

ORDINANCE No. 117906

28

*Law Department*

COUNCIL BILL 110958

INDEXED

# The City of Seattle--Legislative

AN ORDINANCE amending the Seattle Comprehensive Plan by adding a Human Development Element and amending the Economic Development and Transportation Elements, as part of the City's annual Plan amendment for 1995.

## REPORT OF COMMITTEE

Honorable President:

Your Committee on \_\_\_\_\_

to which was referred the within Council Bill No. \_\_\_\_\_  
report that we have considered the same and respectfully recommend that the same:

COMPTROLLER FILE No. \_\_\_\_\_

Introduced: <u>OCT 16 1995</u>	By: <u>STREET</u>
Referred: <u>OCT 16 1995</u>	To: <u>COM</u> <u>PLANE</u>
Referred:	To:
Referred:	To:
Reported: <u>NOV 27 1995</u>	Second Reading: <u>NOV 27 1995</u>
Third Reading:	Signed: <u>NOV 27 1995</u>
Presented to Mayor: <u>NOV 28 1995</u>	Approved: <u>NOV 28 1995</u>
Returned to City Clerk: <u>NOV 29 1995</u>	Published: <u>Title</u>
Vetoed by Mayor:	Veto Published:
Passed over Veto:	Veto Sustained: <u>(Signature)</u>

*Full Council Vote 8-0*

Committee Chair

ORDINANCE 117906

1  
2 AN ORDINANCE amending the Seattle Comprehensive Plan by  
3 adding a Human Development Element and amending the Economic  
4 Development and Transportation Elements, as part of the  
5 City's annual Plan amendment for 1995.

6 WHEREAS, pursuant to Council Resolution 29037 establishing  
7 procedures for amendment of the Comprehensive Plan, a  
8 number of proposals for Plan amendments were made, both  
9 from within the City and from the public; and

10 WHEREAS, development of a new Human Development Element  
11 resulted from the Framework Policies adopted by  
12 Resolution 28535 calling for improved partnerships with  
13 other governments, the Seattle School District, non-  
14 profit service providers, community groups and others  
15 in providing human services, public safety, education  
16 and cultural resources and from the Comprehensive Plan  
17 Work Program Resolution 28969 passed by the Council on  
18 August 1, 1994 calling for development of a new Human  
19 Development Element to augment the Plan; and

20 WHEREAS, reclassifications to/from principal arterials and  
21 major truck streets to implement the Plan were called  
22 for in the Comprehensive Plan Work Program Resolution  
23 28969; and

24 WHEREAS, pursuant to Council Resolution 29037 and consistent  
25 with the Plan and other Council actions, the Council  
26 determined that the following amendments would be  
27 considered for possible adoption in 1995: a new Human  
28 Development Element, street classification changes, and  
an amendment proposed by the Seattle Community Council  
Federation regarding measurement of the provision and  
performance of non-motorized travel facilities; and

WHEREAS, in November, 1995, the Washington Supreme Court  
invalidated the City's current street utility  
residential charge and the Plan should be amended to  
refer to that development; and

WHEREAS, the Council finds that the proposed amendments are  
consistent with the Growth Management Act, and will  
protect and promote the health, safety and welfare of  
the general public; NOW THEREFORE

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. The Seattle Comprehensive Plan, as adopted  
by Ordinance 117221 and last amended by Ordinance 117735, is  
hereby amended as follows:

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A. A Human Development Element is hereby added to the Comprehensive Plan and amendments are made to the Economic Development Element as shown in Attachment 1 to this ordinance.

B. Policy T49.5 in the Transportation Element is added as shown in Attachment 2 to this ordinance.

C. Transportation Element Figures 1 and 6 and policy T15 in the Transportation Element are amended as shown in Attachment 3 to this ordinance.

D. Policy L127 in the Land Use Element, added by Ordinance 117735 on July 31, 1995, is renumbered to L126.5, and the statement (New policy added 7/95) is added to the end of the policy. Policies L128 to L163 are renumbered L127 to L162.

E. Policy C6 in the Land Use Element, added by Ordinance 117735 on July 31, 1995 is renumbered to C5.5, and the statement (New policy added 7/95) is added to the end of the policy.

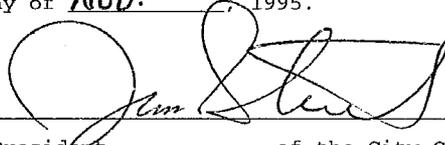
F. Amend Transportation Figure 7, "Estimated Future Transportation Revenue", by adding a footnote as shown in Attachment 4.

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Section 2. This ordinance shall take effect and be in force thirty (30) days from and after its approval by the Mayor, but if not approved and returned by the Mayor within ten (10) days after presentation, it shall take effect as provided by Municipal Code Section 1.04.020.

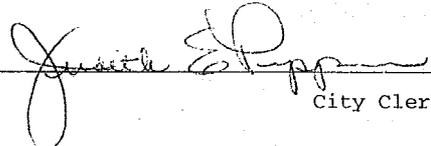
Passed by the City Council the 27 day of Nov., 1995, and signed by me in open session in authentication of its passage this 27 day of Nov., 1995.

  
\_\_\_\_\_  
President \_\_\_\_\_ of the City Council

Approved by me this 29 day of November, 1995.

  
\_\_\_\_\_  
Mayor

Filed by me this 29 day of November, 1995.

  
\_\_\_\_\_  
City Clerk

(Seal)

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**ATTACHMENT 1**

**HUMAN DEVELOPMENT ELEMENT  
AND AMENDMENTS TO THE  
ECONOMIC DEVELOPMENT ELEMENT**

The entire Human Development Element is new and will be added to the end of the Comprehensive Plan, following the Neighborhood Planning Element.

Additions to the Economic Development Element are shown in underline, deletions are shown in strike-through.

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**HUMAN DEVELOPMENT ELEMENT**  
(Element adopted 11/95)

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**A. COMMUNITY PARTICIPATION**

**Goals:**

- G1. Make Seattle a place where people are involved in community and neighborhood life; where they help each other and contribute to the vitality of the city.

**Discussion:** Healthy and safe communities do not just happen -- they are the product of people working together and investing time, energy and commitment. City government has an important role to play, but institutions alone cannot create or sustain community. By their involvement in civic and neighborhood activities, people see the impact of their own actions, recognize the difference they make, and can become acquainted with the people around them. This reinforces the understanding that personal responsibility is crucial to the development of a vibrant, growing community. Government can support individual efforts by encouraging participation from all sectors of the community.

**Policies:**

- HD1 Work toward achieving a sense of belonging among all Seattle residents.
- a. Promote opportunities that bring people together to help them build connections to each other, their peers, their neighbors and the greater community.
  - b. Enhance opportunities for intergenerational activities.
  - c. Strive to reach people in new ways to encourage broad participation in neighborhood and community activities and events.
- HD2 Promote volunteerism and community service.
- a. Enhance people's access to information about opportunities to contribute their time, energy or resources.
  - b. Encourage young people of all ages to be involved in creating and participating in community service projects.
- HD3 Strengthen efforts to involve people in the planning and decision-making that affect their lives, with particular emphasis on the neighborhood planning process in urban villages areas.
- HD4 Encourage other governments, schools, institutions and community based organizations to provide opportunities for people's participation in discussions that shape decisions about their neighborhoods and communities.
- HD5 Encourage people to take responsibility for their lives and to nurture their families, children and circle of friends.

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HD6 Encourage people to be informed and involved, so they can make educated choices about their lives and assist in finding community solutions to issues and problems and responses to opportunities.

**B. DIVERSITY**

**Goals:**

- G2. Promote respect and appreciation for diversity, including economic, racial, cultural and individual differences.
- G3. Provide equal opportunity and fair access to services.

**Discussion:** Seattle benefits from a diverse citizenry. We can capitalize on the varied heritage, talents and perspectives of our members to build a stronger community. The City recognizes that every human being should have the opportunity to succeed, to contribute and to be treated with dignity.

**Policies:**

- HD7 Encourage community efforts that work toward achieving a diversity of ages, incomes, household types and sizes, and cultural backgrounds throughout the city and region.
- HD8 In addition to upholding federal, state and local laws against discrimination and bias crimes, work to promote human rights and mutual respect and to end intolerance and divisiveness. Reach out and bring people together in ways that build bridges between individuals and between groups.
- HD9 Celebrate diversity through community activities and events that recognize different groups. Bring people together to experience and learn about ethnic and cultural traditions. Involve children, youth and adults of all ages in intergenerational activities to lend support to and learn from each other.
- HD10 Work to improve access to City and community services and to remove obstacles that keep people from receiving the services they need.
  - a. Improve facility and program accessibility through implementation of the Americans with Disabilities Act.
  - b. Enhance opportunities for people with low incomes, disabilities, limited English-speaking ability, and other barriers to service to participate fully in community life and to access assistance.

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HD11 Promote culturally responsive and relevant service delivery. Strive to ensure that City-funded agencies and services provide appropriate service.

HD12 Provide opportunities for diverse representation of people and interests on City of Seattle boards, commissions, advisory committees, and in the neighborhood planning process.

### C. VULNERABLE POPULATIONS

#### Goals:

- G4. Create a caring community that nurtures and supports children and older adults.
- G5. Strive to alleviate the impacts of poverty, low income and conditions that make people vulnerable.

**Discussion:** Seattle's economic future and quality of life depend on the development of its people. Our children and youth are the most important resource in Seattle's sustainability. The entire community should share in supporting their growth and development. There are other people, both individuals and families, who are vulnerable or face barriers to functioning independently. The community also should help them flourish and participate fully in the life of the city. The City recognizes its role in making Seattle the kind of place people of all ages want to live and raise their families, and those who are most vulnerable will have access to assistance they need. Certain policies pertaining to low income and special needs housing may be found in the Housing Element.

#### Policies:

- HD13 Promote the investment by adults in the healthy development of the community's children and youth.
- HD14 Emphasize prevention and early intervention to reduce risks and strengthen resiliency of children and youth.
- HD15 Enhance opportunities that help children and youth gain skills and self-esteem, and foster a sense of hope and optimism about the future.
- HD16 Reinforce efforts that strengthen the ability of children, youth and families to help themselves and each other. Promote activities that send clear messages about high expectations for children, help teach children and youth to act responsibly, and acknowledge young people's accomplishments.

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HD17 Encourage coordinated service delivery for food, housing, health care, and other basic necessities of life to promote long-term self-reliance for vulnerable populations.

HD18 Strive to assist and enhance efforts that help older people meet their basic needs, maintain their independence as long as possible, and remain in their neighborhoods of choice.

HD19 Work with other jurisdictions, institutions and community organizations to develop a strong continuum of community-based long-term care services.

#### **D. EDUCATION AND EMPLOYABILITY**

##### **Goals:**

G6. Promote an excellent education system and opportunities for life-long learning for all Seattle residents.

G7. Promote development of literacy and employability among Seattle residents.

**Discussion:** The City of Seattle recognizes the importance of a well educated population and young people with the skills to pursue opportunities and careers of their choice. The City recognizes the need to work with others to make quality education and opportunities for learning and training available to children, youth and adults. Certain policies pertaining to employment and training may be found in Section A. Labor Force Education, Development and Training in the Economic Development Element.

##### **Policies:**

HD20 Encourage parent, volunteer, business and community support for education and their involvement in schools.

HD21 Strive to support families so their children can be ready to learn as they enter school. Help coordinate service delivery to families and their children through school-linked programs and support services.

HD22 Work with the Seattle Public Schools to create safe learning environments in and after school that promote academic and personal achievement for all children. Recognize that community-based learning through service projects has value both to the student and the community.

HD23 Work with schools, libraries, community centers, agencies and organizations to link services into a seamless system that helps students stay in school,

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including co-location and joint use of facilities to make a broader variety of services available to students.

HD24 Enhance opportunities for increased access to literacy development and English-as a Second Language (ESL) resources.

HD25 Work with community colleges, universities and other institutions of higher learning to promote life-long learning opportunities for community members and encourage the broadest possible use of libraries, community centers, schools, and other existing facilities throughout the city, focusing on development of these resources in urban villages areas.

HD26 Work with schools and other educational institutions, community-based organizations, and other governments to develop strong linkages between education and training programs and employability development resources.

## E. HEALTH

### Goal:

G8. Create a healthy environment where community members are able to practice healthy living, are well nourished, and have good access to affordable health care.

**Discussion:** People's health is a major determinant of their quality of life and ability to participate fully in the community. The City recognizes the importance of health care for all of Seattle's residents. Local efforts should help people in groups who experience greater health risks and adverse conditions. Certain policies pertaining to recreation may be found in Section E. Open Space Network of the Land Use Element; and policies pertaining to the environment may be found in Land Use, Transportation and Capital Facilities elements.

### Policies:

HD27 Encourage Seattle residents to adopt healthy and active lifestyles to improve their general health and well-being. Provide opportunities for people to participate in fitness and recreational activities and to enjoy available open space.

HD28 Work toward the reduction of health risks and behaviors leading to chronic and infectious diseases and infant mortality, with particular emphasis on populations disproportionately affected by these conditions.

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HD29 Encourage public and private efforts that support food banks and nutrition programs, especially to meet the nutritional needs of infants, children and the elderly, and other vulnerable populations.

HD30 Work to reduce environmental threats and hazards to health.

- a. Make use of the City's building and fire codes, food licensing and permit processes, and hazardous materials and smoking regulations for fire and life safety protection.
- b. Collaborate through joint efforts among City agencies, such as fire, police, and construction and land use to address health and safety issues in a more efficient manner.

HD31 Encourage efforts that enhance strong family relationships and healthy child development and work in partnership with the state, King County and community agencies to prevent violence and injury, in areas such as child abuse, sexual assault, domestic violence, firearms injury, and violence associated with substance abuse.

HD32 Seek to improve the quality of, and access to, health care, including physical and mental health, emergency medical, and addiction services.

- a. Collaborate with community organizations and health providers to advocate for quality health care and broader accessibility to services.
- b. Pursue co-location of programs and services, particularly in under-served areas and in urban village areas.

## F. COMMUNITY SAFETY

### Goals:

- G9. Strive to reduce violence and fear of crime.
- G10. Help individuals, families, neighborhoods, and communities participate in addressing their safety concerns.

**Discussion:** Public safety is an individual, family, and social responsibility -- not just a job for the City and Seattle Police Department. It is more than enacting and enforcing laws. It goes beyond preventing crime. It includes human service efforts that prevent problems before they begin, and intervene early before problems become serious. The City recognizes that building safer communities requires the commitment of all of Seattle's residents, youth and adults alike. City government can act as a catalyst in this effort. It can help build partnerships and make connections between the individuals, agencies and other groups that work to address persistent community and neighborhood problems.

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**Policies:**

- HD33 Encourage a policing strategy that works in partnership with the community to reduce crime through prevention, education and enforcement, and encourages communities to build block-by-block networks to prevent crime, develop social networks, and solve common problems.
- HD34 Strive to provide competent, professional and efficient City criminal justice services, including law enforcement, prosecution and adjudication. Seek to find and hold accountable those who commit crimes; reduce recidivism; and achieve a fair and just system.
- HD35 Work with neighborhood groups, community agencies and other levels of government to educate people about crime prevention, firearm safety, and organized neighborhood safety activities. Use the joint efforts of City agencies, such as fire, police and construction and land use, and community organizations to identify and address safety concerns.
- HD36 Make public safety a consideration in design and management of public spaces to prevent crime and fear in public facilities and gathering places, streets and parking and shopping areas.
- HD37 Enhance efforts that support informal monitoring, foster legitimate activities, and give people a sense of ownership and control over their neighborhood.
- HD38 Strengthen the linkage between public safety and human services to encourage lawful behavior, reduce vulnerabilities of street populations, and address family violence and sexual assault.
- HD39 Strive to prevent youth crime and reduce youth violence and gang activity.
- a. Promote efforts that increase youths' attachment to the community, involvement in legitimate activities, commitment to and success in education and employment, and participation in the community.
  - b. Support activities that are wholesome alternatives to crime and violence.
  - c. Involve young people in discussions about community crime and prevention.
  - d. Work with the Seattle School District to make schools safe for all youth.
- HD40 Work with the state and King County to focus criminal justice efforts on preventing the most seriously threatening and predatory crimes and violent drug-related crimes.
- HD41 Work with the state, King County and community organizations to connect local detention facilities with the health and human services systems.

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HD42 Recognize the interdependence among the courts, jails, prosecutors and police and encourage better coordination of resources. Promote sharing of information for greater efficiency in the criminal justice system.

HD43 Develop an increased level of emergency preparedness among all segments of the population to help coordinate governmental response and recovery efforts that seek to minimize the adversity of a major emergency or disaster.

#### **G. SERVICE DELIVERY**

##### **Goal:**

G11. Develop a more flexible, comprehensive, coordinated and efficient system of services that addresses whole needs of people, families, and communities.

**Discussion:** Through the use of its limited resources, the City has an important role to play in building efficient human service and public safety systems with easy access for people. Access, linkages, and quality assurance help make services work better for individuals, families and neighborhoods. Neighborhood-based service delivery helps integrate people into their communities. Co-location of services and other collaborative efforts can improve access. Specialized services may not be provided in a given neighborhood, so good information on service locations throughout the community and transportation are important. Certain policies pertaining to transportation may be found in Section G. Transit and Public Transportation of the Transportation Element.

##### **Policies:**

HD44 Encourage cooperative planning, decision-making and funding for health and human service delivery throughout the region. Join with other public and private institutions in the region to strive for a stable and adequate funding base for services that support safe and healthy communities.

HD45 Promote effective, efficient community-based and community-delivered services using a combination of public, private, community and personal resources.

HD46 Strive to provide better and more coordinated information to people about the availability of services in the community and make use of available and new technologies to improve access to services and information.

HD47 Encourage customer-focused services with feedback from those who use them and involvement of consumers in identifying needs and planning for service delivery.

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- HD48 Encourage connections between services that coordinate, link and integrate public, private and community-based services. Facilitate collaboration of programs through the use of City funding.
- HD49 Encourage consideration of issues like transportation and the need for dependent care in planning for health, human services, employment and recreation programs.
- HD50 Encourage neighborhood planning efforts to address a broad range of human issues in a context of both neighborhood strengths and needs to identify solutions to service concerns and find ways to make service delivery more accessible and user-friendly.
- HD51 Work to ensure equitable sharing and siting of facilities in ways that promote access and efficient use of community resources.
- a. Use siting policies and good neighbor guidelines to strive for distribution of services that considers the needs of consumers and the community and focuses growth in urban village areas.
  - b. Encourage use of existing facilities and co-location of services, including joint use of schools and City and community facilities, to make services more available in urban village areas.
- HD52 Collaborate with community organizations and other jurisdictions to advocate for strong health, human service and public safety systems, including services for which the City does not carry primary responsibility, such as mental health and substance abuse.
- HD53 Seek effective ways to measure program performance and results, balancing accountability and efficiency with the need to encourage service innovation.

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## ECONOMIC DEVELOPMENT ELEMENT

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## ECONOMIC DEVELOPMENT ELEMENT

### GOALS

- G1 Achieve employment growth in the City of between 131,400 and 146,600 jobs over the next 20-year period. Stimulate job growth and alleviate and prevent economic distress or decline throughout the City so as to ensure long-term economic and social equity to all Seattle residents.
- G2 Accommodate the mix of jobs as projected by the Puget Sound Regional Council (or its successor), while actively seeking a mix with a greater proportion of high-quality jobs that will have greater benefits to the people of the City and region. (See the Economic Development Appendix for PSRC Employment projections.)
- G3 Increase sectors of the economy in the City that:
1. Pay higher-than-average wage levels,
  2. Bring new capital into the economy, reflecting multiplier effects other than high wage,
  3. Have reasonably good future growth prospects,
  4. Involve a cluster of businesses engaging in similar activities,
  5. Use quality environmental practices, or
  6. Diversify the regional economic base.
- G4 Develop a highly trained local work force that can better compete for meaningful and productive employment, earn a living wage and meet the needs of business. (Amended 11/95)
- G5 Create a positive business climate, with high-quality customer service to business and access to working capital and other forms of financial assistance, in order to build a stronger economic future for all Seattle citizens and to nurture entrepreneurship and business growth.
- G6 Ensure that the infrastructure needed to support the economy is in place.
- G7 Maintain a competitive edge over other regions in fostering a positive environment for international trade.

**Discussion:** A strong Seattle and Puget Sound economy is a critical underpinning of a positive future for Seattle. Our future economy should be diverse and stable, offering long-term economic opportunity and social equity to all Seattle residents. City government has limited ability to influence the economy, and thus must be strategic in its activities and use of resources. Realizing the increasingly international nature of the local economy and the pace of technological change, the City will monitor the economy and will periodically alter and refine the goals and policies in this element in response to on-going changes in the economy.

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The City's transportation system and City investment decisions on transportation are significant to the accomplishment of economic development goals. Rail, shipping, air, and truck transport of goods are vital links to economic activity, especially import and export activities. See the transportation element of this plan which addresses these issues in greater detail.

#### A. LABOR FORCE EDUCATION, DEVELOPMENT AND TRAINING

**Discussion:** While not having direct control over the education of its citizens, the City has a responsibility to advocate actively on their behalf. A skilled and competitive work force is important to a community's growth and prosperity. The following policies encourage employers, employee organizations and education and training institutions and agencies to provide all Seattle residents opportunities for training and retraining. Certain policies related to education and employability development may be found in Section D of the Human Development Element. (Amended 11/95)

##### Policies

- E1 Continue to work with the Seattle Public Schools to improve the quality of public education and increase the likelihood that all young people will complete high school having achieved the basic competency needed to continue their education and/or to enter the work force.
- E2 Facilitate the creation of coalitions of business, labor and educational institutions to develop competency-based education and training programs for Seattle citizens community members that are targeted to needs of business. This may include vocational training programs, apprenticeship programs, entrepreneurial skills training, customized on-site training and technical and vocational preparatory programs at the high school level. (Amended 11/95)
- E2.2 Support employability development and entry-level and career employment efforts for low income youth and adults, people of color, women, individuals with disabilities and the homeless. (New policy added 11/95)
- E2.4 Encourage opportunities for people in training or working to meet their dependent care needs. (New policy added 11/95)
- E2.6 Promote regional approaches to better link individuals in distressed communities with job resources and livable wage job opportunities in growing employment sectors (reference p.112). (New policy added 11/95)
- E2.8 Encourage increased linkages between community job access and information systems and training programs. (New policy added 11/95)
- E3 Encourage the development of ongoing training programs for people currently employed so they may improve the skills they use in their current jobs or expand their skills into new arenas.

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- E4 ~~Strive to anticipate and lessen the impacts of involuntary job changes through efforts to retain businesses in Seattle and by providing those businesses with the opportunity to thrive.~~ Encourage and facilitate the development of programs for dislocated workers to assist in a successful transition to new jobs. (Amended 11/95)
- E5 Strive to increase access to literacy development and English-as-a-Second Language (ESL) programs for those in need of assistance of overcoming literacy and language barriers to employability. (Amended 11/95)
- E6 Encourage educational and training institutions to require provide education in foreign languages, geography and international affairs in order to enable employees people to better function in the international economy. (Amended 11/95)
- E6.5 Offer apprenticeship and other workplace learning opportunities in Seattle City government, with particular emphasis on providing access to low income youth and young adults from diverse cultures and races. (New policy added 11/95)

#### B. BUSINESS CLIMATE

**Discussion:** A positive relationship between government, residents, and business is important to the well-being of the City. Business needs cover the range from those of major employers and institutions to small businesses.

##### Policies

- E7 Foster a positive entrepreneurial environment for business incubation and small business growth and support the retention of Seattle's existing business and major institution base. Focus foremost on the health of local business and, where appropriate, recruit or attract outside business.
- E8 Support the development of Seattle's major public and/or non-profit institutions which significantly contribute to a diversified economy comprised of high wage jobs, bring new activity and capital into the economy, develop and promote advanced technology, and provide substantial public benefits and needed services to Seattle's residents. Balance this support with the interests and needs of the surrounding neighborhoods and other goals of this plan.

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- E9 Recognize the importance of the business climate in efforts to encourage the expansion of international trade in Seattle and the region. Consider support of programs to open up new markets, especially export opportunities for goods and services and the transportation of goods through our region. Also, consider support of programs to improve and maintain international cooperation. Examples of programs include industry-specific international trade fairs, export trade linkages for home-grown businesses, Sister Cities programs, and Asian Pacific Economic Cooperation (APEC).
- E10 Consider the importance of tourism in its support of international trade and the health of the Seattle retail core.
- E11 Support the principle of regulatory reform at the state and county levels that would decrease the financial impacts of regulation on businesses and developers, while maintaining an appropriate level of safeguards for the environment and worker safety, consistent with the goals and policies of this plan.
- E12 Consider ways to reduce or streamline the regulations and processes affecting land development, consistent with the goals and policies of this plan. For example, the City may seek to shorten permit processing time frames, may evaluate development regulations for unnecessary layers of control or may promote greater consistency and predictability in the regulatory control systems of other levels of government.
- E13 Support development of programmatic environmental impact statements (PEIS) for geographic-specific plans which may be used to help reduce the permit processing time and to increase predictability for individual projects that are compatible with the PEIS.
- E14 Recognize the importance of maintaining and enhancing the City's tax base, including property taxes, sales taxes and business and occupation taxes, to provide funds for capital facilities and city services for existing and future populations.
- E15 Periodically assess the effects of City policies regarding taxes, fees, or utility rates on economic development goals, considering the balance between economic development goals, financial health of the City government, cumulative debt and tax burdens of overlapping jurisdictions, and other goals of the Comprehensive Plan.
- E16 Strive to increase communication among government, businesses, major institutions and other entities that may provide economic opportunities, in order to: (a) enhance the City's understanding of business issues that may impact employment growth and business competitiveness; (b) enhance the business community's understanding of public policy goals and implementation issues; and (c) help promote more partnerships between government and business to achieve the goals of this plan.

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E16.5 Strive to anticipate and lessen the impacts of involuntary job changes through efforts to retain businesses in Seattle and by providing those businesses with the opportunity to thrive. (New policy added 11/95)

- E17 Strive to work with the business community and the residential community equitably to identify and promote areas of common interest and to facilitate the resolution of conflicts in a manner that recognizes and respects legitimate differences.
- E18 Strive to improve coordination of information and services among government offices which affect the viability of business in Seattle. Seek to better coordinate changes to City policies and programs with other jurisdictions within the region, in order to more effectively participate in the development and implementation of state, regional and county economic development goals.
- E19 Strive to coordinate the provision of public services in ways that support the implementation of Comprehensive Plan goals for business and employment growth. For example, public safety and neighborhood services should be well-coordinated with industrial area needs.
- E20 Periodically analyze available economic information to understand the City's economic base and the regional economy in order to review and adjust as needed the City's economic development goals and policies.

#### C. INFRASTRUCTURE AND CAPITAL FACILITIES

**Discussion:** One of the primary responsibilities of government is to provide the infrastructure needed to support the economy. An adequate infrastructure is fundamental to Seattle's ability to attract and retain jobs, to enhance business growth and realize increased development capacity to support the achievement of job growth targets. The following policies supplement the policies in the capital facilities and transportation elements by addressing ways in which the City's infrastructure plans and capital investment decisions can support its economic development goals. Additional detail may be found in these other plan elements.

##### Policies

- E21 Seek to coordinate, where appropriate, City investment in utilities, transportation and other public facilities with business, employment and economic development opportunities.
- E22 Strive to encourage early deployment of improvements in the combined telecommunications distribution system (including fiber, coaxial and wireless elements of the system) within the greater Seattle area with the goal of having:
  - a. Equitable access to all service providers that seek to use the distribution network in reaching their customers.

9/25/95

- b. Competition that will result in state of the art services and competitive with pricing.
  - c. Universal access to all citizens, businesses, and institutions within the greater Seattle area.
  - d. Effectiveness based on: (i) flexibility, (ii) system security, (iii) reliability and (iv) affordability.
- E23 Take into consideration the ability of telecommunications technology to enhance the provision of City services to citizens and businesses when making City investments in communications and computer systems.
- E24 Encourage the development of telecommunications infrastructure city-wide and region-wide.

#### **D. BUSINESS START-UP AND GROWTH**

**Discussion:** The majority of businesses in Seattle have fewer than 100 employees and most have fewer than 10 employees. Sectors with a high proportion of small businesses include construction, wholesale trade, manufacturing, retail and related services. Working capital and other forms of financial assistance are an important component of business start-up and growth.

#### **Policies**

- E25 Continue to promote close working relationships between Seattle's financial institutions and its business community. Where appropriate, promote the development of new initiatives and innovative programs (e.g., the Seattle Small Business Lenders Association program, loan packaging for SBA loan guarantees, Industrial Development Revenue Bonds) to lower the cost of borrowing or to assist small business growth, through increased access to capital.
- E26 Where appropriate, support efforts to assist small business through technical assistance for business start-up and/or expansion.
- E27 Seek ways to improve the environment for small businesses to thrive in Seattle, where consistent with the goals and policies of this plan.

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## **E. GEOGRAPHIC STRATEGIES**

**Discussion:** While the City devotes attention to economic development in ways which benefit the broad spectrum of firms and major institutions, by necessity the City needs to focus its support and use of scarce resources for economic development. The following policies address ways in which the City will focus its economic development efforts in different parts of the City. Strategies and activities vary from one part of the City to another, depending on the circumstances within a particular geographic area. In order to appropriately focus its efforts over the lifetime of the Comprehensive Plan, the City intends to monitor the economy and to periodically amend the Comprehensive Plan so that policies reflect shifts in the economy as well as changes that occur in geographic areas of the City.

### **Policies**

#### **Economic Development and the Urban Villages Strategy**

- E28 Strive to maintain the economic health and importance of downtown as the economic center of the City and the region, as the largest designated Urban Center and as home to many of Seattle's vital producer-service firms, regional retail facilities and strategic economic development activities.
- E29 Pursue opportunities for growth and strategic development, where appropriate, in urban centers and hub urban villages, which are planned for the greatest concentrations of jobs and job growth outside of downtown.
- E30 Strive to provide a wide range of goods and services to residents and businesses in urban centers and villages by encouraging appropriate retail development in these areas.

#### **Manufacturing and Industrial Redevelopment and Growth**

- E31 Pursue development of a strategic plan for adoption by the City Council to guide City policy and investment strategy for supporting manufacturing and industrial activities in Manufacturing and Industrial Centers. Create this plan in conjunction with the neighborhood plans for the Manufacturing and Industrial Centers.

Consider the creation of Manufacturing and Industrial Council(s) which will include representatives from each of the Manufacturing and Industrial Centers. The Council(s), in conjunction with other groups and people affected by industrial activity, would assist the City in the development of the strategic plan.

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- E32 Strive to encourage the cleanup of soil contamination and other environmental remediation problems associated with the redevelopment or expansion of industrial sites. Potential actions may include, but not be limited to: helping to facilitate consent decrees or agreed orders as authorized by the Model Toxics Control act; issuance of exempt facility industrial revenue bonds to finance cleanup actions; identification of federal or other grant sources that might fund cleanup actions; or formation of interjurisdictional partnerships.
- E33 Strive through efforts with other public jurisdictions to address the problems of site assembly, infrastructure inadequacies and traffic congestion which inhibits goods movement.
- E34 Strive to assist industrial firms in addressing capital needs through the issuance of Industrial Development Bonds and by seeking additional funds to expand small business financing programs to assist manufacturers.

#### **High Technology Clusters**

- E35 Seek ways to assist related technology-oriented businesses to locate in close proximity to one another and near major research institutions. Promote the development of a "technology triangle" in Seattle connecting research institutions, hospitals and manufacturing companies in First Hill, Lake Union and the University of Washington.
- E36 Seek ways to assist clusters of related businesses to collaborate more closely with one another and to market themselves as magnets for capital, research talent and high-skill manufacturing jobs.
- E37 Seek ways to support technology transfer and other efforts that increase the global competitiveness of Seattle's manufacturers and service exporters in cooperation with other jurisdictions and with major education and research and development Institutions.

#### **Marine Businesses**

- E38 Preserve and support continued use of suitable shoreline areas for water-dependent and related businesses involved in ship-building and repair, fisheries, and the cruise-ship industries.
- E39 Support national policies which stabilize maritime industries and promote their expansion.

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### Distressed Communities

- E40 Strive to address the special needs of areas in Seattle that historically have experienced less economic opportunity and that have high concentrations of people living in economic hardship.
- a. Seek to provide resources to assist in planning for distressed communities and assist low-income areas in developing and implementing economic development strategies; where possible, do so in conjunction with the neighborhood planning process.
  - b. Attempt to gain State and Federal Special Area designations for lower-income Seattle communities where such designation can confer tangible benefits.
  - c. Target programmatic resources, including small business capital access and entrepreneurship training programs, as well as new infrastructure investment toward the economic development objectives of distressed areas.
  - d. Support the role of community-based organizations in planning and implementing economic development activities in distressed communities.

### City Strategic Support

- E41 Consider use of City resources to support implementation of the urban village strategy, including manufacturing and industrial centers, and to support distressed communities through infrastructure investment decisions, and implementation of business climate, capital access and education and labor force development policies.

Examples may include utility and other long-term capital investment decisions, investment in transportation to support goods movement, and the design, timing and City financial support of neighborhood and other planning processes. Various City departments may incorporate strategic economic development activities in their functional plans and in annual work plans, and target programmatic resources to support the start up, expansion and retention of firms and major institutions.

Identification of specific projects or activities will vary from one part of the City to another, depending on the circumstances within a particular geographic area.

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## ATTACHMENT 2

Language which is new is underlined:

### Transportation Element

#### H. PEDESTRIANS AND BICYCLES

T49.5 Develop methods for evaluating the provision and performance of non-motorized travel facilities. These methods should consider:

- minimizing delay and discomfort;
- directness of routes;
- continuity of the non-motorized network;
- attractiveness of environment;
- current and anticipated demand;
- barriers to non-motorized transportation, such as terrain, insufficient right-of-way, conflicts with other street uses, lack of sidewalks and paths, and difficult intersections and crossings; and,
- safety and accessibility for all users, including seniors, children and disabled.

These methods should take into account location and surroundings, travel and land use patterns, and environmental constraints. They should be used to monitor the existing facilities, to identify their strengths, deficiencies and potential improvements, and to support development of new and innovative facilities. The methods shall support a process for the allocation of the City's transportation resources, and facilitate the timely implementation of the comprehensive plan policies for non-motorized travel through both neighborhood planning and general transportation system planning. (New policy added 11/95)

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### ATTACHMENT 3

#### Transportation Element

Transportation Figure 1, Principal Arterials, is revised as shown on the attachment.

Transportation Figure 6, Major Truck Streets, is revised as shown on the attachment.

Language which is new is underlined:

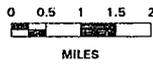
#### D. USE OF STREETS

- T15 Designate principal arterials, a transit priority network, and major truck streets as described in the policies in this and other sub-elements, to identify the key functions of these streets. Make operating, design, access, and/or service changes to enhance the key functions of these streets when congestion significantly hinders the key functions. Changes to these streets to enhance their key function(s) should maintain or enhance pedestrian facilities and operations, taking into consideration the expected type and volume of traffic, safety, accessibility, and aesthetics for pedestrians walking along and crossing a street. (Amended 11/95)

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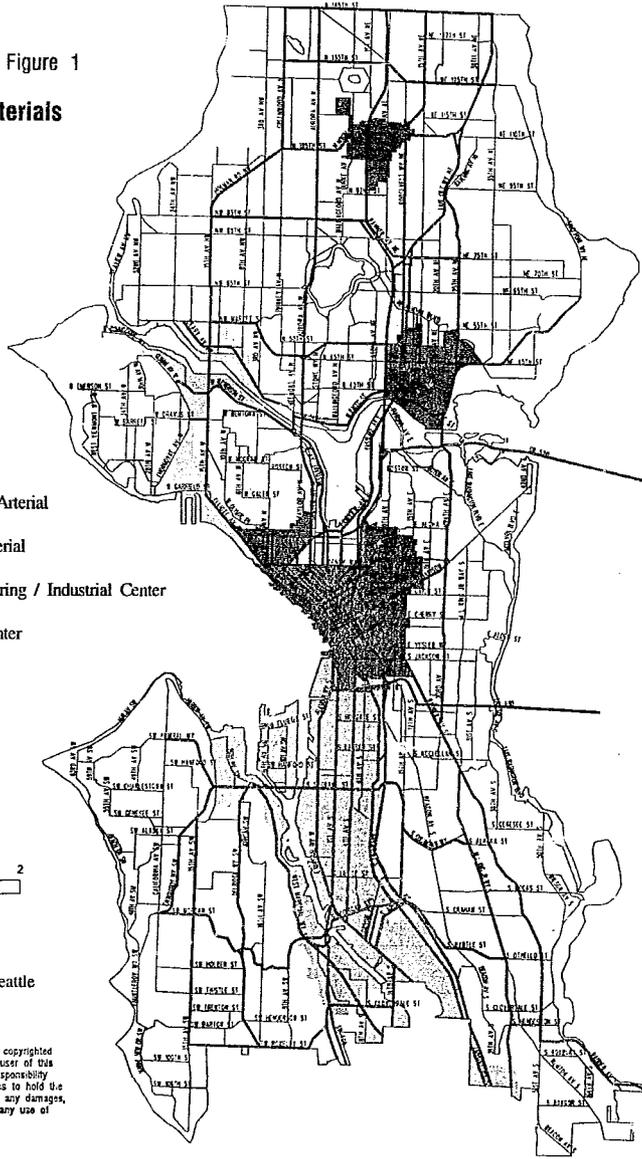
Transportation Figure 1  
Principal Arterials

-  Principal Arterial
-  Other Arterial
-  Manufacturing / Industrial Center
-  Urban Center



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Transportation Figure 6

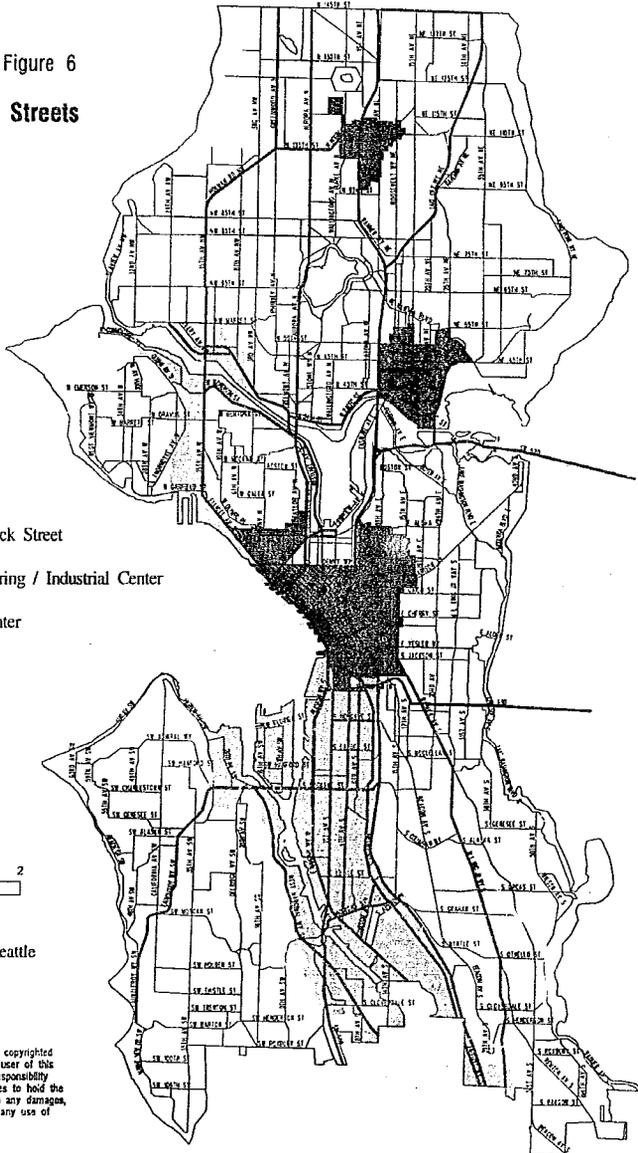
Major Truck Streets

-  Major Truck Street
-  Manufacturing / Industrial Center
-  Urban Center



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## ATTACHMENT 4

Additions are shown in underline.

### TRANSPORTATION ELEMENT

#### J. TRANSPORTATION FINANCING

##### Multi-Year Financing Plan:

Transportation Figure 7 shows preliminary estimated transportation revenues for the six-year period from 1995 through 2000, based on the City's past experience, and adjusted to reflect likely future experience.

The last two categories represent, for the most part, revenues that would be new to the City to fund specific types of projects -- transportation system management (TSM) projects to enhance transit, and one or more Local Initiative for Neighborhood Circulation (LINC) demonstration projects. Because this funding would be new, the amounts shown are preliminary, rough estimates.

**Transportation Figure 7  
Estimated Future Transportation Revenue**

Source	Estimated Revenue 1995-2000 (6 years) (millions)
Grants	\$40-\$77
Gas tax	\$74
Vehicle License Fee	\$25
Loans (Public Works Trust Fund)	\$6-\$18
Street Utility Charges <sup>1</sup>	\$73
General Fund	\$50
Cumulative Reserve Fund	\$7
Preliminary estimates for new revenues:	
RTA, King County Metro, and/or WSDOT -- for TSM improvements	\$5-\$10
Grants for LINC demonstration project(s)	\$6-\$15
<b>TOTAL</b>	<b>\$286-\$349</b>

<sup>1</sup> Projected revenue from street utility charges may be affected by a recent decision of the Washington Supreme Court. The City will evaluate the implications of the decision and adjust revenue projections as appropriate.

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## ATTACHMENT 2

Language which is new is underlined:

### Transportation Element

#### H. PEDESTRIANS AND BICYCLES

T49.5 Develop and use methods for describing and measuring the provision and performance of non-motorized travel facilities. These methods shall address the following:

- a. The quality of the travel experience, including minimized delay and discomfort, directness of travel along routes, and attractiveness of the travel environment;
- b. An identification of barriers to non-motorized travel, such as terrain, insufficient right-of-way, conflict with other street uses, lack of sidewalks and lack of adequate signage;
- c. Continuity of travel along a non-motorized travel network throughout the city and, for regional travel, across the City's borders.
- d. The type and scale of non-motorized travel facilities consistent with existing and anticipated demand for use;
- e. Safety and accessibility for the large number and variety of non-motorized travel facility users; and
- f. Flexible levels of emphasis for non-motorized travel facilities and programs between different areas of the city.

These methods shall promote non-motorized travel opportunities by monitoring the existing facilities and programs, identifying their strengths, deficiencies and the potential improvements to them, and by encouraging the development of new and innovative facilities and programs. They shall support a process for the efficient allocation of the City's transportation resources, and facilitate the implementation of the comprehensive plan policies for non-motorized travel through both neighborhood planning and general transportation system planning. (New policy added 11/95)

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# City of Seattle

Executive Department—Office of Management and Planning

Thomas M. Tierney, Director  
Norman B. Rice, Mayor



## MEMORANDUM

September 29, 1995

TO: Jim Street, President  
Seattle City Council

FROM: *Norm Tierney for*  
Tom Tierney, Director

**SUBJECT: REVISED DOCUMENTS FOR 1995 RECOMMENDED  
COMPREHENSIVE PLAN AMENDMENTS**

On September 13, 1995, I transmitted a package to you containing the Executive's recommendations for 1995 Comprehensive Plan Amendments. This package was also made available to the public in advance of your September 27 public hearing on the proposed amendments.

Enclosed with this memorandum are revisions to the ordinance and attachments found in the September 13 package, as follows:

- Deleted reference to Comprehensive Plan amendments for the South Lake Union area from the Ordinance and Attachment 4, since the levy was not approved by the voters on September 19.
- Renumbered proposed new policies in the Economic Development Element and the Transportation Element (Attachments 1 and 2) to reflect a more logical policy numbering system that allows for new policies to be added without changing the numbering of all subsequent policies.
- Added parenthetical references at the end of new or amended policies indicating when they were added or amended so that users of the Plan can know when they have the most up-to-date version of the Plan.

Please call me or Theresa Cherniak of my staff (684-8573) if I can answer any questions or provide any additional information.

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# City of Seattle

Executive Department—Office of Management and Planning

Thomas M. Tierney, Director  
Norman B. Rice, Mayor



## MEMORANDUM

September 13, 1995

TO: Jim Street, President  
Seattle City Council

FROM: Tom Tierney, Director *Tom Tierney*

SUBJECT: TRANSMITTAL OF RECOMMENDATIONS ON  
COMPREHENSIVE PLAN AMENDMENTS

In June of this year Council determined that four proposed Comprehensive Plan amendments should be considered for possible adoption. This package discusses each of these amendments, public and environmental review that was undertaken, and the Executive's Recommendation on each. Council is scheduled to hold a public hearing on the proposed amendments on September 27 at 7 p.m., and then to consider the amendments in Committees in October and November. Final action is expected in November.

In summary, the Executive recommends adoption of:

- the Human Development Element and related changes to the Economic Development Element and a revised Vision Resolution to incorporate human development goals and policies, as called for by both the Framework Policies and the Comprehensive Plan Work Program Resolution;
- amendments to the Transportation Element to incorporate changes to the Principal Arterial and Major Truck Streets street classification maps and a related policy change, as called for by the Council in its Comprehensive Plan Work Plan Resolution;
- a new policy related to development and use of methods for describing and measuring the provision and performance of non-motorized travel facilities, as called for by the Council in its Comprehensive Plan Amendment Work Plan Resolution; and
- amendments to the Land Use Element, Land Use Appendices, and Future Land use Map to reflect Council adoption of the South Lake Union Plan.

I am very pleased to be transmitting these proposed amendments to the Council. These amendments are consistent with the vision of the Plan and, as a package, provide additional depth and scope to the Plan as envisioned by the Council and the Mayor. Please call me if I can answer any questions or provide any additional information.

Accommodations for people with disabilities provided on request. An equal employment opportunity - affirmative action employer.  
Office of Management and Planning 300 Municipal Building, Seattle, Washington 98104-1826 (206) 684-8080 (TDD) 684-8118

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**MAYOR'S REPORT AND RECOMMENDATION**  
**1995 PROPOSED COMPREHENSIVE PLAN AMENDMENTS**

**September 13, 1995**

**INTRODUCTION**

On June 26, 1995, the City Council approved four proposed Comprehensive Plan amendments for consideration and possible adoption in 1995. These were: a new Human Development Element; Street Classification amendments; amendments to reflect the approved South Lake Union Plan; and an amendment regarding measurement of the provision and performance of non-motorized facilities. This report contains a discussion of each of the proposed amendments and the Mayor's recommendations.

Amendments to the Capital Facilities and Utilities Elements to adopt portions of the 1996-2001 CIP by reference will also be part of this year's amendment cycle. These amendments, however, will be the subject of a separate public hearing and Council committee consideration during the budget process later this fall.

After the Public Hearing on September 27, the proposed amendments will be considered further by the appropriate Council Committees, who will make recommendations to the full Council for final action the middle of November.

**PROPOSED AMENDMENTS**

**Human Development Element and Economic Development Element**

The need for a Human Development Element of the Comprehensive Plan was first identified during development and adoption of the City's Framework Policies. Resolution 28535 adopting the Framework Policies called for improved partnerships with other governments, the Seattle School District, non-profit service providers, community groups and others in providing health, human services, public safety, education and cultural resources. The Comprehensive Plan adopted in July 1994, however, included only minimal policies addressing human development issues. The Comprehensive Plan Work Program Resolution adopted in August of 1994 called for development of a new Human Development Element to augment the Comprehensive Plan.

Over the past year the City has undertaken an intensive interdepartmental and community planning effort to develop the Human Development Element and the Human Development Strategic Plan, spearheaded by a Council ad hoc Committee chaired by Cheryl Chow with Sherry Harris and Margaret Pageler. The proposed Human Development Element of the Comprehensive Plan contains goals and policies related to health, safety, human and community development in concordance with the 20 year vision of the Comprehensive Plan. The Human Development Strategic Plan, on the other hand, focuses on near term strategies

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and has a 2-5 year timeframe. Consideration of the Strategic Plan will take place before the end of 1995.

Also proposed with adoption of the Human Development Element are amendments to the Economic Development Element on education and employability development. Finally, amendments are proposed to the Vision Resolution to reflect the goals and policies contained in the Human Development Element. The Human Development Element and amendments to the Economic Development Element are shown in Attachment 1 to the adopting Ordinance found at the end of this report (Exhibit A). Amendments to the Vision Resolution are shown in Exhibit B.

#### EXECUTIVE RECOMMENDATION

Adopt the amended Comprehensive Plan Vision Resolution and adopt the new Human Development Element and revisions to the Economic Development Element.

#### Transportation Element - Seattle Community Council Federation (SCCF) Proposal

In April 1995, the SCCF proposed an amendment to the Comprehensive Plan to include non-motorized facility level-of-service standards in the Transportation Element. The Council considered this proposal and, in City Council Resolution No. 29151, directed OMP to propose appropriate language for a possible Comprehensive Plan amendment that reflects the use of "indicators ..... which would begin to measure the performance of existing and proposed rights of way to serve non-motorized traffic".

The Office of Management and Planning (OMP) worked cooperatively with SCCF and the Seattle Planning Commission to develop a new policy T50 proposed to be added to Section H., "Pedestrian and Bicycles", of the Transportation Element. The proposed policy language is shown in Attachment 2 to the adopting Ordinance found at the end of this report (Exhibit A). This policy states that the City will develop and use methods for describing and measuring the provision and performance of non-motorized travel facilities that promote non-motorized travel opportunities. The policy lists the areas that the methods will address, including quality of travel experience, identification of barriers to non-motorized travel, continuity of travel along networks, the type and scale of non-motorized travel facilities, safety and accessibility, and flexibility for different areas of the city.

Over the next several weeks OMP will be meeting with other City departments and community organizations to discuss the proposed amendment and its implications.

We will be working on developing the methods over the next several months, and will prepare a status report on progress for the Council in December.

#### EXECUTIVE RECOMMENDATION

Adopt the new policy as proposed and consider further work on this item as part of OMP's 1996 Work Plan.

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**Transportation Element - Street Classifications**

During hearings on adoption of the Comprehensive Plan Transportation Element the issue of reclassification of certain streets to and from Principal Arterials and Major Truck Streets was deferred so that further public review could be conducted. The Comprehensive Plan Work Program Resolution 28969 called for this work to be completed and brought forward to the Council. Proposed amendments modify the Principal Arterial and Major Truck Street maps of the Comprehensive Plan to make the street classifications more consistent with the goals and policies of the Plan.

Initial public review of the recommendations occurred during the 1994 review of the Mayor's Recommendations on the Comprehensive Plan. A modified version of the recommendations were reviewed by the public in July of 1995. Approximately 700 notices and explanations of the proposed changes were mailed to the public and press, and 3 public meetings were held to hear public comment on the proposed changes. A large number of comments were received on the proposed classification changes, resulting in a number of revisions to the proposal.

In addition to the map changes, and in response to public comments, a change is proposed to Transportation Element policy T15 to make it clear that changes to the principal arterials, transit priority network and major truck streets to enhance their key function should maintain or enhance pedestrian facilities to be commensurate with the expected type and volume of traffic. These proposed amendments are shown in Attachment 3 to the adopting Ordinance found at the end of this report (Exhibit A).

**EXECUTIVE RECOMMENDATION**

Adopt the amended maps and the proposed amendment to Policy T15.

**Land Use Element and Appendices, Future Land Use Map - South Lake Union**

On July 10, 1995 the City Council adopted the South Lake Union Plan by Resolution 29162. That Plan included the delineation of boundaries and growth targets for the South Lake Union Hub Urban Village, and the Executive proposes that this delineation be reflected in the Comprehensive Plan.

The following amendments are therefore proposed: amend Policy L104 to add reference to the Seattle Commons Mixed Zone; amend policy L33 and Land Use Figure 1 in the Land Use Element and Land Use Figure A-1 in Land Use Appendix A to show that the village boundaries are no longer preliminary; amend Land Use Appendix B to show adopted growth targets for the South Lake Union Hub Urban Village; and amend the Future Land Use Map to show the village boundary, the proposed park, and the adopted land uses. These amendments are shown in Attachment 4 to the adopting Ordinance found at the end of this report (Exhibit A).

**EXECUTIVE RECOMMENDATION**

Approve the proposed amendments to the Land Use Element and Appendices and to the Future Land Use Map. If the proposed Commons levy is not approved by the voters on

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September 19, the South Lake Union Plan would not take effect and therefore there would be no need for these amendments at this time.

**ENVIRONMENTAL REVIEW**

Environmental review of each of the proposed amendments either has been or is being conducted. Environmental review for the South Lake Union amendments is addressed through the EIS prepared for that project. The transportation amendments will be addressed through an addendum to the Comprehensive Plan EIS. OMP is in the process of reviewing an environmental checklist for the Human Development Element. Environmental determinations and appropriate review and comment periods will be completed prior to Council adoption of Plan amendments.

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**ORDINANCE**

AN ORDINANCE amending the Seattle Comprehensive Plan by adding a Human Development Element and amending the Economic Development and Transportation Elements, as part of the City's annual Plan amendment for 1995.

WHEREAS, pursuant to Council Resolution 29037 establishing procedures for amendment of the Comprehensive Plan, a number of proposals for Plan amendments were made, both from within the City and from the public; and

WHEREAS, development of a new Human Development Element resulted from the Framework Policies adopted by Resolution 28535 calling for improved partnerships with other governments, the Seattle School District, non-profit service providers, community groups and others in providing human services, public safety, education and cultural resources and from the Comprehensive Plan Work Program Resolution 28969 passed by the Council on August 1, 1994 calling for development of a new Human Development Element to augment the Plan; and

WHEREAS, reclassifications to/from principal arterials and major truck streets to implement the Plan were called for in the Comprehensive Plan Work Program Resolution 28969; and

WHEREAS, pursuant to Council Resolution 29037 and consistent with the Plan and other Council actions, the Council determined that the following amendments would be considered for possible adoption in 1995: a new Human Development Element, street classification changes, and an amendment proposed by the Seattle Community Council Federation regarding measurement of the provision and performance of non-motorized travel facilities; and

WHEREAS, the Council finds that the proposed amendments are consistent with the Growth Management Act, and will protect and promote the health, safety and welfare of the general public; NOW THEREFORE

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. The Seattle Comprehensive Plan, as adopted by Ordinance 117221 and last amended by Ordinance 117735, is hereby amended as follows:

A. A Human Development Element is hereby added to the Comprehensive Plan and amendments are made to the Economic Development Element as shown in Attachment 1 to this ordinance.

B. Policy T49.5 in the Transportation Element is added as shown in Attachment 2 to this ordinance.

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C. Transportation Element Figures 1 and 2 and policy T15 in the Transportation Element are amended as shown in Attachment 3 to this ordinance.

D. Policy L127 in the Land Use Element, added by Ordinance 117735 on July 31, 1995, is renumbered to L126.5, and the statement (New policy added 7/95) is added to the end of the policy. Policies L128 to L163 are renumbered L127 to L162.

E. Policy C6 in the Land Use Element, added by Ordinance 117735 on July 31, 1995, is renumbered to C5.5, and the statement (New policy added 7/95) is added to the end of the policy.

Section 2. This ordinance shall take effect and be in force thirty (30) days from and after its approval by the Mayor, but if not approved and returned by the Mayor within ten (10) days after presentation, it shall take effect as provided by Municipal Code Section 1.04.020.

Passed by the City Council the \_\_\_ day of \_\_\_\_\_, 1995, and signed by me in open session in authentication of its passage this \_\_\_ day of \_\_\_\_\_, 1995.

\_\_\_\_\_  
President \_\_\_\_\_ of the City Council

Approved by me this \_\_\_ day of \_\_\_\_\_, 1995.

\_\_\_\_\_  
Mayor

Filed by me this \_\_\_ day of \_\_\_\_\_, 1995.

\_\_\_\_\_  
City Clerk

(Seal)

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10/2/95

**ATTACHMENT 1**

**HUMAN DEVELOPMENT ELEMENT  
AND AMENDMENTS TO THE  
ECONOMIC DEVELOPMENT ELEMENT**

The entire Human Development Element is new and will be added to the end of the Comprehensive Plan, following the Neighborhood Planning Element.

Additions to the Economic Development Element are shown in underline, deletions are shown in strike-through.

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10/2/95

**HUMAN DEVELOPMENT ELEMENT**  
(Element adopted 11/95)

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10/2/95

## A. COMMUNITY PARTICIPATION

### Goals:

- G1. Make Seattle a place where people are involved in community and neighborhood life; where they help each other and contribute to the vitality of the city.

**Discussion:** Healthy and safe communities do not just happen -- they are the product of people working together and investing time, energy and commitment. City government has an important role to play, but institutions alone cannot create or sustain community. By their involvement in civic and neighborhood activities, people see the impact of their own actions, recognize the difference they make, and can become acquainted with the people around them. This reinforces the understanding that personal responsibility is crucial to development of a vibrant, growing community.

### Policies:

- HD1 Work toward achieving a sense of belonging among all Seattle residents.
- Promote opportunities that bring people together to help them build connections to each other, their neighbors and the greater community.
  - Enhance opportunities for intergenerational activities.
  - Strive to reach people in new ways to encourage broad participation in neighborhood and community activities and events.
- HD2 Promote volunteerism and community service.
- Enhance people's access to information about opportunities to contribute their time, energy or resources.
  - Encourage young people of all ages to be involved in creating and participating in community service projects.
- HD3 Strengthen efforts to involve people in the planning and decision-making that affect their lives, with particular emphasis on the neighborhood planning process in urban villages areas.
- HD4 Encourage other governments, schools, and institutions to provide opportunities for people's participation in discussions that shape decisions about their neighborhoods and communities.
- HD5 Encourage people to take responsibility for their lives and to nurture their families, children and circle of friends.

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10/2/95

HD6 Encourage people to be informed and involved, so they can make educated choices about their lives and assist in finding community solutions to issues and problems and responses to opportunities.

**B. DIVERSITY**

**Goals:**

- G2. Promote respect and appreciation for diversity, including economic, racial, cultural and individual differences.
- G3. Provide equal opportunity and fair access to services.

**Discussion:** Seattle benefits from a diverse citizenry. We can capitalize on the varied heritage, talents and perspectives of our members to build a stronger community. The City recognizes that every human being should have the opportunity to succeed, to contribute and to be treated with dignity.

**Policies:**

- HD7 Encourage community efforts that work toward integration in Seattle to achieve a diversity of ages, incomes, household types and sizes, and cultural backgrounds in all neighborhoods.
- HD8 In addition to upholding federal, state and local laws against discrimination and bias crimes, work to promote human rights and mutual respect and to end intolerance and divisiveness. Reach out and bring people together in ways that build bridges between individuals and between groups.
- HD9 Celebrate diversity through community activities and events that recognize different groups. Bring people together to experience and learn about ethnic and cultural traditions. Involve children, youth and adults of all ages in intergenerational activities to lend support to and learn from each other.
- HD10 Work to improve access to City and community services and to remove obstacles that keep people from receiving the services they need.
  - a. Improve facility and program accessibility through implementation of the Americans with Disabilities Act.
  - b. Enhance opportunities for people with disabilities, limited English-speaking ability, and other barriers to service to participate fully in community life and to access assistance.
- HD11 Promote culturally responsive and relevant service delivery. Strive to ensure that City-funded agencies and services provide appropriate service.

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HD12 Include diverse individuals and interests on City of Seattle boards, commissions, advisory committees, and in the neighborhood planning process.

**C. VULNERABLE POPULATIONS**

**Goals:**

- G4. Create a caring community that nurtures and supports children and older adults.
- G5. Strive to alleviate the impacts of poverty, low income and conditions that make people vulnerable.

**Discussion:** Seattle's economic future and quality of life depend on the development of its people. Our children and youth are the most important resource in Seattle's sustainability. The entire community should share in supporting their growth and development. There are other people, both individuals and families, who are vulnerable or face barriers to functioning independently. The community also should help them flourish and participate fully in the life of the city. The City recognizes its role in making Seattle the kind of place people of all ages want to live and raise their families, and those who are most vulnerable will have access to assistance they need. Certain policies pertaining to low income and special needs housing may be found in the Housing Element.

**Policies:**

- HD13 Promote the investment by adults in the healthy development of the community's children and youth.
- HD14 Emphasize prevention and early intervention to reduce risks and strengthen resiliency of children and youth.
- HD15 Enhance opportunities that help children and youth gain skills and self-esteem, and foster a sense of hope and optimism about the future.
- HD16 Reinforce efforts that strengthen the ability of children, youth and families to help themselves and each other. Promote activities that send clear messages about high expectations for children, help teach children and youth to act responsibly, and acknowledge young people's accomplishments.
- HD17 Encourage coordinated service delivery that responds to emergency survival needs and focuses on promoting long-term self-reliance for vulnerable populations.

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HD18 Strive to assist and enhance efforts that help older people meet their basic needs, maintain their independence as long as possible, and remain in their neighborhoods of choice.

HD19 Work with other jurisdictions, institutions and community organizations to develop a strong continuum of community-based long-term care services.

#### **D. EDUCATION AND EMPLOYABILITY**

##### **Goals:**

- G6. Promote an excellent education system and opportunities for life-long learning for all Seattle residents.
- G7. Promote development of literacy and employability among Seattle residents.

**Discussion:** The City of Seattle recognizes the importance of a well educated population and young people with the skills to pursue opportunities and careers of their choice. The City recognizes the need to work with others to make quality education and opportunities for learning and training available to children, youth and adults. Certain policies pertaining to employment and training may be found in Section A. Labor Force Education, Development and Training in the Economic Development Element.

##### **Policies:**

- HD20 Encourage parent, volunteer, business and community support for education and their involvement in schools.
- HD21 Strive to support families so their children can be ready to learn as they enter school. Help coordinate service delivery to families and their children through school-linked programs and support services.
- HD22 Work with the Seattle Public Schools to create learning environments in and after school that promote academic and personal achievement for all children. Recognize that community-based learning through service projects has value both to the student and the community.
- HD23 Work with schools, libraries, community centers, agencies and organizations to link services into a seamless system that helps students stay in school, including co-location and joint use of facilities to make a broader variety of services available to students.
- HD24 Enhance opportunities for increased access to literacy development and English-as a Second Language (ESL) resources.

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HD25 Work with community colleges, universities and other institutions of higher learning to promote life-long learning opportunities for community members and encourage the broadest possible use of libraries, community centers, schools, and other existing facilities throughout the city, focusing on development of these resources in urban villages areas.

HD26 Work with schools and other educational institutions, community-based organizations, and other governments to develop strong linkages between education and training programs and employability development resources.

## **E. HEALTH**

### **Goal:**

- G8. Create a healthy environment where community members are able to practice healthy living, are well nourished, and have good access to affordable health care.

**Discussion:** People's health is a major determinant of their quality of life and ability to participate fully in the community. The City recognizes the importance of health care for all of Seattle's residents. Local efforts should help people in groups disproportionately affected by health risks and adverse conditions. Certain policies pertaining to recreation may be found in Section E. Open Space Network of the Land Use Element; and policies pertaining to the environment may be found in Land Use, Transportation and Capital Facilities elements.

### **Policies:**

HD27 Encourage Seattle residents to adopt healthy and active lifestyles to improve their general health and well-being. Provide opportunities for people to participate in fitness and recreational activities and to enjoy available open space.

HD28 Work toward the reduction of health risks and behaviors leading to chronic and infectious diseases and infant mortality, with particular emphasis on populations disproportionately affected by these conditions.

HD29 Encourage public and private efforts that support food banks and nutrition programs, especially to meet the nutritional needs of infants, children and the elderly.

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HD30 Work to reduce environmental threats and hazards to health.

- a. Make use of the City's building and fire codes, food licensing and permit processes, and hazardous materials and smoking regulations for fire and life safety protection.
- b. Collaborate through joint efforts among City agencies, such as fire, police, and construction and land use to address health and safety issues.

HD31 Encourage efforts that enhance strong family relationships and healthy child development and work in partnership with the state, King County and community agencies to reduce violence and injury, in areas such as child abuse, sexual assault, domestic violence, firearms injury, and violence associated with substance abuse.

HD32 Seek to improve the quality of, and access to, health care, including physical and mental health, emergency medical, and addiction services.

- a. Collaborate with community organizations and health providers to advocate for quality health care and broader accessibility to services.
- b. Pursue co-location of programs and services, particularly in under-served areas and in urban village areas.

#### F. COMMUNITY SAFETY

##### Goals:

- G9. Strive to reduce violence and fear of crime.
- G10. Help families, neighborhoods, and communities participate in addressing their safety concerns.

**Discussion:** Public safety is an individual, family, and social responsibility -- not just a job for the City and Seattle Police Department. It is more than enacting and enforcing laws. It goes beyond preventing crime. The City recognizes that building safer communities requires the commitment of all of Seattle's residents, youth and adults alike. City government can act as a catalyst in this effort. It can help build partnerships and make connections between the individuals and groups that can work together to address persistent community and neighborhood problems.

##### Policies:

HD33 Encourage a policing strategy that works in partnership with the community to reduce crime through prevention, education and enforcement, and encourages communities to build block-by-block networks to prevent crime, develop social networks, and solve common problems.

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- HD34 Work with neighborhood groups, community agencies and other levels of government to educate people about crime prevention, firearm safety, and organized neighborhood safety activities. Use the joint efforts of City agencies, such as fire, police and construction and land use, and community organizations to identify and address safety concerns.
- HD35 Make public safety a consideration in design and management of public spaces to prevent crime and fear in public facilities and gathering places, streets and parking and shopping areas.
- HD36 Enhance efforts that support informal monitoring, foster legitimate activities, and give the neighborhood a sense of ownership and control over the space.
- HD37 Strengthen the linkage between public safety and human services to encourage lawful behavior and reduce vulnerabilities of street populations.
- HD38 Strive to prevent youth crime and reduce youth violence and gang activity.
- a. Promote efforts that increase youths' attachment to the community, involvement in legitimate activities, commitment to and success in education and employment, and participation in the community.
  - b. Support activities that are wholesome alternatives to crime and violence.
  - c. Involve young people in discussions about community crime and prevention.
- HD39 Work with the state and King County to focus criminal justice efforts on preventing the most seriously threatening and predatory crimes and violent drug-related crimes.
- HD40 Work with the state, King County and community organizations to connect local detention facilities with the service system.
- HD41 Recognize the interdependence among the courts, jails, prosecutors and police and encourage better coordination of resources. Promote sharing of information through state-of-the-art technology for greater efficiency in the criminal justice system.
- HD42 Develop an increased level of emergency preparedness among all segments of the population to help coordinate governmental response and recovery efforts that seek to minimize the adversity of a major emergency or disaster.

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**G. SERVICE DELIVERY**

**Goal:**

- G11. Develop a more flexible, comprehensive, coordinated and efficient system of services that addresses whole needs of people, families, and communities.

**Discussion:** Access, linkages, and quality assurance help make services work better for individuals, families and neighborhoods. Neighborhood-based service delivery helps integrate people into their communities. Co-location of services and other collaborative efforts can improve access. Specialized services may not be provided in a given neighborhood, so good information on service locations throughout the community and transportation are important. Through the use of its limited resources, the City has an important role to play in building efficient human service and public safety systems with easy access for people. Certain policies pertaining to transportation may be found in Section G. Transit and Public Transportation of the Transportation Element.

**Policies:**

- HD43 Encourage cooperative planning, decision-making and funding for health and human service delivery throughout the region. Join with other public and private institutions in the region to strive for a stable and adequate funding base for services that support safe and healthy communities.
- HD44 Promote effective, efficient community-based and community-delivered services using a combination of public, private, community and personal resources.
- HD45 Strive to provide better and more coordinated information to people about the availability of services in the community and make use of available and new technologies to improve access to services and information.
- HD46 Encourage customer-focused services with feedback from those who use them and involvement of consumers in identifying needs and planning for service delivery.
- HD47 Encourage connections between services that coordinate, link and integrate public, private and community-based services. Facilitate collaboration of programs through the use of City funding.
- HD48 Encourage consideration of issues like transportation and the need for dependent care in planning for health, human services, and recreation programs.
- HD49 Encourage neighborhood planning efforts to address a broad range of human issues in a context of both neighborhood strengths and needs to identify

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solutions to service concerns and find ways to make service delivery more accessible and user-friendly.

HD50 Work to ensure equitable sharing and siting of facilities in ways that promote access and efficient use of community resources.

- a. Use siting policies and good neighbor guidelines to strive for distribution of services that considers the needs of consumers and the community and focuses growth in urban village areas
- b. Encourage use of existing facilities and co-location of services, including joint use of schools and City and community facilities, to make services more available in urban village areas.

HD51 Collaborate with community organizations and other jurisdictions to advocate for strong health, human service and public safety systems, including services for which the City does not carry primary responsibility, such as mental health and substance abuse.

HD52 Seek effective ways to measure program performance and results, balancing accountability and efficiency with the need to encourage service innovation.

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9/25/95

### ATTACHMENT 3

#### Transportation Element

Transportation Figure 1, Principal Arterials, is revised as shown on the attachment.

Transportation Figure 6, Major Truck Streets, is revised as shown on the attachment.

Language which is new is underlined:

#### D. USE OF STREETS

- T15 Designate principal arterials, a transit priority network, and major truck streets as described in the policies in this and other sub-elements, to identify the key functions of these streets. Make operating, design, access, and/or service changes to enhance the key functions of these streets when congestion significantly hinders the key functions. Changes to these streets to enhance their key function(s) should maintain or enhance pedestrian facilities to be commensurate with the expected type and volume of traffic. (Amended 11/95)

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# City of Seattle

Executive Department—Office of Management and Planning

Thomas M. Tierney, Director  
Norman B. Rice, Mayor

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SEATTLE CITY ATTORNEY



95-367

September 13, 1995

The Honorable Mark Sidran  
City Attorney  
City of Seattle

OK RDT  
9-25-95

Dear Mr. Sidran:

The Mayor is proposing to the City Council that the enclosed legislation be adopted.

REQUESTING DEPARTMENT Office of Management and Planning

SUBJECT: AN ORDINANCE amending the Seattle Comprehensive Plan.

Pursuant to the City Council's S.O.P. 100-014, the Executive Department is forwarding this request for legislation to your office for review and drafting.

After reviewing this request and any necessary redrafting of the enclosed legislation, return the legislation to OMP. Any specific questions regarding the legislation can be directed to Theresa Cherniak at 684-8573.

Sincerely,

Norman B. Rice  
Mayor

by

  
Tom Tierney, Director

legis:chern1

Enclosure

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STATE OF WASHINGTON - KING COUNTY

62568  
City of Seattle, City Clerk

-ss-

No. 117910-11791

City of Seattle

TITLE-ONLY PUBLICATION

The full text of the following ordinances, passed by the City Council on November 27, 1995, and published here by title only, will be mailed, at no cost, upon request for two months after this publication. For further information, contact the Seattle City Clerk at 694-8344.

ORDINANCE NO. 117905

AN ORDINANCE relating to the 1995 budget, decreasing or increasing as needed certain expenditure allowances in the 1995 budgets of various City departments and agencies from various City funds to provide for various costs and expenses not provided for in the 1995 budget by appropriation, reappropriation, and transfer from various City funds including the Emergency Fund, and declaring the emergency therefor; all by a three-fourths vote of the City Council.

ORDINANCE NO. 117906

AN ORDINANCE amending the Seattle Comprehensive Plan by adding a Human Development Element and amending the Economic Development and Transportation Element, as part of the City's annual Plan amendment for 1995.

ORDINANCE NO. 117909

AN ORDINANCE amending certain Capital Improvement Program appropriations.

ORDINANCE NO. 117910

AN ORDINANCE relating to the Seattle Engineering Department and reprogramming unexpended and unencumbered 1995 Transportation Fund Vehicle License Subfund appropriation authority to fund 1995 Transportation Operating and Maintenance expenditures, appropriating Transportation Fund Street Utility Subfund monies for 1995 Transportation Capital Improvement Program expenditures, and reducing Transportation Fund City Street Subfund 1995 expenditure authority.

ORDINANCE NO. 117911

AN ORDINANCE relating to the Department of Housing and Human Services; authorizing an agreement with the Northwest AIDS Foundation to provide emergency and transitional housing and/or related services for people with AIDS or AIDS-Related conditions and authorizing an appropriation in the 1995 budget from the H. H. Dearborn Trust Fund therefor.

Publication ordered by JUDITH PIP-PIN, City Clerk.

Date of official publication in Daily Journal of Commerce, Seattle, December 11, 1995. 12/11/95(2469)

Affidavit of Publication

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter referred to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12th day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below stated period. The annexed notice, a

CT:OT 117905,06,09 &

was published on

12/11/95

The amount of the fee charged for the foregoing publication is the sum of \$ \_\_\_\_\_, which amount has been paid in full.

Subscribed and sworn to before me on

12/11/95

Notary Public for the State of Washington, residing in Seattle

Affidavit of Publication

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