CITY OF SEATTLE

ORDINANCE _____

COUNCIL BILL 117996

AN ORDINANCE relating to security from terrorism; authorizing the City to partner with the State of Washington and King County to receive financial assistance from the Department of Homeland Security (DHS), Office for State and Local Government Coordination and Preparedness under the Urban Areas Security Initiative Grant for Federal Fiscal Year 2012; authorizing an application for allocation of funds under that agreement; amending the 2013 Adopted Budget Ordinance124058 by increasing appropriations to the Seattle Police Department and Seattle Fire Department and accepting revenues; and, ratifying and confirming prior acts, all by a three-fourths vote of the City Council.

WHEREAS, the projects identified in this legislation are consistent with the objectives of the Seattle Urban Area Strategy, as approved by the Federal Department of Homeland Security; and

WHEREAS, Ordinance 121283, passed by the City Council on September 22, 2003, authorized the Seattle Police Department to apply for funding under FFY03 UASI Grant Award Programs I and II, authorized the Seattle Police Department to execute an agreement to partner with the State of Washington, King County, and other local jurisdictions to participate in UASI Grant Award Program II, and appropriated an initial allocation of funding under both grant programs for immediate needs of conducting vulnerability assessments and providing urgently needed equipment to City departments; and

WHEREAS, Ordinance 121418 passed by the City Council on March 15, 2004, authorized the Seattle Police Department to apply for the remaining funding available through Federal Fiscal Year 2003 UASI Grant Award Programs I and II; and

WHEREAS, Ordinance 121515, passed by the City Council on June 28, 2004, authorized the Seattle Police Department to apply for funding under UASI FFY04; and

WHEREAS, Ordinance 121860, passed by the City Council on July 11, 2005, authorized the Seattle Police Department to apply for additional funding under UASI FFY05; and

WHEREAS, Ordinance 122348, passed by the City Council on February 26, 2007, authorized the Seattle Police Department to apply for additional funding under UASI FFY06; and

WHEREAS, Ordinance 122633, passed by the City Council on February 25, 2008, authorized the Seattle Police Department to apply for additional funding under UASI FFY07; and

WHEREAS, Ordinance 122886, passed by the City Council on December 15, 2008, authorized the Seattle Police Department to apply for additional funding under UASI FFY08; and

WHEREAS, Ordinance 123196, passed by the City Council on December 7, 2009, authorized the Seattle Police Department to apply for the additional funding under UASI FFY09;

WHEREAS, Ordinance 123551, passed by the City Council on February 28, 2011, authorized the Seattle Police Department to apply for the additional funding under FFY10;

WHEREAS, Ordinance 123930, passed by the City Council on July 23, 2012, authorized the Seattle Police Department to apple for the additional funding under FFY11; and

WHEREAS, the projects to be funded by UASI FFY12 were identified using a thorough process that involved operations staff from two City departments, including the Seattle Police Department and Seattle Fire Department.

NOW, THEREFORE,

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. The Chief of Police or his designee is authorized to partner with the State of Washington and King County to receive financial assistance from DHS, and execute all documents he reasonably deems necessary for the application and receipt of Federal Fiscal Year 2012 UASI funds in the amount of $1,645,955 to address the unique equipment, training, and planning needs of the Seattle Urban Area to prevent, respond to, and recover from threats or acts of terrorism. These funds are hereby accepted and shall be deposited in the funds named in Section 2 to reimburse for appropriations made in Section 2.

Section 2. To carry out the purpose of the agreements authorized in Section 1 during the 2013 fiscal year, and contingent upon the execution of those agreements, appropriation authority in the Seattle Police Department and the Seattle Fire Department is increased as follows:

Fund	Department	Budget Control Level	Amount
General Subfund (00100)	Seattle Police Department	Chief of Police P1000	$1,170,955
General Subfund (00100)	Seattle Fire Department	Grants and Reimbursables F6000	$475,000
		Total:	**$1,645,955**

Unspent funds so appropriated shall carry forward to subsequent fiscal years until they are exhausted or abandoned by ordinance.

Section 3. Any act made pursuant to the authority of this ordinance taken prior to the effective date of this ordinance is hereby ratified and confirmed. If any provision of this ordinance is determined to be invalid or unenforceable the remainder shall nonetheless remain in full force and effect.

Section 4. This ordinance shall take effect and be in force 30 days after its approval by the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it shall take effect as provided by Seattle Municipal Code Section 1.04.020.

Passed by the City Council the ____ day of _____, 2013, and signed by me in open session in authentication of its passage this _____ day of _____, 2013.

_____

President _____of the City Council

Approved by me this ____ day of _____, 2013.

_____

Michael McGinn, Mayor

Filed by me this ____ day of _____, 2013.

_____

Monica Martinez Simmons, City Clerk

(Seal)

Form revised: December 12, 2012

FISCAL NOTE FOR NON-CAPITAL PROJECTS

Department:	Contact Person/Phone:	CBO Analyst/Phone:
Seattle Police Department	Dave Chavez/386-0057	Candice Livingston/233-7274

Legislation Title: AN ORDINANCE relating to security from terrorism; authorizing the City to partner with the State of Washington and King County to receive financial assistance from the Department of Homeland Security (DHS), Office for State and Local Government Coordination and Preparedness under the Urban Areas Security Initiative Grant for Federal Fiscal Year 2012; authorizing an application for allocation of funds under that agreement; amending the 2013 Adopted Budget Ordinance124058 by increasing appropriations to the Seattle Police Department and Seattle Fire Department and accepting revenues; and, ratifying and confirming prior acts, all by a three-fourths vote of the City Council.

Summary of the Legislation:
This legislation receives revenue from the Department of Homeland Security (DHS) from the Urban Area Security Initiative (UASI) Grant for Federal Fiscal Year 2012 (FFY12) and appropriates a total of $1,645,955 to the Seattle Police Department and Seattle Fire Department. UASI FFY12 will reimburse the City of Seattle for equipment, training, exercise, planning and management needs associated with preventing, responding to, and recovering from, threats or acts of terrorism.

This legislation additionally authorizes the Seattle Police Department to execute an agreement to partner with the State of Washington, King County, and other local jurisdictions to participate in UASI FFY12 and receive funding from the state.

Background:
This is the tenth ordinance the Seattle Police Department has requested City Council acceptance related to funds from DHS for furthering the City's emergency preparedness strategy. Seattle was one of seven cities awarded funding through the UASI Grant Award Program I and one of thirty urban areas awarded funding in Grant Award Program II, both in 2003. Since then, Seattle has continued to utilize this funding each year as available to enhance its emergency preparedness strategies.

Below is a list of the prior Ordinances related to this grant:

- Ordinance 121283 (September 22, 2003) and Ordinance 121418 (March 15, 2004) authorized the Seattle Police Department to apply, where applicable, for funding from these grants;
- Ordinance 121515 (June 28, 2004) authorized additional funding under Federal Fiscal Year 2004;
- Ordinance 121860 (July 11, 2005) authorized funding under Federal Fiscal Year 2005;

- Ordinance 122348 (February 26, 2007) authorized funding under Federal Fiscal Year 2006;
- Ordinance 122633 (February 25, 2008) authorized funding under Federal Fiscal Year 2007;
- Ordinance 122886 (December 15, 2008) authorized funding under Federal Fiscal Year 2008;
- Ordinance 123196 (December 7, 2009) authorized funding under Federal Fiscal Year 2009;
- Ordinance 123551 (February 28, 2011) authorized funding under Federal Fiscal Year 2010; and,
- Ordinance 123930 (July 23, 2012) authorized funding under Federal Fiscal Year 2011.

Funding authorized by this legislation is used for purchases and programming that reflects a multi-disciplinary approach which recognizes the need for prevention, protection, and response capability. Utilization of previous grants by Seattle Police and Fire Departments and Seattle Urban Area partners have resulted in the development of risk assessments for Seattle, strategies to respond to those risks, and funding to implement those strategies. UASI FFY12 will continue funding to provide first responders with the training and equipment necessary to mitigate ever-evolving threat scenarios, as well as assist in evaluating the effectiveness of Homeland Security funding. Funds received from this grant will also provide additional interoperable communication equipment and training for enhance communication with urban area partners such as King County.

This grant will be used for the following types of expenditures in 2013 and 2014:

- Sustainment of program and Fusion Center operations;
- Continuance of citizen preparedness campaigns;
- Provision of law enforcement training and exercises focused on chemical, biological, radiological, nuclear, and explosive (CBRNE) topic areas;
- Continued work on the regional Booking Photo Comparison software system in collaboration with King County;
- Purchase of structural collapse response equipment;
- Provision of WMD/structural collapse training;
- Purchase of CBRNE equipment including PPE Class 2 rescue suits; and
- Continuation of a vulnerable population planning position.

Please check one of the following:

____ **This legislation does not have any financial implications.**
(Please skip to "Other Implications" section at the end of the document and answer questions a-h. Earlier sections that are left blank should be deleted. Please delete the instructions provided in parentheses at the end of each question.)

_X_ **This legislation has financial implications.**

Appropriations:

Fund Name and Number	Department	Budget Control Level*	2013 Appropriation	2014 Anticipated Appropriation
General Subfund (00100)	Seattle Police Department	Chief of Police P1000	$1,170,955	$0
General Subfund (00100)	Seattle Fire Department	Grants and Reimbursables F6000	$475,000	$0
TOTAL			**$1,645,955**	**$0**

**See budget book to obtain the appropriate Budget Control Level for your department.*

Appropriations Notes:
None.

Anticipated Revenue/Reimbursement Resulting from this Legislation:

Fund Name and Number	Department	Revenue Source	2013 Revenue	2014 Revenue
General Subfund (00100)	Seattle Police Department	DHS/FEMA	$600,000	$570,955
General Subfund (00100)	Seattle Fire Department	DHS/FEMA	$475,000	$0
TOTAL			**$1,075,000**	**$570,955**

Revenue/Reimbursement Notes:
None

Total Regular Positions Created, Modified, or Abrogated through this Legislation, Including FTE Impact:

Position Title and Department	Position # for Existing Positions	Fund Name & #	PT/FT	2013 Positions	2013 FTE	2014 Positions*	2014 FTE*
Plng&Dev Spec, Sr - SPD	10002872	General Subfund (00100)	FT	0	0	0	0
Plng & Dev Spec, Sr - SPD	10002745	General Subfund (00100)	FT	0	0	0	0
Lieutenant - SPD	10004307	General Subfund (00100)	FT	0	0	0	0
StratAdvsr 2 - SPD	10004349	General Subfund (00100)	FT	0	0	0	0
TOTAL				0	0	0	0

** 2014 positions and FTE are total 2014 position changes resulting from this legislation, not incremental changes. Therefore, under 2014, please be sure to include any continuing positions from 2013.*

Position Notes: This award continues funding for four existing positions. A Lieutenant, a Strategic Advisor 2 and two Planning & Development Specialist 2 positions are funded through this grant.

Do positions sunset in the future?
This grant will provide sufficient funding to extend the above listed positions through August 31, 2014. The creation of these positions was approved under previous ordinances.

Spending/Cash Flow:

Fund Name & #	Department	Budget Control Level*	2013 Expenditures	2014 Anticipated Expenditures
General Subfund (00100)	Seattle Police Department	Chief of Police P1000	$600,000	$570,955
General Subfund (00100)	Seattle Fire Department	Grants and Reimbursables F6000	$475,000	$0
TOTAL			**$1,075,000**	**$570,955**

** See budget book to obtain the appropriate Budget Control Level for your department.*

Spending/Cash Flow Notes:
None.

Other Implications:

a) **Does the legislation have indirect financial implications, or long-term implications?**
At this time, any sustainment issues with purchased equipment are addressed within existing budget resources of the recipient departments. However, this legislation funds items and positions that may in the future need to be replaced or continued with other funding should the grant funding not be available and Seattle wish to continue the services. At this time, there is no foreseeable end to this grant funding.

b) **What is the financial cost of not implementing the legislation?**
Not implementing the legislation would result in the loss of funding that has been made available to the City under Federal Fiscal Year 2012 UASI. This would result in significantly less capacity to improve the City's overall ability to prevent, respond to, and recover from threats or acts of terrorism. In addition, not implementing this legislation would likely result in the City of Seattle and contiguous jurisdictions being ineligible to receive future funding that is expected to be made available under later phases of the UASI Grant Program.

c) **Does this legislation affect any departments besides the originating department?**
Seattle Fire Department

d) What are the possible alternatives to the legislation that could achieve the same or similar objectives?
A possibly alternative is to use other City resources to provide urban area security equipment, training and infrastructure protection, and for implementation of other elements of the urban area homeland security strategy authorized by Ordinance 123930.

e) Is a public hearing required for this legislation?
No

f) Is publication of notice with *The Daily Journal of Commerce* and/or *The Seattle Times* required for this legislation?
No

g) Does this legislation affect a piece of property?
No

h) Other Issues:
None

List attachments to the fiscal note below:

Attachment A: 2012 Homeland Security Grant, Urban Area Security Initiative Approved Projects

2012 Homeland Security Grant (HSGP)
Urban Area Security Initiative (UASI)

APPROVED PROJECTS
Agency: City of Seattle Police Department

PROJECT #1 UASI Program M&A and Sustainment
Project Description:
Manage and sustain UASI program for City of Seattle

PROJECT #2 Structural Collapse Equipment – Shoring / Cribbing
Project Description:
The need to respond to and recover from a potentially catastrophic structural collapse incident is consistent with the Urban Area's Threat and Vulnerability Analysis. This investment significantly enhances CBRNE response capability by equipping first-responders throughout the UASI Region to operate effectively and safely at an advanced CBRNE/Structural Collapse incident as a result of a natural or man-made catastrophic incident and enhancing search and rescue (SAR) capabilities. This investment represents a progression in the development of the SAR response capability throughout the UASI by enhancing interoperability SAR capabilities by standardizing equipment throughout the Seattle UASI allowing for standardized multijurisdictional response. The will provide the necessary equipment to sustain SAR without delay when needed most, immediately after an incident occurs during the initial response. The requested investment will allow regional agencies to begin the life saving process during the Response Mission safely prior to the arrival of additional resource. This project provides structural collapse equipment to build capability throughout the UASI This equipment is all verified on the Authorized Equipment List and vetted as interoperable with the Washington State Equipment Committee. This investment will be evenly distributed amongst the three counties with exception of the Holmatro Combi-Tool 3120 which will be split evenly between Pierce and Snohomish Counties and the Heavy Rescue Response Vehicle which will be provided for Pierce County. Training has been, and will continue, provided to the region in use and operation of the equipment being requested.

PROJECT #3 Vulnerable Populations
Project Description:
The Vulnerable Populations / Whole Community planner will identify and address gaps in current regional emergency notification and warning systems, specifically as they apply to vulnerable populations groups.

PROJECT #4 UASI Regional Component of WA State Fusion Center
Project Description:
This project will provide the funds to sustain the substantial UASI regional programs that are part of the Fusion System and at the Fusion Center. These programs include information sharing networks, intake and dissemination systems, ongoing planning and support, and most significantly a regional cadre of analysts consisting of: a Regional Lead Analyst, and seven Analysts (the Northern UASI, Eastern UASI and Central UASI/Intake Analysts, CBRNE/Fire Fusion and Health Analyst, Gang Analyst, Critical Infrastructure/Private Sector Analyst, and Regional DT/IT Analyst) through approximately February 2014 with the associated regional SHSP funds. It will also address the UASI portions of the Fusion Center's related equipment and training needs. It will also support the completion of information sharing networks, analytical and first responder training, completion of the fusion liaison program, ongoing training and sustainment of the regional analysts, etc. Intelligence analyst training will focus on homeland security trends, analytical techniques, privacy, and civil liberties.

PROJECT #5 Citizens Preparedness & Outreach (Whole Community)
Project Description:
Under the Whole Community preparedness umbrella, this project funds ongoing community activities in the five UASI partner jurisdictions which maintain and enhance their jurisdiction's public education program. While each of the jurisdictions uses the same basic messages of preparedness, the demographics of each jurisdiction require flexibility on how the messages are delivered and who the target audience is for that jurisdiction. This funding proposal allows for a regional approach to community and personal preparedness while also building capacity for each jurisdiction to provide programs to populations that are inherently more vulnerable in disasters from terrorism or natural causes. The Public Education UASI subcommittee meets on a regular basis during the year to coordinate activities and to collaborate. Each jurisdiction will continue to build awareness and motivate people to take action toward being prepared, through the creation of marketing materials such as brochures, teaching tools, and translated materials that can printed for distribution in programs and at community gathering places. Funding may also be used to modify existing and new products so that they are in keeping with changes in technology such as web postings, video training, and surveying levels of preparedness using web based surveying

tools. To expand programs into audiences more difficult to reach, funding may be used to pay for interpreters, purchase advertising, and hiring of consultants or contractors to assist in program design and delivery. We are working together to leverage our resources to be able to participate in Puget Sound area mass media campaigns like the What If Expo (KOMO), 3 To Get Ready (KIRO), Take Winter by Storm, etc.

PROJECT #6 Law Enforcement Training and Drills

Project Description:

This project proposes additional investment in multiple shooter, terrorism response, CBRNE, and counter terrorism training and drills for specialty teams. The training and drills will include law enforcement from all partner jurisdictions and include Demonstration Management/Crowd Control, CBRNE Warm Zone operations, Critical Infrastructure Protection and All Hazards Response. Training will be directed towards addressing training shortfalls of individuals and units up to the platoon level. Training and drills will be conducted in both classroom and field environments as appropriate.

PROJECT #7 WMD/Structural Collapse Rescue Training

Project Description:

The need to respond to and recover from a potentially catastrophic structural collapse incident is consistent with the Urban Area's Threat and vulnerability analysis. This investment significantly enhances CBRNE response capability by training first-responders to operate effectively and safely at an advanced WMD CBRNE incident as a result of an IED/WMD. It will provide regional training and exercises as follows:

1. This project provides WMD Structural Collapse Rescue Training (SCT) at the technician level to responders (firefighters) in the UASI to build the cadre throughout the region. The project is for (2) course deliveries, 24 students per delivery, for a total of 48 students. This investment will cover the pre-course mobilization, instructor backfill/overtime (BF/OT), participant BF/OT, and post-course demobilization. The delivery of the course will be conducted over a three week period with one week of training, one week with no delivery followed by the second delivery of instruction the last week. This will assist will reducing mobilization and demobilization cost.
2. This project provides CBRNE training at the hazmat technician level to responders (firefighters) in the UASI to enhance capability through the region. This project will allow hazmat technicians to attend DHS sponsored training, providing backfill/overtime. This will include several iterations of the HazMat IQ course and attendance at DHS Training Consortium sponsored trading.
3. This project provides a Mass Transit Multi-disciplinary Full-scale Exercise with a focus on validating equipment and training procurements from the previous two grant cycles and spanning several grants within the HSGP, to include UASI, SHSP.
4. This investment will provide the drills and equipment for a High-Rise Rapid Insertion Team (H-RIT) for the region to perform citizen evacuation in high-rise buildings and other areas that are difficult to access as well as insert firefighters for firefighting activities. It will provide the Fire Service with the necessary equipment to equip one six-person HRIT's and the necessary training to safely operate in an aviation environment. Equipment purchased will be the minimum safety equipment identified by the Aviation Sub- Committee to safely operate in the aviation environment. Drills will consist of quarterly training sessions, each approximately 10 hours in duration for a total of 12 fire service personnel. These personnel could be utilized as a regional asset via current mutual aid agreements.

PROJECT #8 CBRNE Equipment – PPE Class 2 Rescue Suits

Project Description:

This Continuation project of equipment for WMD/HazMat Detection, heavy rescue US&R, personal protection, communications, and pre-hospital triage, treatment and transport for survivors will provide necessary equipment for the first responder community. All equipment is eligible for purchase under the UASI Grant Program via Authorized equipment List. The goal for this investment is to build interoperable capabilities throughout the UA. This investment builds off of previous UASI investments and is partnered with the Fire/EMS/HazMat training & exercise proposals, previous and current submittal, and was vetted by the committee which is comprised of representatives from the three counties and two cities represented by the UA.

PROJECT #9 Booking Photo Comparison Software System

Project Description:

There currently exists an opportunity to utilize an existing established AFIS King County Data Base of 667,000 potential images, and an advanced comparison software technology. Combing these two types of resources would create an advanced

search engine to support the investigative needs of Detectives and Officers of both county and municipal agencies. This program will help to increase the effectiveness of all law enforcement personnel to help identify digital images of currently unknown suspects when those images are available and of comparison value. There is potential to tie into larger regional Data Bases such as Pierce County, Snohomish County and the Washington State Patrol. This Booking Photo Comparison search engine has the potential to also draw on much larger Law Enforcement data bases such as Linx, (Law Enforcement Information Exchange utilizing a larger region such as California, Oregon, Idaho, Montana, Nevada and Alaska) this would allow access to millions of potential suspect candidates.

City of Seattle
Office of the Mayor

November 26, 2013

Honorable Sally J. Clark
President
Seattle City Council
City Hall, 2nd Floor

Dear Council President Clark:

I am pleased to transmit the attached proposed Council Bill that appropriates $1,645,955 from the Urban Area Security Initiative Grant for Federal Fiscal Year 2012 (UASI FFY'12). Projects funded with UASI FFY '12 resources will further the City's preparedness strategy that was presented to the City Council in December 2003 and approved by the Department of Homeland Security (DHS) in March 2004. Specifically, UASI FFY '12 funding continues to provide training for Seattle's first responders to further enhance their ability to respond to, and aid in the recovery from, threats or acts of terrorism. Training will be given on chemical, biological, radiological, nuclear and explosive (CBRNE) topics and heavy rescue/structural collapse. The initiation of booking photo comparison capability will be supported through the procurement of hardware, software, and training. SPD and SFD will also continue efforts to sustain critical CBRNE personal protective equipment as current stock reaches expiration dates.

This is the eleventh round of funding that DHS/FEMA has provided for high-risk urban areas. The UASI program has supplied the Seattle Urban Area (comprised of the core city of Seattle, the core county of King, the City of Bellevue and Pierce and Snohomish Counties) with more than $111 million, of which the City of Seattle's share has exceeded $51 million.

The funding package set forth in this legislation reflects a multi-disciplinary approach that recognizes the need for prevention, protection, and response capability. Months of work by City departments and Seattle's urban area partners have resulted in assessments of Seattle's risk, development of a response strategy, and a budget plan to implement that strategy. The training, equipment, and planning included in this funding package are vital to advancing our goal to make Seattle the most prepared city in America. Thank you for your consideration of this legislation. Should you have questions, please contact Dave Chavez at 206-386-0057.

Sincerely,

Daryl Smith
Deputy Mayor
For Mike McGinn
Mayor of Seattle

Michael McGinn
Mayor of Seattle

cc: Honorable Members of the Seattle City Council

Michael McGinn, Mayor
Office of the Mayor
600 Fourth Avenue, 7th Floor
PO Box 94749
Seattle, WA 98124-4749

Tel (206) 684-4000
Fax (206) 684-5360
TDD (206) 615-0476
mike.mcginn@seattle.gov