Revolution No. <u>26</u>600

A RESOLUTION AND PROPOSITION to amend Article IV Section 13 of the City Charter to modify publication requirements permitting publication of ordinances by title only and substituting a cumulative codification of ordinances for annual publication of ordinances.

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RESOLUTION

PROPOSITION

A RESOLUTION AND PROPOSITION to amend Article IV Section 13 of the City Charter to modify publication requirements permitting publication of ordinances by title only and substituting a cumulative codification of ordinances for annual publication of ordinances.

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE:

That Section 13 of Article IV of the Charter of The City of Seattle be amended effective January 1, 1982, to read as follows:

Section 13.

- A. RECORD AND PUBLICATION OF ORDINANCES AND RESOLUTIONS: All codinances and resolutions shall be deposited with the City Clerk, who shall record the same. The title of all ordinances of a general((7)) application ((public or permanent nature, and those imposing a fine, penalty or ferfeiture,)) shall be published at least once in the City official newspaper within three days after the same ordinance shall have become a law((7)) unless full publication is otherwise required by law. ((Provided, that)) The publication of all ordinances granting any franchise or private privilege, or approving or vacating any plat shall be at the expense of the applicant therefor.
- B. Annually, at the expense of the City, the City

 Comptroller shall compile all ordinances of general application

 enacted in the preceding year ((which are required to be

 published as set out in the preceding paragraph herein;))

 and he shall also cause copies of same to be printed,

 indexed and bound in books((; with substantial covers)).

 Publication in a cumulative code of ordinances shall satisfy

 this publication requirement. There shall be provided a

 sufficient number of such books for all elected City officials

and department heads, and at least one hundred copies shall be made available for general distribution at cost to the general public.

IT FURTHER RESOLVED:

As contemplated by Charter Article XX, Section I providing for charter amendments proposed by the City Council, this resolution shall be submitted to the qualified voters of the City at the next municipal election to be held on November 10, 1981. The proposition shall be voted upon in the following manner:

There shall be placed upon the ballot a statement of proposition substantially in the form as follows:

Shall Charter Art.IV§13 be amended permitting publication of general ordinances by title only and using City Code as annual summary?

"Ye:s No ____

Every	quali	.fied	voter	at	the	elec	ction	de	esiring	to	rati	.fy	the
resolu	tion	shall	mark	his	or	her	ballo	οt	"Yes."	Εī	ery	vot	er

desiring to reject the resolution shall mark his or her ballot "No."

BE IT FURTHER RESOLVED:

Upon approval of this resolution by the Council and not less than forty-five (45) days before the date of such election, the City Clerk shall certify to the Director of the Department of Records and Elections of King County as Supervisor of Elections this proposition in the form of a ballot title conforming to the foregoing statement of the same, and certify therewith a copy of this resolution in full.

BE IT FURTHER RESOLVED:

That all other resolutions or parts of resolutions in conflict herewith are hereby repealed.

-2-

BE IT FURTHER RESOLVED:

1 i

Certification of this resolution and the proposition it contains to the Director of the Department of Records and Elections of King County, and any act pursuant to the authority and prior to the effective date of this resolution is hereby ratified and confirmed.

PASSED the City Council this 31^{2th} day of August 1981, and signed by me in open session in authentication of its passage this 31^{5th} day of August 1981.

President Fro Tem of the City Count

Filed by me this 3/5 day of _ Ougust , 1981

ATTEST: City Comptroller and City Clerk

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tull.

That all other resolutions or parts of resolutions in 2 conflict herewith are hereby repealed. BE IT FURTHER RESOLVED: Certification of this resolution and the proposition 3 it contains to the Director of the Department of Records and Elections of King County, and any act pursuant to the authority and prior to the effective date of this resolu-4 tion is hereby ratified and confirmed. PASSED the City Council this 31st day of 1 gust, 1981, and signed by me in open session in authentic tran of its passage this 31st day of August, 1981. 6 /s/ Randy Revelle
President Pro Tem of the City Council 7 Filed by me this 31st day of August, 1981. /s/ Tim Hill ATTEST: City Comptroller and City Clerk
/s/ Theresa Dunbar Ву: Deputy 10 11 12 13 15 16 17 18 19 20 21 22 23 24 25 26 27

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BE IT FURTHER RESOLVED:

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RESOLUTION

PROPOSITION

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City of Seattle be amended to read as follows:

Section 13.

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 All ordinances and resolutions shall be deposited with the
 City Clerk, who shall record the same. The title of all
 ordinances of a general((7)) application ((public or
 permanent nature, and those imposing a fine, penalty
 of forfeiture,)) shall be published at least once in the
 City official newspaper within three days after the same
 ordinance shall have become a law(7)) unless full publication
 is otherwise required by law. ((Previded, that)) The publication of all ordinances granting any franchise or private
 privilege, or approving or vacating any plat shall be at the
 expense of the applicant therefor.
- B. Annually, at the expense of the City, the City

 Comptroller shall compile all ordinances of general application

 enacted in the preceding year ((which are required to be

 published as set out in the preceding paragraph herein;))

 and he shall also cause copies of same to be printed,

 indexed and bound in books((; with substantial covers)).

 Publication in a cumulative code of ordinances shall satisfy

 this publication requirement. There shall be provided a

 sufficient number of such books for all elected City officials

and department heads, and at least one hundred copies shall. be made available for general distribution at cost to the general public.

BE IT FURTHER RESOLVED:

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As contemplated by Charter Article XX, Section I providing for charter amendments proposed by the City Council, this resolution shall be submitted to the qualified voters of the City at the next municipal election to be held on November 10, 1981. The proposition shall be voted upon in the following manner:

There shall be placed upon the ballot a statement of proposition substantially in the form as follows:

Shall Charter Art. IV\$13 be amended permitting publication of general ordinances by title only and using City Code as annual summary?

"Yes				No			-
lified	voter	at	the	election	desiring	to	ratify

the Every qua resolution shall mark his or her ballot "Yes." Every voter desiring to reject the resolution shall mark his or her ballot "No."

BE IT FURTHER RESOLVED:

Upon approval of this resolution by the Council and not less than forty-five (45) days before the date of such election, the City Clerk shall certify to the Director of the Department of Records and Elections of King County as Supervisor of Elections this proposition in the form of a ballot title conforming to the foregoing statement of the same, and certify therewith a copy of this resolution in full.

BE IT FURTHER RESOLVED:

That all other resolutions or parts of resolutions in conflict herewith are hereby repealed.

BE IT FURTHER RESOLVED: Certification of this resolution and the proposition it contains to the Director of the Department of Records and Elections of King County, and any act pursuant to the authority and prior to the effective date of this ordinance is hereby ratified and confirmed. PASSED the City Council this _____ day of ______, 1981, and signed by me in open session in authentication of its passage this _____, day of _____, 1981. President of the City Council Filed by me this ____ day δf ____ , 1981. ATTEST: City Comptroller and City Clerk Deputy

Office of the Comptroller City of Seattle

Tim Hill, Comptroffer

July 24, 1981



3073 Jun

Honorable Charles Royer Mayor City of Seattle

Dear Mayor/Rayer/

The Comptroller's Office is requesting that the City Council place on the November 1981 ballot a measure amending the Charter to allow the City Clerk to discontinue current outmoded methods for publicizing City ordinances. This amendment will save the City in excess of \$50,000 per year.

In 1875, the Seattle City Charter was amended to require the full publication of City ordinances of a "general public or permanent nature, and those imposing a fine, penalty or forfeiture." This publication was to be in "some newspaper of general circulation" and also "recorded in a book kept for that purpose." This practice has remained substantially unchanged. For many years the ordinances were recorded in large leather-bound books, but in 1946, these volumes were replaced by an annual hard-cover compilation.

The rising costs of newspaper publication and the increasing size of ordinances has made continuation of this antiquated method of publishing ordinances untenable. In 1900 our entire publication costs were \$4,587; in 1970 we budgeted \$14,375; during the first six months of 1981 we have already expended over \$30,000, and have had to request an additional \$30,000 in order to fulfill our charter obligations for the remainder of the year. At this rate of increase, the publication budget will exceed \$100.000 by 1985.

The annual compilation of City laws costs the City \$5,000 and is nothing more than a holdover from early recordkeeping methods. It is awk rard, difficult to use, and has been replaced for all practical purposes by annual updates to the Municipal Code. Codification of Seattle's laws provides wide distribution of Seattle's ordinances to the general public.

Mayor Charles Royer Page 2 July 24, 1981

Newspaper publication of ordinances up to 100 pages in length for \$6,000 to \$7,000 is not necessary to comply with the Charter's original intent of informing the public of passed legislation. Today, very few people read the printed version of the City's laws. A better approach would involve publishing a listing of ordinance titles, brief explanatory comments, and a statement that the entire text of the ordinance is available at the Office of the City Clerk. Informing the public would be accomplished at a greatly reduced cost. Where significant ordinances are involved, the entire text could be published. It is interesting to note that the newspaper which has published the official City notices since 1920 has a general circulation of 6,100 readers.

I would request that you review and approve for ballot submission the attached Charter amendment which would reduce the publication costs of the City.

Please call me if you have any questions.

Sincerely yours,

Tim Hill

City Comptroller

TH:VM:et

Attachment

W3/RF202LNR3-4

A similar letter was sent to each of the Council Members 7/24/81

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PROPOSITION

A RESOLUTION AND PROPOSITION to amend Article IV Section 13 of the City Charter to modify publication requirements permitting publication of ordinances by title only and substituting a cumulative modification of ordinances for annual publication of ordinances.

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE:

That Section 13 of Article IV of the Charter of The City of Seattle be amended to read as follows:

Section 13. A. RECORD AND PUBLICATION OF ORDINANCES AND RESOLUTIONS:
All ordinances and resolutions shall be deposited with the City Clerk, who shall record the same. The title of all ordinances of a general((-,)) application ((public of permanent nature, and those imposing a fine, penalty or forfeiture,)) shall be published at least once in the City official newspaper within three days after the same ordinance shall have become a law((-,)) unless full publication is otherwise required by law. ((Provided, that)) The publication of all ordinances granting any franchise or private priveledge, or approving or vacating any plat shall be at the expense of the applicant therefore.

B. Annually, at the expense of the City, the City Comptroller shall compile all ordinances of general application enacted in the preceding year ((which are required to be published as set out in a preceding paragraph herein,)) and he shall also cause copies of same to be printed, indexed and bound in books((, with substantial covers.)) Publication in a cumulative code of ordinances shall satisfy this publication requirement. There shall be provided a sufficient number of such books for all elected City officials and department heads, and at least one hundred copies shall be made available for general distribution at cost to the general public.

BE IT FURTHER RESOLVED:

C5 19.2

 As contemplated by Charter Article XX, Section I providing for charter amendments proposed by the City Council, this resolution shall be submitted to the qualified voter's of the City at the next municipal election to be held on November 10, 1981. The proposition shall be voted upon in the following manner:

There shall be placed upon the ballot a statement of proposition substantially in the form as follows:

Shall the City Charter be amended to permit publication of ordinances by title only and to substitute a cumulative modification of ordinances for annual publication of ordinances?

"Yes \	No	- 1

Every qualified voter at the election desiring to ratify the resolution shall mark his or her ballot "Yes." Every voter desiring to reject the resolution shall mark his or her ballot "No."

BE IT FUR HER RESOLVED:

Upon approval of this resolution by the Council and not less than forty-five (45) days before the date of such election, the City Clerk shall certify to the Director of the Department of Records and Election of King County as Supervisor of Elections this proposition in the form of a ballot title conforming to the foregoing statement of the same, and certify therewith a copy of this resolution in full.

BE IT FURTHER RESULVED:

That all other resolutions or parts of resolutions in conflict herewith are hereby repealed.

BE IT FURTHER RESOLVED:

Certification of this resolution and the proposition it contains to the Director of the Department of Records and Elections of King County, and any other act pursuant to the authority and prior to the effective date of this ordinance is hereby ratified and confirmed.

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2	PASSED the City Council this
3	by me in open session in authentication of its passage thisday of
4	,1981.
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6	President of the City Council
7	Filed by me thisday of,1981.
8	ATTEST:
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10	City Comptroller and City Clerk
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12	BY:Deputy
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Resolution No.___

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A RESOLUTION AND PROPOSITION to amend
Article TV Section 13 of the
City Charter to modify publication
requirements permitting publication
of ordinances by title only and
substituting a cumulative modification
of ordinances for annual publication
of ordinances.

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<u> </u>	FIRST PUBLICATION:

Office of the Comptroller City of Seattle

Tim Hill, Comptroller

September 2, 1981

Mr. Clint Elsom, Manager Department of Records and Elections County of King 553 King County Administration Building Seattle, WA 98104

Attention Mr. Donald R. Ferrin, Elections Supervisor

Dear Sir:

Enclosed herewith is a certified copy of City of Seattle Resolution No. 26600, relating to the General Municipal Election on November 3, 1981, providing for submission of a proposed Charter Amendment and calling for an election thereon.

The proposed Charter Amendment will be published in the <u>Daily Journal</u> of <u>Commerce</u>, the City's official newspaper, and one other daily newspaper for a <u>Period</u> of 30 days before the November 3, 1981 General Election.

Sincerely yours,

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Tim Hill Comptroller and City Clerk

04/TD244LCE

Enclosure - 1

cc: Virginia Miller

Office of the Comptroller City of Seattle

Tim Hill, Comptroller

August 25, 1981



Honorable Dolores Sibonga: City Council City of Seattle

Dear Councilmentes 159 Fonga:

Earlier this month I received a copy of a letter sent to the Mayor by the Daily Journal of Commerce. It expressed concern regarding our proposed Charter amendment to publish ordinances by title only. Several legal issues were raised. The letter has been referred to the City Attorney, and a copy of the response is enclosed. Again, I hope that you will give the proposal your continued support. I feel it will update our publishing practices and save the City money.

Sincerely yours,

Tim Hill

City Comptroller

TH:VM:dw 04/VM237LCC

Enclosure

Copy sent to all council members

THE CITY OF SEATTLE

LAW DEPARTMENT

MUNICIPAL BUILDING . SEATTLE, WASHINGTON 98104

AREA CODE 206 TELEPHONE 625-2402

DOUGLAS N. JEWETT, CITY ATTORNEY

August 17, 1981

Honorable Tim Hill Comptroller The City of Seattle

Re: Publication of Ordinances

Dear Mr. Hill:

In a memorandum to the Law Department dated August 12, 1981, you made several inquires regarding the publication of ordinances. Your inquiries were prompted by a letter from The Daily Journal of Commerce, the City's offic'al newspaper for 1981 and 1982. We extract and address each inquiry in the following paragraphs.

l. Presently, the Seattle City Charter Article IV \S 13 requires publication of ordinances in full. What is the effect of RCW 65.16.160 on a proposed charter amendment that would require City ordinances to be published only in summary form?

RCW 65.16.160 has no effect upon the proposed charter amendment.

In full, RCW 65.16.160 provides:

"Publication of ordinances. (1) Whenever any county, city, or town is required by law to publish legal notices containing the full text of any proposed or adopted ordinance in a newspaper, the county, city, or town may publish a summary of the ordinance which summary shall be approved by the governing body and which shall include:

- (a) The name of the county, city, or town;
- (b) The formal identification or citation number of the ordinance;
 - (c) A descriptive title;

(d) A section-by-section summary;

- (e) Any other information which the county, city or town finds is necessary to provide a complete summary; and
- (f) A statement that the full text will be mailed upon request.

Memo to Councilman Hill August 17, 1981 Page two

(2) Subsection (1) of this section notwithstanding, whenever any publication is made under this section and the proposed or adopted ordinance contains provisions regarding taxation or penalties or contains legal descriptions of real property, then the sections containing this matter shall be published in full and shall not be summarized. When a legal description of real property is involved, the notice shall also include the street address or addresses of the property described, if any. In the case of descriptions covering more than one street address, the street addresses of the four corners of the area described shall meet this requirement.

(3) The full text of any ordinance which is summarized by publication under this section shall be mailed without charge to any person who requests the text from the adopting county, city, or town. [1977 c 34 § 4.]"

RCW 65.16.160 does not create a duty to publish. It applies only if some other law requires full publication of an ordinance. If Charter Article IV § 13 were amended to delete the full publication requirement, there would be no law whatsoever left in existence requiring full publication of most City ordinances.

The true import of RCW 65.16.160 is to excuse cities from full publication of all ordinances, even if another law requiring full publication exists. As established by RCW 65.16.160(1), the City "may publish a summary "

2. Of what legal effect will be the proposed charter amendment on that [legal publication] contract?

The City's contract for publication of legal notices provides for payment to the publisher at a fixed rate per column inch. No minimum or maximum volume of matter to be published is indicated in the contract, nor was any volume suggested in the call for bids that lead to the award of the contract. The charter amendment will reduce the volume of ordinances, but not other matter to be published; and it could therefore result in reduced revenues to the publisher.

In our opinion, reduction in volume to be published will have no legal effect upon the current contract, despite the potential for some loss of revenue to the publisher.

Memo to Councilman Hill August 17, 1981 Page three

The contract is an "output" contract. The publisher has agreed to publish all that the City requires, even though that volume could vary substantially, in the City's sole discretion. In fact, that volume has varied substantially with publication of such single ordinances as the energy code, equal in volume to some years' entire output.

The bidder may have relied upon the publications requirements of the Charter, and upon the City's continuing to publish a minimum volume, in arriving at its bid figure even though the City did not promise a minimum. It could be argued that a change in the law requiring publications constitutes a change of law impairing the obligation of a contract. Such a change of law could not be implemented to the detriment of a contractor, under Article III § 10 of the United States Constitution and Article I § 23 of the Constitution of Washington State. However, those constitutional provisions do not necessarily apply if a new law affects a contract only by diminishing the value of performance to the contractor. Curtis v. Whitney, 80 US 68, 20 LEd 513 (1872). According to the existing contract, the right of the contractor is to receive payment at a specified rate per column inch. The change of law would not affect the publisher's rate of payment. The other right of the publisher is to receive all of the City's legal printing work. The change of law would not affect that right, either. The new law would not affect rights, but would affect only the value of the contractor's performance.

Under the circumstances, it does not appear that the change of law would impair the contractor's rights within the meaning of the Constitution. The City would remain entitled to rely upon its contract for publication at a specified rate per column inch. The City would not be required to abandon the contract, and to call for a new contract, contrary to the suggestion of the contractor.

We have several other observations about the letter of the current contract publisher to the Mayor regarding the proposed Charter amendment. Memo to Councilman Hill August 17, 1981 Page four

Because publication by summary as contemplated in RCW 65.16.160 is not required of the City, the publisher's analysis of labor necessary to prepare summaries is irrelevant. The Charter amendment will allow publication by ordinance captions. No duplicative labor is required, since captions are already mandated by City Charter Article IV § 7. All city ordinance drafters, and the Law Department, are presently, and will continue to be, engaged in writing captions.

Not being subject to RCW 65.16.160, the City will not be required to provide free copies of ordinances, as provided by that statute.

Not being subject to RCW 65.16.160, the City would not be "liable" for inaccurate summation of an ordinance under that statute. Even if partial publication were made under that statute, City "liability" for making a poor summary is extremely remote. The usual remedy for the defective enactment of a law is merely invalidation of the law, not a lawsuit for damages.

Nothing prohibits the City's publishing ordinances in single-spaced, rather than double-spaced format. The City may wish to explore that method of reducing its costs for publication even further.

Contrary to the publisher's assertion, after amendment of the Charter, full publication of very few ordinances will be required. Creation of assessment rolls for Local Improvement Districts, certain proceedings in eminent domain, and issuance of some bonds may still require publication of ordinances. The City enacts a miniscule number of such ordinances.

With statutory sanction, RCW 35.21.180, the City now enacts most new structural and safety codes by adoption by reference, not requiring newspaper publication. Despite the publisher's suggestion that it could provide inexpensive reprints of codes, many such codes are subject to the copyright of the original publisher, the International Conference of Building Officials. They are not available to the City's contract publisher to be reprinted freely. Extensive local amendments to structural and safety codes could perhaps be reproduced cheaply by a newspaper publisher. If the City

LAW DEPARTMENT-THE CITY OF SEATTLE

Memo to Councilman Hill August 17, 1981 Page five

develops a need for such reprints, that could become the appropriate subject of a different contract. Further, any publisher remains free to make inexpensive reprints of City ordinances for its own commercial purposes, with or without the proposed charter change.

We hope this will assist your presentation of the proposed amendment to Charter Article IV \S 13.

Very truly yours,

DOUGLAS N. JEWETT City Attorney

SUSAN R. SAMPSON

Assistant

SRS:mc

v. Miller.



Seattle City Council

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August 6, 1981

Mr. Tim Hill City Comptroller City of Seattle

Dear Tim:

Your efforts to cutback wasteful spending are to be applauded.

I will give your Charter Amendment to discontinue outmoded methods for publicizing ordinances my utmost and favorable attention.

Sincerely,

MORMAN B. RICE

Chair Finance and Budget Committees

NBR: mam

City compitaller

Flavorth Flact , Municipal Building Seattle Washington 93104

Honorable Charles Royer
Mayor
City of Seattle

Dear Mayor Royer:

The Seattle Daily Journal of Commerce Could like to respond to a letter dated July 24, 1981, from City Comptroller Tim Hill requesting the City Council to place a City Charter Amendment on the November 1981 ballot. Mr. Hill suggests that in place of publishing the ordinances in full text, that the city publish only "a listing of ordinance titles, brief explanatory comments, and a statement that the entire text of the ordinance is available at the office of the City Clerk."

The savings projected in Mr. Hill's-letter may nrove somewhat illusory in that he does not give consideration to the possible requirements of RCW 65.16.160, which is assumed would be included in any proposed charter amendment. The enabling statute reads:

65.16.160 Publication of ordinances. (1) Whenever any county, city, or town is required by law to publish legal notices containing the full text of any proposed or adopted ordinance in a newspaper, the county, city, or town may publish a summary of the ordinance which summary shall be approved by the governing body and which shall include:

(a) The name of the county, city, or town;

(b) The formal identification or citation number of the ordinance;

(c) A descriptive title;

(d) A section-by-section sur mary;

(e) Any other information which the county, city, or town finds is necessary to provide a complete summary; and

(f) A statement that the full text will be mailed upon request.

Received

Gity Comptroller

8-10-8/

Honorable Charles Royer August 6, 1981 Page Two

(RCN 65.16.160 Cont'd)

- (2) Subsection (1) of this section notwithstanding, whenever any publication is made under this section and the proposed or adopted ordinance contains provisions regarding taxation of penalties or contains legal descriptions of real property, then the sections containing this matter shall be published in full and shall not be summarized. When a legal description of real property is involved, the notice shall also include the street address or addresses of the property described, if any. In the case of descriptions covering more than one street address, the street addresses of the four corners of the area described shall meet this requirement.

(3) The full text of any ordinance which is summarized by publication under this section shall be mailed without charge to any person who requests the text from the adopting county, city, or town. [1977 c 34 § 4.]

One requirement is that the published summary must contain a "sectionby-section" summary plus "any .. her information...necessary to provide a complete summary."

Next it will be noted the statute requires full publication of sections when the "proposed or adopted ordinance contains provisions regarding taxation or penalties, or contains legal descriptions of real property." In such cases the full text of the sections containing this matter must be published in full and not summarized.

Another requirement is that complete copies of the ordinances must be mailed on request and without charge to all persons requesting copies.

Mr. Hill suggests that summary publication will save the city \$50,000+ per year. He apparently does not take into consideration the following costs tha' would still be required under the proposed summary procedure and other possible savings:

- Manpower costs of preparing the "section-by-section" summaries and other "necessary information to complete the summary."
- Possible liability if the summaries are not complete and correct.

Honorable Charles Royer August 6, 1981 Fage Three

- The cost of providing free copies of all ordinances, whereas the present practice is to charge for copies and not to mail.
- 4. The city could reduce the cost of publication by almost one-half if all ordinances were reproduced single rather than double spaced as under current practice.
 - 5. Full publication of many ordinances is still required.

Thus it is suggested that the above new and continued costs plus savings, with possibly others, might more than offset the projected saving from summary publication.

In addition, while possibly irrelevant to the present problem, Mr. Hill's statement that the Seattle Daily Journal of Commerce has "general circulation of 6100 readers" is not accurate. Our information is that most papers are read by more than one person, and we estimate that the actual daily readership of the DJC is more than 21,000. The question might also be raised as to the number of persons reading any newspaper who also actually read complete ordinance texts. Does anyone know?

With respect to making copies of new Ordinances such as building codes, or other codes, available to the public, it could be much cheaper to provide reprints from the Daily Journal than for the city to attempt to publish and distribute such needed codes on its own. The Journal often provides such needed reprints at a very nominal cost.

Further, the Daily Journal is provided free of charge to all Seattle Public Library branches and all City of Seattle Community Councils, thus increasing its availability and readership potential. This also insures that those with a need to see city notices have the paper made available to them. We do not think the same could be said for either the Times or P-I.

The Daily Journal is not opposed to the City of Seattle saving money in these inflationary times, but we feel that were this provosed charter amendment to pass, it will substantially change the scope and content of our competitively-bid contract. The contract for 1982, which we again have won, was based on the assumption of a similar amount of inches being published by the city, as has been the trend of recent years. The possible large reduction in lineage considerably alters our expectations of what might normally be anticipated from city business.

If one were to consider the true costs of publication, one would see that our bid of \$4.10 per inch for 1982 alvertising is considerably less than our \$5.50 per inch rate for display advertising and our \$9.00 per inch rate for our other types of bid notices. Compare these prices with what the city might pay publishing in the Times or P-I and one could see that Seattle is saving a very large sum of money by publishing in the Daily Journal, as it has been.

Honorable Charles Royer August 6, 1981 Page Four

If the amendment should pass and immediately go into effect, our revenues and the city's savings will be quite different. As we mentioned, the city could save considerable money if it were to single-space its ordinances.

If the city should find a charter amendment desirable—after investigation of publication costs, we at the DJC feel this amendment should be voted on in the 1982 towember election instead of '81, so as not to radically change the scope of the city's business with its official newspaper during the existing contract.

Then, when the contract for 1983 comes out for bid (about May of 1982) bids by competing newspapers will more accurately reflect the amount of business the city could be expected to do, and the truer costs of publication ——whichever paper wins the contract.

Otherwise, we would ask that if the election is this fall and if it passes, that the $e(\cdot)$ re-bid the publication contract before the end of 1981 due to substantially reduced nature of its advertising projections. This unexpected decrease is a considerable departure from its 60-year-old policies.

A final suggestion is that substantial thought be given to the convenience to the public of having available through the issues of the Seattle <u>Paily</u> Journal of commerce, regularly and continuously, the full texts of all current adoptions before they are incorporated into codes. In this sense the Seattle DJC serves Seattle as does the Federal Register and the Washington Register. We think that should continue.

Sincerelu

70. Brown, publisher

John Mihalyo, general manager

cc:

Seattle City Council members
Tim Hill, Seattle Comptroller
Delores Sibonga, chairperson of
Personnel & Public Property Committee

Seattle City Council



August 27, 1981

Paul Kraabel President of Council 625-2447

George E. Benson Chair Parks and Community Service Committee 625-2441

Michael Hildt Chair Urban Development and Housing Committee 625-2443

Randy Revelle Chair Energy Committee 625-2445

Norman B. Rice Chair Finance Committee 625-2436

Jack N. Richards Chair Water and Waste Management Committee 625-2438

Dolores Siboriga Chair Personnel and Properly Management Committee 625-2451

Sam Smith Chair Public Salety and Justice Committee 625-2455

Jeanette Williams Chair Transportation Committes 625-2453 Honorable Tim Hill City Comptroller City of Seattle 101 Seattle Municipal Bldg. Seattle, Washington 98104

Dear Mr. Hill:

Thank you for providing me with a copy of letter from the City Attorney concerning the proposed Charter Amendment to publish ordinances by title only.

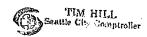
I certainly appreciate your keeping me abreasted of this issue and want to let you know that I shall keep an open mind.

Once again, thank you.

ours very trul

City Councilman

SS/mb



SEP 01 1981

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Oct. 20, 1981

Tim Hill City Comptroller Municipal Bldg. Seattle, Wash. 98104

Dear Mr. Hill,

Just a note to let you know you have promoted admirably the proposed City Charter Amendment calling for printing ordinances by title only.

I have enjoyed being your opponent at various appearances representing pro and con the proposition. I'd like to say that whatever the outcome of the November election, I hope that the City Clerk-Comptroller's office and the Daily Journal can still enjoy a close co-operation in publishing city notices.

On behalf of Denis Brown, publisher, and myself, we wish to express to you and Virginia Miller that the Daily Journal remains ready to continue toing our best to publish city notices at an inexpensive rate. Just call on us in the future if we can be of assistance.

Sincerely

/John Mihalyo General Manager

TIM HILL.

RECEIVE TO DIV WELL

ISSUE STATEMENT ON THE SEATTLE CITY CHARTER AMENDMENT

November 3, 1981 Ballot

The City of Seattle is proposing an amendment to its Charter which will update the current outmoded methods of publicizing new City ordinances and, at the same time, save the City in excess of \$50,000 a year. The proposition which will appear on the November 3, 1981 ballot reads:

Shall Charter Art. IV § 13 be amended permitting publication of general ordinances by title only and using City Code as annual summary?

"Yes	No.	\$1

The basic issue involved is how can City Hall effectively keep the public aware of the laws that are approved, particularly those that affect people or property? There is an historical reason for the current practice of placing our new ordinances in the <u>Daily Journal of Commerce</u>, but times have changed, and our City Charter should be amended.

Presently, the City Charter requires that all general ordinances and those imposing penalties be printed in the City's official newspaper, the Daily Journal of Commerce. In addition, all of these ordinances are published once a year in a bound volume, and over 125 copies are sent to the City departments and the public. These two requirements will cost the City approximately \$60,000 in 1982. Listing ordinance titles in the official daily newspaper would only cost \$10,000 a year.

Since 1875, the Seattle City Charter has required the full publication of City ordinances of a "general public or permanent nature, and those imposing a fine, penalty or forfeiture." This publication was to be in "some newspaper of general circulation" and also "recorded in a book kept for that purpose." At that time, Seattle had a population of 1,512, no library, and several small, struggling newspapers. Homesteads were scattered and transportation difficult. It made good sense to publish in one of the local newspapers the 17 ordinances which passed that year. There simply wasn't any other means available for keeping citizens informed, and the cost of publishing was very slight.

Today all that has changed. The rising costs of newspaper publication and the increasing size of ordinances has made continuation of this antiquated method of publishing ordinances untenable. In 1900, our entire publication costs were \$4,587; in 1970, we budgeted \$14,375; during the first six months of 1981, we have already expended over \$30,900. An additional \$30,000 was requested in order to fulfill our Charter obligations for the remainder of the year. At this rate of increase, the publication budget will exceed \$100,000 by 1985.

ISSUE STATEMENT ON THE SEATTLE CITY CHARTER AMENDMENT Page 2

Newspaper publication of ordinances up to 100 pages in length for \$6,000 to \$7,000 is not necessary to comply with the Charter's original intent of informing the public of passed legislation. Two major newspapers cover City government on a full-time basis. In addition, all significant council actions are reported by radio and television news. Both City Council and the Mayor take great care to mail hearing calendars and news releases explaining issues under consideration to citizen groups, the news media, libraries and interested individuals, Seattleities are far more likely to hear about a new piece of legislation listening to their radio while driving to work, browsing through one of the major newspapers on their coffee break, or relaxing in front of the TV after dinner, than they would reading the lengthy and legalistic text of an ordinance in the Daily Journal of Commerce, a newspaper with a circulation of 6,100 and a total readership of about 22,000.

A better approach is publishing a listing of ordinance titles, brief explanatory comments when necessary, and a statement that the entire text of the ordinance is available at the Office of the City Clerk. The entire text will be published when required to do so by law. If people want to see the actual text, it is available from the City Clerk. Major ordinances such as the Traffic or Building Codes are printed and can be purchased in pamphlet form from the City departments administering the codes.

The City's laws may also be found in the Municipal Code, which is available throughout the Public Library system, including all branches, and at local law libraries. Two hundred copies have been distributed for ready access to the public, governmental officials, and attorneys. The Municipal Code is kept updated with monthly advance sheets, semi-annual supplements, and republication every two years.

It may be true that Seattle is at the forefront in suggesting that it change its publishing policies. However, it is not the first city to do so, and by all indications it will not be the last. Cities such as Bellevue, Kirkland, Redmond, and Issaquah publish their ordinances by titles only, while Renton, Lake Forest Park, Normandy Park, Bothell, and Bremerton publish titles and brief summaries. Poulsbo, Mercer Island, and Auburn publish title and brief summary if the ordinance is lengthy. Edmonds does not publish in a newspaper at all.

In addition to modifying our publication requirements, the Charter Amendment will eliminate the annual compilation of City laws. This compilation costs the City \$5,000 and is nothing more than a holdover from early recordkeeping methods when each ordinance was hand written in large leather bound volumes. It is awkward, difficult to use, and has been replaced for all practical purposes by the Menicipal Code. Codification of Seattle's laws provides wide distribution of Seattle's ordinances to the general public.

ISSUE STATEMENT ON THE SEATTLE CITY CHARTER AMENDMENT Page 3

The costs associated with the current system are increasing at an alarming rate. If trends continue, we will spend in excess of \$600,000 over the next eight years. By publishing the ordinance titles along with brief explanatory comments, we could save a substantial portion of those costs. City officials have the responsibility of spending public money as prudently as possible. As resources shrink, we must examine all areas of City government for possible savings. At a time when basic services face drastic cutbacks, this responsibility is especially important.

TIM HILL Seattle City Comptroller

05/VM268CHA1A/3A

by Susan Gilmore Times staff reporter

Seattle taxpayers spent: \$7,000 this year to tell the world, in fine print, about the city's new master-use permit.

Thousands more were spent publishing Seattle's plumbing code; housing-demolition ordinance and hundreds of other lengthy laws which, according to the City Charter, must be printed in a newspaper of general circulation. 25 ordinates which according to the City Charter, must be printed in a newspaper.

"of general circulation." 2 of superior want to change the Charter and permit 3 Seattle simply to publish capsule descriptions of its laws. The change, a said Virginia Miller, assistant city clerk, could save the city \$50,000 a 1 year.

The Daily Journal of Commerce, the city's official newspaper, has been publishing city-ordinances since 1920." A Charter amendment, adopted in 1875, requires the city to publish all ordinances of a "general public or permanent nature, and those imposing a fine, penalty or forfeiture.

Publication cost \$4.500 in 1900. It will cost \$50.000 a 1.000.

Publication cost \$4,500 in 1900. It will cost \$60,000 this year, and is expected to be more than \$100,000 by 1985. The second of the city's Because "very few people read the printed version of the city's laws," Comptroller Tim Hill has asked the City Council to place on the November election ballot a Charter amendment that would require the city to publish only ordinance titles, a brief explanation, and a statement that the entire text is available at the clerk's office.

Ms. Miller said the city pays The Daily Journal of Commerce \$4.10 for each published inch. In addition to the city's laws, the newspaper, which has a circulation of about 6,000, publishes Seattle's legal notices, bid announcements and hearing notices. Those would not be affected by the proposed Charter amendment. the proposed Charter amendment.

SEATTLE POST INTELLIGENCER

THURSDAY, AUGUST 6, 1981

Costly letter of the law

Every time the Seattle City Coun-cil passes a new ordinance, the city charter commands that the text be published in a newspaper.

When an ordinance runs to 100 pages in length, as they sometimes do, it costs about \$5,000 to publish it.

City Comptroller Tim Hill said Tuesday that the city could save \$50,000 a year in printing costs if the city printed only the titles to ordi-

nances.

He has asked the City Council and Mayor Charles Royer to consider placing a proposed charter amendment on the November ballot to allow the city to discontinue publication of ordi-

nances.

The ordinances are published in the Daily Journal of Commerce, the

the Daily Journal of Commerce, the city's official newspaper for legal notices. "Very few people read the printed version of the city's laws," Hill should be compared to the city's laws, hill should be compared to the city first started publishing laws in 1875, he said, it had fewer laws, and they were less complicated. The printing costs for the entire year of 1900 were only \$4,587, he added.

By 1985, he said, publication costs will rise to \$100,000.

The comptroller said the explana-fory comments or the text of signifi-cant ordinances could be published in cases in which they're needed

The proposed charter amendment must be approved by the council and the mayor before it can be submitted to the voters.

Thrifty Tim Hill, Seattle's city comptroller, long has been a vigilant overseer of the municipal treasury, a reputation he gained earlier as chairman of the City Council's Finance Committee.

Hill's newest money saving scheme is a proposal to cut printing costs \$50,000 a year by publishing only the titles and brief summaries of new city laws in the Da-Journal of Commerce, eliminating their texts.

Hill points out, with undoubted accuracy, that "ve,"

few people read the printed version of the city's laws. Nevertheless, or this occasion we think Hill has an idea whose time hasn't come.

While it's true city laws never will make the best seller non-fiction lists, the opportunity for citizens to be fully informed of new laws governing their lives ought to be retained. Summaries of city ordinances don't shed much light on the contents and often are misleading.

The \$50,000 annual printing cost is a small enough price to pay and surely Hill can find other, off-setting economies in city government. A reduction in the printing volume of in-house studies, reports and analyses alone ought to be good for at least that amount.

The Seattle Post Intelligencer Monday, August 24, 1981

Save city words, money

By Tim Hill

A few weeks ago F proposed a way. to save S sattle \$50,000 a year. The City Charter should be changed so that the comptroller's office doesn't have to publish the full text of new city ordinances in the city's official newspaper. Printing ordinance littles and explaining how these laws work is a better approach.

better approach. "AP4-editorial was less than enthusiastic about this proposal and said thavit; was an "idea whose time haso to come." The editorial said that printing the whole text of ordinances enables sitzens to be fully informed. I would

like to respond.

Tresently the City Cherter requires that all general ordinances and those imposing penalties be printed in the City's official news aper, the Dally Journal of Commerce. Ip addition, all of these ordinances are published once a year in a bound volume, and over 150 copies are sent to the city departments and the public. These two requirements will-cost the city approximately \$80,000 in 1982. Listing ordinance (titles in paper would cost only \$10,000 a year).

The basic issues involved is howcan City Hally effectively keep thepublic aware of the laws that are approved, particularly those that affect, people or property. There is a historical reason for the current practice of placing our new ordinances in the Daily Journal of Commerce but mershave changed and our City Charter should be amended.

Publishing the complete text of city ordinances has been a requirement of the Seattle City Charter since

BACK TALK

November 12, 1875. At that time, Seattle had a population of 1,512, no-libbrary, and several small, strugiling newspapers. Homesteads were scattered and transportation difficults it, made good sense to publish in one of the local newspapers the 7 ordinances which passed that year Therestimply wasn't any other mears available for keeping citizens in ormed, and the cost of publishing was very, slight.

nt. Today all that has changed. Two major newspapers cover city govern-ment on a full time basis. To addition, all significant council actions are reported by radio and television news. Both City Council and the mayor take great care to mail hearing calendars and news releases explaining issuesunder consideration to c.tizen groups, the news media; libraries and interested individuals. Seattleites are far more likely to hear about a new piece of legislation listening to their radio while driving to work, browsing through one of the major newspapers front of the TV after dinner, than they would reading the lengthy and legalistic text of an ordinance in the Daily Journal of Commerce, a newspa-per with a circulation of 6,100 and a total readership of about 22,000. If people want to see the actual

text, it is available from the city clerk. Major or dinances, such as the Traffic or Building Codes are printed and can be purchased in pamphlet form from the city departments administering the codes.

The city's laws may also be found in the Municipal Code which is available throughout the Public Library system, including all branches, and at local law libraries. Two hundred copies have been distributed for ready access by the public, governments officials, at latterneys. Once a year the city updates its Municipal Code to include new legislation passed.

It may be true that Seattle is at the forefront in suggesting that it change its publishing poincies. However, it is not the dist city to do so, and by all indications it will not be the last. Cities such as Belleyue and Issa-quah publish their ordinances by titles only while Renton and Bremerton publish titles and brief, summaries, Edmonds does not publish in a newspaper at all the control of the control of

The costs associated with the current system are increasing at an alarning rate. It trends continue, we will spend in excess of \$500,000 during the next eight years. By publishing the ordinance title along with a brief explanatory comment, we could save a substantial portion of those costs. Gity officials have the responsibility of spending public money as prudently as possible. As resources shrink, we must examine all areas of city government for possible savings. At a time when basic services face drastic cuthacks, this responsibility is especially important.

Tim Hill is comptroller of the City of Seattle.

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foreign invest-4th growing con-. investment ac-. Notes the Con-David Bauer, "This survey: est is attributable ate over whether. d restrict Canais in view of am to restrict According to Tim Hill city onts in its energy comptroller, this measure will er bid of Societe Acquitaine for e a U. S. request halted until a offer could be: harge that some it borrow abroad acquisitions can rms than U. S. borrow in this dening discussion ens has thus far on away from the number of in-12s occurred durionths."

LEADS WAY: racted 21 foreign ing the first six year, leading all lowing New York setts (18), Penn-California (16),

umber of foreign in the electrical stry (30), follownonelectrical and chemicals

ACTIVE

:y and the United suced the most avestments in the ring the first half ing were Canada, porting 35 new) and Switzerland

Hearing due on publishing ordinances

SEATTLE A Seattle City Council committee will hold a hearing Wednesday Aug. 26 on a proposed charter amendment modifying current methods for Contracts 6 and 7 of the West est figure for any modifying current methods i since 1977, the publicizing city ordinances.

The Personnel and Property Management Committee, chaired by Dolores Sibonga, will hear discussion and vote on the amendment starting at 2 pm-in the Council Chambers 11th floor, Municipal Bldg.

The amendment calls for publication of ordinance titles, brief explanatory comments and a statement that entire texts are available at the city clerk's office. Presently, the complete ordinance is published in the city's official newspaper, the Daily Journal of Commerce, as called for in the present charter.

Ordinances are also printed in the Seattle Municipal Code which Thas annual supplements.

publing areas in- save the city in excess of \$50,000. The committee recommendation will be discussed and voted upon by the full Council Monday. Aug. 31. the yote will decide whether the proposed amendment should be placed on the ballot in the coming November election.

Copies of the proposed charter: amendment may be obtained by contacting Bob Flor, legislative ssistant to Councilmember Si-onga at 625-2451

Anyone unable to attend the public hearing may submit writ-ten comments to Councilmember Seattle, 98104, no later than noon, Friday Aug. 21

Air pollution hearing

SEATTLE The Board of Directors of the Puget Sound Air Pollution Control Agency will conduct a public hearing on Sept. 24 to consider Application for Variance No. 232 from Section 8.02 of Regulation I of the Agen-

The public hearing will be held at 9:30 am in the Commissioners Chambers, Port of Seattle, Pier 66, Seattle,

The applicant is the Boeing Company, Box 3707, Seattle, 98124.

(Public nodice in this issue.)

n Garant Villey Tokki tar bay West Seattle Bridge bids delayed for clarifications

SEATTLE EATTLE - A two-week v. to Sept. 2, has been an-

Seattle Bridge - the east and west interchanges.

This delay was made necessary because of two factors: Bidders have asked for clarification of the city's rules regarding limits on risk, profit and capital formation for partners in joint ventures. In addition, recently released revisions to federal wage guidelines have to be made available to all

bidders. In order to set the information clearly to bidders and allow them adequate time to adjust their plans, the city determined that a minimum of two weeks' delay was needed.

"The end effect of this delay may be to save us time," said Eugene Avery, director of engineering. "If we cause bidders any confusion on contracts of this size (360 million), the potential for delay, and even litigation, is great. It is best to take a little more time now.

West Seattle rezone applied

SEATTLE - The developer of a planned 26,000-square-foot condominium/apartment complex at the northwest corner of Harbor Ave. SW and SW Florida. St., has applied for a final declaration of non-significance on re-zoning with the Seattle SEPA Public Information Center.

Tom McDermott representing Urban Associates made the application for the 37,300-square-foot parcel to be rezoned from IH (heavy industrial) to BC (business commercial) for a residence and commercial structure.

Urban Associates plan a fivestory structure on the site. The first floor is likely to be used for commercial purposes, according to McDermott. It will be of ap-proximately 10,000 square feet.

The upper floors will be either condominiums or apartments. About 32 units are anticipated.

Urban Associates has not hired an architect yet, McDermott said. · A public notice was published in the Aug. 18 Journal.

513,207,995 Butt Tollowing 1a The Anchorage Sports Arena was originally bid early this summer, but when the lone bid by Lease Kissee was \$6 million over the estimate, the city decided to look outside the state for bidders.

Estimates on the project varied from \$11 million to \$11.5 million...

Originally it was anticipated that the project would be completed by Dec. 1982. Now Anchorage officials are predicting a completion date of May 1982.

Seattle LID 4 bond sale September 2

SEATTLE - The City of Seattle will receive bids for consolidated Local Improvement District No. 4 bonds in the amount of \$947,184 until 10 am Sept. 1 at the Office of the City Controller, Room 101, Seattle Municipal Bldg., Seattle 98104. The bonos will be dated Sept. 1

in denominations of \$5000 each or multiples of \$5000. Interest will be payable annually on Sept. 1 beginning in 1982. Annual interest cost shall not exceed 15%.

The official statement is available from the city's financial consultant, Harper, McLean Financial Corp., Box 21045, Seattle 98111. ..

(Public notice in this notice.)

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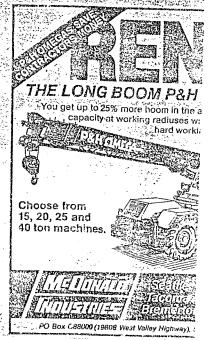
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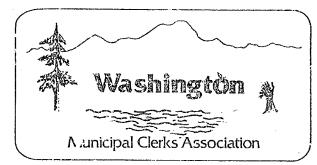
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bage storage. • The cir of Commu should work Square Pres develop ince rehabilitation construction

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(Continued





President

Dorothy Schauerman

1st Vice President

Delores Mead

2nd Vice President

Bernard Parker

Secretary

Margery Price

Treasurer

Gertrude Erickson

P. O. Box 6108 Kennewick, MA 99336 August 31, 1981

Mr. Tim Hill City Comptroller Office of the Comptroller 101 Seattle Municipal Building Seattle, WA 98104

Re: Amendment to City of Seattle Charter regarding publication of ordinances

Dear Mr. Hill:

Your letter of August 19, 1981, addressed to Delores Mead, was discussed at a recent executive board meeting of the Washington Municipal Clerks Association and the material was reviewed.

The board instructed me to advise you that WMCA endorses the proposed amendment to the charter of the City of Seattle. However, MMCA is most anxious to have the Revised Code of Washington changed so that all cities may have this advantage.

This unnecessary expense is imposed upon many cities in the State of Washington. and WMCA would support vigorously a proposed revision to RCW.

Sincerely,

Margery Price, Secretary

cc: Virginia Miller Dorothy Schauerman

Dalores Mead

Linda Ruchle

Scattle Post-Intelligencer

THE VOICE OF THE NORTHWEST SINCE 1863

Charter change deserves support

Seattle voters will have an opportunity in Tuesday's election to clear up some ambiguity in the city charter language and to give the City Council 15 additional days to consider initiative petitions. Both items-we feel have merit

Voters are asked to consider an amendment to Article 4 of the city charter which seeks to clear up confusion about the length of time initiative sponsors have to secure necessary valid signatures. The intention of the charter is to allow 180 days for signature gathering, plus 20 additional days, if necessary, to recover the numbers lost in the validation process. Because of ambiguity in the charter language, petitioners have claimed that production of any number of signatures—no matter how small—after 180 days entitled them to the full 200 days for original signature gathering.

The charter amendment would tighten the language to make the intent clear.

Current charter language also gives the City Council 30 days to consider a validated initiative. At that point, the council can either adopt it outright as law, without a vote of the people, or continue the initiative process by placing it on the ballot. The amended language would give the council an additional 15 days, or a total of 45, to deliberate.

Both provisions are housekeeping in nature with no organized opposition and they seem to us to be in the public interest. We recommend support of the charter

-P-I CI

KING COUNTY EXECUTE Bob Auderson (D)
Ron Dunlap (R)

COUNTY COUNCIL DIS Audrey Gruger (D) Louise Miller (R)

COUNTY COUNCIL DIS.
Roger Grimmett (D)
Bill Reams (R)

COUNTY COUNCIL DIST Ron Sims (D) Paul Fletcher (R)

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COUNTY COUNCIL DIST Paul Barden (R) (no Democrat in race

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cesse the local government amounced it is creting fates.

THE SEATTLE TIMES

OCTOBER 26, 1981

'No' to City Charter change

IN A well-meaning effort to cut expenses, Seattle Comptroller Tim Hill says his office shouldn't have to publish the full text of new ordinances as ads in The Daily Journal of Commerce, a publication read widely by people doing business with City Hall.

A proposed change in the Seattle Charter, up for a vote

Movember 3, would require publication only of the titles of new ordinances. The full-text requirement has been in the

Charter since 1875. A

But a fairly new-addition (1977) to the state's law books already has eased the official-notice burden. It allows cities already has eased the official-notice burden. It allows cities including Seattle to meet legal-notice requirements by publishing brief summaries of new ordinances. The measure still affords interested citizens more information than the "title only" proposal here.

We think the Seattle amendment should be rejected, and that city officials should explore offering the voters an alternative more in line with the state law.

ooth candidate: have placed mly in the political middle. uts smail-scale, communityons to major problems and adthening small businesses. He implement those solutions, is w expert, and is already a tewhat cynical politician. Lane xial moderation, disagreeing Republican positions, and itism. Lane is not the airhead g campaign has tried to portray r grasp of social needs is ier preference for the interests dents (anti-tax) over those of nt (pro-tax) means she such help to Seattle in the leg-

lousing ...

neasure passes, \$48-million will rehases 1,000 housing units for

low income eleerly and handicapped citizens. The housing will be built by private developers, then turned over to the city. The units will be scattered in small complexes throughout the city and managed by the Seattle Housing Authority. Rental income from the housing set at 30 percent of tenant income, will pay for maintenance of the buildings, thereby supposedly eliminating any need for later city subsidies. The bond issue, an idea from Mayor Royer later refined by city council, is a proposal everyone loves, from downtown banks to community activists, to those who doubt the plan's feasfollity. The measure appeared on the pri-mary ballot and received over 80 percent approval, but September voter turn-out was too low to validate a bond issue. Although backers expect a smaller victory margin in November, the measure should pass. No one denies the need to erect more housing for the elderly poor, but the bond market is expensive these days and new ideas like rent stamps are making this old approach (beloved by the housing industry) seem passe. Still, it is a needed stopgap program, now. that federal subsidies have vanished,

City of Seattle Charter Amendment -

Under the current Sea de charter, the city must publish the full ext of new ordinances in an official newspaper (the Daily Journal of . Commerce, at the moment). Seattle also must publish an annual compilation of new ordinances, as well as an annual update to the Municipal Code. If the proposed charter amendment passes, the city, with a few exceptions, will be required to publish only the titles of new ordinances, along with discretionary summaries. The annual ordinance compilation would be eliminated, the annual code update retained. The amendment would save the city about \$45,000 per year in return for somewhat reduced public access to information about the city's laws.

King County Charter Amendment

This amendment would allow King County civil service employees to run for political office while remaining on the job. Current charter language requires that civil service employees take unpaid leave of absence when campaigning. Other county employees already have the







. MON.-SAT. ? LUNCH/DINNER Corner Market Building Pike Place Market 621-9500

UTHENTIC INDIAN CUISINE

Richard F. Kinssies

Next Class Begins
- November 3 (200) 322-7578

King County and Scattle voters have some nousekeeping chores to take care of on Tuesday's ballot and two decisions to make on money matters. (These are in addition :: wo articles that really made me see to the proposal to tax telephones to pay for a county wide enhanced 911 emergency system. The county wide story stating that this county needs, measures include story against the second was a letter to

PROPOSITION 2 (\$7 million jail bonds). Construction already has begun on a new jail to serve Seattle and King County. The state is paying \$544 million, the bulk of the cost of building the badly needed facility. The county is putting in \$3.9 million. If this bond issue passes, it will provide \$7 million to make up the balance needed. The bond money will be spent on courtrooms equipment, land and interim financing costs.

The old jail is outdated, overcrowded, dangerous and does not meet state or federal standards. The P-I recommends a yes vote on Proposition 2

CHARTER AMENDMENT (allowing career service) county employees to keep their jobs while running for political office). The King County charter requires that some county employees must take an unpaid leave of absence in order to run for office. Yet city employees and other county employees - including the county executive and county council members and staff people. - are allowed to remain on the payroll while running for office. County employees should have the same legal i right as other citizens to earn a living while running for public office. The PI recommends a yes vote.

The Seattle pallot measures include:

PROPOSITION (\$48.1, million bonds to build housing for low-income-elderly and handicapped). This is the same measure that passed in the primary election but was not validated because the voter turnout was too small. The city's shortage of low-cost housing has been well documented. The Seattle housing authority now has a list of 1,700 people waiting for this type of housing. The income of 90 percent of these people is less than \$8,000 a year. If the bond issue passes, 1,000 new units would be built. The cost to the taxpayers who owns a \$70,000 home would be about \$22.30 a year - 6 cents a day. The P.I again recommends a yes vote on these bonds CHARTER AMENDMENT (to permit publishing ordi , nances by title only). The city now must publish the full text of all new ordinances in an official city newspaper a (the Daily Journal of Commerce). Changing this to allow publishing titles and brief summaries only would save about \$50,000 a year and still keep the public informed. The full texts would be available at the clerk's office and at libraries. It is a common sense measure. The P-I

red. The first was an Associated Press slums and the second was a letter to the editor from the state coordinator for Bread For the World, who encouraged all of us to write to our senators; and representatives urging them to support legislation to send food to Africa.

Every day I go to my job-at a private firm which manages federally subsidized housing for the handicapped and elderly, and I have to turn away people who can't get into our buildings because they are full and have waiting lists, and yet there is little if any new construction or rehabilitation going on to create this much needed housing. Federal funds are

being cut.

Every day I have people in my office, who are trying to live on only \$200 to \$300 per month and can't even afford a slum, who have had their food stamps reduced and they ju don't know what to do.

Every day, here in Pioneer Square, in the heart of Seattle, the Emerald City, the nation's 'most livea-ble city," I see people who have no homes and who are hungry. And yet I read-that we "need" slums and that somebody wants us to send food to Africassana

Philanthropy is all very good in its proper place. If we did not have the problems that I see every day I would be all in favor of sending our money and food overseas: If I did not have to see hungry people sleeping in alleys and under bridges because there is not food for them and no place for them; to live, I could easily see sending aid to the people of foreign countries, But. isn't it time for us to open our eyes and start doing something for those who are right here and need us right now?

In another week or so we will be reading articles telling us stories of those who have no food for Thanksgiving and Christmas. Why don't the papers run stories about these people all year long? These people are here all year long. Closing our eyes and pretending the problem doesn't exist won't solve it. Nor can we salve our consciences by sending aid overseas

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FOR SEATTLE VOTERS ONLY

PROPOSED CHARTER AMENDMENT.

Shall Charter Art. IV \$13 be amended permitting publication of general ordinances by title only and using City Code as annual summary?

- 37. .



. □ NO

12:35 25 AV.

THE MUNICIPAL LEAGUE APPROVES THIS CHARTER AMENDMENT

proposed amendment would substitute publication of ordinance titles, brief explanatory comments and a statement that the entire texts of the ordinances are available at the Office of the City Clerk, for the complete ordinance currently being published in the official city newspaper as called for by the charter.

The full text of some ordinances would continue to be published including those specified by state law or by the city's law department (for example, charter amendments and budget hearings). The City Clerk will determine whether to publish other ordinances by title, with summary or full text.

It is estimated that the passage of the amendment would save approximately \$50,000 a year in publishing costs. Free copies of ordinances would be available in the clerk's office and sent to all libraries.

Under the amendment the city could eturn to publishing full texts if the demand is shown

The-amendment would also eliminate the annual compilation of city laws. For all practical purposes this publication has been replaced by the annual updates to the Municipal Code. Distribution of the code will con-

The amendment, if passed, will take effect anuary 1_1982 January 1<u>, 1</u>982.

The Bulletines of the fill

Backgrou d

. In 1875, the Seattle City Charter was amended to require the full publication of city ordinances of a "general public or permanent nature, and those imposing a fine, penalty or forfeiture." This publication was to be in "some-newspaper of general circulation" and also "recorded in a book kept for that purpose." There were 17 ordinances published that year.

.This practice has remained substantially unchanged. For many years the ordinances were recorded in large ! rather-bound books but in 1946 these were replaced by an annual hard-cover compilation.

. The rising costs of newspaper publication and the increasing length of the ordinances prompted the City Comptroller to review the policy. In 1900 the city's publication costs were \$4,587; in 1970, \$14,375; and during the first nine months of 1981 the city spent approximately \$64,000 to publish the full text of 265 ordinances out of 559 passed by the council. (For example, another provision in the charter states that a charter amendment must be published for 30 consecutive days in two daily newspacers. The bill for the amendment appearing on the primary ballot cost the city \$17,000. The RCW states that the city need only publish once a week for four weeks preceding the election.) ****

The annual compilation of city laws costs approximately \$5,000 and is basically a holdover from early recordkeeping methods. It is awkward and difficult to use. The material is included in the annual updates of the Municipal Code.

1. The original intent of the charter would be STATE OF THE PARTY OF THE PARTY

Effect if Passed maintained if the city adopts the approach to publish the ordinance title, and summary if necessary. Informing the public would be accomplished at a reduced cost.

2. A proposed savings of \$50,000 annually appears insignificant in light of the total city budget at first glance. However, if trends continue, the city will be paying nearly \$600,000 over the next eight years.

3. The intent of the charter provision is to provide information to the public about public business. The original intent can be carried out by publication of title and/or summaries.

4. Seattle is not the first city to change its publication policies. Bellevue, Kirkland, Redmond and Issaguah publish their ordinances by title only; Renton, Lake Forest Park, Normandy Park, Bothell and Bremerton publish titles and brief summaries.

Arguments Against

1. Citizens who are Interested and/or alfected by ordinances should have access to the information. It is impractical to think the public will go to the Municipal Building or call in to be informed of city ordinance activity.

2. Publication of city ordinances in a daily paper keeps the public informed as a matter of record for the least cost. The city should maintain the appearance of fairness and openness; publication provides a complete, open record.

3. There are other cost savings alternatives. The City Clerk could take a more narrow interpretation of the charter and publish fewer ordinances in their entirety or single space copy could be submitted to the publisher. Under the amendment, the city may incur additional costs for copying and mailing the ordinances to the public.

4. Many of the subjects contained in the published ordinances are not covered by other media. For example, leaves such as noise control; LID bands or rezonce receive limited, if any, coverage on radio or television.-

Hon.

The proposed charter amendment has benefits and drawbacks. The change in policy could save the city money while at the same time satisfy the charter's intent of informing the public by publishing the ordinance title, summary or full text. However, the savings may be less than expected with the city incurring additional copying and mailing costs and public access to the full text may be somewhat limited.

The charter should establish the structure or government and the general manner in which the powers may be exercised. In this case, the intent to inform the public about the city's business via publication of ordinances. The charter should leave the specifics of how much of any one ordinance to publish to the administration.

The League supports this amendment because not only will it save the city money while still informing the public, but because such language does not belong in the charter.

King County

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STATEMENT C

S. TITLE OF PUBLICATION

Municipal News

Twice-monthly, except Augu

414 Central Bldg., Sea: 5 COMPLETE MANURG ADDRESS OF THE HEADON

414 Central Bldg., Sea & FULL NAMES AND COMPLETE MAILING ADDRESS
PUBLISHER (Name and Complete Muning Ada 1119)

William L. Massey

William L. Massey

Same as above

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Municipal League of Se King County (1999)

The transmission of the contraction

The City of Seattle-Legislative Department

MR. PRESIDENT:

c: 5 20 . 14

Your Committee on

Date Reported and Adopted AUG 31 1981

to which was referred

Res. 26600 To amend Artivle IV Section 13 of the City Charter to modify publication requrements permitting publication of ordinances by title only and substituting a cumulative modification of ordinances for annual publication or ordinances.

8/26/81 P&PM adopt

The Arelean Living - Chairman	
-	
C. mraittee	Committee

RESOLUTION 26600 PROPOSITION

The experience of the section of

Sel T. Pursuar Resolved.

That all other resolutions or parts of resolutions in conflict herewith are hereby repealed.

BI IT FURNESS RESOLVED!

Certification of this resolution and the proposition it contains to the Director of the Department of Records and Elections of King Councy, and any act pursuant to the authority and prior to the effective date of this resolution is hereby ratified and confirmed.

Is hereby ratified and confirmed; and signed by a city Council this list day of August, 1981, and signed by a list day of August, 1981.

As factor Records.

Filed by me this list day of August, 1981.

President Pro Tem of the City Council
ATTEST:

By:

City Comptroller and City Clerk

John March Dunder

Council Council

City Comptroller and City Clerk

Deputy

Deputy

Publication ordered by TIM HILL, Comptroller and City Clerk.

(C-808)

Affidavit of Publication

STATE OF WASHINGTON, COUNTY OF KING, $\}$ ss.

E. FREEBERG being duly sworn, says that she is the principal Clerk of Seattle Times Company, publisher of THE SEATTLE TIMES, a daily newspaper, printed and published in Seattle, King County, State of Washington; that it is a newspaper of general circulation in said County and State; that it has been approved a case of the Superior Court of King County; that the annexed, being classified ad ______, was published in said newspaper, and not in a supplement thereof, and is a true copy of the notice as it was printed in the regular and entire issue of said paper on the following day or days October 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, and November and that the said newspaper was regularly distributed to its subscribers during all of said period.

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17. 18, 19, 20, 21 1, 1981	, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, a was regularly distributed to its subscribers during all of said per
and that the said newspap	
RESOLUTION 2002 PROPOSITION	E Freder
A RESOLUTION AND PROPOSITION to amend Article IV Section 13 of the City Charter to modify publication requirements permitting publication of publication requirements permitting a cumulo-	Subscribed and swort to before me this third
tive codification of ordinances for distances	of November 19 81
BE IT RESOLVED BY THE CITY COUNCIL OF THE	(introva & viugo
CITY OF SEATURE. That Section 13 of Article 14 of the Charter of The City of Seattle be amended effective January 1, 1822, 10 end as follows:	Notary Public in and tof this re.iding at 9
A RECORD AND PUBLICATION OF ORDI- NANCES AND RESOLUTIONS. All ordinances and reso- tutions shall be dead to the first Cerk, who shall record the same of the first control of the same of	
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BE IT FURTHER RESULVED	
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in the following monner: There shall be placed upon the ballot a statement There shall be placed upon the ballot a statement there was fallight in the form as follows:	of
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Shoil Chaiter Arrivall be amended by the high submitted by the important of energy of ordinaria by the important of the code of annual summer? Every application of energy of the feet of destroy of relative the code of the feet of the	
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Our general et ints resolution by the Council of th	the control of the co
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That all other resolutions or parts of resolution conflict herewith are hareby repealed.	
BEIT FURTHER RESOLVED:	
contains to the Difference and any act pursuant Elections at King County, and any act pursuant authority and prior to the effective date of this resolution thereby ratified and confirmed.	ition is
PASSED the City Council this 11st day of A	ipou o.

Affidavit of Publication

STATE OF WASHINGTON, COUNTY OF KING, STATE OF WASHINGTON, STATE OF WASHI

E. FREEBERG being duly sworn, says that she is the principal Clerk of Seattle Times Company, publisher of THE SEATTLE TIMES, a daily newspaper, printed and published in Seatt! King County, State of Washington; that it is a newspaper of general circulation in said County and State; that it has been approximate a legal companying by order of the Superior Court of King County; that the annexed, being Classified ad , was published in said newspaper, and not in a supplement thereof, and is a true copy of the notice as it was printed in the regular and entire issue of said paper on the following lay or days October 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, and November 1, 1981 and that the said newspaper was regularly distributed to its subscribers during all of said period.

17, 18, 19, 20, 21	1, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, and Nover	∸ mbe
1, 1981 and that the said newspaper	er was regularly distributed to its subscribers during all of said period.	
RESOLUTION 2.800 APP	Etuber	
A RESOLUTION AND PROPOSITION to amend Article by Section 13 of the Citiv Charter to modify publication requirements per altitude sedilection of advances by title only and substituting a cumula- tive codification of ordinances for annual publica- tive codification of ordinances for annual publica- tive tool ordinances.	Subscribed and sworn to before no this	- ıy
BE IT RESOLVED BY THE CITY COUNCIL OF THE	Patricia X Lingulahl	
That Section 13 of Article IV of the Charter of The City of Seattle or amended effective January 1, 1982, to read as follows:	Notary Public in and for the State of Washingto	on.
A RECORD AND PUBLICATION OF ORDI- NANCES AND RESOLUTIONS: All criticals and reso- lutions should not be supported by the critical should not be supported by the critical should not be supported by the critical should be supported by the supported by the critical should be supported by the		•
B Annually, of the expense of the City, the City Comptroller shall compile all additionics all assets application exocited in the preceding year (Isohicheron recorded to be subtilished as set and the procedure to be subtilished as set and the procedure to be subtilished as set and the procedure to be confirmed to the body of the procedure to th		
BE IT FURTHER RESOLVED: As contemplated by Charler Article XX, Section 1 providing for charler amendments proposed by the City Council for the City of the result making the faction of the City of the result making the faction to be fact on November 3, 143. The pro-solition shall be very discount in the fallowing manner: There shall be alread upon into boiled a stot ment of proposition XX, faintailly in the form as failures: Shall Charler Art, 1413 2 a mended be put in the council of the counci		
Signii Chariter Ari 1933 as amended cerroll- ing publication of energy distinguished by interesting the only and using Clip Code as annua, summory? Yes Ever yould like duster of the election destring to actif the resolution shall mark his or her balle! Yes: Every water	₩ • -	
resolution shall mark his or her ballot "Yee." Every valer desiring to relect the resolution shall mark his or her ballot "No."		
BE IT FURTHER RESOLVED: Upon approval of this resolution by the Council and not less han fort-files (ES) days before the date of such efection. The City Clerk shall certify to the Di sclor of the Department of Records and Elections of Kirr County of Supervisor of Elections this proposition in a form all bottol title conforming to the foregoing at the Conforming to the foregoing at the County of Supervisor of Elections to the foregoing at the Conforming to the foregoing at the Conforming to the Conforming the Resolution in	ve last	
Some and certify therewith a copy of this resolution in full BE IT FURTHER RESOLVED:		
That all other resolutions or parts of resolutions in conflict herewith are hereby repealed.	in M [™]	
BE IT FURTHER RESOLVED:	P	
Certification of this resolution and the proposition it contains to the Director of the Department of Records and Elections of King County, and any act pursuant to the cuthority and prior to the effective date of this resolution is bereby ratified and confirmed.	11 5 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	
PASSED the City Council this 11st day of Avaust. 1981, and stoned by me in open session in authentication of the passage this 11st day of Avaust. 1981.	d.	
President Pro Tem of the City Council	त	
Filed by me this 11st day of August, 1951 ATTEST: tum field to Clay Complete and Clay Clay		

Affidavit of Publication

STATE OF WASHINGTON KING COUNTY—SS.

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter refered to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12th day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below stated period. The annexed notice, a

Resolution No. 26600

was published on September 29, 30.

was published on September 29, 30.

20, 21, 22, 23, 24, 26, 27, 28, 29, 30, November 2, 1981

Subscribed and sworn to before me on

ovember 2, 1981

Notary Public for the State of Washington, realding in Seattle.

TIME AND DATE STAMP

SPONSORSHIP
THE ATTACHED DOCUMENT IS SPONSORED FOR FILING WITH THE CITY COUNCIL BY THE MEMBER(S) OF THE CITY COUNCIL WHOSE SIGNATURE(S) ARE SHOWN BELOW:
FOR CITY COUNCIL PRESIDENT USE ONLY
COMMITTEE(S) REFERRED TO:

PRESIDENT'S SIGNATURE

C S. 20.28