had appealed, that -- that's an issue where there's a lot of tension, there's a lot of confusion in the FEIS about what's really happening.

And in the final -- or the final special benefit study by Mr. Macaulay that was just released last month, you know, he -- he mentions parking loss, sort of skims over it, attributes some impact to it, but doesn't go into any detail, doesn't itemize it, doesn't categorize it, doesn't map it, doesn't really tell us what's going on with the parking.

And so I just offer you that that is just,
like, one example that's kind of an important one that
the appraisers are using to base their testimony on.
And it's been a pretty significant bone of contention

1	with the retail and other people who depend on parking.
2	HEARING EXAMINER VANCIL: Okay. So I'm
3	going to admit them for the limited purpose of laying
4	the foundation for what SEPA review has occurred to
5	support the objectors' arguments that SEPA should
6	have should be done. And I'm not going to repeat
7	your argument for you, but to support your legal
8	arguments that have been presented today. But only for
9	that limited purpose.
10	These I don't want to get into fact,
11	supporting supporting of facts about what impacts
12	there may be from the project. Not only because I'm not
13	ruling on that for SEPA, but because these documents
14	aren't being submitted through a witness. They are just
15	coming in through legal argument. So they will support
16	the legal argument and that's it.
17	MS. DuCOMB: Thank you.
18	HEARING EXAMINER VANCIL: Anything else?
19	MS. KOLOUŠKOVÁ: Thank you.
20	HEARING EXAMINER VANCIL: Thank you. And
21	what else do we have?
22	MS. DuCOMB: I believe we just have a short
23	closing presentation.
24	HEARING EXAMINER VANCIL: Okay.
25	MS. DuCOMB: I think it's only 15 minutes or

1	20 minutes.
2	Do you want to do that after the break?
3	HEARING EXAMINER VANCIL: Yeah. Let's take
4	a break for that. Return at 10:30.
5	Is there anything else before we get to
6	closing from the objectors, procedurally? Or I
7	believe we've admitted all of the exhibits we have in
8	front of us.
9	Anything from the City?
10	MS. THOMPSON: Just going back to the
11	hearing brief that was mentioned earlier. I'm not sure
12	if that was admitted as an exhibit or just handed as
13	a
14	MS. DuCOMB: Yeah. Sort of treated it like
15	a pleading and just turned it in. But if you want to
16	make it an exhibit.
17	HEARING EXAMINER VANCIL: I've got a lot of
18	papers, so I don't have any loose papers. I have
19	documents that were admitted as exhibits.
20	So I don't know at what form or what time
21	that was handed to me.
22	(Off-record discussion.)
23	MS. DuCOMB: We provided a paper copy on
24	Monday.
25	MS. TERWILLIGER: We also filed it Monday.

1	MS. DuCOMB: And then we filed it
2	electronically. And then this morning we updated it
3	electronically with the updated exhibit numbers.
4	HEARING EXAMINER VANCIL: Did you file it
5	electronically? Did you just e-mail it?
6	MS. TERWILLIGER: No. I think we
7	HEARING EXAMINER VANCIL: Because we
8	we're not actually using an electronic file system in
9	this case.
10	MS. TERWILLIGER: Okay. So we
11	MS. DuCOMB: Okay. So I don't know that we
12	did that. I think we just e-mailed it.
13	MS. TERWILLIGER: Yeah. We sent it by
14	e-mail to the same place we sent our objection.
15	HEARING EXAMINER VANCIL: Probably just the
16	LID mass mailing site.
17	MS. TERWILLIGER: Correct. So maybe it
18	would be more accurate for us to send an e-mail to Galen
19	with the correct case numbers? Is that a good way to
20	HEARING EXAMINER VANCIL: Well, did you hand
21	it in at some point?
22	MS. DuCOMB: We did physically hand one in
23	on Monday.
24	HEARING EXAMINER VANCIL: Okay. So we've
25	got to have it here somewhere. My guess is it was

1	marked with an exhibit number.
2	And you are not referring to Exhibits 1
3	through 3 that were part of your opening statement?
4	MS. TERWILLIGER: Correct. Correct.
5	(Off-record discussion.)
6	MS. DuCOMB: It does not have an exhibit
7	number. We did not have it tabbed in a notebook. And
8	I
9	(Off-record discussion.)
LO	MS. DuCOMB: Actually, I think we re-filed
L1	it yesterday.
L2	HEARING EXAMINER VANCIL: You weren't here
L3	yesterday. So it just came in electronically, maybe?
L4	We don't seem to have a physical copy up here. It's not
L5	in your case file. It hasn't been admitted as an
L6	exhibit, and it would be the first time in my experience
L7	that we simply lost a document so and I don't recall
L8	it coming in to me.
L9	MS. DuCOMB: I just e-mailed you, Galen, the
20	correct the updated one with the correct exhibit
21	numbers.
22	HEARING EXAMINER VANCIL: You will need to
23	speak up.
24	MS. DuCOMB: I just e-mailed Galen the
25	updated hearing brief with the corrected exhibit

1	numbers.
2	HEARING EXAMINER VANCIL: Okay. So I don't
3	need to have that exhibit number. It will be admitted
4	into the case file as a pleading.
5	MS. DuCOMB: Okay.
6	HEARING EXAMINER VANCIL: But I dont have a
7	physical copy. We will print out a copy. And I
8	assume the City's received a copy as well.
9	MS. DuCOMB: Yes.
LO	HEARING EXAMINER VANCIL: All right. With
L1	that, then, we will return anything else that we need
L2	to address?
L3	All right. We'll return at 10:30 for
L4	closing. Thank you.
L5	(A break was taken from 10:15 a.m.
L6	to 10:32 a.m.)
L7	HEARING EXAMINER VANCIL: All right. We'll
L8	return to the record to hear objectors' closing
L9	argument.
20	OBJECTORS' CLOSING ARGUMENT
21	MS. TERWILLIGER: Thank you, Mr. Hearing
22	Examiner.
23	We've prepared a final closing slides
24	similar to those that were admitted as Exhibit
25	Exhibits 1 through 3, and we would ask that they that

1	they get admitted by our
2	HEARING EXAMINER VANCIL: We just need one.
3	And the City has a copy?
4	MS. TERWILLIGER: Yes. And this would be,
5	according to our calculations, Exhibit 60.
6	HEARING EXAMINER VANCIL: That's correct.
7	MS. TERWILLIGER: I'll also say that for
8	purposes of my closing statements, I'm going to be
9	making reference to Exhibits 31 and 42.
LO	And I just wanted to ask before I start.
L1	Exhibit 31 we substituted this morning a version that
L2	has actual page numbers on it so that you are able to
L3	follow it. So I want to make sure that that's the
L4	version you have for reference so I can refer to
L5	specific pages.
L6	The Exhibit 31, did you swap out the one
L7	that we provided this morning that has page numbers at
L8	the bottom?
L9	THE CLERK: Yes.
20	MS. TERWILLIGER: Okay. Great. Thank you.
21	So we wanted to close this morning where we
22	began, which is with Mr. Gibbons. You heard quite a bit
23	of his testimony, and it's clear that you were following
24	it and paying close attention, so I won't belabor the
25	points.

But, you know, Mr. Gibbons identified six flaws in the Macaulay report. It does not measure or address the general benefits from the project, and thus, its purported calculation of the special benefits necessarily includes and erroneously includes general benefits from the project.

It does not -- Mr. Macaulay's report does not accurately measure the before and after values, and it's unclear whether he has calculated the improvements that would already have to be made that are not part of the LID and it assigns and does not measure special benefits.

These are three flaws, just the first three flaws that Mr. Gibbons testified. Each one is a fatal flaw that falls outside the relevant professional standards. This isn't the inequitable treatment of vacant land and land values that could be fixed on a property-by-property basis. These are three fatal flaws, and we would suggest that this means the appraisal is invalid and can't be used.

The -- as it pertains to the properties at issue, I think it's telling that -- it's -- for me, it's quite informative to look at the different maps and to see how far we're talking about in terms of just proximity to the improvements and the properties that

we're talking about.
So if you turn to Exhibit 31, pages 12 and
13 purport to show the before and after LID conditions.
And I just think it's telling to sort of
flip back and forth and see, you know, the sorts of
improvements we're talking about and the scale.
And Mr. Gibbons used these pages to prepare
his Exhibit 42, which is where I would like to turn
next.
The first two pages of Exhibit 42 purport to
show that King Street with and without the LID
improvements. And, again, these are the closest
improvements to the three First Avenue South properties
at issue here.
And as you can tell, the properties are not
even visible on this map. They are off the page. So
these improvements are not in close proximity. There's
going to be no improvement of the actual property at the
First Avenue South buildings.
And we heard from Mr. Ayers that we have no
reason to believe that there will be any special
benefits to the tenants currently residing in those
properties.
And the same is true for the next two pages

of 52, which purport to show the improvements that are

1	closest to the Courtyard Marriott property, 618 Second
2	Avenue.
3	Again, Mr. Gibbons described it that the
4	Columbia with LID, you put a star under the "C" and the
5	"O" in Columbia, that's approximately where the
6	Courtyard Marriott is located.
7	There aren't going to be any improvements
8	made to the Courtyard Marriott. It already has
9	sidewalks and trees.
10	And we heard this morning from Melody
11	Lanthorn, who, you know, is very skeptical and, in fact,
12	thinks that not only will the Courtyard Marriott not
13	enjoy any special benefits from the LID improvements,
14	she's concerned that the LID improvements will, in fact,
15	suffer a special burden or damages relating to the LID.
16	And you will recall that Mr. Gibbons
17	testified that that is sometimes a thing that happens,
18	that an LID can actually cause damages to some
19	properties, while at the same time specially benefitting
20	other properties. And we would suggest that, you know,
21	the Courtyard Marriott may well be one of those
22	properties.
23	As for 255 South King Street, which is the
24	Embassy Suites, again, looking at the last two pages of
25	Exhibit 42, the yeah, the Embassy Suites is not on

1	this map. The I would put a star on the "O" and the
2	"A" and the railroads so that you know where 255 South
3	King Street is.
4	And the other point to note is that this map
5	reflects improvements going further down King Street
6	than is actually described in the narrative of the
7	addenda.
8	So if you'll refer to Exhibit 60, page 10,
9	shows the different objectors' properties at issue.
10	And this this came from the did this
11	come from the addenda?
12	MS. DuCOMB: That is Exhibit B to the
13	ordinance, the formation exhibit.
14	MS. TERWILLIGER: Okay. To Exhibit 14.
15	But we have put the the red line there is
16	something that we added. Because according to the
17	the text and the description of the actual improvements,
18	those improvements stop west of where they are reflected
19	on this map.
20	Page 9 of Exhibit 60, I think is
21	instructive. This also comes from the addenda, which is
22	Exhibit 31. And it's a it purports to show the
23	prioritized improvements that are being made to King
24	Street.
25	And it's very, very hard to read, but I can

1	represent to you that the 255 Embassy Suites property
2	is is the last property referred to on the right with
3	the square right above the compass.
4	But you'll see the LID improvements are in
5	the pink boxes. And it appears that we are talking
6	about about two trees and a curb bulb. And as you
7	know, the Embassy Suites's assessment is a significant
8	number that would not suggest a that it that it
9	would be required to pay for some curb bulbs and two
10	trees. The assessment is \$923,916.
11	And there is essentially no evidence.
12	Mr. Koonz (phonetic) testified, he does not believe
13	he has no reason to believe there will be any special
14	benefit to the Embassy Suites or its guests resulting
15	from the LID.
16	Neither the Embassy Suites nor the Courtyard
17	Marriott advertise their proximity to the waterfront.
18	In fact, the folks from the Courtyard Marriott don't
19	even advise people to go to the waterfront.
20	So so we believe that there's just not
21	going to be any special benefit to these properties.
22	And, finally, we heard from Christine Cole
23	who talked about the fact that Embassy Suites has and
24	255 have already spent millions of dollars to improve
25	the public right of way, and they should be entitled to

	\mathbf{I}
1	an offset for those funds; particularly given the fact
2	that the improvements were, A, required by the City;
3	and, B, they are nearly identical to the sorts of
4	improvements that other property owners within the LID
5	are receiving.
6	And so our suggestion would be to the extent
7	there is a an assessment against 255, that it should
8	be offset by the several millions of dollars that 255
9	has already has already made.
10	And I wanted to turn it over to Ms. DuComb
11	who's going to talk about the last two sections of our
12	argument.
13	MS. DuCOMB: And so this part begins on
14	Exhibit 60, page 14, Your Honor.
15	This is a recap of the fact that the plans
16	and specifications are fundamental and missing as
17	Mr. Gibbons testified. These are critical to conducting
18	only appraisals with any accuracy.
19	The foundation and purpose of the waterfront
20	LID must be fulfilled.
21	The formation ordinance requires compliance
22	with the January 2019 plans and specifications. The
23	plans and specifications means a hundred percent design,
24	and they are not available. The City will acknowledge

that.

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The plans and specifications and construction will not be complete for several years and remain subject to change, according to the City.

The plans and specifications are also driving, in large part, the costs of the various improvements and their value which is, in turn, driven by percent of design.

So the preliminary City appraisal we know relies upon percent of designs and costs to calculate the special benefit. The final City appraisal relies on percent of designs and costs to calculate increased values.

Mr. Gibbons testified that the designs and costs are fundamental to the appraisal and the City's appraiser certifies that the appraiser is accurate in this regard.

The City's design -- percent of design and cost destination system that comes from CH2M Hill, 30 percent schematic design usually means about 5 to 7 percent designs.

And then the concept designs usually means a design that's only about at the 2 percent level. And that reflects project definition issues still to be worked out. And we see that playing out definitely with the overlook walk where major elements of the overlook

walk have since been removed from the program since the
 formation and ordinance.
 What we just figured out in the last week on

What we just figured out in the last week on page 19, going over the timeline, is that SDOT appears to have been fudging its percent of design.

In -- on the next page, in 2018, April of 2018, just prior to adoption of the resolution of intent to go forward with the waterfront LID, the office of the waterfront presented to the Seattle Design Commission and represented that the overlook walk in particular was at 30 percent design.

The Seattle Design Commission minutes reflect quite the opposite, that the overlook walk -- despite all the effort and changes and work that's gone into the overlook walk -- still remains only at a concept design stage, which is about 2 percent design.

And the Seattle Design Commission noted a number of challenges with the current design and encouraged them to increase the elevator capacity, improve upon the stairs, and work more on the restrooms and the accessibility issues. And they also wanted to see more tribal presence and participation in the proceedings before the Seattle Design Commission.

Unfortunately, this was at the exact same time that Mr. Macaulay was certifying his appraisal for

1	the preliminary appraisal. And while the truth, hid in
2	plain sight, that the overlook walk was still only at a
3	concept design level, Mr. Macaulay certifies that the
4	overlook walk is approximately 30 percent complete. But
5	we know today that that's not true; it wasn't true then;
6	and appears, going to page 22, it's still not true.
7	So Mr. Macaulay certifies in his appraisal
8	that the overlook walk is 30 percent complete, that the
9	Pike/Pine Streets are something less than 30 percent,
LO	and Pioneer Square is something less than 30 percent.
L1	But then the City in response to discovery has been
L2	unable to verify that those numbers are true and has
L3	simply taken the position that it's something less than
L4	a hundred percent; they are not done and the real status
L5	of the plans and specifications today remains unknown.
L6	Moving on to slide or page 23, this is
L7	the sort of the last section, which is, again, a huge
L8	foundational element for the waterfront LID.
L9	This six specific projects, when you really
20	pull back the curtain and you really dive into the
21	details, are not offering very much and certainly not
22	offering special benefits.
23	For to begin with, as Mr. Gibbons
24	testified, the central waterfront baseline is
25	extraordinarily significant without the LID

1	improvements. We replaced the seawall. We've removed
2	the viaduct. We've replaced Pier 62. There's a new
3	two-way bike facility. There's multiple new pedestrian
4	bridges where, according to the main corridor designs,
5	adding 823 trees, maintaining 453 parking spaces. We've
6	rebuilt the historic Washington boat landing. We've
7	built a habitat beach. And the main corridor itself was
8	completely restored at a cost of about \$370 million.
9	It's really grand what's going on down there
10	without the LIDs.
11	The promenade, in particular, is is a
12	puzzle for me. They're actually proposing to remove and
13	replace brand-new sidewalks with exposed aggregate
14	instead of the scored concrete that's going to
15	originally go in presumably this summer. They want to
16	replace 110 trees with Evergreens and 160 trees with
17	ornamental trees. And then swap out some one single
18	type of ground cover with shrubs and bulbs. And they
19	are only adding 16 trees. You know, that's what the
20	final benefit study says we're only adding 16 new trees
21	to the entire waterfront, 50 cedar benches, and then an
22	unknown number of decorative planters. And then they
23	are removing the on-street parking.
24	There's just not a lot of there-there, Your
25	Honor.

And as we've noted earlier, there are significant code compliance issues with some of these items, in particular, evergreens needing a lot more space than they are going to be given.

The Union Street pedestrian connection, already there's wall art and a pedestrian connection, a metal staircase. And we're getting new art and a new staircase. But what's really the add here is the elevator. So Union Street adds an elevator. That's essentially what's going on.

For the overlook walk, I think this one's going to remain a mystery for a while. It continues to evolve. It continues to shrink.

Unfortunately, it's -- while its elements are shrinking and its project definition are shrinking, what we just learned in the last week or two with the adoption of the City's capital improvement program is that the budget for the overlook walk has gone from \$1 million to \$174 million while the elevators have been removed, the restroom has been removed, and all the staircases but one have been removed.

If you look on page 31, if you see that dotted line, those -- that dotted line area is outside the LID.

So one of the reasons that staircase -- it

1	appears in looking at the drawings won't make it into
2	the LID is because it can't make the grade necessary to
3	reach the bottom of the aquarium. So it is now
4	contingent upon construction of the aquarium, as is the
5	elevator.
6	There are, as we noted with the Seattle
7	Design Commission presentation, a significant code
8	compliance issues now with the overlook walk as a result
9	of this "diet" I referred to. ADA access has been
10	compromised, and Seattle Design Commission approval is
11	still pending.
12	Pier 58, on page 33, really, I think,
13	highlights how far away we are from knowing what we're
14	doing and how long we have to go.
15	And for in purposes of being able to do
16	your SEPA at the earliest point in time and keep all
17	options on the table, it is for me probably personally
18	one of the most frustrating elements of the project.
19	Because restoration of the shoreline and the natural
20	habitat have just been summarily removed from the
21	options. And it's just very unfortunate in this
22	environmentally friendly city that that's what we've
23	chosen to do.
24	Pier 58, by the City's admission, needs an
25	enormous number of environmental review and permits of

1	projects. That's Exhibit 26 in your exhibits, Your
2	Honor, and still lots of work to do there.
3	The Pike and Pine Street improvements aren't
4	as are clearly a mile or more away from the
5	properties here at stake in this arena.
6	But I would just point out that you know,
7	I think especially when you look at page 36, there's
8	just not a lot of difference between the
9	before-and-after scenario. We're taking existing
LO	planters and we're putting them in the ground, and we're
L1	decorating crosswalks and planting a couple trees.
L2	It's not really something that you would
L3	expect from a Local Improvement District that really
L4	focuses on physical improvements and actual improvements
L5	to an area. And these improvements, by no means, are
L6	benefitting the properties in Pioneer Square.
L7	And then I did want to just spend a minute
L8	or two on the Pioneer Square streets. I think
L9	Mr. Williger hit this hit this really well.
20	There's the improvement slated for there are
21	extraordinarily modest. The diagrams and the addenda
22	misrepresent or are inconsistent, I will say, to give
23	the City the benefit of the doubt about what they are
24	actually proposing to build and what they say they're

going to do. They show a diagram with dozens of trees

1	and new this and that. But when you get down to the
2	actual plan, it's two trees and a curb bulb for King
3	Street. So it's really modest. It's not something that
4	warrants million-dollars assessments, and it's not
5	something that's adding any special value whatsoever to
6	Pioneer Square.
7	In closing, there are also, as
8	Ms. Koloušková opined today, and as we've set forth in
9	our hearing brief, a handful of validity issues,
L0	procedural defects, and other challenges with the LID
L1	the way it's come together, and we're asking Your Honor
L2	to find that those are things that do need to be cured
L3	prior to adoption of the final assessment role, and
L4	we're looking for a recommendation from Your Honor, like
L5	with all these challenges and these objections, to make
L6	sure this work happens before the final assessment role
L7	is finally adopted by the City Council.
L8	And that's it.
L9	HEARING EXAMINER VANCIL: Thank you,
20	Counsel.
21	MS. DuCOMB: Thank you.
22	HEARING EXAMINER VANCIL: Anything further?
23	MS. DuCOMB: Not from us.
24	HEARING EXAMINER VANCIL: Anything from the
25	City?

1	MS. THOMPSON: No.
2	HEARING EXAMINER VANCIL: All right. I do
3	want to return back two notebooks with exhibits that we
4	did not use.
5	MS. DuCOMB: Sure.
6	HEARING EXAMINER VANCIL: Any objection to
7	Exhibit 60 being admitted?
8	MS. THOMPSON: None. Thank you.
9	HEARING EXAMINER VANCIL: Sixty is admitted.
10	I think everything has been admitted then.
11	Thank you.
12	We will conclude this portion of the hearing
13	and reconvene on March 3rd at 9:00 a.m. Thank you.
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15	(Hearing adjourned at 10:55 a.m.)
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1	CERTIFICATE
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4	STATE OF WASHINGTON)
5) ss. COUNTY OF KITSAP)
6	
7	I, CRYSTAL R. McAULIFFE, a Certified Court
8	Reporter in and for the State of Washington, do hereby
9	certify that the foregoing transcript of the proceedings
10	before the Hearing Examiner on FEBRUARY 26, 2020 is true
11	and accurate to the best of my knowledge, skill and
12	ability.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	and seal this 9th day of March, 2020.
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18	CRYSTAL R. McAULIFFE, RPR, CCR #2121
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