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The City of Seattle-Legislative Department REPORT OF COMMITTEE when Jul Crewel WE 6-3 Choe, How's on twee

ORDINANCE 116508

AN ORDINANCE relating to the Police Department and the Department of Housing and Human Services; authorizing execution of an agreement with the United States Department of Justice for the Weed and Seed Neighborhood Revitalization Grant Agreement; accepting the money when received; establishing positions in the Police Department and the Department of Housing and Human Services; increasing expenditure allowances in the 1992 Budgets of the Police Department and the Department of Housing and Human Services; and making reimbursable appropriations therefor.

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. As requested by the Chief of Police and recommended by the Mayor in the attachments hereto, the Chief of Police, or his designee, is authorized to execute for and on behalf of the City of Seattle the Weed and Seed Neighborhood Revitalization.

Grant Agreement with the United States Department of Justice for assistance to the City in the amount of One Million One Hundred Thousand Dollars (\$1,100,000) for the period April 1, 1992 through December 31, 1993. The money, when received, is hereby accepted, and shall be deposited to the credit of the General Fund.

Section 2. To provide personnel resources to implement the grant agreement authorized in Section 1, the following positions are created in the Police Department and Housing and Human Services through December 31, 1993, unless the grant period is extended:

Dept.	Position Title	Salary Range	Number of Positions	Туре
Police	Police Lieutenant	\$25.41 - \$27.56	1	Full
Police	Police Officer-Patrol (CPT)	\$16.25 - \$19.79	3	Full
Police	Police Officer (DARE)	\$15.96 - \$19.50	2	Full
Police	Crime Prevention Coordinator	31.0A	1	Full
HHS	Human Services Analys	33.0A	1	Fuil

The Chief of Police and Director, Department of Housing and Human Services are authorized to fill the same subject to personnel laws and rules.

Section 3. To carry out the purposes of the grant agreement the following expenditure allowances in the 1992 budgets of the Police Department and the Department of Housing and Human Services are increased as follows:

CS 19.2

Program		
Category	Object of Expenditure	Amount
Police Department		
P15	Personal Services	\$ 10,000
P15	Other Charges	24,000
P21	Personal Services	15,000
P21	Other Charges	600
P21	Capital Outlay	1,400
P24	Personal Services	165,100
P24	Other Charges	22,500
P41	Personal Services	410,000
P41	Other Charges	27,400
P41	Capital Outlay	10,000
P55	Personal Services	16,000
P59	Personal Services	5,000
Housing and Huma		
H12	Personal Services	57,500
H12	Other Charges	5,500

For such purposes, the sum of Seven Hundred Seventy Thousand Dollars (\$770,000), or so much thereof as may be necessary, is hereby appropriated to the appropriate expenditure accounts in the General Fund; the foregoing appropriation shall be reimbursed from funds to be received from the United States Department of Justice as authorized in Section 1. The City Comptroller is authorized to draw and the City Treasurer to pay the necessary warrants.

Section 4. In addition to the appropriation made in Section 3, the sum of
Three Hundred Thirty Thousand Dollars (\$330,000) is hereby appropriated to the
appropriate expenditure account, hereby established, in the Department of Finance
General for the Weed and Seed Community Service Projects to increase existing contracts
with community-based service providers. Funds placed in Finance General shall be
reappropriated and transferred to the appropriate Department(s) at a later date. The
foregoing appropriation shall be reimbursed from funds to be received from the United
States Department of Justice as authorized in Section 1.

Section 5. Any act consistent with the authority but prior to the effective date of this ordinance is hereby ratified and confirmed.

(To be used for all Ordinances except Emergency.)

Section...6... This ordinance shall take effect and be in force thirty days from and after its passage and approval, if approved by the Mayor; otherwise it shall take effect at the time it shall become a law under the provisions of the city charter.

Passed by the City Council the 14th day of December 1972, and signed by me in open session in authentication of its passage this 14th day of December 1972.

President of the City Council.

Approved by me this 20th day of December 1992.

Filed by me this 215th day of December 1992.

Mayor.

(SEAL)

Published.

By Mangaret Cartin Deputy Clerk.

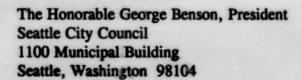
CS 8.1.6

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Office of the Mayor City of Seattle

Norman B. Rice, Mayor

November 17, 1992



Dear President Benson:

With this letter, I am transmitting to the Council an ordinance accepting a \$1.1 million grant from the Department of Justice. The grant is for a demonstration program designed to combine law enforcement, social service and community development strategies to encourage community revitalization. It is a concept that is based on prevention; that is rooted in cooperative efforts between communities and the services designed to assist them.

It is based on the premise that violent crime and the problem of drug trafficking are a barrier to neighborhood revitalization. These problems must be addressed more comprehensively; criminal justice agencies must work together in a partnership with human service agencies, the private sector, and the community to truly solve this terrible problem. No one agency or group can do it alone.

Seattle is one of 19 cities awarded a demonstration grant. The demonstration grant is funded with Department of Justice funds through December 1993, or for 18 months. Future funding will be structured quite differently and will not go through the Justice Department—it will be appropriated into separate agency budgets. Recently, President Bush vetoed the Urban Aid bill which included additional funds for Weed and Seed sites. While this was unfortunate, it is my understanding from our Office of Intergovernmental Relations, the National League of Cities, and from members of our own Congressional delegation, that Congress will be considering additional funds for a program similar to Weed and Seed (although most likely under a different name) early next year.

You will recall, I'm sure, that one of the controversies about this proposal was the percentage of funds to be spent on law enforcement vs. social services.

Recently Congress, in appropriating the second half of the \$1.1 million grant, provided what I have continually been seeking, and have testified on behalf of the City in front of two Congressional committees—elimination of the criminal justice requirement from the remaining funds. This is a very significant development. It means that the funds

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George Benson, President November 17, 1992 Page 2

allocated for the remaining portion of the grant are not restricted to law enforcement activities; they can be used for any purpose whatsoever, consistent with the grant proposal. This final proposal actually commits more funds for prevention (53%) than for law enforcement (47%).

I am very excited about the prospects for this grant. It represents the approach that most people believe is necessary to combat the violent crime and drug problem facing our neighborhoods—a combined law enforcement/community development strategy. Nevertheless, there has been significant controversy surrounding this grant application. The divisiveness that it has created has been based on confusion about the grant's purpose, and an inaccurate characterization of the proposal—a characterization that seemed designed to raise the worst fears of the community in general, and the African American community in particular.

The debate about the grant did clearly raise concerns some members of the African American community have about police services. Specifical whether African Americans were subject to concerted police harassment. Whose not directly related to the grant, these concerns were, and are still legitimate. We as a City must insure that all citizens are treated with respect and dignity, and that our police department does not treat African Americans or any citizens with disproportionate law enforcement or criminal justice system tactics. We have much to do to reach our goals in this area, however, I believe that with the Council's continuing help, we can continue to make progress on these goals.

Since last spring, we have been working to clarify the misinformation about this grant, and to answer questions that community members have had about the purpose and nature of the proposal. We have not only gotten the changes we needed from Congress, we have answered their questions completely.

In August, we invited representatives from a cross section of community groups that both supported and opposed the grant. Those groups included, the Central Area Neighborhood District Council, Mothers Against Police Harassment, Garfield Community Council, Judkins Rejected Community Council, among others. We asked that they provide their concerns, questions, and comments about the grant in writing and that we would respond in kind. We agreed to meet again to go over the responses with the group, which we did on September 21. Attached you will find a copy of the responses provided to these representatives. (Attachment B)

George Benson, President November 17, 1992 Page 3

The principle concern seemed to be whether the City retained control over its law enforcement functions or whether the Justice Department gained control because of this grant. The answer is a resounding no. This grant does not pay for any federal law enforcement staff, and the claims that there will be street sweeps, federal occupation of the Central Area, disparate law enforcement for the Central Area, "control" by the FBI or any federal agency, and the imposition of martial law are completely unfounded.

I am aware there will be some organizations and individuals who will not be supportive of the grant under any circumstances. You should be aware that there is a significant amount of support by residents of the target area. In fact, the Garfield Community Council has recently initiated an effort to fight drug activity and violence in their neighborhood, and this grant would be complementary to that effort. You should also be aware that they desperately need more help than they are getting!

The importance of this grant cannot be overestimated. To be clear, this grant is not a law enforcement program; it is fundamentally a strategy to revitalize a community. What we are proposing with this grant is a Seattle approach to a complex and difficult problem. Specifically on the law enforcement side, the grant pays for:

- 3 Community Police Team Officers;
- 1 Community Police Team Supervisor;
- 2 DARE Officers;
- 1 Crime Prevention Coordinator; and
- 1 Coordinator for the Seed Programs

There are additional funds recommended for Seattle Team for Youth for employment counseling and other youth services, health care outreach and prevention, recreational programs, and an Institute for Citizen Education and the Law to educate youth on their rights and police authority.

In order for the grant to be implemented immediately, we have allocated funds for existing community police officers to focus efforts in the target neighborhood. This effort would be funded with overtime dollars allocated in the grant, until new community police team officers can be selected and hired by the Police Department. (As you know it takes approximately 7 months for a police officer to complete the police academy curriculum and be prepared to become a working member of the police force). All of these efforts will be overseen by a community steering committee that will be selected from area residents, who live, work, or own property within the target

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George Benson, President November 17, 1992 Page 4

I believe we have made a commitment to the Central Area and the Southeast areas of the city to stop the cycle of decline, prevent violence, reduce criminal activity, and to reinvest in these communities to afford them an opportunity to more equitably compete economically. This grant is an integral part of that commitment.

As you deliberate on accepting the grant, please be sure to consider what the grant proposes to do-not what some have erroneously alleged it will do. I ask that you do not ignore a neighborhood critical to this city and you provide the Central Area with every opportunity to succeed. I hope you will agree and accept the funds.

Sincerely,

Mountan B. Rice.

Florman B. Rice.

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City of Seattle

Executive Department—Office of Management and Budget

Diana Gale, Director Norman B. Rice, Mayor

November 10, 1992

The Honorable Mark Sidran City Attorney City of Seattle

Dear Mr. Sidran:

The Mayor is proposing to the City Council that the enclosed legislation be adopted.

REQUESTING DEPARTMENT:

Police

SUBJECT:

AN ORDINANCE relating to the Police Department and the Department of Housing and Human Services; authorizing execution of an agreement with the United States Department of Justice for the Weed and Seed Neighborhood Revitalization Grant Agreement; accepting the money when received; establishing positions in the Police Department and the Department of and Human Services; increasing expanditure allowances in the 1992 Budgets of the Police Department and the Department of Housing and Human Services; and making reimbursable appropriations therefor.

Pursuant to the City Council's S.O.P. 100-014, the Executive Department is forwarding this request for legislation to your office for review and drafting.

After reviewing this request and any necessary redrafting of the enclosed legislation, return the legislation to OMB. Any specific questions regarding the legislation can be directed to Doug Carey, at 4-8080.

Sincerely,

Norman B. Rice Mayor

DIANA GALE **Budget Director**

DG\dc\lw

Enclosure

Police Chief

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0		O ATTAC	HMENT A
WEED AND SEED GRANT			
	Prevention	Enforcement	Total
Police Department			
Inspectional Services Division Project administration Printing brochures		34,000	34,000
Crime Analysis Unit Overtime for crime mapping Software Printer		17,000	17,000
Crime Prevention Division 2 DARE Officers 1 Crime Prevention Coordinator	187,600		187,600
Patrol 1 Lieutenant and 3 CPTs Overtime during period of CPT training Training Office equipment		447,400	447,400
Records and Evidence Update computer system records		16,000	16,000
Data Processing Assist with Crime Analysis mapping		5,000	5,000
Department of Housing and Human Services			
Human Services Analyst (Seed Coordinator)	63,000		63,000
Community Service Projects	330,000		330,000
TOTAL	580,600	519,400	1,100,000

Armette Holloway 1825 South Jackson Seattle, WA 98144 Rev. Sanders Washington Troubleshooters 1409 East Madison Street Souttle, WA 96122

25 September 1992

Norm Rice, Mayor City of Seattle 600 Fourth Avenue, Suite 1200 Seattle, WA

Dear Mayor Rice:

We are writing to follow up on the meeting which was held in your offices earlier this week. As many expressed at the meeting, much of the community concern regarding the Weed and Seed Program has to do with whether or not the Weed and Seed Initiative will truly be a community based program or whether it will be a program directed largely by the federal government.

We would willing to submit to our organizations that they withdraw our opposition to the Weed and Seed Initiative if a number of conditions were met which would establish that this truly will be a community based program. Specifically, we think the following points are essential:

- The United States Department of Justice, through an authorized representative, should state in writing, binding upon the United States Justice Department and the U.S. Attorney, that any policy decision or program initiative cannot be implemented without the concurrence of the Hayor of the City of Seattle. The U.S. Attorney has stated that you are in charge. We believe that this should be a formal part of the Weed and Seed Program.
- 2. The organizational structure should reflect that the Mayor is the chair of the policy committees for both the "Weed" and the "Seed" initiatives. This represents a change in the organizational chart which places the United States Attorney, rather than the Mayor, in charge of the policy committees.
- 3. All committees which are established to either set

Mayor Norm Rice 25 September 1992 Page 2

policy or implement the Weed and Seed Program must have city and County representatives in the majority. Community representatives would be included as City or County representatives. In other words, the minority of votes should be with representatives of the Federal Government and its agencies. This does not preclude other agency representatives (local, state or federal or private) from attending meetings in order to assist with the coordination of service delivery.

- 4. A binding written assurance should be given by both the United States Department of Justice and the Chief of Police of the City of Seattle that street sweeps will not occur in the Weed and Seed target area. This means that street sweeps will not occur either as part of the Weed and Seed Program or even as an indirect result of the Weed and Seed Program. There is no place for street sweeps in a society which requires the police to have probable cause to arrest.
- 5. Any and all social service programs which are either funded under the Weed and Seed Program or which accept referrals in connection with the Weed and Seed Program must be able to deliver services to clients confidentially. This means that the Justice Department must clearly state, in writing, that criminal justice system involvement will be limited to respect the privacy of both clients and social service providers.
- The policy advisory committee must include representatives from each community council in the target area.
 Those representatives should be selected by the community council itself. The community councils are:

Central Area Planning Team Judkins Rejected Jackson Place Mann-Minor Pratt Park Squire Park Mayor Norm Rice 25 September 1992 Page 3

> Garfield Community Council (recognized by the Central Area Neighborhood District Council) Central Area Association Yesler Terrace

Additionally, the Central Area Neighborhood District Council shall be entitled to designate two representatives to serve on the advisory committee.

- 7. The policy advisory committee shall have no more than one-half of its membership drawn from the business community and private social service agencies in the community. This will assure that the residents of the community have a meaningful voice on the policy advisory.
- 8. The policy advisory committee shall only consist of the residents in the neighborhood who serve as residents of the community councils or the Central Area Meighborhood District Council and the business community and private social service agency representatives mentioned in the two previous sub paragraphs. Since this is a policy advisory committee, it should be drawn from the community and not from governmental agencies many of which will be serving on the other committees established under the grant proposal.
- 9. Provision in the Memorandum of Understanding with respect to the "flexible and evolving mix of operations" in the Weed and Seed Program must be amended to reflect that any changes in the Weed and Seed Program must be first considered by the policy advisory committee and to further provide that any changes in the grant or any reallocation of funds under the grant must be approved by the Seattle City Council. Such an amendment will allow the flexibility and evolution which is contemplated,

We are concerned that groups recently created by the Seattle Police Department's Neighborhood Block Watch Program, such as the 26th Avenue Association, and other neighborhood associations and homeowner associations should not be considered as community councils which would each have representatives on any policy advisory committee. There have been concerns in the community that a policy advisory committee. There have been concerns in the community that a number of organizations have recently sprouted, in some cases with police or number of organizations have recently sprouted, in some cases with police or governmental assistance, largely for the purpose of supporting the Weed and governmental assistance, largely for the purpose of supporting the Weed and Seed Initiative. The community council and district council program of the City of Seattle is a grassroots democratic institution. Such institutions should be supported and not undermined.

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Mayor Norm Rice 25 September 1992 Page 4

but at the same time assure that the community is truly involved in making those changes.

10. Two members of the Coalition to Oppose Weed and Seed will be sent by the City to confer with community representatives in Trenton, New Jersey; Philadelphia, Pennsylvania; Atlanta, Georgia; Denver, Colorado and Los Angeles, California in order to evaluate the program.

We trust that you will view this input as a constructive contribution to assure that the Weed and Seed Program will "respond to the local community's needs" as your own letter of September 16, 1992 indicated at page 8.

We look forward to the opportunity to meet with you one-on-one to discuss these ideas.

Thank you for your kind attention to this matter.

Very truly yours,

Arnette Holloway

President

Central Area Neighborhood District Council Rev. Sanders

President Washington Troubleshooters

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Office of the Mayor City of Seattle

Norman B. Rice, Mayor

October 14, 1992

Arnette Holloway 1825 South Jackson Seattle, Washington 98144

Reverend Sanders Washington Troubleshooters 1409 East Madison Street Scattle. Washington 96122

Dear Ms. Holloway and Reverend Sanders:

Thank you for your September 25, 1992 letter offering to submit to your erganizations a recommendation to withdraw their opposition to the Weed and Seed program under certain conditions. I appreciate your willingness to fairly consider the program. I reiterate my commitment and belief that the program is predicated on community interest and participation, and that we can work cooperatively to build community spirit, and strengthen the neighborhood.

I believe many of the essential points that you describe in your letter have already been addressed. For the record, I am including the following documents: 1) the September 16, 1992 response to written questions and concerns: 2) the October 1, 1992 response from Deputy Attorney General George Terwilliger, III; 3) the May 19, 1992 letter from Mike McKay; and 4) the June 15, 1992 letter to Patrick Fitzsimons from Elliot Brown, Acting Director of the Department of Justice, Office of Justice Programs, Bureau of Justice Programs.

In response to your specific points, I offer the following:

Question #1.

I believe the letters from Mr. Terwilliger and Mr. McKay provide the needed assurances; no policy decisions or program initiatives will be implemented without my concurrence. This is a City of Seattle program funded by the Justice Department, not a Justice Department program implemented by the City of Seattle.

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Holloway/Sanders October 14, 1992 Page 2

Question 12.

As I indicated, I have been rejuctant to restructure the organizational makeup of the program without participation from the community steering committee. However, as I stated in our last meeting, and as I have continued to ruiterate throughout the process, all committees ultimately will report to me. As an indication of the level of importance I place on this issue, I have assigned my Deputy Chief of Staff, Andrew Loften, to represent me on each of the committees. In addition, Licutement Rom Melindez of the Seattle Police Department has been assigned as the Wood and Seed Coordinator.

I do want the community steering committee to have input into the organizational structure before I make a final determination. However, consistent with my original commitments, no outside agency will determine policy for the City of Seattle.

Question 13.

As I indicated in our meeting, a community steering committee will be set up as a policy advisory body for the program. It will report to me, and it will have a say in how it is organized. I see the committee working in cooperation with the government agencies, developing common strategies that work for the neighborhood. The steering committee will ultimately decide how they want to participate in the various subcommittees, but I do foresee active participation by the members in all committees. I do not contemplate that this will be an adversarial relationship, because, the underlying principle behind our approach, community police team, is community involvement and cooperation.

Your question presupposes how this committee will operate, and presumes an organizational structure that assumes abdication of the City's authority based on a majority of individuals participating. I categorically reject that assumption. I want to reiterate that the program is under my direction and the committees are advisory to me.

The criteria for this committee will be residents who live, work, or own property in the target area. I am also committed to the original community councils and neighborhood groups having a place on this committee.

Holloway/Sanders October 14, 1992 Page 3

Finally, since this is a City program, I do not see the need for requiring County participation, except as it relates to programs for which they have primary responsibility. In those instances, they would participate in a manner similar to other governmental agencies. In fact, there has been a County representative working with the Seed agencies.

Question M.

Seattle's law enforcement efforts are under my direction. Your question should more appropriately be addressed to me. I have stated in the past, and with this letter am stating again, that street sweeps are not appropriate for Seattle. I will not allow street sweeps—they are not the type of law enforcement response that I endorse, and are inconsistent with the goals of Seattle's grant, which is to foster better relations between the community and the police and to strengthen the neighborhood.

The Chief of Police reports to me, and I have given you my assurance that I will not direct the Scattle Police Department to conduct street sweeps.

Question #5

Again, as I have continually stated, the privacy of clients receiving social services under the Weed and Seed program has never been an issue. They will not be violated. Nothing in our proposal suggests otherwise. I believe the Justice Department's statements that Seattle is in control of our program is further assurance that there will be no violation of privacy of individuals who are receiving social services. If you would like a further explanation of how the referral systems work, I will be glad to have someone provide a more detailed description for you.

Questions #'s 6, 7, and 8.

These questions all relate to the community steering committee. What is important here, I believe, is a committee that is representative of the community. As I indicated earlier, the criteria that I will use to select the committee members are that they must work, live, or own property in the neighborhood. In addition, the original community councils and neighborhood groups will have a place on the committee. I do not agree, however, that the Central Area Neighborhood District Council is entitled to designate two representatives to serve on the advisory committee. I believe the criteria that I have set out are fair, and will achieve a representative group.

Holloway/Sanders October 14, 1992 Page 4

As you know, the Block Watch Program does organize neighborhood residents around a variety of common issues and concerns. I am not aware of any groups that have been formed for the purpose of solely apporting the Wood and Seed program. However, simply forming an association is not a valid criterion on which steering committee membership will be based.

Question 19.

As I stated in our meeting, I do not interpret the phrase "flexible and evolving mix of operations" as secrowly as you have done. I feel it allows for the program to be responsive to the needs of the community and does not lock us into programs that may prove to be unsuccessful. This is particularly true for the social service and comdevelopment strategies. Also, please remember, that at the essence of the concept of community policing is the ability to work with residents and neighborhood groups on strategies that they develop; therefore, to restrict the program is to deny the communities opportunity to initiate their own strategies.

Question #10.

The City is prohibited from providing funding to non-City employees. However, within our budget constraints, I will consider sending my Deputy Chief of Staff to other Weed and Seed sites, and/or researching other Cities' experiences. I think such information will be valuable.

Thank you for your comments and suggestions. I hope this information is helpful and responds to your concerns. I look forward to the opportunity to work cooperatively with you on the program.

Musel Rice

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Office of the Mayor City of Seattle

Norman & Rice May?"

September 16, 1992

TO: Wood and Soud Community Representatives

Attached you will find the responses to the questions you submitted. A copy of the letter sent to the U.S. Attorney verifying the issues of local control and criminal just system involvement is also attached.

I appreciate your thoughtful response to my request. I hope this information will be useful in helping to understand and clarify the nature of Scattle's proposal. I also fuel it's important that we view this information objectively and honestly, in the spirit of what is best for Scattle and the positive opportunities it can create for the Custol Area.

Some of you, in your questions/comments, called for the rejection of the proposal, even before you received my response. I hope this does not accurately reflect your willingness to participate in this process. I am concerned that such apparent inflexibility invites divisiveness and creates an atmosphere that is not conducive to problem solving. It is my sincere hope that we can review this information with an open mind, focusing on Seattle's proposal, not on preconceived perceptions.

Thank you for your input.

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An ocus' employment esperiunity - afternative action employer.

Section Washington 98104-1873. (FAX: 684-5360 (206) 684-68.

Perrec : Respect Paser.

1) Which authority will determine how a person is to be presented under this program, be it Federal, State or City statutes?

The Wood and Seed Program does not change any of our justice systems procedures or processes. Prosecution will be conducted under the statute that governs the crime. That decision will be made, as it is now, by our City Attorney, the King County Prosecutor, Attorney.

2) Is it possible that this grant will eventually cost the City more mency due to the increased utilization of Prosecutors, Public Defenders, juli space etc.?

It is impossible to project with any degree of accuracy what impact the program will have on our criminal justice system. However, the overall magnitude of the program is relatively small compared to the entire criminal justice system. In addition, the premise of the program is to utilize additional prevention methods that will hopefully, premise of the program is to utilize additional prevention methods that will hopefully, premise of the program is to the criminal justice system. The Community Police in the long run, reduce the costs to the criminal justice system. The Community Police Team efforts and many of the social services are designed to provide positive alternatives to the community.

I will not sacrifice the safety of our neighborhoods and residents because of cost considerations. If individuals are committing acts that threaten the safety and livebility of our residents, they should be handled accordingly.

What will be the extent of youth involvement in the planning/implementation stages, and will they be eligible to have a seat on the Advisory Committee?

As I have indicated, there will be a community steering committee selected to oversee the entire grant. The specific members have not been selected. I think a youth member is a good idea, and I will consider that in the selection process.

Have the dynamics of fostering community spirit in minority neighborhoods and the conflicting needs/objectives of different groups as referenced in the Management Summary of the Community Policing in Seattle Report, been evaluated and dealt with, and if not what is the plan to resolve these issues?

The Management Summary identified this as one of the challenges that we hope community policing can address. Community Policing has just recently been implemented in the four precincts, and only partially. It is too early for any definitive judgements regarding the effects it has had on this question. However, because community policing is predicated on community involvement as a philosophy, it affords

an opportunity to not only examine this issue but provide the appropriate forum to successfully resolve it.

5) What criteria other than the rate of criminal activity will be utilized to evaluate the success or failure of the program?

Certainly a reduction in the crime rate is an important criterica for any law enforcement effort. Since this effort is not simply law enforcement, but a strategy to enforcement the neighborhood, other criteria are also appropriate. It is my intent that the community steering committee should be involved in developing the specific criteria.

What accountability measures have or will be implemented to counteract the lingering III feelings between the community and the Police Department.

The accountability of our police officers is an issue that is broader than the Weel and Seed program. As a City we have undertaken several measures to insure that there is adequate accountability. The most notable of them is the independent police sucher, who will report to the Mayor and Council his findings on the current system and make recommendations for improvement. In order to make substantive change and take the appropriate steps, we must understand precisely the areas that need strengthening and not jump to expedient solutions that are not based on hard evidence.

In addition, the Police Department has initiated several programs to ensure that in police officers are treating all citizens with respect and dignity. These programs/efforts include:

- The institution of community policing as a way to be more responsive and work more closely with individual communities and residents;
- The entire Police force has completed cultural diversity training the first
 City Department to have all its employees complete the course;
- Precinct Advisory Councils have been implemented in all four precincts in an outreach effort to involve the community more closely in the work of the precinct;
- The Department has instituted a communication skills course designed to make officers more aware of cultural differences in language and to sensitive them to nuances of various ethnic communities. The course is designed to assist officers in avoiding confrontation that potentially may come about through verbal exchanges;

- The Department is participating in the development of a Youth Handbook detailing the rights and responsibilities of youth and police officers, including suggestions of how to de-escalate tense situations;
- A Bias Crimes Coordinator has been added to the Department;
- The Internal Investigations Section has been physically moved to give better access to the community in making complaints;
- The Department is preparing its Long-range Plan, and will be inclinding a community process to receive input on the proposed long-term strategies of the Department;
- The Department has continued to emphasize diversity in its recruitment, training and promotion efforts so that the make-up of our Police Department is reflective of the general population of our city in both the rank and file, as well as in management positions; and
- The Police Chief has reissued an updated version of a Directive to all
 personnel reiterating the correct procedures for interacting with citizens in all
 situations.

I have always been committed to ensuring that we have the best possible performance from our police officers. I will continue to pursue strategies that will assure our police officers treat all our citizens with dignity and respect.

Who is to make the determination to utilize the Federal law enforcement agency resources as detailed on page 79 of the City's proposal? Also, will the same authority determine which of the potential projects and activities are to be utilized that are suggested on page 14 of the Department of Justice document.

As part of the City's proposal, I, as Mayor, will have the ultimate authority to decide when and if to call in additional resources from federal law enforcement agencies for assistance with law enforcement efforts in Seattle. I will reiterate again that we are not adding any authority that doesn't currently exist.

With respect to the projects and activities listed in the Department of Justice document, our proposal details the programs that we will use in Scattle. The programs in the earlier Department of Justice document are not appropriate for Scattle. Our program is designed to take advantage of strategies developed by the community police team officers working with the community.

8) If Congress does not approve the additional funding which appears to have a higher percentage of "SEED" dollars, where will alternative funding for long-term business and economic development programs be found?

The Central Area is a high priority of mine in terms of economic development and community revitalization. We have already secured a \$750,000 Community and Economic Development grant from the Department of Housing and Urban Development specifically for the Central Area, to help stimulate economic development and housing ownership in the area. Also, a consortium of banks has agreed to provide \$6 million in loss funds for businesses in the Central and Southeast area.

The Central Area Planning Committee is also continuing to look at creative ways to provide economic opportunity in the Central Area and I support those efforts. I am committed to continuing these efforts and to working to find new ways to strengthen the business and economic climate in the Central Area. In an era of fiscal uncertainty for the City, that commitment hasn't changed.

Is it going to be possible for community-based organizations, other than those listed in the proposal, to access "SEED" funds, if, indeed, more become available?

Yes. Further, if the Seed funds become available through the 1993 Federal Budget, they will be available through the appropriate agencies. For example, new dollars for job development will be provided through the Department of Labor; new funds for health care will be provided through the Department of Health and Human Services, etc.

10) What is the extent of federal involvement?

The most exciting part of the grant is the opportunity to bring the federal agencies responsible for providing funding for social services "to the table" to discuss Chy priorities and objectives with and among City, State and other federal agencies. This effort will provide an opportunity to more effectively provide resources and deliver needed services to the Central Area.

The federal government will not get involved in Scattle's law enforcement efforts unless we formally ask them for help. This grant does not give any new authority to the federal government, and it does not take away any of our control. If we need federal resources, we can request them. If we don't, the federal government will have no authority that it doesn't already have now.

This demonstration grant will give us the opportunity to determine if greater coordination between levels of government helps in reducing violent crime. But we are

the ones who determine the level of that coordination. If we don't need exten resources, we won't ask for them.

Under Weed and Seed, prosecution of crime will remain the same as it is today. The federal government will not get involved in any crime that does not violate a federal statute.

11) Does the federal Department of Justice or the Scattle Police Department control the law enforcement programs?

The Seattle Police Department will control all local law enforcement strategies that are conducted as part of Weed and Seed. Seattle will not give up any of its sutherity or responsibility. The Police Chief reports directly to me, not to the Department of Justice, the U.S. Attorney, or any other level of government.

12) What kind of funding is available for education?

At this time, funding for education is targeted to two areas: drug abuse eduction and law-related eduction that helps young people understand their rights in regard to the police. When we get the money that Congress is expected to approve next year, we can fund more traditional education programs, as well as new programs that we'll design to meet the community's needs.

Current funds are appropriated through the Department of Justice and must aftere to its guidelines, but future funds will be appropriated to the Departments of Education, its guidelines, but future funds will be appropriated to the Departments of Education, and Housing and Urban Development, etc., and will have no tie at all to the Justice Department. We will have more flexibility to design our own education programs.

13) Is there a tie between Weed and Seed and public assistance?

No. Law enforcement programs are totally separate from public assistance programs, and will remain that way.

Why were the social service programs, Garfield Teen Clinic,
Central Area Health Center, and Yesler Terrace Kids Place cut in the
revised budget?

The Garfield Teen Clinic requested that its proposal for funding (\$30,000) be withdrawn and we have done that. Our proposal still identifies funds (\$70,000) for the Central Area Clinic. However, if they decide not to accept the funds, a new provider will be solicited. Finally, the Yesler Terrace Kids Place after school recreation program (\$30,000) was removed from our budget because they have been designated,

because Seattle is a Wood and Seed site, to receive up to \$70,000 from the Boys and Girls Clubs of America for a similar program.

If Congress approves additional funding in 1993, as it is expected to do, we are in line to receive additional funds for a broader range of programs for our young people. We will also have an advantage in competition for those funds because we are a demonstration site. This advantage will be lost if we do not proceed with the demonstration grant.

15) Will law enforcement agencies have access to the private records of social service agencies and schools they work with?

No. The Constitutional right to privacy will not be violated. Again, the Weed and Seed program does not grant, implicitly or explicitly, any additional powers or responsibilities to law enforcement agencies. The law enforcement strategies will be developed by our Seattle Police Department, with the primary emphasis on community policing.

10 How does this grant help the City or the Central Aren?

Effective law enforcement is an important part of any neighborhood strategy. Weed and Seed will give Seattle funds that we would not otherwise have to support community-based police efforts, as well as social programs such as Headstart and job development. The City's housing policies in the Central Area give priority to home development and provide assistance programs for low-income home owners. Viewed ownership and provide assistance programs for low-income home owners. Viewed comprehensively, our programs, including Weed and Seed, have the goals of stabilizing the Central Area and enhancing opportunities for its residents.

17) Can Seattle obtain Weed and Seed monies without designating the Central Area an Enterprise Zone?

Yes. This program is not tied to the concept of Enterprise Zones. I have not requested that the Central Area be designated an Enterprise Zone. There is separate legislation in Congress addressing Enterprise Zones and Weed and Seed, although the enterprise zone legislation does give preference to Weed and Seed sites.

18) Will Weed and Seed have an impact on the overall City budget?

I do not envision that Weed and Seed will have anything but a positive impact on our City budget. Currently we are experiencing serious budget problems due to revenue shortfalls caused by the recession. If we get additional federal funds, as a result of Weed and Seed, for social services and programs next year, it will alleviate some of the hardships caused by this budget shortfall.

19) What guarantees are there that the Constitutional rights of people of color will be protocted?

I am committed to protecting the Constitutional right of every resident of Seattle. The Seattle Police Department answers directly to me in ensuring that laws are enforced in Seattle in a way that protects those rights for everyone. Be assured that I will hop a close eye on the Police Department during this demonstration project as I evaluate the effectiveness of Wood and Seed in Seattle.

20) Is it true that the federal government will control which jurisdiction (local or federal) people accused of "Wood" crimes will be presented?

There will be no change in the way people are prosecuted. Currently, most falony crimes are prosecuted in Superior Court. Misdemeanor crimes are prosecuted in Municipal Court. If a federal crime has been committed, it can be prosecuted in federal court. Under current practice, if the crime could be prosecuted by either the State or the federal government, the County Prosecutor and the U.S. Attorney jointly make the decision as to where the case will be prosecuted. This grant will not change that practice.

Would you consider budgeting some "Seed " money to programs designed to educate people about their rights when face to face with the police, and about the limits of police officers' rights.

In fact, the current budget does include just such a program. The Institute for Citizen Education in the Law is designed to provide precisely this type of training and education.

22) Please provide a copy of the federal grant guidelines or RFP for Operation Weed and Seed.

As I have continually indicated, there was no RFP developed for this demonstration grant. I have checked again with Mike McKay and with U.S. Attorney William Barr's office and they have confirmed, again, that no RFP exists for the demonstration grant.

The federal grant guidelines that were used for the demonstration grant have been made available to all those who have requested them.

The Department of Justice is preparing more formal guidelines for the Weed and Seed program. However, this is in anticipation of Fiscal Year 1993 funding; this document will not relate to the demonstration program, but to the legislatively authorized program by Congress in the 1993 Federal Budget.

23) Why is there no involvement by the of Employment Security Department?

.

The Seed agencies include a representative from the State. As the program gets underway, we anticipate close coordination with all State agencies (as well as federal agencies) in delivering a comprehensive set of programs and services to the target area. I envision the Employment Security Department will have an important role in that effort.

24) What is the requirement of direct criminal justice involvement?

The April 28, 1992 letter from Pamela Swain did not represent the final decision relative to the programs we had proposed. There is no hard and fast rule regarding the extent of criminal justice involvement. The Department of Justice has indicated a willingness to work with us on our proposal to insure that the recommended programs are eligible. The new budget that you have received meets the test of the Justice Department and they have approved those sets of programs.

25) The Memorandum of Understanding provides for too much flexibility in the program.

As I stated in our meeting, my interpretation of this clause differs markedly from those who suggest that this cedes more control to the federal government. In fact, for new programs, it is prudent to allow for some ability to address emerging ideas that are discovered as the program gets underway. The community steering committee should have the ability to assess the different strategies that are initiated, and to design new ones that will be equally if not more effective. This is particularly true for the Seed programs. As you recall, there were some quality suggestions made during our programs. As you recall, there were some quality suggestions made during our meeting, and some additional suggestions submitted with your comments and questions, that were worthy of consideration. A grant with no ability to respond to the local community's needs will not be as effective in the long run.

In addition, the concept the Weed and Seed program is trying to foster is to build new partnerships between agencies that will be more effective in delivering services and creating economic opportunity for residents of the area.

26) Community Involvement is critical.

I agree. The entire grant is premised on involvement by the community. I concede, that our initial efforts to involve the community in the grant were not done well. However, as I have stated, a community steering committee will be formed to oversee the entire grant, both the law enforcement efforts, as well as the social service efforts.

Office of the Mayor Cay of Scattle

September 16, 1992

George J. Tervilliger III Deputy Attorney General U.S. Department of Justice Room 411 Main Justice Building 10th and Pennsylvania Avenues Washington, D.C. 20530

Dear Mr. Terwilliger:

It was a pleasure meeting with you this past June to share my views and concerns regarding Scattle's Wood and Seed grant proposal. I appreciated you cander, and your understanding of Scattle's project.

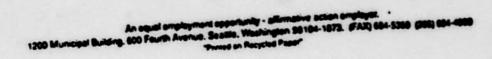
As I indicated to you in that meeting, I would be writing you to verify several home that are important components to Scattle's proposal. Based on our mosting, I am confident that Scattle's proposal meets the Justice Department's criteria. Neverthele there are four specific questions that I would like your confirmation on.

Does the Weed and Seed grant give more control to federal law 1 enforcement agencies?

We have had significant controversy over the question of who is in control. Many community organizations fear that the Wood and Seed grant codes local law enforcement authority to the Justice Department. These community organiza would like assurances that this is not the case.

Was there a Request for Proposal (RFP) developed for the Wood and Sood demonstration grant?

Some community members have continued to insist that a RFP exists for the demonstration grant. Was there an RFP developed for the demonstration grant? We do have a copy of the Program Guidelines that were prepared in January this year and sent to us in draft, which we have shared. But I know of no other document developed for the demonstration grant.



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George J. Tervilliger III September 16, 1992 Page 2

Are Scattle's programs identified in our proposal eligible for funding under this great?

Pamels Sweis's April 28, 1992 letter suggested that some of Seatle's proposed activities were ineligible. In our meeting, it was my understanding that as long as the individual activities were linked to the criminal justice system in some way, they were eligible and allowable under the grant. We also agreed to work closely to income that Seatle's great proposal was acceptable.

Does our revised proposal most with your Office's approval?

Some community groups have requested official word from your office that our seviend proposal does most with your office's approval.

Thank you for your consideration. I look forward to your reply.

Morman & Rice



Office of the Deputy Attorney Genera Barbington, D.C. 20330 October 1, 1992

RECEIVED OCT 0 2 100 **WAYOR'S OFFICE**

The Honorable Hornan Rice Hayer of Seattle 1200 Municipal Duilding 600 Fourth Avenue Seattle, Washington 98104-1873

Dear Mayor Rices

Thank you for your letter of September 16, 1993. I also enjoyed our meeting this past June and approxiated your comments and support for the Weed and Seed program. Below are the Department of Justice's responses to your specific questions about the progress.

Does the Wood and Soed grant give more control to federal law enforcement agencies?

No. By participating in the Weed and Seed program state and local law enforcement efficers do not relinquish any of their authority to the federal government. All they merely do is agree to join in cooperative effort with the United States Attorney to make the subject neighborhood safe and free from crime.

Was there a Request for Proposal (RFP) developed for the Weed and Seed demonstration grant?

No. No RFF was issued for the demonstration great. The enly document prepared was the Program Guidelines to which you referred in your letter.

- Are Seattle's programs identified in our proposal eligible for funding under this grant; and
- Does your city's proposal meet with your Office's approval?

You. On June 15, 1992 the Justice Department notified the City of Seattle that it was avarded the Wood and Seed grant. As you know this action was taken after careful review of the city's proposal to ensure it not all Congressional criteria for the award proposal to ansure grant monice. In addition, the proposal was of Justice Department grant monice. In addition, the proposal was subject to a comprehensive poor panel review by outside, subject to a comprehensive poor panel review by outside, subject to a comprehensive poor panel review by outside, outside, and independent experts in the field. The notification of the award independent experts in the field. The notification of the award confirms that the city's proposal is oligible for funding and moote confirms that the city's proposal is oligible for funding and moote confirms that the city's proposal is oligible for funding and moote confirms that the city's proposal is oligible for funding and moote confirms that the city's proposal is oligible for funding and moote confirms that the city's proposal is oligible for funding and moote confirms that the city's proposal by the City of Seattle.

I trust the above responses to your questions are satisfactory.

If I can provide further information or assistance please advise

Sincerely yours,

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U.S. Department of Justice

United States Astorney Western District of Washington

200 Sugles Piph Avenue Plans 800 Piph Avenue Sunda Buddonne Stiffs Stiff (20) 353-7770 F/2 300-7770 FAX (20) 353-4833

May 19, 1992

Mayor of Seattle
600 4th Avenue, 12th Floor
Seattle, WA 98104

MAY 19 1982 MAYOR'S OFFICE

Dear Norm:

As you know, certain outspoken citizens have articulated concerns regarding the Weed and Seed Initiative. The purpose of this letter is to reiterate my position, and that of this office, so that these concerns may be put to rest.

First, although the Weed and Seed Initiative is a Department of Justice sponsored program, as Mayor of Seattle, you will have the overall responsibility for the implementation of the program in Seattle. I intend to continue to support you completely on decisions you make regarding the Initiative. At no time will I, nor could I, "take command" of this effort. The Department of Justice's role is that of a could I, and like the other Federal and State agencies, a cooperative partner with the grantor, and like the other Federal and State agencies, a cooperative partner with the City of Seattle in support of the city's efforts. It is the City of Seattle's program.

Second, no action will be contemplated or implemented which would violate the civil rights of any individuals. It is as abhorrent to me as it is to you when government abuses its power, and I will never sanction such behavior.

It is my hope that the outspoken opponents of the Initiative can be encouraged to channel their energy, their concerns, and their thoughts regarding the program into a positive expression of how the Initiative can be improved and work for the community. I look forward to working with you and the community to make Weed and Seed a success here in Seattle.

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The Honorable Norman B. Rice May 19, 1992 Page 2

Should you have any questions, please do not healths to call.

With warm regards.

Very truly yours,

MIKE McKAY United States Attorney



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CHEF & PC.LL

Office of the Director

June 15, 1992

Petrick Fitssisons Seattle Police Department Seattle, Washington 98104-1886 Chief of Police

I am pleased to inform you that I have approved the heard of Need and Seed grant from the Office of Justice Programs (037), Dureau of Justice Assistance (BJA) to the Seettle Solice

Open the completion of this project, I am ours that your experience will provide other State and local units of government an invaluable resource to assist in their implementation of similar dental reduction programs.

The original and one copy of the Award with Special Conditions are enclosed. If you accept this award, sign both the Award and Special Conditions and return the copy to the Financial Management and Grants Administration Division (FINIAM), Office of the Long Conditions of Your file. Obligations and expenditures may be conditions for your file. Obligations and expenditures may be incurred on or after the first day of the official grant paried.

Also included are copies of the required OJP guidelines and reporting forms (for both financial and progress reports) with instructions for preparations of the forms. All copies of the progress and financial reports, as required under the terms of your progress and financial reports, as required under the terms of your Administration Division, which will subsequently forward them to Administration Division, which will subsequently forward them to your program manager. An original and two copies of your Progress your program manager. An original and two copies of your Progress your program manager. Status Report (N-1) are required quarterly.

financial responsibilities including the timely submission of all intering financial and programatic reports, the resolution of all intering audit findings, and the maintenance of a minimum level of great cash-on-hand. Should your organization not adhere to the terms and conditions of this Avard, it is subject to termination for cause or other administrative action, as appropriate. or other administrative action, as appropriate.

If you have any programmatic or administrative questions portaining to this Averd, please feel free to contact your Program Monitor, Cheryl Driscoll on (202) 307-0094, or your Great Management Specialist, Iris Briscos on (202) 307-0193.

Congratulations, and we look forward to continuing to work with you to accomplish the goals of this heard.

Sincerely.

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This project site will initiate a comprehensive, multi-agency program to coordinate the delivery of criminal justice and social services to eliminate violent crime, drug trafficking and drug related crime and to provide a safe environment for law-abiding citizens to live, work and provide a safe environment for law-abiding citizens to live, work and provide a family. Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family, Through the application of coordinated law enforcement raise a family of the crime raise and the crime raise a family of the crime raise and the crime raise raise and the crime raise raise ra

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FOR CITY COUNCIL PRESIDENT USE ONLY

COMMITTEE(S) REFERRED TO:

~ c 20 20

PRESIDENT'S SIGNATURE

STATE OF WASHINGTON - KING COUNTY

24883 City of Seattle

City of Seattle

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Affidavit of Publication

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter referred to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12th day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below stated period. The annexed notice, a

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was published on 12/30/92

The amount of the fee charged for the foregoing publication is the sum of \$ which amount has been paid in full.

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Subscribed and sworn to before me on

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