## Ordinance No. 102766

AN ORDINANCE relating to the Engineering Department and to the West Seattle Freeway, Phase I, as contemplated by findings adopted by Ordinance 102374, authorizing the completion of plans, preparation of cost estimates and specifications, acquisition of the necessary right of way, employment of consultants, and thereafter the construction of Phase I; and making a partially reimbursable appropriation from the Arterial City Street Fund therefor.

C.F. 276399 (ENGROSSED BILL)

Council Bill No. 94334			
INTRODUCED:	BY:		
9/17/73	HILL		
REFERRED:	10: Transportation		
9/17/73	Finance		
REFERRED:	Transportation		
11/5/73	Finance		
REPORTED:	SECOND READING:		
WOV 1 2 1973	NOV 12 1973		
THIED OF ADING:	SIGNED:		
NOV 12 1973	NOV 1 2 1973		
PRESENTED TO MAYOR:	APPROVED:		
NOV 1 2 1973	NOV 1 2 1973		
RETD, TO CITY CLERK	PUBLISHED:		
NOV 1 S 1973	1		
VETOED BY MAYOR:	VETO PUBLISHED:		
PASSED OVER VETO:	VETO SUSTAINED:		
ENGROSSED:	BY:		
VOI PAGE			

- ORD 102952 -- Provides for submission to voters by Charter referendum at a special election Requested to be held Mar 26, 1974 of a proposition for ratification or rejection of Ord. 102766; provides for certification to Director of Dept of Records & Elections of King County & prescribing the ballot title therefor.
- RES 24509 -REAFFIRMING THE NECESSITY FOR ESTABLISHING A LIMITED ACCESS AIR CORRIDOR AND CON-STRUCTION OF A HIGH LEVEL BRIDGE TO WEST STATTLE PROVIDING TWO EXCLUSIVE LANES FOR TRANSIT & RESPONDING TO CONCERNS EXPRESSED IN THE METROPOLITAN COUNCIL.
- ORD 103292 -Auth execution & acceptance of a R/W Agreement from State Dept of Natural Resources for construction, operation, etc. of a Bridge upon, over & across the West Waterway of the Duwamish River.

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### ORDINANCE 102766

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BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. That in accordance with the findings of the City Council Committee of the Whole in the matter of

"... the establishment of a limited access air corridor and the designation of certain portions of Delridge Way Southwest, 22nd Avenue Southwest, 21st Avenue Southwest, 20th Avenue Southwest, 19th Avenue Southwest, 18th Avenue Southwest, 17th Avenue Southwest, Southwest Spokane Street, Marginal Place Southwest, Southwest Charlestown Street, Iowa Avenue Southwest, Drwamish Avenue South, South Spokane Street and all or certain portions of the real property abutting upon each such street or air corridor as part of a limited access highway facility (West Seattle Freeway in the vicinity of the West Waterway of the Duwamish River) and providing for notice thereof."

adopted pursuant to Ordinance 102374, the City Engineer is authorized to complete plans, cost estimates, and specifications; to employ consultants and such other experts as may in the discretion of the City Engineer be required; to negotiate for and acquire on behalf of the City the necessary right of way; and thereafter proceed under the direction of the Board of Public Works with construction of the West Seattle Freeway, Phase I, which improvement may be effected by the awarding of a contract or contracts therefor, or the same or any part thereof may be effected by day labor in the discretion of said Board, provided that during a period of eight (8) months from the effective date of this ordinance, the City Engineer shall direct his attention to the construction of those portions of said West Seattle Freeway, Phase I, which are consistent with any improvements which may be developed within said eight (8) month period and thereafter adopted by the City for making greater use of said facility by public transit; and for such purpose the sum of Thirty-two Million Seven Hundred Nine Thousand Five Hundred Dollars (\$32,709,500) or so much thereof as may be necessary is hereby appropriated from the Arterial City Street Fund, and such funds shall not be used to further or facilitate construction of West Seattle Freeway, Phase II, except as portions of said Phase II may be shown on plans prepared for West

Seattle Freeway, Phase I, and such funds shall be partially reimbursed as follows: (1) from the Urban Arterial Trust Account to the extent that funds (approximately \$17,505,000) become available for reimbursement of the appropriation from the Arterial City Street Fund hereinbefore made, and for reimbursement of prior appropriations from the Arterial City Street Fund pursuant to Ordinance 98503 (employ design onsultants and prepare design report) and 101114 (prepare contract plans, specifications and estimates); (2) from the Arterial Development Fund \$16,321,000, all as requested by the City Engineer and recommended by the Mayor in C.F. 276399; and the City Comptroller is authorized to draw and the City Treasurer to pay the necessary warrants and make the necessary transfers.

(To be used for all Ordinances except Emergency.)

Section. 2 This ordinance shapproval, if approved by the Mayor, provisions of the city charter.	ail take effect and be in forc otherwise it shall take effect	e thirty days from and after t at the time it shall become	r its passage and a law under the
Passed by the City Council the	e /2 day of	November	, 19 <i>73</i> ,
and signed by me in open session November			
Approved by me this	Tay of Novem	1et ) 19 23 /	City Council.
	Atte	st: City Comptroller a	London
(SEAL)	-	Aul Aller	v
n. t.B.LJ	Ву	Win at Duch	Dt-Cll-

## The City of Seattle-Legislative Department

MR. PRESIDENT:

Date Reported and Adopted

Your Committee on TRANSPORTATION and FINANCE

to which was referred C.

C.B. 94334,

relating to the Engineering Department and to the West Seattle Freeway, Phase I, as contemplated by findings adopted by Ordinance 102374, authorizing the completion of plans, preparation of cost estimates and specifications, acquisition of the necessary right of way, employment of consultants, and thereafter the construction of Phase I; and making a partially reimbursable appropriation from the Arterial City Street Fund therefor.

TRANS.		FIN.		
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11-7-73 pass so amended Divided Report 11-6-73 Divided Report COMPTROLLER 771 200

FILE NUMBER

Council Bill No. 94:334

BY, HILL		
to: TRANSPORTATION		
TRANSPORTATION FINANSS		
SECOND READING:		
SIGNED		
APPROVED:	***********	
PUBLISHED:		
VETO PUBLISHED:		
VETO SUSTAINED:		
	TO: TRANSPORTATION FINANCE  TRANSPORTATION FINANCE  TRANSPORTATION FINANCE  SECOND READING:  SIGNED:  APPROVED:  PUBLISHED:  VETO PUBLISHED:	

css 8.1.97

## TIME AND DATE STAMP

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NOTICE: IF THE DOCUMENT IN THIS FRAME IS LESS CLEAR THAN THIS NOTICE IT IS DUE TO THE QUALITY OF THE DOCUMENT.

# The City of Seattle--Legislative Department

MR. PRESIDENT:

Date Reported and Adopted

Your Committee on TRANSPORTATION and FINANCE to which was referred C.B. 94334.

relating to the Engineering Department and to the West Seattle Freeway, Phase I, etc.

TRANS.

RECOMMENDS THAT THE SAME DO PASS.

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Chairman Chairman

For the record I do not support passage of this appropriation ordinance. I believe the entire project should be reviewed with the sin of allocating the available funds to best solution of the presuportation problem in the Spokeze Street Constant

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Arterial Trust Account to the extent that funds (approximately \$17,505,000) become available for reimbursement of the appropriation from the Arterial City Street Fund hereinbefore made, and for reimbursement of prior appropriations from the Arterial City Street Fund pursuant to Ordinance 98503 (employ design consultants and prepare design report) and 101114 (prepare contract plans, specifications and estimates); (2) from the Arterial Development Fund \$15,321,000, all as requested by the City Engineer and recommended by the Mayor in C.F. 276399; and the City Comptroller is authorized to draw and the City Treasurer to pay the necessary warrants and make the necessary transfers.

Section	
Passed by the City Council theday	of, 19,
and signed by me in open session in authentication of	its passage thisday of
, 19,	
	President of the City Council.
Approved by me this day of	, 19
Filed by me thisday of	, 19 .
	Attest: City Comptroller and City Clerk.
(SEAL)	
Published	By Deputy Clerk.

#### DRAFT

ORDINANCE	}	

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part thereof may be effected by day labor in the discretion of said Board, provided that during a period of eight (8) months from the effective date of this ordinance, the City Engineer shall direct his attention to the construction of those portions of said West Seattle Freeway, Phase I, common to the plans, specifications and estimates adopted by Ordinance 102374 and any plans, specific lions and estimates which may be developed and adopted within said eight (8) month period for making greater use of said Phase I facility by public transit; and for such purpose the sum of Thirty-two Million Seven Hundred Nine Thousand Five Hundred Dollars (\$32,709,500) or so much thereof as may be necessary is hereby appropriated from the Arterial City Street Fund, and such funds shall not be used to further or facilitate construction of West Seattle Freeway, Phase II, except as portions of said Phase II may be shown on plans prepared for West Seattle Freeway, Phase I, and such funds shall be partially reimbursed as follows: (1) from the Urban Arterial Trust Account to the extent that funds (approximately \$17,505,000) become available for reimbursement of the appropriation from the Arterial City Street Fund hereinbefore made, and for reimbursement of prior appropriations from the Arterial City Street Fund pursuant to Ordinance 98503 (employ design consultants and prepare design report) and 101114 (prepare contract plans, specifications and estimates); (2) from the Arterial Development Fund \$16,321,000, all as requested by the City Engineer and recommended by the Mayor in C.F. 276399; and the City Comptroller is authorized to draw and the City Treasurer to pay the necessary warrants and make the necessary transfers.

Section 2. (30 day ending)

#### MEMORANDUM

November 5, 1973

TO: City Council,

The City of Seattle

FROM: Donald H. Stout,

Assistant Corporation Cov

RE: C.B. 94334 - Appropriation for West Seattle Freeway, Phase I.

By letter dated November 1, 1973 you have confirmed an oral request of that date that I examine the legal implications and give an opinion regarding certain proposed amendments to C.B. 94334, the same being proposed legislation authorizing the City Engineer to complete plans, specifications and estimates and appropriating moneys for and authorizing construction of West Seattle Freeway Phase I.

Specifically, regarding the following proposed amendments to said C.B.:

- "1) That no funds appropriated in this ordinance will be used in any way to further or facilitate construction of the Phase 2 high level bridge, except those shown on Phase 1 construction documents; and
- "2) That within eight months of the effective date of this ordinance, the City Engineer, after consultation with Metro, the State Highway Department, and the U. S. Environmental Protection Agency, shall present to the City Council a lane configuration on the first phase bridge that includes two adjoining lanes for exclusive use of transit, or an alternative configuration maximizing transit use acceptable to Metro; and
- "3) That acquisition, design or construction undertaken during the above eight month period shall in no way preclude or make more expensive the eventual construction of the design recommended pursuant to the second amendment above."

#### you ask:

"1. What are the legal implications of incorporating the amendments in C.B. 94334, especially as they may precipitate future court action?

#### LAW DEPARTMENT-THE CITY OF SEATTLE

City Council Seattle November 5, 1973

"2. Are the amendments appropriate to be included in the Appropriation Ordinance? If not, what means would you suggest for the Council to make an authoritative statement of commitment to Transit in the West Seattle Freeway development?"

Because of the limited time available to me to respond to your request, I am responding brief memorandum listing recommendations to effectuate the goals of your Honorable Body with brief discussion of the reasons therefor.

Both in the materials you have supplied and in conversations with several members of your body and the City Engineer, it has been indicated that early passage of the proposed appropriation ordinance and the necessity to avoid delay due to future court action were primary considerations.

An initial consideration is that the Council Bill presently before you not be altered in such a substantial manner as to change its present purpose thereby necessitating a rewriting of the title and perhaps reintroduction. Somewhat narrowly stated, the purpose of such legislation is to provide the moneys to accomplish a project the plans for which have already been approved by the City Council in accordance with procedures established in state law. Thus, amendments to such bill which in no way alter the intent of the proposed legislation and clearly fall within the ambit of the title as drafted will not impede the progress of the bill in the legislative processes.

The first of the proposed amendments, as quoted hereinabove, does not change the authority granted or the appropriation made in Council Bill 94334 as originally drafted; in fact, such amendment is redundant because the appropriation to be made by C.3. 94334 when enacted is only for West Seattle Freeway, Phase I, and no more. Therefore, while from the point of view of verbal economy, I would advise against such addition there is nothing in such amendment which would alter the intent of said C.B.

Likewise, proposed amendment 3 does not alter the intent or the purpose of C.B. 94334 as presently drafted and does little more than prescribe a certain priority for construction during the first eight months of construction of the project. Such addition does not expand upon the authority stated in the title.

Draft legislation embodying such changes as set forth in proposed amendments 1 and 3 is forwarded herewith for your further

#### LAW DEPARTMENT-THE CITY OF SEATTLE

City Council Seattle November 5, 1973

consideration.

Regarding proposed amendment 2, there is a <u>possibility</u> that the same may be interpreted as expanding upon the authority granted in the proposed legislation requiring a redrafting of the title. Further, there is also a possibility that the same may be interpreted as containing another subject thereby violating the so-called unity-of-subject rule embodied in Article IV, Section 7 of the City Charter, which requires that "[e]very ordinance . . . shall contain but one subject, . . ." Such interpretation is a scant possibility; however, you have indicated orally and in the materials supplied to us that the utmost caution is advisable with respect to the project in question particularly as regards the funds allocated to the City from other governmental agencies.

Therefore, there is submitted herewith a form of draft ordinance, separate from C.B. 94334, which authorizes the City Engineer to proceed with studies to learn whether the lane configuration as set forth in said amendment 2 is feasible.

There are other factors which entered into my considerations and led to the separate ordinances and the manner in which they were drafted. Such considerations chiefly involve RCW Chapter 47.52 and the State Environmental Police Act. The former cited law relates to the procedures followed by governmental authority in adopting designs for limited access facilities. However, constraints of time prevent complete discussion thereof in this memorandum.

DHS:ph