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## SEATTLE CITY COUNCIL

## Legislative Summary

### CB 119571

	Record No.:	CB 119571		Type:	Ordinance (Ord)	Status:	Passed	
	Version:	1		Ord. no	: Ord 125904	In Control:	City Clerk	
						File Created:	06/03/201	9
						Final Action:	09/06/201	9
	Title:	AN ORDINANCE relating to the City Light Department; authorizing the Department to enter and participate in the Western Energy Imbalance Market, including the ability to execute additional agreements necessary or convenient to participating in the Western Energy Imbalance Market.						
							Date	
	Notes:				Filed w	ith City Clerk:		
					Mayor	s Signature:		
	Sponsors:	Mosqueda			Vetoed	by Mayor:		
					Veto O	verridden:		
					Veto Si	ustained:		
A	Attachments:							
list		Alan.Matthew			Filing Requirement	nts/Dept Action:		
	ory of Legisl	ative File			Lagal Nation Dublished	□ Yes	□ No	
	Ory of Legisl	ative File	Date:	Action:	Legal Notice Published: Sent To:	Due Date:	No Return	Result:
		ative File	Date: 07/02/2019	Mayor's leg transmitted to				Result:
ion:	Acting Body:		07/02/2019 07/02/2019	Mayor's leg transmitted to Council sent for review	Sent To: City Clerk Council President's Office	Due Date:	Return	Result:
ion: 1 1	Acting Body: Mayor City Clerk Action Text	: The Counc	07/02/2019 07/02/2019 5il Bill (CB) wa	Mayor's leg transmitted to Council sent for review s sent for review	Sent To: City Clerk Council President's Office . to the Council President's C	Due Date:	Return	Result:
sion: 1	Acting Body: Mayor City Clerk	: The Counc	07/02/2019 07/02/2019 Sil Bill (CB) wa 07/02/2019	Mayor's leg transmitted to Council sent for review s sent for review sent for review	Sent To: City Clerk Council President's Office to the Council President's Office Housing, Health, Energy, and Workers' Rights Committee	Due Date:	Return Date:	Result:
1	Acting Body: Mayor City Clerk Action Text Council Presid	: The Counc	07/02/2019 07/02/2019 Sil Bill (CB) wa 07/02/2019 Sil Bill (CB) wa	Mayor's leg transmitted to Council sent for review s sent for review sent for review	Sent To: City Clerk Council President's Office to the Council President's C Housing, Health, Energy, and Workers' Rights	Due Date:	Return Date:	Result:

### Legislative Summary Continued (CB 119571)

	Action Text:	The Council Bill (CB) was referred. to the Housing, Health, Energy, and Workers' Rights Committee			
1	Housing, Health, and Workers' Rig Committee		pass	09/03/2019	Pass
	Action Text:	The Committee recomm In Favor	ends that City Council par r: 2 Chair Mosqueda,	<b>``</b> ,	
		Opposed	ł: O		
1	City Council	09/03/2019	passed		Pass
	Action Text:	The Council Bill (CB) wa	is passed by the following	vote, and the President signed the Bill:	
	Notes:	Councilmember S	awant left the Coun	cil Chamber at 3:31 p.m.	
		In Favor	President Harrell,	agshaw, Councilmember González , Council Councilmember Herbold, Councilmember Juarez, losqueda, Councilmember O'Brien, Councilmember	
		Opposed	l: 0		
		Absent(NV)	: 1 Councilmember S	awant	
1	City Clerk	09/06/2019	submitted for Mayor's signature	Mayor	
1	Mayor	09/06/2019	Signed		
1	Mayor	09/06/2019	returned	City Clerk	
1	City Clerk	09/06/2019	attested by City Clerk		
	Action Text:	The Ordinance (Ord) was			

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	Sarah Davis/Eric McConaghy SCL Western Energy Imbalance Market Participation ORD D1b
1	CITY OF SEATTLE
2	ORDINANCE 125904
3	COUNCIL BILL $119571$
4 5 6 7 8 9	AN ORDINANCE relating to the City Light Department; authorizing the Department to enter and participate in the Western Energy Imbalance Market, including the ability to execute additional agreements necessary or convenient to participating in the Western Energy Imbalance Market.
10	WHEREAS, The City of Seattle (the "City") recognizes that the City Light Department ("City
11	Light") experiences imbalances between its customers' demand and power supply
12	portfolio and must therefore transact in wholesale energy markets for energy and
13	transmission services and products to effectively manage its resources and achieve
14	balance between supply and demand on both a short-term and a long-term basis; and
15	WHEREAS, Seattle Municipal Code subsection 21.49.130.B provides specific authority for City
16	Light to enter into contracts for the acquisition, exchange, or sale of short-term capacity
17	or energy, or integration, transmission, or ancillary services; and
18	WHEREAS, the California Independent System Operator (CAISO) manages and operates an
19	Energy Imbalance Market (EIM) that allows entities like City Light to participate in
20	short-term energy transactions on a 15- and a five-minute basis; and
21	WHEREAS, the western United States has seen an increase in the development of variable
22	energy resources such as wind and solar generators that in turn create higher probabilities
23	of energy imbalances in regional Balancing Authority Areas; and
24	WHEREAS, City Light's participation in such a market is in line with and would further its
25	commitment to be an environmental leader in the region and enable the broader
26	integration of renewable resources across the western United States; and

Sarah Davis/Eric McConaghy SCL Western Energy Imbalance Market Participation ORD D1b

	D1b
1	WHEREAS, on October 31, 2016, the Seattle City Council (the "Council") passed Ordinance
2	125176 authorizing City Light to take all steps necessary to prepare to participate in the
3	CAISO's EIM including the authorization to execute agreements necessary for preparing
4	to participate; and
5	WHEREAS, City Light provided the Council's Energy and Environment Committee an
6	informational briefing on the progress of its implementation and a showing of costs,
7	benefits, and potential risks of EIM participation to City Light customers on March 28,
8	2017; and
9	WHEREAS, the Council approved a budget of approximately \$14.0 million for the 2019-20
10	Adopted Budget and 2019-24 Capital Improvement Project plan for the EIM
11	implementation project; and
12	WHEREAS, after City Light determined that its existing Energy Trading and Risk Management
13	software vendor would be unable to support its participation in EIM, City Light initiated
14	a request for proposal process for a new software vendor and updated its timeline for
15	joining EIM to April 2020; and
16	WHEREAS, City Light has solicited and issued vendor and consultant contracts to perform work
17	to prepare the utility to enter and participate in the EIM, including hiring a System
18	Integrator to assist with implementation into EIM and a software vendor to provide new
19	energy trading and risk management software and interfaces required for transacting in
20	the market; and
21	WHEREAS, City Light has installed and programmed generation revenue quality meters at City
22	Light generators that meet CAISO generation metering requirements for participation in
23	EIM; and

Sarah Davis/Eric McConaghy SCL Western Energy Imbalance Market Participation ORD D1b

	D16
1	WHEREAS, as required by CAISO, City Light's EIM project structure includes seven tracks of
2	work and six implementation milestones and City Light completed Milestone 1, Federal
3	Energy Regulatory Commission (FERC) Approval of City Light's EIM Implementation
4	agreement on July 3, 2017 and is on track to complete all other milestones and project
5	tracks according to the project schedule; and
6	WHEREAS, City Light's Wholesale Energy Risk Management policies and procedures have
7	been adopted by City Resolution and approved by CAISO and City Light will continue to
8	adhere to its existing risk oversight procedures and reporting, consistent with the
9	authority granted by Seattle Municipal Code Section 21.49.130; and
10	WHEREAS, City Light has and will continue, using prudent utility practices, to take the
11	necessary steps to be ready to join the EIM; NOW, THEREFORE,
12	BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:
12 13	<b>BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS</b> : Section 1. The City Light Department ("City Light") is authorized to enter and participate
13	Section 1. The City Light Department ("City Light") is authorized to enter and participate
13 14	Section 1. The City Light Department ("City Light") is authorized to enter and participate in the Western Energy Imbalance Market (EIM) to the extent and for as long as the General
13 14 15	Section 1. The City Light Department ("City Light") is authorized to enter and participate in the Western Energy Imbalance Market (EIM) to the extent and for as long as the General Manager and Chief Executive Officer of City Light (the "General Manager") believes
13 14 15 16	Section 1. The City Light Department ("City Light") is authorized to enter and participate in the Western Energy Imbalance Market (EIM) to the extent and for as long as the General Manager and Chief Executive Officer of City Light (the "General Manager") believes participation falls within the range of prudent utility practices for City Light.
13 14 15 16 17	Section 1. The City Light Department ("City Light") is authorized to enter and participate in the Western Energy Imbalance Market (EIM) to the extent and for as long as the General Manager and Chief Executive Officer of City Light (the "General Manager") believes participation falls within the range of prudent utility practices for City Light. Section 2. The General Manager, or the General Manager's designee, is further
13 14 15 16 17 18	Section 1. The City Light Department ("City Light") is authorized to enter and participate in the Western Energy Imbalance Market (EIM) to the extent and for as long as the General Manager and Chief Executive Officer of City Light (the "General Manager") believes participation falls within the range of prudent utility practices for City Light. Section 2. The General Manager, or the General Manager's designee, is further authorized to execute, for and on behalf of The City of Seattle, additional agreement(s) necessary
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	Section 1. The City Light Department ("City Light") is authorized to enter and participate in the Western Energy Imbalance Market (EIM) to the extent and for as long as the General Manager and Chief Executive Officer of City Light (the "General Manager") believes participation falls within the range of prudent utility practices for City Light. Section 2. The General Manager, or the General Manager's designee, is further authorized to execute, for and on behalf of The City of Seattle, additional agreement(s) necessary or convenient for the purpose of participation in the CAISO's EIM, including the ability to enter
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	Section 1. The City Light Department ("City Light") is authorized to enter and participate in the Western Energy Imbalance Market (EIM) to the extent and for as long as the General Manager and Chief Executive Officer of City Light (the "General Manager") believes participation falls within the range of prudent utility practices for City Light. Section 2. The General Manager, or the General Manager's designee, is further authorized to execute, for and on behalf of The City of Seattle, additional agreement(s) necessary or convenient for the purpose of participation in the CAISO's EIM, including the ability to enter and make amendments and extensions of these additional agreements associated with EIM

Sarah Davis/Eric McConaghy SCL Western Energy Imbalance Market Participation ORD D1b Section 3. This ordinance shall take effect and be in force 30 days after its approval by

the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it

shall take effect as provided by Seattle Municipal Code Section 1.04.020.

, 2019.

Passed by the City Council the <u>Seq</u> day of <u>September</u>, 2019,
and signed by me in open session in authentication of its passage this <u>3eq</u> day of

President

of the City Council

Approved by me this  $6^{++}$  day of \_\_\_\_\_ , 2019. 9 10 Jenny A. Burkan, Mayor 11

Filed by me this <u>6th</u> day of <u>September</u> . 2019.

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Monica Martinez Simmons, City Clerk

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(Seal)

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### SUMMARY and FISCAL NOTE\*

Department:	Dept. Contact/Phone:	CBO Contact/Phone:
Seattle City Light	Sarah Davis/206-386-4537	Greg Shiring/206-386-4085

\* Note that the Summary and Fiscal Note describes the version of the bill or resolution as introduced; final legislation including amendments may not be fully described.

### **1. BILL SUMMARY**

**Legislation Title:** AN ORDINANCE relating to the City Light Department; authorizing the Department to enter and participate in the Western Energy Imbalance Market, including the ability to execute additional agreements necessary or convenient to participating in the Western Energy Imbalance Market.

**Summary and background of the Legislation:** The Western Energy Imbalance Market (EIM) is a real-time energy imbalance market that allows participants to engage in short-term energy transactions on a real-time basis (15-minute and 5-minute ahead). The EIM balances fluctuations in supply and demand by automatically finding lower-cost resources from across a larger region to meet real-time needs, resulting in balanced supply and demand at a lower cost. The EIM was created in 2009 and is managed and operated by the California Independent System Operator (CAISO).

In 2016, Seattle City Light completed an analysis of potential participation in the EIM and determined that projected benefits are likely to result from participation. Benefits fall into three major categories:

- Environmental benefit Flexible hydro can displace non-renewables, resulting in an overall carbon emission reduction.
- Potential Customer benefit The opportunity for additional revenues, enhanced system reliability with increased grid visibility, and improved transmission planning and management all benefit customers.
- Core Business benefit Employee growth and development, as well as improved operational coordination bring value to our core business.

On October 31, 2016, Council passed Ordinance 125176 authorizing City Light to participate in the EIM implementation process, including the authority to execute agreements and further evaluate potential benefits to City Light customers, but required approval to join the market. Since then, City Light has moved forward with implementation and take the following actions:

- City Light executed its EIM implementation agreement with CAISO, with approval by the Federal Energy Regulatory Commission (FERC) in July 2017.
- City Light provided briefings to Council on progress and updates related to implementation, benefits and costs during 2017.
- After completing a gaps analysis and bringing in an experienced Project Manager, it was realized that additional technology improvements would be needed to participate in the

market and the budget was increased from \$8.8 million to \$14.0 million to accommodate the new costs (additional labor, software, integration consulting support, and contingency).

- In late 2017, City Light determined that its existing marketing and risk software vendor would be unable to support the requirements of participation in EIM. As a result, City Light initiated a request for proposal process for a new software vendor and selected OATI to provide software required for both EIM participation and Energy Trading and Risk Management.
- As a result of City Light's need to replace existing software and obtain new software for EIM, the timeline for City Light joining EIM was moved from April 2019 to April 2020.

### 2. CAPITAL IMPROVEMENT PROGRAM

Does this legislation create, fund, or amend a CIP Project? \_\_\_\_ Yes \_\_ X \_ No

### 3. SUMMARY OF FINANCIAL IMPLICATIONS

Does this legislation amend the Adopted Budget? \_\_\_\_ Yes \_\_\_X\_ No

**Does the legislation have other financial impacts to the City of Seattle that are not reflected in the above, including direct or indirect, short-term or long-term costs?** Yes, this legislation will have indirect long-term financial impacts to City of Seattle. There are gross revenue impacts to Seattle anticipated associated with joining EIM. These revenues will vary year by year commensurate with the uncertainty in our current hydroelectric generation portfolio, due to variable weather and water conditions. It is anticipated that this revenue will, over time, recover the implementation and operating costs of the EIM project and potentially lower the revenue requirement for City Light customers.

### Is there financial cost or other impacts of *not* implementing the legislation?

Yes, by not implementing this legislation, Seattle City Light will be forgoing the opportunities and benefits listed above, including the opportunity to accrue additional revenue. By forgoing this opportunity, City Light will be ignoring an opportunity to minimize future retail rate increases through additional, and potentially offsetting revenue.

Operationally, City Light would also be forgoing the opportunity to be prepared in advance for changes in the wholesale markets which are likely to impact City Light eventually, regardless of whether City Light choose to participate in the Western EIM.

### **4. OTHER IMPLICATIONS**

**a.** Does this legislation affect any departments besides the originating department? Yes, the actions associated with this legislation requires support from Seattle IT in implementing hardware and software associated with new operations technology systems and operations technology integrations.

- **b.** Is a public hearing required for this legislation? No
- c. Does this legislation require landlords or sellers of real property to provide information regarding the property to a buyer or tenant? No
- **d.** Is publication of notice with *The Daily Journal of Commerce* and/or *The Seattle Times* required for this legislation? No
- e. Does this legislation affect a piece of property? No
- f. Please describe any perceived implication for the principles of the Race and Social Justice Initiative. Does this legislation impact vulnerable or historically disadvantaged communities? What is the Language Access plan for any communications to the public?

City Light is estimating additional revenues associated with participating in EIM. Any additional revenues in excess of project costs and associated debt service payments would offset City Light's overall revenue requirement, and as such, would contribute to keeping rates lower than they would have otherwise been. Keeping rates low and following City Light's Strategic Plan rate path helps low-income customers and communities plan for their fixed costs, including utility costs, and also helps offset the need for any potential unplanned rate adjustments in the future.

There is no planned public communications since the impact is to the Utilities Power Marketing function.

g. If this legislation includes a new initiative or a major programmatic expansion: What are the specific long-term and measurable goal(s) of the program? How will this legislation help achieve the program's desired goal(s).

This legislation will enhance current business practices and is not a major programmatic expansion.

List attachments/exhibits below: None

### **STATE OF WASHINGTON -- KING COUNTY**

--ss.

377833

CITY OF SEATTLE, CLERKS OFFICE

No.

### **Affidavit of Publication**

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter referred to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12<sup>th</sup> day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below stated period. The annexed notice, a

CT:125898-125912 TITLE

was published on

09/19/19

he amount of the fee charged for the foregoing publication is the sum of \$267.38 Subscribed and sworn to before me on 09/19/2019 Notary public for the State of Washington, residing in Seattle Affidavit of Publication

# State of Washington, King County

### **City of Seattle**

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The full text of the following legislation, passed by the City Council on September 03, 2019, and published below by title only, will be mailed upon request, or can be accessed at http://seattle.legistar.com. For information on upcoming meetings of the Seattle City Council, please visit http://www.seattle.gov/ council/calendar.

#### Ordinance 125898

Council Bill 119611

AN ORDINANCE appropriating money to pay certain audited claims for the week of August 5, 2019 through August 9, 2019 and ordering the payment thereof.

#### Ordinance 125899

#### Council Bill 119612

AN ORDINANCE appropriating money to pay certain audited claims for the week of August 12, 2019 through August 16, 2019 and ordering the payment thereof.

#### Ordinance 125900

#### Council Bill 119613

AN ORDINANCE appropriating money to pay certain audited claims for the week of August 19, 2019 through August 23, 2019 and ordering the payment thereof.

#### Ordinance 125901

#### Council Bill 119584

AN ORDINANCE relating to residential AN ORDINANCE relating to residential rental properties; conforming the Seattle Municipal Code with changes in state law; amending Sections 7.24.020, 7.24.030, 22.202.080, and 22.902.120 of the Seattle Municipal Code.

#### Ordinance 125902 Council Bill 119601

AN ORDINANCE relating to the con-struction of protected bicycle lanes; requir-ing major paving projects to include protect-ed bicycle lanes as identified in The City of Seattle Bicycle Master Plan; and adding a new Chapter 15.80 to the Seattle Municipal Code.

#### Ordinance 125903 Council Bill 119516

AN ORDINANCE relating to the City Light Department; authorizing a large solar program for customers with solar photovol-taic systems sized larger than 100 kilowatts and not greater than two megawatts; and adding a new Section 21.49.083 to the Seattle Municipal Code.

Ordinance 125904

#### Council Bill 119571

AN ORDINANCE relating to the City Light Department; authorizing the Department to enter and participate in the Western Energy Imbalance Market, includ-ing the ability to execute additional agree-ments necessary or convenient to partici-pating in the Western Energy Imbalance Market.

Ordinance 125905 Council Bill 119577

AN ORDINANCE relating to City employment; adopting a 2019 Citywide Position List.

#### Ordinance 125906

#### Council Bill 119578

AN ORDINANCE relating to City employment, adjusting the pay zones for titles in the City's Power Marketing Compensation Program; establishing changes to provi-sions in the Power Marketing Compensation Program; and ratifying and confirming cer-tain prior acts.

Ordinance 125907

### Council Bill 119591

AN ORDINANCE relating to the City Light Department; declaring certain real property rights surplus to the needs of the City Light Department and authorizing the sale of a portion of the property to Snohomish County for road purposes; reserving an ease-ment for electric transmission line purpos-es; and accepting the payment of fair market value for the property rights sold value for the property rights sold.

### Ordinance 125908

#### Council Bill 119603

Council Bill 119603 AN ORDINANCE relating to the trans-fer of City real property for housing develop-ment; declaring the property located at 1314, 1326, and 1336 Yakima Avenue South ("PMA 1594") surplus to the City's needs; transfer-ring the jurisdiction of this property from the Department of Finance and Administrative Services to the Office of Housing; authoriz-ing its transfer to Homestead Community Land Trust or its designee; and authorizing the Director of the Office of Housing to exe-cute and deliver the contract for transfer of land, deed, and related documents.

### Ordinance 125909

#### Council Bill 119498

AN ORDINANCE relating to the City Light Department; accepting statutory war-ranty deeds to the Massnick and Levins prop-erties in Pend Oreille County, Washington, both to be managed as Project Habitat Lands as required by the Federal Energy Regulatory Commission (FERC) License Order for the Boundary Hydroelectric Project; and placing said lands under the jurisdiction of the City Light Department. Light Department.

#### Ordinance 125910

Council Bill 119533

AN ORDINANCE relating to the City Light Department; accepting various ease-ments for overhead and underground electri-cal rights in King County, Washington; plac-ing said easements under the jurisdiction of the City Light Department; and ratifying and confirming castaling union cote and confirming certain prior acts.

#### Ordinance 125911 Council Bill 119534

AN ORDINANCE relating to the City Light Department; accepting various ease-ments for overhead and underground electri-cal rights in King County, Washington; plac-ing said easements under the jurisdiction of the City Light Department; and ratifying and confirming certain prior acts.

#### Ordinance 125912 Council Bill 119592

Council Bill 119592 AN ORDINANCE relating to the City Light Department; authorizing the General Manager and Chief Executive Officer to negotiate for and purchase or lease up to two parcels of land and acquire other real property rights as necessary or desirable for the purpose of providing temporary housing for City Light personnel and contractors at the Boundary Hydroelectric Project in Pend Oreille County, Washington, and for other municipal utility purposes. Date of publication in the Seattle Daily Journal of Commerce, September 19, 2019. 9/19(377833)

9/19(377833)