



# SEATTLE CITY COUNCIL

## Legislative Summary

Res 31752

Record No.: Res 31752

Type: Resolution (Res)

Status: Adopted

Version: 3

Ord. no:

In Control: City Clerk

File Created: 04/18/2017

Final Action: 08/02/2017

**Title:** A RESOLUTION recognizing the extensive efforts of the Central Area community to create the 23rd Avenue Action Plan (Union-Cherry-Jackson) and Urban Design Framework (UDF), the commitment and efforts of the 23rd Avenue Action Community Team (23rd Avenue ACT), for taking the lead to implement Central Area community vision and priorities as reflected by these plans, and identifying actions of the City and its partners to work with the community to implement these plans.

**Notes:**

**Filed with City Clerk:** 8/2/2017

**Mayor's Signature:** 7/26/2017

**Sponsors:** Johnson

**Vetoed by Mayor:**

**Veto Overridden:**

**Veto Sustained:**

**Attachments:** Ex A - 23rd Avenue Action Plan (Union-Cherry-Jackson), Ex B - 23rd Avenue (Union-Cherry-Jackson) Urban Design Framework

**Drafter:** valauri.stotler@seattle.gov

**Filing Requirements/Dept Action:**

**History of Legislative File**

**Legal Notice Published:**

Yes

No

Version:	Acting Body:	Date:	Action:	Sent To:	Due Date:	Return Date:	Result:
1	Mayor	05/09/2017	Mayor's leg transmitted to Council	City Clerk			
1	City Clerk	05/10/2017	sent for review	Council President's Office			
	<b>Action Text:</b> The Resolution (Res) was sent for review. to the Council President's Office						
	<b>Notes:</b>						
1	Council President's Office	05/15/2017	sent for review	Planning, Land Use, and Zoning Committee			
	<b>Action Text:</b> The Resolution (Res) was sent for review. to the Planning, Land Use, and Zoning Committee						
	<b>Notes:</b>						

- 1 Full Council 05/22/2017 referred Planning, Land Use, and Zoning Committee  
**Action Text:** The Resolution (Res) was referred. to the Planning, Land Use, and Zoning Committee  
**Notes:**
- 1 Planning, Land Use, and Zoning Committee 06/20/2017 discussed  
**Action Text:** The Resolution (Res) was discussed in Committee.  
**Notes:**
- 1 Planning, Land Use, and Zoning Committee 07/18/2017 adopt as amended Pass  
**Action Text:** The Committee recommends that Full Council adopt as amended the Resolution (Res).  
In Favor: 3 Chair Johnson, Vice Chair O'Brien, Member Herbold  
Opposed: 0
- 2 Full Council 07/24/2017 adopted as amended Pass  
**Action Text:** The Motion carried, the Resolution (Res) was adopted as amended by the following vote, and the President signed the Resolution:  
**Notes:** ACTION 1:  
  
Motion was made by Councilmember Herbold, duly seconded and carried, to amend Resolution 31752, by substituting version 5 for version 4.  
  
ACTION 2:  
  
Motion was made and duly seconded to adopt Resolution 31752 as amended.  
In Favor: 7 Councilmember Bagshaw, Councilmember Burgess, Councilmember González , Council President Harrell, Councilmember Herbold, Councilmember Johnson, Councilmember Sawant  
Opposed: 0
- 3 City Clerk 07/25/2017 submitted for Mayor  
Mayor's signature
- 3 Mayor 07/26/2017 Signed  
**Action Text:** The Resolution (Res) was Signed.  
**Notes:**
- 3 Mayor 08/02/2017 returned City Clerk  
**Action Text:** The Resolution (Res) was returned. to the City Clerk  
**Notes:**
- 3 City Clerk 08/02/2017 attested by City Clerk  
**Action Text:** The Resolution (Res) was attested by City Clerk.  
**Notes:**
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**CITY OF SEATTLE**

**RESOLUTION** 31752

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3  
4 A RESOLUTION recognizing the extensive efforts of the Central Area community to create the  
5 23rd Avenue Action Plan (Union-Cherry-Jackson) and Urban Design Framework (UDF),  
6 the commitment and efforts of the 23rd Avenue Action Community Team (23rd Avenue  
7 ACT), for taking the lead to implement Central Area community vision and priorities as  
8 reflected by these plans, and identifying actions of the City and its partners to work with  
9 the community to implement these plans.

10  
11 WHEREAS, the Central Area is the historic home of the African American community in  
12 Seattle, and the 23rd & Union-Jackson Urban Village remains the heart of the African  
13 American community within the Central Area; and

14 WHEREAS, according to 2010 U.S. Census data, the Black/African American population within  
15 the 23rd & Union-Jackson Urban Village declined from 64 percent in 1990 to 28 percent  
16 in 2010, while the white population increased from 16 percent to 44 percent in the same  
17 time period; and

18 WHEREAS, the City acknowledges that African Americans residing in the Central Area have  
19 been impacted by structural and institutional racism, including redlining, restrictive  
20 covenants, and other discriminatory practices that led to racial segregation and current  
21 racial disparities in quality of outcomes such as access to quality education, living wage  
22 employment, healthy environment, affordable housing, and transportation; and

23 WHEREAS, the Central Area is a diverse and inclusive neighborhood with a rich history of civic  
24 engagement on matters affecting the Central Area; and

25 WHEREAS, the City of Seattle is committed to building strong partnerships with communities  
26 engaged in inclusive and innovative community planning, visionary neighborhood plans,  
27 and effective action plans; and

1 WHEREAS, in 1998, the City Council recognized the Central Area Neighborhood Plan; and  
2 WHEREAS, in 2013 and 2014, the Office of Planning and Community Development (OPCD,  
3 previously the Department of Planning and Development) and Department of  
4 Neighborhoods (DON) conducted significant public outreach in the Central Area,  
5 including outreach to historically underrepresented communities with a focus on the  
6 community nodes along 23rd Avenue at Union, Cherry, and Jackson Streets; and

7 WHEREAS, in March 2013, the 23rd Avenue Action Community Team (ACT) was formed to  
8 work in partnership with the City and the community to hold the Central Area vision  
9 while balancing the different interests of the community; and

10 WHEREAS, the 23rd Avenue ACT consists of local leaders representing diverse backgrounds:  
11 over 50 percent are Black/African American, over 30 percent are small business owners,  
12 and over 50 percent are long-time Central Area residents who have worked together to  
13 oversee the creation and implementation of the 23rd Avenue Action Plan (Union-Cherry-  
14 Jackson), the amendments to the Comprehensive Plan Central Area Neighborhood  
15 Planning Element, the Urban Design Framework (UDF), and proposed rezones; and

16 WHEREAS, under the 23rd Avenue ACT's leadership, over 2,000 Central Area residents,  
17 business owners, and stakeholders have been engaged in 93 public workshops and  
18 meetings to create the 23rd Avenue Action Plan (Union-Cherry-Jackson), the UDF, and  
19 proposed rezones for these three community nodes that reflect the vision of the  
20 Comprehensive Plan Central Area Neighborhood Planning Element; and

21 WHEREAS, on September 27, 2014, the 23rd Avenue ACT organized the first annual Central  
22 Area Block Party, at which over 1,000 diverse community members, including many who  
23 once called the Central Area home, met to celebrate a very successful planning effort and

1 offer additional comments on the proposed 23rd Avenue Action Plan (Union-Cherry-  
2 Jackson), UDF, and rezones; and

3 WHEREAS, this robust engagement process with the 23rd Avenue ACT and the broader  
4 community resulted in an Action Plan with five priorities: a destination with a unique  
5 identity, connected people and community, a great business community, livable streets  
6 for all, and a healthy and stable community. The Action Plan seeks to coordinate existing  
7 and anticipated public and private investments in the Central Area to achieve the  
8 community's vision, and a UDF containing a broad set of recommendations to address  
9 community concerns and indicate and provide options for zoning changes in the  
10 neighborhood; and

11 WHEREAS, on April 28, 2014, and October 12, 2015, the City Council passed Ordinances  
12 124458 and 124887 respectively, amending the Seattle Comprehensive Plan with updates  
13 to the Central Area Neighborhood Planning Element and the Future Land Use Map  
14 changes recommended in the 23rd Avenue Action Plan (Union-Cherry-Jackson); and

15 WHEREAS, after four years as community leaders and stewards, the 23rd Avenue ACT  
16 continues to work with other community groups to transform the Action Plan from a  
17 vision into actions that advance the economic vitality, cultural legacy, and social equity  
18 of the Central Area; NOW, THEREFORE,

19 **BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE, THE**  
20 **MAYOR CONCURRING, THAT:**

21 Section 1. The City acknowledges the 23rd Avenue Action Plan (Union-Cherry-Jackson)  
22 and Urban Design Framework (UDF) as created in partnership between the community and the  
23 City, and identified as the latest versions are attached hereto as Exhibit A and Exhibit B,

1 respectively. The City recognizes the tremendous effort and deep commitment of the Central  
2 Area community in creating and implementing these plans to achieve the community's goals.

3 Section 2. The City recognizes the ongoing commitment and efforts of the 23rd Avenue  
4 ACT in taking the lead to implement the Action Plan and the overall Central Area community  
5 vision and priorities.

6 Section 3. The City recognizes that displacement in the Central Area has already  
7 occurred, resulting in the aforementioned demographic shifts and loss of Black-owned small  
8 businesses. The City further recognizes the potential for displacement as property in the Central  
9 Area continues to undergo public and private development and that implementation of the  
10 Mandatory Housing Affordability programs alone is not sufficient to fully meet the demand for  
11 affordable housing or to fully address displacement of vulnerable populations. As property  
12 values and rents increase citywide, the City is committed to:

13 A. Careful consideration of the racial and social justice impacts in decisions  
14 regarding public investments.

15 B. Developing additional strategies to address direct displacement, economic  
16 displacement, and cultural displacement.

17 C. Continued investment in the Equitable Development Initiative, which builds  
18 creative anti-displacement, community-driven solutions, and mitigates historic disinvestment.

19 Furthermore, the Council will work with the Executive to provide options for establishing an  
20 ongoing funding source for investments through the Equitable Development Initiative in advance  
21 of the 2018 budget process.

22 Section 4. The City recognizes the importance of the Central Area as the historic home of  
23 the Black/African American community in Seattle and as a diverse and inclusive neighborhood

1 with a variety of businesses, housing types, community organizations, and institutions. The City  
2 is committed to collaborating with Central Area residents and community organizations,  
3 including, but not limited to, the 23rd Avenue ACT, Historic Central Area Arts and Cultural  
4 District, Central Area Collaborative, Africatown-Central District Preservation and Development  
5 Association, Africatown Community Land Trust, Black Community Impact Alliance,  
6 Centerstone and its Community of Practice participants, Central Area Land Use Review  
7 Committee, Central Area Chamber of Commerce, and the African American Veterans Group of  
8 Washington State, to take the following actions to manage growth and change in a manner that  
9 supports this rich history and furthers the community's vision expressed in the 23rd Avenue  
10 Action Plan:

11       A.     Continued engagement with the community and consideration of the 23rd Avenue  
12 Action Plan and the UDF to help inform future land use changes in the Central Area, including  
13 the upcoming citywide rezones to implement MHA.

14       B.     The Council requests that the Office of Planning and Community Development  
15 (OPCD) and the Seattle Department of Construction and Inspections (SDCI) complete the work  
16 with the Central Area Design Guideline Coalition to:

17           1.     Create neighborhood design guidelines for future development to reflect  
18 the Central Area's history and cultural identity. Include guidelines that: (1) support the creation  
19 of spaces in the Central Area that are attractive to and functional for minority and locally owned  
20 businesses; and (2) promote public safety in the design of buildings and privately owned public  
21 open space;

22           2.     Prepare recommendations for a new Central Area Design Review Board;  
23 and

1                   3.       Submit legislation for consideration that would enact these Land Use Code  
2 changes to the City Council by December 2017. If OPCD and SDCI are unable to deliver  
3 legislation by the end of 2017, the Council requests that OPCD and SDCI submit a status report  
4 at that time that identifies any outstanding issues that need to be resolved, and a timeline for  
5 completion.

6           C.       Identify opportunities to build capacity among Central Area-based community  
7 organizations to take a leadership role in the development process and promote opportunities for  
8 community ownership and benefits in redevelopment projects in the Central Area. This includes,  
9 but is not limited to:

10                   1.       Continued support for community-driven projects, including to work in a  
11 timely manner to develop projects like the William Grose Cultural Innovation Center, in  
12 coordination with Seattle's Equitable Development Initiative (EDI), and consider opportunities  
13 to support capacity building among local community organizations to develop those projects  
14 through the EDI or other sources.

15                   2.       Actively encouraging opportunities for the re-use of City-owned property  
16 and/or City partnership and support for re-use of property owned by other public entities and  
17 neighborhood institutions for new affordable housing, affordable commercial/retail and non-  
18 profit community uses in the neighborhood. This includes opportunities to support community  
19 ownership models such as community land-trusts and recommendations for community  
20 ownership of City-owned property to support programs serving the Central Area, such as the  
21 Central Area Senior Center and Centerstone/Fire station 23.

22                   3.       Furthering the Office of Housing's efforts to encourage proposals that use  
23 innovative financial or project delivery structures, such as projects that capitalize on partnerships

1 between community-based organizations with local expertise and larger companies with  
2 development expertise, and that direct construction jobs and other economic opportunities to  
3 community-based firms and to low-income persons residing in the community where the project  
4 is located.

5           4. Working with residents and business owners of the Central Area to  
6 identify opportunities to coordinate with neighboring property owners, the local development  
7 community, and lending institutions to redevelop their property in a manner that allows them to  
8 build wealth and continue to live and/or operate businesses in the Central Area.

9           5. Working with community organizations and other government agencies to  
10 identify and implement services that support older adults aging in place in the Central Area,  
11 including programs that provide technical and financial assistance for property taxes and  
12 property maintenance, health care services, and accessible public transportation.

13           D. Continue to support existing repair and weatherization programs and pursue  
14 policies to provide assistance to homeowners with financial hardships that threaten their housing.

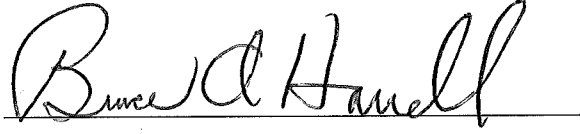
15           E. Work with local businesses, community organizations, and customers to promote  
16 economic development and commercial stability in order to establish and grow micro, small,  
17 local, and culturally relevant businesses in the Central Area as guided by the Central Area  
18 Commercial Revitalization Plan, the 23rd Avenue Action Plan and the Commercial Affordability  
19 Action Plan. Toward this goal, the Council will continue to support the Office of Economic  
20 Development's work to provide and expand upon opportunities for financial and technical  
21 assistance to local businesses in the Central Area.

1 F. Continue to support the work of the Historic Central Area Arts and Cultural  
2 District to preserve the African and African-American legacy in the Central Area and sustain and  
3 strengthen the physical identity and sense of place for cultural relevancy.

4 G. Maintain support for the efforts of the Office of Housing's work with Central  
5 Area properties funded by the Office of Housing, participating in the Multifamily Tax  
6 Exemption (MFTE) and MHA programs to affirmatively market vacancies to Central Area  
7 residents who are at risk of displacement, and to community organizations with ties to former  
8 residents who would like to return to the Central Area, to promote fair access to City-supported  
9 housing.

10 H. Work with Africatown and other stakeholders to convene African American  
11 community organizations, educators, and local technology companies by November 2017 to  
12 identify new strategies, programs, collaborations and investments that provide accelerated  
13 training, internship and employment opportunities in the innovation economy and identify  
14 actions needed to pilot identified programs in 2018, as well as exploring the potential formation  
15 of an Africatown Innovation District to connect Central Area and African American youth with  
16 innovation industry sectors.

1 Adopted by the City Council the 24<sup>th</sup> day of July, 2017,  
2 and signed by me in open session in authentication of its adoption this 24<sup>th</sup> day of  
3 July, 2017.

4 

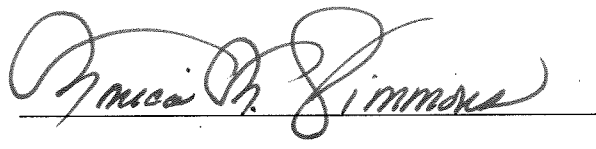
5 President \_\_\_\_\_ of the City Council

6 The Mayor concurred the 26<sup>th</sup> (A.S.) day of July, 2017.

7 

8 Edward B. Murray, Mayor

9 Filed by me this 2<sup>nd</sup> day of AUGUST, 2017.

10 

11 Monica Martinez Simmons, City Clerk

12 (Seal)

13 Exhibits:

14 Exhibit A – 23rd Avenue Action Plan (Union-Cherry-Jackson)

15 Exhibit B – 23rd Avenue (Union-Cherry-Jackson) Urban Design Framework

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STATE OF WASHINGTON -- KING COUNTY

--ss.

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352756

No.

CITY OF SEATTLE, CLERKS OFFICE

**Affidavit of Publication**

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter referred to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12<sup>th</sup> day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

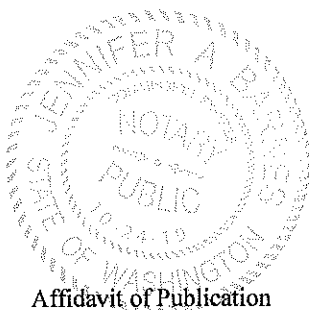
The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below stated period. The annexed notice, a

CT:31752,755&761 TITLE

was published on

08/10/17

The amount of the fee charged for the foregoing publication is the sum of \$56.18 which amount has been paid in full.

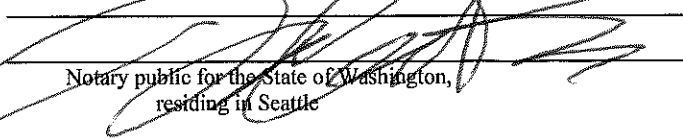


Affidavit of Publication

  
\_\_\_\_\_

Subscribed and sworn to before me on

08/10/2017

  
\_\_\_\_\_  
Notary public for the State of Washington,  
residing in Seattle

# State of Washington, King County

## City of Seattle

### **Resolution 31752**

A RESOLUTION recognizing the extensive efforts of the Central Area community to create the 23rd Avenue Action Plan (Union-Cherry-Jackson) and Urban Design Framework (UDF), the commitment and efforts of the 23rd Avenue Action Community Team (23rd Avenue ACT), for taking the lead to implement Central Area community vision and priorities as reflected by these plans, and identifying actions of the City and its partners to work with the community to implement these plans.

### **Resolution 31755**

A RESOLUTION relating to the 2006 Transportation Strategic Plan Update, adopted by Resolution 30790, and the Seattle Transit Plan: To Get Seattle Moving, adopted by Resolution 30799; and authorizing an amendment to the Transit Classification Map.

### **Resolution 31761**

A RESOLUTION relating to the Roosevelt RapidRide Project; adopting the Roosevelt RapidRide Locally Preferred Alternative (LPA); endorsing efforts to pursue federal and regional funding for the Roosevelt RapidRide Project; and committing to fully funding the Project Development phase at \$4.8 million in 2017.

Date of publication in the Seattle Daily Journal of Commerce, August 10, 2017.

8/10(352756)