March 8, 2017

#### **BY HAND**

Seattle City Clerk
600 Fourth Avenue, Third Floor
Seattle, WA 98004

Re: Proposed initiative petition relating to housing and services to reduce homelessness

Dear City Clerk:

Please find enclosed for filing a hard copy of a proposed initiative relating to housing and services to reduce homelessness.

We will submit an electronic version to your office via email to <a href="mailto:clerk@seattle.gov">clerk@seattle.gov</a>.

I am the contact person for all communications from your office or the City Attorney regarding this initiative. My contact info is included below.

Amalone @ desc. org

Thank you for your attention to this matter.

Sincerely,

Dan Malone

Reduce Seattle Homelessness Now 119 First Avenue S, Suite 320

Seattle, WA 98104

206-682-7328

Encl: Reduce Seattle Homelessness Now initiative petition

# City of Seattle Legislative Department Office of the City Clerk



Monica Martinez Simmons, City Clerk

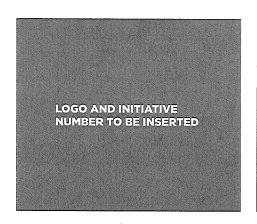
# PROPOSED INITIATIVE PETITION SUBMITTAL RECEIPT

Initiative No. 126 On March 8, 2017 at 3:30 a.m./p.m., I filed one paper and one electronic copy of a proposed Initiative Petition with the Seattle City Clerk.

CITY CLERK ACKNOWLEDGEMENT OF RECEIPT

Date/Time Stamp:

Received by (City Clerk)



THIS MEASURE WILL ADDRESS THE IMMEDIATE NEED TO REDUCE HOMELESSNESS IN SEATTLE, RAISING DEDICATED FUNDING FOR EMERGENCY AND LONG TERM SOLUTIONS, INCLUDING ACCESS TO SHELTER AND SERVICES, PERMANENT SUPPORTIVE HOUSING, AND OTHER PROVEN, OUTCOME-BASED STRATEGIES.

BALLOT TITLE BALLOT MEASURE SUMMARY

#### INITIATIVE PETITION FOR SUBMISSION TO THE SEATTLE CITY COUNCIL

To the City Council of The City of Seattle:

We, the undersigned registered voters of The City of Seattle, State of Washington, propose and ask for the enactment as an ordinance of the measure known as Initiative Measure No. ..... entitled:

(here set forth the established ballot title of the measure), a full, true and correct copy of which is included herein, and we petition the Council to enact said measure as an ordinance; and, if not enacted within forty-five (45) days from the time of receipt thereof by the City Council, then to be submitted to the qualified electors of The City of Seattle for approval or rejection at the next regular election or at a special election in accordance with Article IV, Section 1 of the City Charter; and each of us for himself or herself says: I have personally signed this petition; I am a registered voter of The City of Seattle, State of Washington, and my residence address is correctly stated.

WARNING
Ordinance 94289 provides as follows: Section 1. It is unlawful for any person: 1. To sign or decline to sign any petition for a City initiative, referendum, or Charter amendment, in exchange for any consideration or gratuity or promise thereof; or 2. To give or offer any consideration or gratuity to anyone to induce him or her to sign or not to sign a petition for a City initiative, referendum, or Charter amendment; or 3. To interfere with or attempt to interfere with the right of any voter to sign or not to sign a petition for a City initiative, referendum, or Charter amendment by threat, intimidation or any other corrupt means or practice; or 4. To sign a petition for a City initiative, referendum, or Charter amendment with any other than his or her true name, or to knowingly sign more than one (1) petition for the same initiative, referendum or Charter amendment measure, or to sign any such petition knowing that he or she is not a registered voter of The City of Soattle.

Section 2. Any person violating any of the provisions of this ordinance shall upon conviction thereof be punishable by a fine of not more than Five Hundred Dollars (\$500) or by imprisonment in the City Jail for a period not to exceed six (6) months, or by both such fine and imprisonment.

PRINT NAME HERE For positive identification	SIGNATURE Please sign as registered to vote	DOB MM-DD-YY	ADDRESS WHERE REGISTERED TO Street or rural route & box number	O VOTE City	County
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# Initiative Measure No. XXXX filed March X, 2017

BET FEMCED BY THE PROFIE OF THE CITY OF SEATTLE Section 1. Intent . By enacting this initiative, the People intend to create a compressionate and effective response to homelessness in our community. Present efforts, while significant, have been insufficient to stem the rising number of individuals and parties experiencing homelessness in the City of Seattle ("City"). The People wids to turn the life on the lesses of homelessness by identifying and funding efficient statelastics and programs that address the products in underlying the products and individuals experiencing homelessness in excessary support services, expanding low-barrier shelter options, increasing housing options and encuraging intended in products in proceed and individuals experiencing products in processary support services, expanding low-barrier shelter options, increasing housing options and encuraging intervention products in processary support services, expanding low-barrier shelter options, increasing housing options and encuraging intervention processary support services, expanding low-barrier shelter options, increasing housing options and encuraging intervention products in processary support services, expanding low-barrier shelter options, increasing housing options and encuraging intervention processary support services, expanding low-barrier shelter options, increasing housing options and encuraging intervention processary support services, expanding low-barrier shelter options, increasing housing options and encuraging intervention processary support services, expanding low-barrier shelter options, increasing intervention processary support services, expanding low-barrier shelter options, increasing intervention processary support services, expanding low-barrier shelter options, increasing intervention processary shelters and intervention of the shelters and intervention processary shelters and intervention of the shelters and intervention processary shelters and intervention of the shelters and intervention processary shelters an

- The days in the mixet of an alfordate housing orbit, and there has been damatic growth in the number of residents experiencing homelessness in both childred and unshelitered and unshelitered and unshelitered in linguistic programment. The days in the mixet of an alfordate housing orbit, and there has been damatic growth in the number of residents experiencing homelessness in both childred and unshelitered in lying arrangements. Scattle Spara of the Seathlefforing country compliates by the federal government (Posartment of Housing and Libon Development) to organize and deliver housing and services to meet the specific reeds of persons with are homeless with the explicit goal of moving these persons into stable housing. HUD Identifies four parts of a rithmun of care; (1) outreach, inside and assessment; (2) emergency delate; (3) transitional housing, and (4) permanent housing.

  After the or the 2015 One legic Count, a total of 10,588 inhivituats were experiencing homelessness and femiliars experiencing homelessness and development programs for households at immunent risk of homelessness. Despite these emergency declarations and similar affordable housing crises in growing class a comparison proving crise of homelessness, and the Alphyris Sederation made available additional CIV funding, Linculaing support for readir enhousing for the providing housing or services for persons experiencing homelessness and development programs for households at immunent risk of homelessness. Despite these emergency declarations and similar affordable housing crises in growing class a comparison of the business of the comparison of the comparis

- Entersortion to prevent persons most at rick of homelessness from accessing meanthful and effective services. Successfully tentitioning high need, long term homeless persons to permanent housing will remain challenging until deep and enduring services can be forced on this population.

  1. In accordance with Pathways from a point framework and acting paths and acting plants at a tradiculated a strategy for addressing homelessness will reviewed urganity and envisioned a coordinated. Because and addresses rackal dispensions in media of the pathways from an interest in media and tradiculates a normaliment children in media and addresses rackal dispensions in order to make homelessness a rare, brief, and one-time occurrence in mediators.

  1. In accordance with Pathways from an interest constructs the personal and mixed constructs access interventions based on current reed and best-particles.

  2. In accordance with Pathways from an observation of the personal and intervention and addressing inclinational point of supportant and expension and the bin intervention in the personal and mixed control of the personal and mixed control of the pathways from a point of the personal and mixed control of the pathways from a point of the pathways from a point of the personal and services and other appropriate supports. This is a commitment critical to investing in what works and with a singular focus of moving people to stable housing as a foundation for successful engagement in clinical services and other appropriate supports. This is a commitment critical to investing in what works and with a singular focus or moving people to stable housing as a foundation of successful engagement in clinical to investing in what works and dispersions in the following in the pathways from the people in the successful of th

- eitenced and compensated personnel.
  Enhanced coursead, expanded to housing options, and individualized services will require significant funding investments that cannot be excommodated within current funding levels.
  Chapter 84.55.00°C annewall withins the ordinar amount of regular property taxes that a city may level in any year, but RCW 84.55.00° allows a city to levy regular property taxes exceeding such limit with the approval of a majority of the City's Levying a regular property tax exceeding the City's limits is appropriate to land effective and immachine responses to homelescenes.

Levying aregued property rax exceeding the City's limits is appropriate to fund effective and immorable responses to homelescness.

Section 3. Authorization of Levy of Additional Regular Property Taxes.

Peasant No.W 84.55.05, the qualified effects of the City approve approach to exceed the levy limitation on regular property taxes unless of the City and the city approve approach to exceed the levy limitation on regular property taxes unless of the City and the city approve approach to exceed \$55,000,000 in the first year and in each subsequent year during the five-year period, in addition to the maximum amount of regular property taxes the City would be authorized to levy under XCW 84.55.00 in the ebsence of this initiative measure. The proceeds of the levy of additional regular property taxes shall be use for the purposes specified in Section 5 of this initiative measure.

Pursuant to KW 84.55.005, subsequent levies shall be computed as if the levy fill outstanded in KW 84.55.001 and to be entitled under this initiative measure.

Section 4. Homelessness Services Fund.

- A A Homelessness Services Funds shall be established. All revenues collected from the additional regular property taxes authorized pursuant to this initiative measure shall be deposited in the Homelessness Services Fund. The Director of Finance and Admin

- A. A forestenses Services fund shall be established. A fervience collected from the additional registary properly axes automated pursuant to this initiative measure some occupance in the enomescenses services fund.

  B. Pending expenditure for the purposes authorized in this initiative measure, amounts deposited in the Homelessness Services fund.

  C. At the end of the lift injury of the level, thomelessness Services fund.

  C. At the end of the inflinity end of the level, thomelessness Services fund shall be used to the office of the institute of the suppose and this purpose and this purpose and this purpose only.

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  Sections. Use of the expression services fund as a few proposes of the services for the purpose of the services for the purpose of the services for the expression of the purpose of the services for the expression of the purpose of the services for the expression of the services for the services for the expression of the services for the services for the expression of the services for the expressio Connecting People Using Underlatered with Services, Shelter and Housing, in conjunction with the Lay's subsential expand and many the people of the delayory of services;

  and of the Biomelecaness Services fund may be spent on this calegory of services;

  Expanded Housing Options. Non-remergency housing and reliable services to asist persons in need of housing stability, through such options as permanent supportive housing, graduation housing, short, medium- and long-term nental subsidies, and diversion;

  Increasing Access to Mental Health and Behavioral Health Services. Services appropriate to the recent of pessons in need of housing stability, including but not limited to inquient and outpellent treatment for mental health and substance abuse disorders.

  Housing Innovation. Promotling the development of Innovative service models and new capital leadins having a commising potential to brastion reposite from homelessness to she has the housing, and

  Administrative Costs. But You administrative costs to implement his hillable, including those for support of the Panel, shall be expend at rine percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of total Homelessness Services Fund expendent in the percent of the percent of the percent in the percent of total Homelessness Services Fund expendent in the percent of the percent in the percent of

is. Geographic Dispersion. To the extent feasible, allocation of hunds from the Homdessness Services Fund will reflect geographic dispersion principles in their implementation, given the broad presence throughout the City of persons in need of housing stability.

In the annual City Dudget, after considering the recommendations of the Panel, the City shall, from year to year, determine the homelessness investments and funding allocations that will most effectively advise the Levy goals and outcomes. To the extent practicable, the allocation of Homelessness Services Fund expenditures (including City administrative costs) among the purposes set forth in this Section should conform with the following allocations guidelines over the life of the levy:

Uses of Levy Proceeds Expenditures
Connecting People Living Unsheltered with Services, Shelter and Housing Increasing Access to Mental Health and Behavioral Health Services
\$25 million \$25 million\$

- Section 6. Independent Hornéessness Policy and Evaluation Paved.

  A. An Independent Hornéessness Policy Paved Paved.

  A. An Independent Hornéessness Policy

- The Pelaytor member saw member with is absent from two or more consecutive Panel member, the City decided official who appointed the departing member should apport an explanation, death, incapacity or member should apport an explanation of the Pelaytor and appointed the departing member should apport an explanation of the pelaytor member should apport and appor
- request, and the Department shall produce or reasonably obtain, additional Information the Panel demonstration of using states and responsibilities.

  The City's Homester, Selding Framework relievable to he Palanel Indian to Palanel Associate to Septiment Selding Framework relievable to he Panel Indian Selding Framework relievable to he Panel Indian Selding Framework relievable to he Panel Indian Indian Selding Framework relievable to the Panel Indian Indian Selding Indian Indian Selding Indian Indian

- The responsibility of training services or providing for user unusual processors and an one's outres available on the Life for through generated or providing responsibility for review, consideration and possible unusuality by the Hayor and US (council).

  Thirdly recommend to the Mayor and US (council a specific allocation of funding available in the Homelessness Services Fund to and among the uses of such funds prescribed in Section 5 of this ordinance, which recommendations shall considered by the Hayor and US (council in adopting the CMy's blernial budget and any mid-blennium adjustments thereto. To the extent the Mayor or CMy Council doose to disregard the Panie's recommendations, the Mayor's or Council's decision shall be accompanied by a specific written actionate for departing from such recommendations.

  Report to the Hayor and CMy Council on its observations and recommendations resulting from both its monitoring of the efficacy of the programs, projects and services funded through the Homelessness Services Fund and all other social available to the CMy for funding services or providing housing for persons in need of housing stability and its evaluation of the eventuation of experienced-based and outcomes-driven best practices in the delivery of services or providing on the council or the programs.

- housing to persons in need of housing stability.

  4. Understate such other intibleves as the Parel, in consultation with the Moyor and City Council, reasonably considers useful and relevant to its mission as summarises in suscession as a few section. It himself-enders Services Fund (each a "Contract or Contracts"). It is further the People's desire that, to the maintain meeting practicable, the City was competitive solidation had only its contracts that fund services or provide housing for persons in need of housing stability regardless of funding source. This section shall not exply to contracts between the City and state, local or other government or governmental agency for which a sole source contract is justifiable.

  8. Prior to source a results of proposeds in connection with one or more artisipated contracts or between the City and state, local or other government or source available to the City for funding services or providing lousing for persons in need of housing stability. The persons is need or for the City for funding services or providing lousing for persons in need or flowing stability, the lapest trend stability and a state, local or other governmental and a state local or other greatments and label the conditional and performance business.

  5. The Director of Finance and Administrative Services shall make appropriate allowances for () the hybric costs of high-casellar youngeans stated with clinical or social service professionals and passprofessionals and Q1 a reasonable wage differential no congruinations where employee weigh shall remease or will forcase as a result of the Q1 this minimum wage.

  9. Each contract shall include performance—based intensives in which a portion of the contract for convenience upon at least thirty days notice.

  5. Section 18 secti

portion of the Contract for convenience upon all beast thirty days' notice.

Section 8, Section 186s. Section 186s section 186s are for convenient reference only and do not, modify or limit the least of a section.

Section 9, Section 186s. Section 186s are for convenient reference only and do not, modify or limit the least of a section.

Section 9, Section 9, Section 186s are for convenient reference only and do not not limited to the least of the least of

Section 11. Effect of Enactment by the City Council. In the event that this initiative measure is enacted by the City Council joursman to Article IV, Section 1.C of the Charter of the City of Seatile, (A) the City Council, the City Clerk, the City Attorney, and all other appropriate City officials shall take all actions necessary to submit to the qualified elections of the City, at a special election to coincide with the primary election to be held on August 1, 2017, a levy (id lift proposition that is consistent in all rofficials shall take all actions necessary to submit to the qualified electors of the City, at a special election to coincide with the primary election to be held on August 1, 2017, a levy lid lift proposition that is consider we measure; and (8) in the event that certified election results show that such levy lid lift proposition has falled to receive the number of votes required for its approval, such ordinance shall be of no further effect.

To help ensure signatures, are valid, signature getherers should complete the Declaration before submitting the signatures.  ———————————————————————————————————	To be persure signalures, are valid, signalure gatherers should compilete the Declaration before submitting the signalures.  Surear or affirm under penalty of law that I circulated to the foreigning petition, and that, to the beat of my knowledge, every person who signed this sheet of the foreigning petition howingly and without any compensation or present to the new man and that the information provided therewith it may and correct. I further advancedge that under drapter 20A.54 KW, forgety of signalures on the petition in signal and that the information are graduity to any person the induction to signal a petition is a gross misdemeans, such violations being punishable by three or imprisonment or both.  SIGMATURE	GAIHERER'S DECLARATION
swear or affirm under penalty of law that I direalated his sheet of the foregoing petition, and that, to the bed, or im youwelder, every person who signed this sheet of the foregoing petition knowingly and without any compensation promise of compensation willingly signed his or her true name and that the information provided therewith is compensation willingly signed his or her true name and that the information provided therewith is compensation and country. That and knowledge the signal was not performed and the petition constitutes a dass's Cledwa, and that offering any consideration or gatulity to any persons the motival manual or both.	wear or affirm under penalty of law that I circulated signed this faster of the foregoing petition, and that, to the belas of my stowwedge, every person who signed this sheet of the I toregoing petition intowingly and without any consensation or premeration or promeration willingly signed the I now in true harm and that the normation provided therewith is one and cornect. I further acknowledge that under chapter 394.64 RXV, forenty of signatures on the petition constitutes a class; C felony, and that offering any consideration or grabuity to any person it motive them to sign a petition is a gross misdemeane, such violations being punishable by fine or imprisonment or both.	To help ensure signatures are valid, signature gatherers should complete the Declaration before submitting the signatures.
SIGNATURE	SIGNATURE.	It sheet of the foregoing petition, and that to the test of my knowledge, every person who signed this sheet of the foregoing petition havingly and without any compensation or promise of compensation willingly signed that of her three name and that the information provided therewink is time and cornect. I further acknowledge that under chapter 324.84 RW, forgery of signatures on this petition constitutes a class C felony, and that officing any consideration or gradulty to any person to induce then to sign a petition is a gross michemeane, such violations being punishable by fine or imprisonment or both.
	PRINTED MAKE	SIGNATURE

AN ACT Relating to housing and services to reduce homelessness

#### BE IT ENACTED BY THE PEOPLE OF THE CITY OF SEATTLE:

Section 1. Intent. By enacting this Initiative, the People intend to create a compassionate and effective response to homelessness in our community. Present efforts, significant, have been insufficient to stem the rising number of individuals and families experiencing homelessness in the City of Seattle ("City"). The People wish to turn the tide on the issue of homelessness by identifying and funding effective strategies and programs that address the problem. Such approaches may include increasing outreach and engagement, connecting families and individuals experiencing homelessness to necessary support services, expanding low-barrier shelter options, increasing housing options and encouraging innovation in potential housing solutions. The People recognize that some effective solutions may already be in place, but not adequately to scale, while other effective solutions are yet to be designed or implemented. Accordingly, the People wish to impose a property tax, the proceeds of which will be awarded competitively to programs and services that have demonstrated success or show promise of success in preventing or exiting people from homelessness. On-going evaluation and coordination of funding investments will be critical to increase effectiveness of outcomes. In taking these steps, the People hope that all members of our community, including our most vulnerable residents, will benefit from the advantages of our thriving economy.

#### **Section 2. Findings.** The People find and declare as follows:

A. The City is in the midst of an affordable housing crisis, and there has been dramatic growth in the number of residents experiencing homelessness in both sheltered and unsheltered living arrangements.

- B. Seattle is part of the Seattle/King County continuum of care, the planning entity recognized by the federal government (Department of Housing and Urban Development) to organize and deliver housing and services to meet the specific needs of persons who are homeless with the explicit goal of moving these persons into stable housing. HUD identifies four parts of a continuum of care: (1) outreach, intake and assessment; (2) emergency shelter; (3) transitional housing; and (4) permanent housing.
- C. At the time of the 2016 One Night Count, a total of 10,688 individuals were experiencing homelessness in King County, comprised of 6,183 individuals in overnight shelters or transitional housing and 4,505 individuals outside without shelter. In the City alone, 2,942 individuals were outside without shelter.
- D. The City's Mayor and King County's Executive each has declared an emergency due to the growing crisis of homelessness, and the Mayor's declaration made available additional City funding, including support for rapid rehousing for individuals and families experiencing homelessness and diversion programs for households at imminent risk of homelessness.
- E. Despite these emergency declarations and similar affordable housing crises in growing cities across the United States, the federal government has not provided and is unlikely to provide adequate funding to assist local governments such as the City in providing housing or services for persons experiencing homelessness.
- F. In August 2016, City voters approved an expanded seven-year housing levy to fund a range of affordable housing initiatives, including (among others) creating an estimated 2,150 new apartments for homeless and low-income households and providing short-term assistance to support 4,500 households at imminent risk of eviction and homelessness.

- G. In accordance with the Housing Affordability and Livability Agenda, the City has begun to implement Mandatory Housing Affordability, which is expected to produce approximately 6,000 new affordable housing units over ten years following full implementation.
- H. There remains a great need to create new housing opportunities and services, such as rapid-rehousing and diversion, intended to help residents transition from homelessness to stable housing and to help those who are at risk of entering the homelessness system to avoid doing so.
- I. To reduce homelessness in the City, it is critical that resources are provided for (1) persons at high risk of homelessness, (2) persons currently experiencing homelessness, and (3) formerly homeless persons living in permanent supportive housing (collectively, "persons in need of housing stability").
- J. In March 2015, the Human Services Department (the "Department") released the Homelessness Investments Analysis which provided an analysis of the City's current base investments in homelessness services. This analysis showed that current base investments are heavily focused on emergency services and interventions that are designed to address the immediate crisis of homelessness, and do not reflect investment in a cohesive and comprehensive continuum of strategies designed to end someone's homelessness.
- K. The City has committed significant resources to emergency shelters, and such shelters are necessary to prevent even more individuals from living in unsheltered and wholly inadequate conditions; however, there is also a need to provide increased resources to programs that are focused on preventing homelessness and programs that help people secure and remain in permanent housing.

- L. Barriers continue to prevent persons most at risk of homelessness from accessing meaningful and effective services. Successfully transitioning high-need, long term homeless persons to permanent housing will remain challenging until deep and enduring services can be focused on this population.
- M. In September 2016, the City published Pathways Home, a policy framework and action plan that articulated a strategy for addressing homelessness with renewed urgency and envisioned a coordinated, effective, and person-centered crisis response that invests in what works and addresses racial disparities in order to make homelessness a rare, brief, and one-time occurrence in residents' lives. The Pathways Home plan articulates a commitment that all interventions must contribute to rapidly providing access to stable housing for persons who are at imminent risk of or experiencing homelessness.
- N. In accordance with Pathways Home, the City should embrace the evidence-based Housing First philosophy, which recognizes the basic necessity of stable housing as a foundation for successful engagement in clinical services and other appropriate supports. This is a commitment critical to investing in what works and with a singular focus of moving people to stable housing, as well as shifting to a system able to nimbly respond and invest resources across interventions based on current need and best-practices.
- O. In accordance with Pathways Home and because people of color disproportionately experience homelessness, the City's investments in homelessness services should focus on having a measurable impact on identified racial disparities, including evaluating and addressing institutional policies and practices that perpetuate such overrepresentation.

- P. Enhanced outreach and services to people living unsheltered, through new efforts such as multidisciplinary outreach teams and 24-hour low-barrier shelters, are critical to connecting people with housing and services that are suitable for their needs.
- Q. Individualized services based on assessments of the needs, strengths, and vulnerabilities of persons and families, together with increased access to treatment for mental and behavioral health disorders, including substance use treatment, will promote housing stability.
- R. Expanded options for housing and related services are necessary to assist persons in need of housing stability, and such options include but are not limited to permanent supportive housing, graduation housing, short-, medium- and long-term rental subsidies, and diversion to prevent homelessness.
- S. Funding reserved for housing innovation should encourage experimentation in innovative service models and leverage investment in facilities with real potential for transitioning people to stable housing.
- T. In addition to funding, the City's approach to homeless services requires operational improvements such as better coordination with other major funders, the prioritization of permanent housing, options and services for persons experiencing literal homelessness, and the use of performance-based contracting for homelessness programs.
- U. Geographic dispersion is an important principle to achieve equity and parity in siting facilities and providing services to reflect the diverse needs of the City's neighborhoods. For example, the 2016 North Seattle Human Services Summit reported on the lack of capacity in human services provided in the north end of the City for highly vulnerable populations. Geographic dispersion of levy funds will serve as an important framework to ensure that services

are provided to individuals experiencing homelessness, which is often compounded by other risk factors such as being a survivor of sexual exploitation or experiencing mental health and behavioral health disorders, including opioid use. These populations currently have few options in their north Seattle communities to seek services. To be effective, human services must be brought to the communities and individuals in need. Consequently, this requires new investments, as well as enhancements of current investments.

- V. Establishing an Independent Homelessness Policy and Evaluation Panel (the "Panel") will help the City establish and revise funding priorities for programs, projects and services funded through the Homelessness Services Fund and all of the sources available for funding services or providing housing for persons in need of housing stability.
- W. In order to enhance the prospects for improved outcomes in the delivery of City funded services provided to persons in need of housing stability, compensation paid to community based nonprofit organizations contracting with the City to provide such services should support organizational capacity building such that services are delivered by appropriately qualified, trained, experienced and compensated personnel.
- X. Enhanced outreach, expanded housing options, and individualized services will require significant funding investments that cannot be accommodated within current funding levels.
- Y. Chapter 84.55 RCW generally limits the dollar amount of regular property taxes that a city may levy in any year, but RCW 84.55.050 allows a city to levy regular property taxes exceeding such limit with the approval of a majority of the City's voters.
- Z. Levying a regular property tax exceeding the City's limits is appropriate to fund effective and innovative responses to homelessness.

## Section 3. Authorization of Levy of Additional Regular Property Taxes.

Pursuant to RCW 84.55.050, the qualified electors of the City approve a proposition to exceed the levy limitation on regular property taxes contained in RCW 84.55.010 for regular property taxes levied in 2017 through 2021 for collection in 2018 through 2022, respectively, by \$275,000,000 in aggregate over a period of five years. Subject to the maximum rate applicable by law, the City shall levy regular property taxes in an amount not to exceed \$55,000,000 in the first year and in each subsequent year during the five-year period, in addition to the maximum amount of regular property taxes the City would be authorized to levy under RCW 84.55.010 in the absence of this initiative measure. The proceeds of the levy of additional regular property taxes shall be used for the purposes specified in Section 5 of this initiative measure. Pursuant to RCW 84.55.050(5), subsequent levies shall be computed as if the levy lid contained in RCW 84.55.010 had not been lifted under this initiative measure.

#### Section 4. Homelessness Services Fund.

- A. A Homelessness Services Fund shall be established. All revenues collected from the additional regular property taxes authorized pursuant to this initiative measure shall be deposited in the Homelessness Services Fund. The Director of Finance and Administrative Services (or any successor to the functions thereof) is authorized to create other subfunds or accounts within the Homelessness Services Fund as may be necessary or appropriate to implement the purposes of this initiative measure.
- B. Pending expenditure for the purposes authorized in this initiative measure, amounts deposited in the Homelessness Services Fund may be invested as permitted by applicable law. All investment earnings on the balances thereof shall be deposited into the Homelessness Services Fund.

C. At the end of the fifth year of the levy, Homelessness Services Funds that have been committed to rental subsidies will be transferred to the Office of Housing Operations Fund or its successor. The Office of Housing will manage payments to providers for the remaining years of each subsidy. These funds will be used for this express purpose and this purpose only.

Section 5. Use of Levy Proceeds. Subject to the appropriation thereof, funds on deposit in the Homelessness Services Fund shall be used by the Department, or any City agency succeeding to its functions with respect to the provision of housing and services for persons in need of housing stability, solely to pay costs as follows:

- A. Connecting People Living Unsheltered with Services, Shelter and Housing. In conjunction with the City's substantial existing and continuing support for such services, outreach and services to people living unsheltered, which may include models such as multidisciplinary outreach teams and enhanced low-barrier shelters. Over the entire five years of the levy, no more than \$45 million of the Homelessness Services Fund may be spent on this category of services;
- B. Expanded Housing Options. Non-emergency housing and related services to assist persons in need of housing stability, through such options as permanent supportive housing, graduation housing, short-, medium- and long-term rental subsidies, and diversion;
- C. Increasing Access to Mental Health and Behavioral Health Services. Services appropriate to the needs of persons in need of housing stability, including but not limited to inpatient and outpatient treatment for mental health and substance abuse disorders;
- D. Housing Innovation. Promoting the development of innovative service models and new capital facilities having a promising potential to transition people from homelessness to stable housing; and

- E. Administrative Costs. The City's administrative costs to implement this initiative, including those for support of the Panel, shall be capped at nine percent of total Homelessness Services Fund expenditures.
- F. Geographic Dispersion. To the extent feasible, allocation of funds from the Homelessness Services Fund will reflect geographic dispersion principles in their implementation, given the broad presence throughout the City of persons in need of housing stability.

In the annual City budget, after considering the recommendations of the Panel, the City shall, from year-to-year, determine the homelessness investments and funding allocations that will most effectively achieve the Levy goals and outcomes. To the extent practicable, the allocation of Homelessness Services Fund expenditures (including City administrative costs) among the purposes set forth in this Section should conform with the following allocation guidelines over the life of the levy:

Uses of Levy Proceeds	Expenditures	
Connecting People Living Unsheltered with Services, Shelter and Housing	Up to \$45 million	
Increasing Access to Mental Health and Behavioral Health Services	\$25 million	
Expanded Housing Options	\$195 million	
Housing Innovation Fund	\$10 million	
Total	\$275 million	

### Section 6. Independent Homelessness Policy and Evaluation Panel.

A. An Independent Homelessness Policy and Evaluation Panel is established for the purpose of providing independent monitoring of the efficacy of programs, projects and services funded through the Homelessness Services Fund and all other sources available to the City for

funding services or providing housing for persons in need of housing stability; recommending to the Mayor and the City Council the appropriate allocation of funding from the Homelessness Services Fund and all other sources available to the City for funding services or providing housing for persons in need of housing stability; and regularly monitoring and reporting on the evolution of experienced-based and outcomes-driven best practices in the delivery of services or provision of housing to such persons, as more fully described herein.

B. The Panel shall have five members. Three members shall be appointed by the Mayor and two members shall be appointed by the Chair of the City Council Human Services Public Health Committee or its successor committee, all subject to confirmation by the City Council. At least three members shall be experts or deeply experienced in homeless service delivery and have awareness of sector-wide best practices. Other members shall have distinguished professional qualifications or relevant personal experiences that would meaningfully contribute to the Panel's substantive work and enhance its overall credibility. No member shall be a City or King County employee, an immediate family member, or an individual residing with a City or King County employee. No member shall be an officer, director, board member, trustee, partner, or employee of an entity that is a party to a contract or is seeking a contract award through an active competitive solicitation or otherwise; or be a member of the immediate family of, or an individual residing with, an officer, director, board member, trustee, partner, or employee of an entity that is a party to a contract or is seeking a contract award through an active competitive solicitation or otherwise; or be a person seeking or having an arrangement concerning future employment with an entity that is a party to a contract or is seeking a contract award through an active competitive solicitation or otherwise. For the purposes of this subsection, an individual's "immediate family" means the individual's spouse,

domestic partner, child, child of a spouse or domestic partner, sibling-in-law, parent, parent of a spouse or domestic partner, a person for whom the individual acts as a guardian, or a person claimed as a dependent on the individual's most recent federal tax return. For purposes of this Section, contract means any contract described in subsection 7.A of this ordinance.

- C. The Mayor may remove any member who is absent from two or more consecutive Panel meetings without cause. The Mayor may remove any member for other good cause shown or to ensure compliance with subsection 6.B of this ordinance. Within one month of the resignation, death, incapacity or removal of a Panel member, the City elected official who appointed the departing member should appoint a replacement, subject to confirmation by the City Council.
- D. The Panel shall meet at least quarterly and may meet more frequently as the Panel determines to be necessary to fulfill its responsibilities.
- E. Panel members shall serve without compensation, but may be reimbursed for appropriate expenses incurred in the performance of their responsibilities as a Panel member, specifically including travel in connection with the Panel's work, all subject to applicable City expense reimbursement policies and procedures.
- F. The initial Panel members should be selected within three months after voter approval of the proposition submitted by this initiative. The Mayor shall designate a Chair and Vice Chair of the Panel from among its Council-confirmed members. The Panel may adopt such rules and procedures relating to the operation of the Panel as it determines necessary or appropriate.

- G. The Panel shall continue in existence for as long as the tax revenues authorized by this initiative proposition or by subsequent renewals of such levy authorization remain unspent and, thereafter, if so provided by ordinance.
- H. Routine staffing of the Panel shall be provided by the Department. To supplement the Department's work, the Panel shall have the authority to request reasonable evaluations and studies related to programs, projects and services for persons in need of housing stability, supported, as reasonably necessary, by independent consultants and other advisers. Such consultants or advisers shall be retained by the Department and must be acceptable to the Panel. The work of the Panel shall be adequately supported by funding from all available sources appropriated to and provided by and though the Department; provided that funding from the Homelessness Services Fund for such purpose shall not exceed \$275,000 in any City fiscal year.
- I. The Department shall prepare a strategic plan encompassing the programs, projects and services funded through the Homelessness Services Fund and all other sources available to the City for funding services or providing housing for persons in need of housing stability, including desired outcomes. To the maximum extent practical, such outcomes shall be articulated such that progress is confirmable with reasonably reliable data. The first such strategic plan shall be available for review and comment by the Panel such that the Panel's review and recommendations can be considered by the Department prior to the first competitive funding cycle utilizing funds from the Homelessness Services Fund and by the City Council in the City's budget cycles. The Department shall update the strategic plan annually, in consultation with the Panel so that the Panel's recommendations can continue to inform Department funding cycles and the City Council during City budget cycles. The Panel shall be

involved in evaluating performance against the prior year's plan and in scoping outcomes and, to the extent necessary, corrective actions to be incorporated in plan revisions.

- J. The Department shall complete and issue performance and evaluation reports on the City's progress towards the goals and outcomes of this initiative, including progress towards exiting persons from and preventing homelessness. Such reports shall be provided to the Panel on at least a quarterly basis or more or less frequently as reasonably requested by the Panel. The Panel may request, and the Department shall produce or reasonably obtain, additional information the Panel deems relevant to carrying out its duties and responsibilities.
- K. The City's Homeless Policy Framework reflected in its Pathways Home person-centered plan to support persons in need of housing stability and the principles and strategies reflected therein shall guide and inform the work of the Panel. To the extent the Panel identifies additional principles and strategies through its own evaluation of the evolution of experience-based and outcome-driven best practices in the delivery of services or the provision of housing to such persons, the Panel shall make recommendations to the Mayor and Council for the review and updating of the Homelessness Policy Framework.
- L. In fulfilling its role and responsibilities, the Panel shall have the following specific responsibilities:
  - 1. Each year, the Panel shall:
- a. Review and provide recommendations with respect to the strategic plan, including for the utilization of Homelessness Services Fund funds and all other sources available to the City for funding services or providing housing for persons in need of housing stability for review, consideration and possible updating by the Mayor and City Council.

- b. Timely recommend to the Mayor and City Council a specific allocation of funding available in the Homelessness Services Fund to and among the uses of such funds prescribed in Section 5 of this ordinance, which recommendation shall be considered by the Mayor and City Council in adopting the City's biennial budget and any mid-biennium adjustments thereto. To the extent the Mayor or City Council choose to disregard the Panel's recommendations, the Mayor's or Council's decision shall be accompanied by a specific written rationale for departing from such recommendations.
- c. Report to the Mayor and City Council on its observations and recommendations resulting from both its monitoring of the efficacy of the programs, projects and services funded through the Homelessness Services Fund and all other sources available to the City for funding services or providing housing for persons in need of housing stability and its evaluation of the evolution of experienced-based and outcomes-driven best practices in the delivery of services or provision of housing to such persons.
- 2. In support of the Panel's oversight and evaluation role, provide recommendations to the Department regarding requirements to be incorporated in the Department's competitive processes for use of Homelessness Services Fund funding, including recommendations regarding overall contract policies, specifications, requirements, selection criteria, data collection, and performance indicators.
- 3. Review and provide recommendations to the People, the Mayor, the City Council, the King County Executive and the King County Council for improving the effectiveness of coordination between all funders and providers of services or housing to persons in need of housing stability.

4. Undertake such other initiatives as the Panel, in consultation with the Mayor and City Council, reasonably considers useful and relevant to its mission as summarized in subsection 6.A of this ordinance.

#### Section 7. Homelessness Services Contracts.

- A. Competitive solicitation shall be used to award all contracts, grants, and other agreements payable from funds on deposit in the Homelessness Services Fund (each, a "Contract or Contracts"). It is further the People's desire that, to the maximum extent practicable, the City use competitive solicitation in all of its contracts that fund services or provide housing for persons in need of housing stability regardless of funding source. This section shall not apply to contracts between the City and a state, local or other government or governmental agency for which a sole source contract is justifiable.
- B. Prior to issuing a request for proposals in connection with one or more anticipated Contracts or other agreements funded from all other sources available to the City for funding services or providing housing for persons in need of housing stability, the Department shall take into consideration the Panel's recommendations regarding overall contract policies, specifications, requirements, selection criteria, data collection, and performance indicators.
- C. The Director of Finance and Administrative Services shall make appropriate allowances for (1) the higher costs of high-quality programs staffed with clinical or social service professionals and paraprofessionals and (2) a reasonable wage differential in organizations where employee wages have increased or will increase as a result of the City's minimum wage.
- D. Each Contract shall include performance-based incentives in which a portion of the contractor's compensation is contingent upon the achievement of specified outcomes, and

shall give the Department the right to terminate all or any portion of the Contract for convenience upon at least thirty days' notice.

**Section 8. Section Titles.** Section titles are for convenient reference only and do not modify or limit the text of a section.

Section 9. Severability. If any one or more provisions of this initiative measure shall for any reason be held invalid, such invalidity shall not affect any other provision of this initiative measure or the levy of additional taxes authorized, but this initiative measure shall be construed and enforced as if such invalid provisions had not been contained herein, except that if any provision shall be held invalid by reason of its extent or the range of persons eligible to benefit therefrom, then such provision shall be deemed to be in effect to the extent permitted by law and to benefit only such class of persons as may lawfully be granted the benefit thereof.

**Section 10. Voter Approval.** This initiative measure shall take effect as provided in Article IV, Section 1.F of the Charter of the City of Seattle, except as otherwise provided in Section 11 of this initiative measure.

Section 11. Effect of Enactment by the City Council. In the event that this initiative measure is enacted by the City Council pursuant to Article IV, Section 1.C of the Charter of the City of Seattle, (A) the City Council, the City Clerk, the City Attorney, and all other appropriate City officials shall take all actions necessary to submit to the qualified electors of the City, at a special election to coincide with the primary election to be held on August 1, 2017, a levy lid lift proposition that is consistent in all respects with this initiative measure; and (B) in the event that certified election results show that such levy lid lift proposition has failed to receive the number of votes required for its approval, such ordinance shall be of no further effect.



Via E-Mail and USPS

March 10, 2017

Dan Malone Reduce Seattle Homelessness Now 119 First Avenue S., Suite 320 Seattle WA 98104

SUBJECT: Receipt of Proposed Initiative Measure No. 126,

concerning housing and services to reduce homelessness

Dear Mr. Malone:

This notice acknowledges the receipt and filing of your proposed initiative measure with the Office of the City Clerk on Wednesday, March 8, 2017. Identification number, Initiative No. 126, has been assigned to the initiative measure.

The submitted petition has been reviewed for compliance with the appropriate formatting requirements. As provided for in SMC 2.08.040, the petition will be in acceptable form once the following edits are made to the final petition:

#### Form of Petition:

- a. A column for "Date Signed" is not present and should be added.
- b. The "Date of Birth" column is not required and should be omitted.
- c. Past petition forms have been on 11x17 paper, which is the largest acceptable paper size, and it is recommended the petitions be printed on that paper size.
- d. Please consider using at least a10 point size font for the average person to read it. It is acceptable for the full measure to be on multiple pages.
- e. Each page should have at least 1 inch top margins.

Please be advised the proposed initiative measure was transmitted to the City Attorney's Office for review and preparation of a ballot title. The Office of the City Clerk will be in contact with you in writing and by telephonic notification no later than the end of business on Wednesday, March 15, 2017, for the purpose of transmitting the final ballot title.

Should you have any questions regarding the process or the information contained herein, please contact me at 206-684-8361 or by email at <a href="mailto:monica.simmons@seattle.gov">monica.simmons@seattle.gov</a>.

Sincerely,

Monica Martinez Simmons

City Clerk

## **MEMORANDUM**

TO:

Monica Martinez Simmons, City Clerk

FROM:

Jeff Slayton, Assistant City Attorney

SUBJECT:

Initiative Measure No. 126 concerning a Levy for Housing and Services to

Reduce Homelessness (CF #320158)

DATE:

March 15, 2017

In response to your email notification concerning the filing of proposed Initiative Measure 126, this office has established the following ballot title:

# THE CITY OF SEATTLE INITIATIVE MEASURE NUMBER 126

City of Seattle Initiative Measure 126 concerns a levy for housing and services to reduce homelessness.

If approved, this initiative would provide homeless persons expanded housing options, enhanced outreach, and increased services, including mental health and substance abuse treatment. An independent panel will provide oversight. Contracts for services will be competitively awarded.

These efforts will be funded by \$275,000,000 in additional regular property taxes above RCW 84.55 limits over five years limited to \$55,000,000 per year. The tax rate in 2017 is limited to \$3.60/\$1000 of assessed value, including approximately \$0.27/\$1,000 value in additional taxes.

	Should this initiative measure be approved?
Yes	[ ]
No	[ ]

Please file this title with King County Elections. If you have any questions, please contact me at 233-2154.

ce: Christie Villa, City Clerk Administrative Staff Analyst Pete Holmes, City Attorney Greg Narver, Civil Division Chief