



SEATTLE CITY COUNCIL

Legislative Summary

Res 31614

Record No.: Res 31614

Type: Resolution (Res)

Status: Adopted

Version: 2

In Control: Public Safety, Civil Rights, and Technology Committee

File Created: 09/01/2015

Final Action: 09/21/2015

Title: A RESOLUTION endorsing a vision for The City of Seattle to become a city with zero use of detention for youth, and establishing a path forward to develop policies that eliminate the need for youth detention.

Date

Notes:

Filed with City Clerk:

Mayor's Signature:

Sponsors: O'Brien

Vetoed by Mayor:

Veto Overridden:

Veto Sustained:

Attachments:

Drafter: jodee.schwinn@seattle.gov

Filing Requirements/Dept Action:

History of Legislative File

Legal Notice Published:

☐ Yes

☐ No

Ver- sion:	Acting Body:	Date:	Action:	Sent To:	Due Date:	Return Date:	Result:
1	City Clerk	09/02/2015	sent for review	Council President's Office			
	Action Text: The Resolution (Res) was sent for review. to the Council President's Office						
	Notes:						
1	Council President's Office	09/14/2015	sent for review	Public Safety, Civil Rights, and Technology Committee			
	Action Text: The Resolution (Res) was sent for review. to the Public Safety, Civil Rights, and Technology Committee						
	Notes:						
1	Full Council	09/14/2015	referred	Public Safety, Civil Rights, and Technology Committee			

- 1 Public Safety, Civil Rights, and Technology Committee 09/16/2015 adopt 09/21/2015 Pass

Action Text: The Committee recommends that Full Council adopt the Resolution (Res).
 In Favor: 4 Member Bagshaw, Chair Harrell, Licata, O'Brien
 Opposed: 0

- 1 Full Council 09/21/2015 adopted as amended Pass

Action Text: The Motion carried, the Resolution (Res) was adopted as amended by the following vote, and the President signed the Resolution:

Notes: ACTION 1:

 Motion was made by Councilmember O'Brien, duly seconded and carried, to amend Resolution 31614, by substituting version 4 for version 3.

ACTION 2:

 Motion was made and duly seconded to adopt Resolution 31614 as amended.

 In Favor: 9 Councilmember Bagshaw, Council President Burgess, Councilmember Godden, Councilmember Harrell, Councilmember Licata, Councilmember O'Brien, Councilmember Okamoto, Councilmember Rasmussen, Councilmember Sawant

 Opposed: 0

- 2 City Clerk 09/21/2015 attested by City Clerk

Action Text: The Resolution (Res) was attested by City Clerk.
 Notes:

CITY OF SEATTLE
RESOLUTION 31614

A RESOLUTION endorsing a vision for The City of Seattle to become a city with zero use of detention for youth, and establishing a path forward to develop policies that eliminate the need for youth detention.

WHEREAS, The City of Seattle has developed a Race and Social Justice Initiative (RSJI) to implement its longstanding commitments to social justice and ending racism; and

WHEREAS, Seattle's Office for Civil Rights (SOCR) works to advance civil rights and end barriers to equity, and leads the RSJI; and

WHEREAS, the goal of the RSJI is to end institutional racism within City government, working towards a vision where racial disparities will be eliminated and racial equity achieved; and

WHEREAS, institutional racism is present when organizational programs or policies create inequity along racial lines; and

WHEREAS, confronting institutional racism is a fundamental step towards addressing racial disparities in criminal justice, education, housing, and health indicators, among others; and

WHEREAS, Seattle's history of racism and the current impact of institutional racism and structural racism combine to restrict opportunities for people of color; and

WHEREAS, on April 3, 2014, Mayor Ed Murray issued Executive Order 2014-02, reaffirming the RSJI and directing SOCR to prioritize racial equity work in criminal justice, education, and equitable development, identified by community members as their top three priorities; and

1 WHEREAS, race and social equity is one of the four core values of the Seattle Comprehensive
2 Plan and these core values are intended to guide decision making in City government;
3 and

4 WHEREAS the City Council approved funding in the SOCR 2013/2014 and 2015/2016 budgets
5 to build capacity in the community to address structural racism, and the funding has
6 supported technical assistance in anti-racism training, organizational assessment, and
7 implementation of anti-racism strategies; and

8 WHEREAS, the City Council, King County Executive, and Presiding Judge of King County
9 Superior Court signed a statement of shared commitment on October 13, 2014 to conduct
10 a race and social justice assessment of the King County Children and Family Justice
11 Center that the County will use to develop an action plan; and

12 WHEREAS, SOCR, in partnership with King County and community stakeholders, conducted a
13 Racial Equity Analysis of the King County Children and Family Justice Center and
14 published a report on June 23, 2015; and

15 WHEREAS, the racial equity analysis included a finding that the juvenile justice system has a
16 disproportionate negative impact on youth from communities of color; and

17 WHEREAS, the racial equity analysis recommended designing all aspects of a new Children and
18 Family Justice Center to support a goal of zero use of detention; and

19 WHEREAS, the communities organizing and leading the campaign against placing youth in
20 detention oppose the construction of the King County Children and Family Justice Center
21 and contend that the facility itself is inconsistent with the vision of zero use of detention
22 for youth;

1 WHEREAS, Revised Code of Washington (RCW) subsection 13.40.020(10) defines a detention
2 facility as “a county facility,...for the physical confinement of a juvenile alleged to have
3 committed an offense or an adjudicated offender subject to a disposition or modification
4 order” and “includes county group homes, inpatient substance abuse programs, juvenile
5 basic training camps, and electronic monitoring,” and section 13.04.116 provides that
6 juveniles shall not be held in jails for adults, except as specified; and

7 WHEREAS, in King County’s Race and Social Justice Assessment and Action Plan published on
8 March 31, 2015, King County stated an intention to “fight for a world where detention
9 for young people is no longer needed”; and

10 WHEREAS, in King County’s Race and Social Justice Assessment and Action Plan, it also
11 stated that “when we identify opportunities to take immediate action that will prevent
12 even one youth of color from going to detention when an alternative would be better, we
13 commit to taking immediate action on those items”; and WHEREAS, in King County’s
14 Race and Social Justice Assessment and Action Plan, it also acknowledged that, while
15 “the use of secure detention for youth has been reduced by nearly three-fourths”, the
16 number of African-American youth in detention has risen “from roughly 35 percent of
17 the average daily population fifteen years ago to around 50 percent today – nearly five
18 times their representation in the general youth population of King County”; and

19 WHEREAS, according to the Washington State Budget and Policy Center, African-American
20 children in Washington are detained at a rate four times higher than the average for the
21 general youth population in the state; and

22 WHEREAS, according to King County juvenile detention data, two-thirds of all individuals
23 booked in 2012 were youth of color; and

1 WHEREAS, research published in 2007 by The Sentencing Project, a national non-profit
2 organization researching and advocating on criminal justice policy issues, found
3 Washington State to have a higher disparity between the rates of incarceration of African-
4 Americans and whites than every single Southern state; and

5 WHEREAS, the United States Department of Justice's investigation of the Seattle Police
6 Department has raised serious concerns about biased policing; and

7 WHEREAS, approximately 26.5 percent of youth bookings in King County come from the
8 Seattle Police Department; and

9 WHEREAS, between 21 and 24 percent of youth incarcerated in the County are incarcerated for
10 probation violations; and

11 WHEREAS, according to the U.S. Office of Juvenile Justice and Delinquency Prevention,
12 Washington ranks first in the United States for jailing youth for status offenses; and

13 WHEREAS, status offenses, such as truancy and running away from home, accounted for nearly
14 200 of the youth incarcerated in King County in 2013; and

15 WHEREAS, according to the Governor's Juvenile Justice Advisory Committee in its policy brief
16 on At-Risk and Delinquent Girls in the Juvenile Justice System published in March 2009,
17 nine out of ten incarcerated girls had experienced one or more forms of physical, sexual,
18 or emotional abuse before entering the juvenile justice system; and

19 WHEREAS, according to the Juvenile Rehabilitation Authority in the Washington State
20 Department of Social and Health Services, in 2006, two-thirds of Washington state's
21 jailed youth needed help with drug or alcohol dependence and three out of five had
22 mental health issues, and in 2008 one-third of the youth had been in foster care, all of
23 which indicates a need for comprehensive services for incarcerated and at-risk youth; and

1 WHEREAS, according to research conducted by Massachusetts Institute of Technology

2 economist Joseph Doyle, 40 percent of youth who went into juvenile detention ended up
3 in prison by the age of 25, and they are more likely than those never detained to drop out
4 of high school; and

5 WHEREAS, in Washington the economic cost has been calculated at an estimated \$95,805 for
6 every year that a youth is incarcerated; and

7 WHEREAS, according to the National Center for Children in Poverty (NCCP), the costs of
8 community-based alternatives are lower than the costs of youth detentions, and
9 community-based alternatives have lower rates of recidivism; and

10 WHEREAS, the U.S. Department of Education has investigated Seattle Public Schools for
11 disciplining African Americans "more frequently and more harshly than similarly
12 situated white students"; and

13 WHEREAS, African American students are suspended from Seattle Public Schools more than
14 three times as often as white students from elementary schools to high schools; and

15 WHEREAS, the "school-to-prison pipeline" refers to the policies and practices, such as punitive
16 disciplinary policies, that push schoolchildren, especially children of color, out of
17 classrooms and into the juvenile and criminal justice systems; and

18 WHEREAS, the impacts of juvenile incarceration on communities of color undermine the City's
19 work to end institutional racism in City government and interfere with the City's goal of
20 achieving racial equity across the community; and

21 WHEREAS, a vision for zero use of detention has long been the vision of Seattle youth of color,
22 particularly African-American youth, who have been organizing and leading a campaign
23 against placing youth in detention; NOW, THEREFORE,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE THAT:

Section 1. The City Council endorses the vision for Seattle to become a city with zero use of detention for juveniles, as recommended by the Seattle Office for Civil Rights (SOCR) in the Racial Equity Analysis of the King County Children and Family Justice Center.

Section 2. The City Council will pursue policies that lead to the racial equity outcomes highlighted in the SOCR analysis, which include:

- A. Eliminating the need to detain or incarcerate youth.
- B. Eliminating racial inequities in arrest rates, detention, sentencing and prison population.
- C. Centering communities of color and other youth facing oppression in the provision, creation, and use of community-based alternatives to secure confinement.

Section 3. The City Council recognizes and appreciates the new countywide steering committee formed by the King County Executive, the King County Council, and King County Superior Court to work to end racial disparity in the juvenile justice system. The City Council endorses the aims of the committee, which include:

- A. Establishing short- and long-term actions to help end racial disproportionality in King County's juvenile justice system.
- B. Defining metrics and creating partnerships to improve the juvenile justice system.
- C. Identifying root causes of racial disproportionality and specific solutions needed to address them in individual communities.
- D. Engaging communities by sharing information, then collecting and incorporating feedback.

1 Section 4. The City Council invites King County to partner with the City in adopting the
2 vision of zero use of detention for juveniles. The City Council requests that Seattle Public
3 Schools endorses this same vision, and enacts policies and practices to end disparities in
4 discipline, eliminate long-term out-of-class suspensions, and cut off the school-to-prison
5 pipeline.

6 Section 5. The City Council requests that the City's Criminal Justice Equity Team do the
7 following, while working in partnership as much as possible with the countywide steering
8 committee and its staff:

9 A. Develop an action plan by September 2016 for the City to work toward zero use of
10 youth detention. The Action Plan should include, but not be limited to:

11 1. Concrete steps that City departments and programs can take to reduce reliance
12 on detention;

13 2. A strategy for City investment in anti-racist, community-centered alternatives
14 to detention that are led by communities of color, including, but not limited to, conflict resolution
15 and restorative justice;

16 3. A plan for partnership with and investments in communities most negatively
17 impacted by racism during strategy development and implementation; and

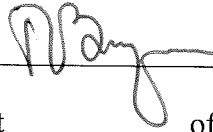
18 4. A plan for monitoring and evaluating the progress toward City goals, including
19 a proposal for accountability to communities most negatively impacted by racism.

20 B. The City Council requests that SOCR, as co-lead of the City's Criminal Justice Equity
21 Team, develop a report by January 1, 2016 that outlines a strategy for engaging City departments
22 including law enforcement, community members, anti-racist community-based agencies, and
23 partner agencies in the development of the City's Action Plan.


1 C. The City Council intends to allocate City resources to this effort, including but not
2 limited to: providing permanent staffing for the Criminal Justice Equity Team, funding for
3 consulting contracts to enable equitable community partnership, and funding for evaluation of
4 progress toward the zero-detention vision.

5 Section 6. The City Council intends to allocate City resources for alternatives to detention
6 and incarceration for youth that are community-based and community-led, with clearly defined
7 program outcomes, consistent with Resolution 31425. The City Council intends to allocate funds
8 in a manner that focuses on and includes participation from anti-racist community-based
9 agencies and African-American youth - so that those who are most disproportionately arrested,
10 detained, and incarcerated are able to determine their own circumstances and be engaged in
11 developing a different path forward for their communities.

1 Adopted by the City Council the 21st day of September, 2015, and signed
2 by me in open session in authentication of its adoption this 21st day
3 of September, 2015.

4 
5 President _____ of the City Council

6
7
8 Filed by me this 21st day of September, 2015.

9 
10 _____
11 Monica Martinez Simmons, City Clerk

12
13 (Seal)

STATE OF WASHINGTON -- KING COUNTY

--SS.

329283

No. 31614 31620

CITY OF SEATTLE, CLERKS OFFICE

Affidavit of Publication

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter referred to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12th day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

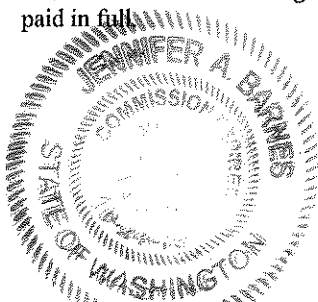
The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below stated period. The annexed notice, a

CT:TITLE ONLY RESOLUTIONS

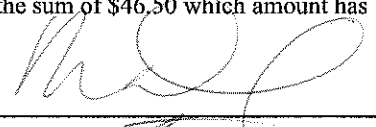
was published on

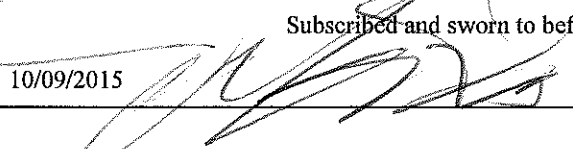
10/09/15

The amount of the fee charged for the foregoing publication is the sum of \$46.50 which amount has been paid in full.



Affidavit of Publication



Subscribed and sworn to before me on
10/09/2015


Notary public for the State of Washington,
residing in Seattle

State of Washington, King County

City of Seattle Title Only Resolutions

The full text of the following legislation, passed by the City Council on September 21, 2015, and published below by title only, will be mailed upon request, or can be accessed at <http://clerk.seattle.gov>. For information on upcoming meetings of the Seattle City Council, please visit <http://www.seattle.gov/council/calendar>.

Contact: Office of the City Clerk at (206) 684-8344.

Resolution 31614

A RESOLUTION endorsing a vision for The City of Seattle to become a city with zero use of detention for youth, and establishing a path forward to develop policies that eliminate the need for youth detention.

Resolution 31620

A RESOLUTION supporting efforts by the State Legislature to allow local governments to propose ordinances that significantly increase the supply of rent restricted units and that protect tenants from sudden and dramatic rent increases, without causing a negative impact on the quality or quantity of housing supply, by modifying or repealing RCW 35.21.830.

Date of publication in the Seattle Daily Journal of Commerce, October 9, 2015.

10/9(329283)