

A RESOLUTION relating to the Seattle  
Preschool Program; outlining the elements to  
be addressed in a subsequent Seattle Preschool  
Program Implementation Plan, which shall be  
adopted by ordinance prior to the  
implementation of a Seattle Preschool  
Program.

Introduced: 6/2/14	By:
Referred:	To: Committee on Preschool for All
Referred:	To:
Reported: 6/23/14	
Passed: 9-0	Signed: 6/23/14
Filed: 6/30/14	Published: T.O.

US5171

Sg Bagshaw Bruce A. ... [Signature]

Jean Goldstein

[Signature]

[Signature]

6/6/2014

Adopt as Amended

TR  
SB JG  
NL KS 8 - 0 - 0  
MO BH

Full Council

6/23/14 Adopted as Amended

9-0

Law Department

**CITY OF SEATTLE**  
**RESOLUTION** 31527

A RESOLUTION relating to the Seattle Preschool Program; outlining the elements to be addressed in a subsequent Seattle Preschool Program Implementation Plan, which shall be adopted by ordinance prior to the implementation of a Seattle Preschool Program.

WHEREAS, on June 17, 2013, experts from the University of Washington's Institute for Learning and Brain Sciences (I-LABS) and the National Institute for Early Education Research presented research to the City Council that made the case for investing in high-quality preschool; and

WHEREAS, research demonstrates high-quality preschool can close the opportunity and achievement gaps between young children entering kindergarten and that early investments in children are more cost effective than reactive interventions that attempt to resolve problems after they have taken root; and

WHEREAS, existing preschool programs vary greatly in terms of quality, yet only high-quality preschool programs produce positive child gains; and

WHEREAS, a recent meta-analysis of preschool studies found high-quality preschool requires well-qualified teachers who "help children acquire new knowledge and skills, provide input to children, elicit verbal responses and reactions from them, and foster engagement in and enjoyment of learning," in addition to using curricula that focus on language, literacy, math, and socio-emotional development; and

WHEREAS, research shows that "structural" elements are also important predictors of a high-quality preschool program, including providing a sufficient level of classroom and instructional hours, maintaining a low student-to-teacher ratio, and requiring teacher credentials; and

WHEREAS, on September 23, 2013, the City Council passed Resolution 31478, which called for developing a voluntary, high-quality preschool program available in Seattle; and

WHEREAS, in Resolution 31478, the City Council directed the Office for Education (OFE), in consultation with early learning experts, to develop an "Action Plan" that would recommend specific elements of a high-quality Seattle Preschool Program; and



1 WHEREAS, on May 16, 2014, OFE presented an Action Plan recommending specific elements  
2 of a Seattle Preschool Program to the City Council for review and approval;

3 NOW, THEREFORE,

4 **BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE, THE**  
5 **MAYOR CONCURRING, THAT**

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8 Section 2. If the ballot measure proposed in C.B. 118114 is approved or passed by the  
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10 B. Leverages knowledge, resources, and programs implemented by the State  
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18 D. Demonstrates a commitment to evidence-based practices that result in positive  
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9 team to create a specific toolkit for this process and execute this toolkit. They will provide an  
10 "RSJI Toolkit Plan" to City Council, outlining the anticipated details of the toolkit within 30  
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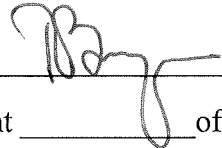
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1 Adopted by the City Council the 23<sup>rd</sup> day of June, 2014, and  
2 signed by me in open session in authentication of its adoption this 23<sup>rd</sup> day  
3 of June, 2014.

4   
5 \_\_\_\_\_  
6 President \_\_\_\_\_ of the City Council

7 THE MAYOR CONCURRING:

8   
9 \_\_\_\_\_  
10 Edward B. Murray, Mayor

11  
12 Filed by me this 30<sup>th</sup> day of June, 2014.

13   
14 \_\_\_\_\_  
15 Monica Martinez Simmons, City Clerk

16  
17 (Seal)



**FISCAL NOTE FOR NON-CAPITAL PROJECTS**

<b>Department:</b>	<b>Contact Person/Phone:</b>	<b>CBO Analyst/Phone:</b>
Department of Neighborhoods	Donnie Grabowski / 206-233-2603	Forrest Longman / 684-0331

**Legislation Title:**

A RESOLUTION relating to the Seattle Preschool Program; outlining the elements to be addressed in a subsequent Seattle Preschool Program Implementation Plan, which shall be adopted by ordinance prior to the implementation of a Seattle Preschool Program.

**Summary of the Legislation:**

The proposed resolution outlines implementation principles and items to be addressed in a future Seattle Preschool Implementation Plan to be reviewed by the City Council and approved by ordinance in early 2015, should Seattle voters approve a November 4, 2014 special election ballot measure.

**Background:**

In September 2013, the City Council unanimously passed Resolution 31478, which outlined a set of tasks associated with advancing efforts to achieve voluntary, high-quality preschool for three- and four-year olds in Seattle. The Resolution requested a gap analysis report, which was presented to the City Council in January 2014 and estimated that there are about 12,000 three- and four-year old children in Seattle, with approximately 63% to 73% of them, respectively, in childcare. The Resolution also requested an action plan, proposing parameters of a voluntary, high-quality program. Following a competitive process, the City selected a team comprised of Berk Consulting, Inc., Columbia City Consulting, Dr. Ellen Frede, and Dr. W. Steven Barnett ("the Consultants") to develop recommendations for the City's action plan, an interactive financial model to cost out the action plan's recommendations, and an outreach summary report. The Office for Education conducted extensive outreach to the community between February and April in multiple formats (workshops, community meetings, targeted outreach to the early learning community) to provide feedback and input during the development of the recommendations for the City's action plan. The Consultants submitted a final draft of the recommendations in early May. Following this, the Executive created the Seattle Preschool Program Action Plan, which includes several of the Consultant recommendations on quality and program elements but also includes new recommendations for City Council's consideration. The Seattle Preschool Action Plan is included as an attachment to this legislation.

Please check one of the following:

X  This legislation does not have any financial implications.



**Other Implications:**

**a) Does the legislation have indirect financial implications, or long-term implications?**

This legislation does not directly result in appropriation or position changes. If the City Council approves Council Bill 118114 that submits a four-year Seattle Preschool Program Levy package to the Seattle voters for their approval in the fall of 2014, and if the ballot measure is approved, the average cost to a Seattle homeowner will increase during the 4-year levy. The Adopted Budget or another ordinance will add appropriations, revenues and positions for the Seattle Preschool Program in accordance with the Seattle Preschool Implementation Plan to be adopted in early 2015.

**b) What is the financial cost of not implementing the legislation?**

N/A

**c) Does this legislation affect any departments besides the originating department?**

No.

**d) What are the possible alternatives to the legislation that could achieve the same or similar objectives?**

None.

**e) Is a public hearing required for this legislation?**

A City Council public hearing is scheduled on Thursday, May 29.

**f) Is publication of notice with *The Daily Journal of Commerce* and/or *The Seattle Times* required for this legislation?**

No.

**g) Does this legislation affect a piece of property?**

No.

**h) Other Issues: None.**

**List attachments to the fiscal note below:**

N/A



**City of Seattle**  
Edward B. Murray  
Mayor

May 27, 2014

Honorable Tim Burgess  
President  
Seattle City Council  
City Hall, 2<sup>nd</sup> Floor

Dear Council President Burgess:

I am pleased to transmit the attached proposed Resolution to approve the Seattle Preschool Program Action Plan as requested by Resolution 31478. The proposed Resolution also outlines the actions the City will take to ensure the quality of the Seattle Preschool Program as it is developed and implemented.

In September 2013, the City Council unanimously passed Resolution 31478, which outlined a set of tasks associated with advancing efforts to achieve voluntary, high-quality preschool for three- and four-year-olds in Seattle. The Resolution requested a gap analysis report which was presented to the City Council in January 2014. The report estimated that there are about 12,000 three- and four-year-old children in Seattle, with approximately 63% to 73% of them, respectively, in childcare or preschool of unknown quality. The Resolution also requested an action plan, proposing parameters of a voluntary, high-quality preschool program. Following a competitive process, the City selected BERK Consulting, Inc. to develop recommendations for the City's action plan, an interactive financial model to cost out the action plan's recommendations, and an outreach summary report. The Office for Education conducted extensive outreach in the community between February and April in multiple formats (workshops, community meetings, targeted outreach to the early learning community) to provide feedback and input during the development of the recommendations for the City's action plan. Based on all available guidance, the Seattle Preschool Program Action Plan was created for City Council's consideration.

I am confident that this Plan puts us on the path to ensuring every child in our city is prepared for the social and academic challenges of the K-12 system and that every child has the opportunity to thrive in school and life. Thank you for your consideration of this legislation. Should you have questions, please contact Holly Miller, Director, Office for Education, at 684-4508.

Sincerely,

Edward B. Murray  
Mayor of Seattle

cc: Honorable Members of the Seattle City Council

Office of the Mayor  
Seattle City Hall, 7<sup>th</sup> Floor  
600 Fourth Avenue  
PO Box 94749  
Seattle, Washington 98124-4749

Tel (206) 684-4000  
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Hearing Impaired use the Washington Relay Service (7-1-1)  
[www.seattle.gov/mayor](http://www.seattle.gov/mayor)



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THIS VERSION IS NOT ADOPTED



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3 NOW, THEREFORE,

4 **BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE, THE**  
5 **MAYOR CONCURRING, THAT**

6 Section 1. City implementation of the Action Plan is contingent upon voter approval of a  
7 November 4, 2014 special election ballot measure (“Levy”), as detailed in C.B. 118114.

8 Section 2. If the ballot measure proposed in C.B. 118114 is approved or passed by the  
9 voters of Seattle, the Mayor shall submit a “Seattle Preschool Program Implementation Plan” to  
10 the City Council for review and approval by ordinance no later than February 23, 2015.

11 Section 3. If the ballot measure proposed in C.B. 118114 is approved or passed by the  
12 voters of Seattle, the Mayor shall submit a Comprehensive Evaluation Strategy (“Evaluation  
13 Strategy”) to the City Council for review and approval by ordinance no later than June 1, 2015.  
14 The Evaluation Strategy for the program shall be designed with independent evaluation experts.  
15 The Evaluation Strategy will use both process and impact evaluations, as well as on-going  
16 continuous quality improvement controls. The Evaluation Strategy shall address what, when, and  
17 how evaluations will be carried out and identify dates for submitting completed evaluations to  
18 the City Council. The Evaluation Strategy will also identify the key evaluation questions to be  
19 answered for each type of evaluation undertaken. In addition to outlining the types of process  
20 and impact evaluations that will be undertaken to gauge preschool and provider quality and child  
21 impacts, the Evaluation Strategy shall include a process evaluation specifically designed to  
22 assess the City’s administration, oversight, scale up, and implementation of its Seattle Preschool  
23 Program beginning no later than the end of Year 1 of program implementation with an initial  
24 report due at the end of Year 2 and an update due at the end of Year 3. All evaluations shall be  
25  
26  
27

1 conducted by independent, external evaluation expert(s). Ideally, the Evaluation Strategy will  
2 identify on-going research partnerships with institutions with noted expertise in early learning  
3 and evaluation.

4 Section 5. The City Council will review the Seattle Preschool Program Implementation  
5 Plan for consistency with the following principles:

6 A. Ensures quality is prioritized over quantity, i.e., the pace of growth will be  
7 dictated by the number of providers meeting threshold standards for quality as measured  
8 by the Department of Early Learning's Early Achiever's Quality Rating and  
9 Improvement System (QRIS).

10 B. Leverages knowledge, resources, and programs implemented by the State  
11 Department of Early Learning, Seattle Public Schools, and the University of  
12 Washington's Childcare Quality and Early Learning Center for Research and Training to  
13 the fullest possible extent to ensure Levy dollars are used efficiently and effectively.

14 C. Contains opportunities for close collaboration between the City and institutional  
15 and community partners to avoid creating redundant, conflicting, and inefficient  
16 oversight structures and program standards and results in a cohesive, high-quality, cost-  
17 effective preschool program.

18 D. Demonstrates a commitment to evidence-based practices that result in positive  
19 outcomes for participating children, including assessment and accountability tools based  
20 on child developmental outcomes.

21 E. Creates a continuous quality improvement system that enables the City to identify  
22 necessary course corrections in real time and improve program implementation and  
23 outcomes.

1 F. Employs a mixed-delivery model that expands on the strengths of our current  
2 preschool community.

3 G. Invests in capacity building and professional development to increase program  
4 quality and improve teacher instruction.

5 H. Supports a compensation system that encourages classroom teachers and  
6 preschool directors to make progress toward the requisite position credentials and  
7 supports preschool providers in retaining well-qualified instructional staff.

8 I. Invests in proven strategies that nurture and support meaningful family  
9 engagement in each child's education.

10 J. Provides services in a culturally and linguistically appropriate manner.

11 K. Identifies a comprehensive and detailed evaluation strategy to produce reliable  
12 data that will inform appropriate program standards, program administration and  
13 implementation practices, as well as demonstrate overall impacts on child outcomes.

14 L. Evidences a commitment to leveraging external funding sources to supplement  
15 levy dollars.

16 Section 6. The Seattle Preschool Program Implementation Plan submitted by the Mayor  
17 for Council approval shall address, at a minimum, the following:

18 A. Detailed program performance standards (similar in the level of detail and topics  
19 addressed as those issued in 2014 by the State Department of Early Learning for its low-  
20 income preschool program).

21 B. How the delivery of a Seattle Preschool Program will be scaled up over the life of  
22 the Levy while maintaining and improving program quality.

23 C. How preschool spaces will be allocated in the event demand exceeds supply.

24 D. The process for implementing and refining the approved sliding fee scale.



1 E. Proposed rules governing qualifications and conditions for receipt of need-based  
2 tuition assistance for providers as well as rules to ensure other financial aid resources are  
3 leveraged first.

4 F. Circumstances under which a 1:10 teacher-student ratio and maximum class size  
5 of 20 may be allowed to vary.

6 G. Rules pertaining to how provider reimbursement rates will be determined and  
7 adjusted over time.

8 H. Rules governing the provider selection process and criteria to be used for  
9 selecting providers, including minimum rating levels in Early Achievers, the State's  
10 Quality Rating Improvement System (QRIS) and how these levels will be adjusted  
11 upwards over time. The initial threshold for provider participation should include an  
12 overall QRIS of at least a "3" on a scale of 1-5, as well as requirements for the Classroom  
13 Assessment Scoring System (CLASS) and the Early Childhood Environment Rating  
14 Scale-Revised (ECERS-R) scores.

15 I. Rules and conditions related to the disbursement of facility and capital  
16 improvement funds.

17 J. The specific processes by which the City will solicit on-going meaningful input  
18 on program administration and implementation from early learning experts, preschool  
19 teachers and directors, the State Department of Early Learning, Seattle Public Schools,  
20 and families.

21 K. How the City will ensure families know when a preschool classroom funded by  
22 the Seattle Preschool Program opens or expands near their home and how to apply.

23 L. An organizational chart that details the positions and reporting structure for staff  
24 implementing the Seattle Preschool Program.

1 M. A description of what services will be directly provided by the City versus those  
2 that will be contracted through competitive processes, consistent with Section 9 of C.B.  
3 118114.

4 N. A line item budget detailing how funds will be allocated among the specific  
5 program services and activities described in Section 5 of C.B. 118114.

6 O. A proposed Memorandum of Understanding with the Washington State  
7 Department of Early Learning to ensure close alignment with the State's preschool  
8 programs and Early Achievers program and identifying additional areas where resources,  
9 efforts, and program knowledge can be shared and leveraged, including when and where  
10 it makes sense to conduct joint evaluations.

11 P. A written agreement with the Seattle School District to ensure data sharing  
12 mechanisms as well as appropriate preschool to kindergarten transitions are in place and  
13 identifying other areas where resources, efforts, and program knowledge can be shared  
14 and leveraged.

15 Q. A proposal for the content of an annual reporting plan to the City Council. The  
16 annual reporting plan should include, at a minimum, data related to student outcomes,  
17 progress on provider capacity building efforts, revenues and expenditures by category, an  
18 update of evaluation activities, and progress made on building the City's own internal  
19 capacity and administrative abilities to oversee and implement a preschool program based  
20 on key indicators and milestones.

21 Section 7. The ordinance approving the Seattle Preschool Implementation Plan should  
22 identify when changes to the Seattle Preschool Implementation Plan will require approval by the  
23 City Council via ordinance.

1           Adopted by the City Council the \_\_\_\_ day of \_\_\_\_\_, 2014, and  
2 signed by me in open session in authentication of its adoption this \_\_\_\_\_ day  
3 of \_\_\_\_\_, 2014.

4 \_\_\_\_\_  
5 President \_\_\_\_\_ of the City Council

6  
7 THE MAYOR CONCURRING:

8  
9 \_\_\_\_\_  
10 Edward B. Murray, Mayor

11  
12 Filed by me this \_\_\_\_ day of \_\_\_\_\_, 2014.

13  
14 \_\_\_\_\_  
15 Monica Martinez Simmons, City Clerk

16  
17 (Seal)

THIS VERSION IS NOT ADOPTED

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STATE OF WASHINGTON -- KING COUNTY

--SS.

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313547  
CITY OF SEATTLE, CLERKS OFFICE

No. 31527, 31530

**Affidavit of Publication**

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter referred to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12<sup>th</sup> day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

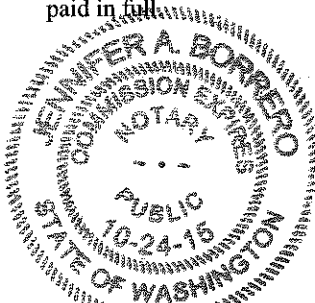
The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below stated period. The annexed notice, a

CT: TITLE ONLY RESOLUTION

was published on

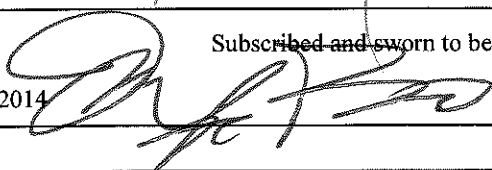
07/18/14

The amount of the fee charged for the foregoing publication is the sum of \$59.80 which amount has been paid in full.



Affidavit of Publication

  
\_\_\_\_\_  
Subscribed and sworn to before me on

07/18/2014 

\_\_\_\_\_  
Notary public for the State of Washington,  
residing in Seattle

## State of Washington, King County

### City of Seattle Title Only Resolution

The full text of the following legislation, passed by the City Council on June 23, 2014, and published below by title only, will be mailed upon request, or can be accessed at <http://clerk.seattle.gov>. For information on upcoming meetings of the Seattle City Council, please visit <http://www.seattle.gov/council/calendar>.

Contact: Office of the City Clerk at (206) 684-8344.

#### RESOLUTION NO. 31527

A RESOLUTION relating to the Seattle Preschool Program; outlining the elements to be addressed in a subsequent Seattle Preschool Program Implementation Plan, which shall be adopted by ordinance prior to the implementation of a Seattle Preschool Program.

#### RESOLUTION NO. 31530

A RESOLUTION regarding Initiative 107 concerning early learning and child care (rejected by the City Council on June 23, 2014) and authorizing the City Clerk and the Executive Director of the Ethics and Elections Commission to take those actions necessary to enable proposed Initiative 107 to appear on the November 4, 2014 ballot and in the local voters' pamphlet in conjunction with the Seattle Preschool Program (City Council Bill 118114), which is a proposed alternative measure on the same subject matter in accordance with Charter Article IV; and requesting the King County Elections Director to place the proposed Initiative 107 on the November 4, 2014 election ballot in accordance with applicable law.

Date of publication in the Seattle Daily Journal of Commerce, July 18, 2014.

7/18(313547)

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STATE OF WASHINGTON -- KING COUNTY

--SS.

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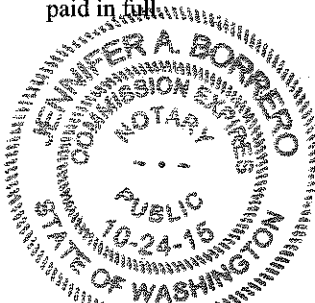
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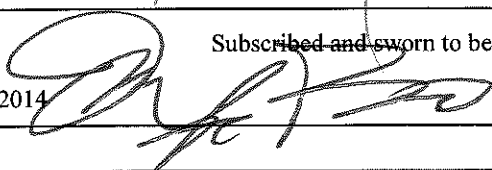
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