City of Seattle COMPREHENSIVE PLAN AMENDMENT APPLICATION

Use this application to propose an amendment to the goals, policies, Future Land Use Map, appendices, or other components of the adopted City of Seattle Comprehensive Plan.

Applications are due to the Seattle City Council (sent electronically to: <u>compplan@seattle.gov</u>) no later than 5:00 p.m. on May 15th for consideration in the next annual review cycle. Any proposals received after May 15th will be considered in the review process for the following year. (*Please Print or Type*)

Applicant: Steve Gillespie, Foster Pepper PLLC, for Dylan Reidt and Robert Code

Date: 5/15/19

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City: Seattle State: WA Zip: 98101

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Contact person (if not the applicant):

Email:

Street Address:

City: State: Zip: Phone:

Name of general area, location, or site that would be affected by this proposed amendment (attach additional sheets if necessary):

2938 and 2944 Alki Avenue SW

If the application is approved for further consideration by the City Council, the applicant may be required to submit a State Environmental Policy Act (SEPA) checklist.

Acceptance of this application does not guarantee final approval.

Applicant Signature

Date:

REQUIRED QUESTIONNAIRE: Comprehensive Plan Amendment Application

Please answer the following questions and. If appropriate, attach any additional sheets, supporting maps or graphics. If you use separate sheets to provide your answers, then answer each question separately and reference the question number in your answer. The Council will consider an application incomplete unless all the questions are answered. When proposing an amendment, you must show that a change to the Comprehensive Plan is required.

1. Provide a detailed description of the proposed amendment and a clear statement of what the proposed amendment is intended to accomplish. Include the name(s) of the Comprehensive Plan Element(s) (Land Use, Transportation, etc.), maps, goals and/or policies you propose to amend.

Proposed amendment: Future Land Use Map change only, from Single Family to Multi Family, Lowrise. The applicant will also seek a rezone from Single Family 5000 to Lowrise 3.

a. If the amendment is to an existing Comprehensive Plan goal or policy, and you have specific language you would like to be considered, please show proposed amendments in "line in/line out" format with text to be added indicated by <u>underlining</u>, and text to be deleted indicated with strikeouts.

N/A.

b. If you anticipate that the proposed Comprehensive Plan amendment would also require a change to the Seattle Municipal Code (SMC), please indicate the SMC section(s) that would need to be changed. If you have specific language you would like to be considered, please show proposed edits to the SMC in "line in/line out" format as described above.

N/A.

c. If the amendment is to the Future Land Use Map, please provide a map that clearly outlines the area(s) proposed to be changed. List the address(es) for each property, the current land use category as shown on the Future Land Use Map and the proposed new land use category for each property in the area to be changed. Identify your relationship to the owner(s) of the property. Describe how the change is consistent with Policy LU1.5, which states "Require Future Land Use Map amendments only when needed to achieve a significant change to the intended function of a large area."

A map of the proposed FLUM change is attached. Along the entire length of Alki Avenue SW, only the subject property remains designated and zoned for single-family use. All other lots fronting Alki are designated either Multi-Family Residential (zoned LR1, LR3, and MR), Commercial/Mixed Use (zoned NC), or City-Owned Open Space (Alki Park). Although

Comprehensive Plan 2019 Amendment Application

some single-family structures remain to the west of the subject property, the clear trend along Alki Avenue is away from single-family and toward multifamily and mixed-use.

The proposed FLUM change will allow infill development compatible with the existing established context in an area outside of the urban village, consistent with Goal LU G1. It provides appropriate transition from lots zoned LR1 on the west to lots zoned LR3 to the east, helping to integrate new projects into the established development context, consistent with Policy LU 1.2. By contrast, under the status quo the single family designation provides an incongruous transition between two areas in multifamily use.

The following existing and permitted improvements define the established context for the area:

In the area west of the Subject Property, across 64th Pl SW, which are designated multifamily and zoned LR1, heading east-to-west:

- Under construction: three townhomes on the corner of 64th and Alki, MUP No. 3027859-LU, mostly fronting 64th.
- Four single-family homes on slender lots.
- Five units in two rowhouse buildings, MUP No. 3015851-LU.
- Then a single-family home with multifamily in the rear fronting Stevens, *see* MUP No. 3032493-LU

In the area east of the Subject Property, across 64th Ave SW, which is designated multifamily and zoned LR3:

- 30-unit condo building (Alexander court) at 2920 Alki, built in 1926 (according to Tax Assessor)
- To the Southeast across 64th, 5-unit townhouse condo built in 1988 (according to Tax Assessor)
- 11-unit building at 2900 Alki, constructed in 1948 (according to Tax Assessor).

East of 63rd Ave SW is designated commercial and zoned NC1-40. It is in condo and restaurant uses.

2. For amendments to goals and policies only: Describe how the issue is currently addressed in the Comprehensive Plan. Why is a change needed?

N/A.

3. Describe why the proposed change meets each of the criteria established in Resolution <u>31807</u> which sets criteria for Council to consider an amendment to the Comprehensive Plan.

The resolution criteria are listed below in *bold italics* with responses interlineated in ordinary type:

A. The amendment is legal under state and local law. Nothing in state or local law prohibits the City from changing a FLUM designation from single-family to lowrise

Comprehensive Plan 2019 Amendment Application

B. The amendment is appropriate for the Comprehensive Plan because:

1. It is consistent with the role of the Comprehensive Plan under the State Growth Management Act;

The Comprehensive Plan guides development in the City, and City policy supports dense infill development in those areas equipped to handle it. The property on either side of the subject property is already designated and zoned for lowrise multifamily development, and nothing unique to the subject property suggests it should be preserved for single-family uses.

The proposal supports at least the following Comprehensive Plan goals and policies:

- LU G1: Allow infill development consistent with established context outside urban villages
- LU 1.2: integrate new projects outside of centers and villages into the established development context;

The established context is a mix of multifamily and single-family, with the trend toward multifamily. Recently developed townhouses and rowhouses to the west and decades-old, higher density condominium and apartments to the east.

- H G2: meet housing needs by increasing housing supply
- H 2.4: encourage use of underdeveloped land for housing;

The amendment will enable development of apartments or other lowrise multifamily in an area currently designated and zoned for low-density single family housing.

- H G3: Achieve a mix of housing types
- H 3.1: Implement strategies to accommodate an array of housing designs

Although the lots fronting Alki Avenue SW are mostly designated multifamily and in multifamily use, the neighborhood to the south is designated and zoned single-family and is largely in single-family use. There is no shortage of single-family housing in the vicinity, and the amendment would add to the mix of housing types.

• EN G3: Reduce Seattle's greenhouse gas emissions

In-city multifamily housing is a more efficient housing type than single-family for a number of reasons. First, well-designed multifamily that complies with the current energy code requires far less energy per dwelling unit than a comparable number of single-family homes. Second, concentrating residents in city near amenities, bicycle infrastructure, and reliable transit encourages the use of alternatives to car trips and reduces vehicle miles.

2. It is consistent with the Countywide Planning Policies and with the multicounty policies contained in the Puget Sound Regional Council's regional growth strategy;

Multiple Countywide Planning Policies support residential densities higher than single-family in the City of Seattle, and particularly in those areas the City has already determined are capable of handling such density. These include the following, for the same reasons described in Section B.1 above, with additional detail specific to CPPs below:

- DP-2: Promote housing at a range of urban densities;
- DP-3: encourage compact development and maximize use of existing capacity;
- DP-4: Concentrate housing within UGA;
- DP-5: Decrease GHG emissions through land use strategies;
- DP-6: Plan for development patterns that promote public health through opportunities for physical activity and social connectivity; and

The subject property is across the street from a shoreline of statewide significance, improved by Alki Park, which draws users from all over the world. The subject property is within walking distance of restaurants and bars, and the bicycle infrastructure on Alki is among the best and most accessible in the City. Residents could commute the eight miles to downtown by bicycle and encounter only two hills (the bridge over the Duwamish and downtown itself).

• H-4: Provide zoning capacity sufficient to achieve housing targets

Even if Seattle has sufficient housing to meet its targets, its targets woefully understate the demand for housing created by the recent influx of residents. Additional housing stock is needed, and the subject property is a great place to put it.

3. Its intent cannot be accomplished by a change in regulations alone;

Although the City can arguably adopt lowrise multifamily zoning in an area the FLUM designates for single-family, doing so exposes the rezone to consistency challenges. A rezone is much more defensible if it is accompanied by a comprehensive plan amendment.

4. It is not better addressed as a budgetary or programmatic decision; and

We are unaware of any current effort to reexamine planning or zoning in this part of West Seattle.

5. It is not better addressed through another process, such as activities identified in departmental work programs under way or expected soon, within which the suggested amendment can be considered alongside other related issues.

We are unaware of any broader push to re-examine planning for the Alki neighborhood.

C. It is practical to consider the amendment because:

1. The timing of the amendment is appropriate, and Council will have sufficient information to make an informed decision;

Council has already considered the appropriate designation and zoning in the area of the subject property and concluded that lowrise multifamily is appropriate for the street and the area. With the exception of the subject property, all of the properties fronting Alki Avenue SW are designated either multifamily or commercial. We believe the failure to change the designation of the subject property at the same time Council implemented the Multi-Family Residential designation for the rest of Alki Avenue SW was an oversight that this proposal can fix.

2. City staff will be able to develop within the time available the text for the Comprehensive Plan and, if necessary, amendments to the Seattle Municipal Code, and to conduct sufficient analysis and public review; and

Yes.

3. The amendment is consistent with the overall vision of the Comprehensive Plan and well-established Comprehensive Plan policy, or the Mayor or Council wishes to consider changing the vision or established policy.

The amendment is consistent with both the policy direction of the state to push residential density into the UGA, and the City's policy of directing residential growth to urban villages and other areas where the established context supports it. *See, e.g.*, LU G1 & LU 1.2. It is also consistent with the policies listed above in response to § B.1.

D. If the amendment has previously been proposed, relevant circumstances have changed significantly so that there is sufficient cause for reconsidering the proposal.

The amendment has not been proposed before.

E. If the amendment would change a neighborhood plan, there is evidence that proponents of the amendment, or other persons, have effectively communicated the substance and purpose of the amendment with those who could be affected by the amendment and there is documentation provided of community support for the amendment.

N/A.

F. The amendment is likely to make a material difference in a future City regulatory or funding decision.

N/A.

Comprehensive Plan 2019 Amendment Application

G. A proposal that would change the boundary of an urban center, urban village, or manufacturing/industrial center requires an amendment to the Future Land Use Map (FLUM), regardless of the area's size. However, an amendment that proposes to change the FLUM is not necessary and will not be considered when it would affect an area that is less than a full block in size and is located adjacent to other land designated on the FLUM for a use that is the same as - or is compatible with - the proposed designation.

N/A.

4. What other options are there for meeting the goal or objectives of the amendment? Why is a Comprehensive Plan amendment needed to meet the goals or objectives?

The goal of the proposal is to increase development capacity in an area the City has already determined is appropriate for densities higher than single-family. It is possible that the City has the authority to upzone the property without amending the FLUM, but the proposed amendment creates greater consistency, both internal to the Comp Plan and with an eventual rezone.

5. What do you anticipate will be the impacts of the proposed amendment, including impacts to the geographic area affected? Why will the proposed amendment result in a net benefit to the community? Please include any data, research, or analysis that supports the proposed amendments.

The amendment will benefit the community first by enabling a rezone to allow construction of multifamily housing at densities above those now achievable under the single-family zoning. The denser housing will reduce transportation impacts as residents who might have lived farther from the core have opportunities to live closer in.

The aesthetics of development under the proposed amendment will be more in line with development in the area (both existing and trends), and will provide transition between the LR1 to the west and the LR3 to the east where there is now an incongruous single-family gap separating the multifamily lots.

6. How does the proposed amendment support the existing goals and policies of the Comprehensive Plan? If the proposal would change existing goals and policies or add new goals and policies to the Comprehensive Plan, describe how the proposed amendment is consistent with the Washington State Growth Management Act (<u>http://apps.leg.wa.gov/rcw/default.aspx?cite=36.70A</u>), the Puget Sound Regional Council's Vision 2040 (<u>http://www.psrc.org/growth/vision2040/</u>), and the King County Countywide Planning Policies (<u>http://www.kingcounty.gov/depts/executive/performance-strategy-budget/regional-planning/CPPs.aspx</u>).

See discussion above, in response to B.1. The proposed amendment is consistent with the Comprehensive Plan's overall push to encourage infill development in those areas most capable of handling it, such as urban villages and areas with an established context of multifamily housing.

7. Is there public support for this proposed amendment? If the amendment would change the Future Land Use Map or a Neighborhood Plan, please list any meetings that you have held or other communication you have had with the community about the amendment. If the amendment would have a citywide impact, please list any organizations that you have discussed the amendment with. *Notes: You may attach letters of support for the amendment or other documentation. The City will provide public notice and opportunity for public comment, and environmental review for all applications.*

The applicant has not conducted a public outreach process but is willing to as part of docketing. However, the Council's recent work around MHA demonstrates strong public support for increased density and infill development generally.

8. Has the proposed amendment been considered before by the Council? If so, when was it considered and what was the outcome? If the amendment has been previously rejected, please explain either:

• How the proposal has changed since it was last rejected, or

• Changed circumstances since the proposal was last considered that support reconsideration of the proposal.

Council has not previously considered this proposal.

Submit the application electronically via email at compplan@seattle.gov

Questions? Eric.McConaghy@seattle.gov (206) 615-1071

artment of Construction & Inspections GIS

City of Seattle SDCI Home





Change from Single Family Residential to Multi-Family Residential

