

2014 Seattle City Council Statement of Legislative Intent

Ready for Notebook

Tab	Action	Option	Version
128	6	A	2

Budget Action Title: Conditions under which City funding for Law Enforcement Assisted Diversion (LEAD) is provided.

Councilmembers: Budget Committee

Staff Analyst: Traci Ratzliff; Christa Valles

Date		Total	SB	BH	TR	RC	TB	NL	JG	SC	MO
	Yes										
	No										
	Abstain										
	Absent										

Statement of Legislative Intent:

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In approving funding to expand the Law Enforcement Assisted Diversion program, the City Council intends the following:

- **Geographic Expansion Unless Otherwise Approved by the City Council.** LEAD will expand geographically, per the attached map, but LEAD will remain focused on low level crimes involving drugs and prostitution unless it receives explicit legislative approval by the City Council. If the LEAD policy group would like to propose expanding to other behaviors, it must provide the following information:
 - A description of the specific behaviors that would qualify someone for LEAD beyond drugs and prostitution.
 - How the diversion aspect of the LEAD program, along with its harm reduction approach and theory of change, apply to the list of expanded behaviors.
 - Detailed operational protocols pertaining to the additional behaviors proposed to be addressed.
 - How referrals will be made, including clearly delineated roles and responsibilities as to who will be able to refer people to LEAD.
 - How LEAD will coordinate with the City’s Multi-disciplinary Team and other stakeholders to ensure consistency, avoid confusion, and promote information sharing and coordination.
 - How patrol officers will distinguish between referring someone to LEAD vs. making an arrest that could lead to Community Court.
 - How training for Seattle police officers will be conducted, what it will entail, and how much it will cost.
 - An implementation timeline that includes key milestones, including a detailed description of how and when SPD patrol officers will be fully trained.

- **Reporting Requirement in Contract.** The Human Service Department (HSD) will execute a contract with the Public Defender’s Association (PDA) Racial Disparity Project, the project managers for LEAD. HSD’s contract should specify that LEAD may expand geographically but that it will focus only on crimes involving drugs and prostitution unless explicitly approved by the City Council. HSD’s contract with the PDA shall also require the PDA to create a client group to oversee LEAD’s evaluation. This client group will include city representatives and regular check-ins to provide ongoing guidance to the LEAD evaluators. HSD’s contract with the PDA should also specify that funding is contingent upon LEAD providing quarterly reports to the City Council that include the following information:
 - Number of individuals who have entered the LEAD program in the preceding quarter.
 - Number of the individuals who have undergone a full intake assessment.
 - The last time each individual checked in with their case manager.
 - The type of services offered to each client and whether services were accepted or rejected.
 - Number of individuals who are actively engaged in services and what these services consist of.
 - Number of clients placed on a wait list for services, what the waitlist is for (housing, treatment, job training, etc.) and what the projected wait time is.
 - Number of individuals who are homeless who receive housing and the type of housing received.
 - General demographic information.
 - Extent to which individuals are currently involved in the criminal justice system, aside from the incident that prompted their diversion to LEAD.
 - Quarterly expenditure information, including the draw down on funding for client services by category and a breakdown of services by cost and the number of individuals served.

Data should be reported anonymously to protect privacy. It will make sense to report some data at the aggregate level, while other data should be provided at the individual level.

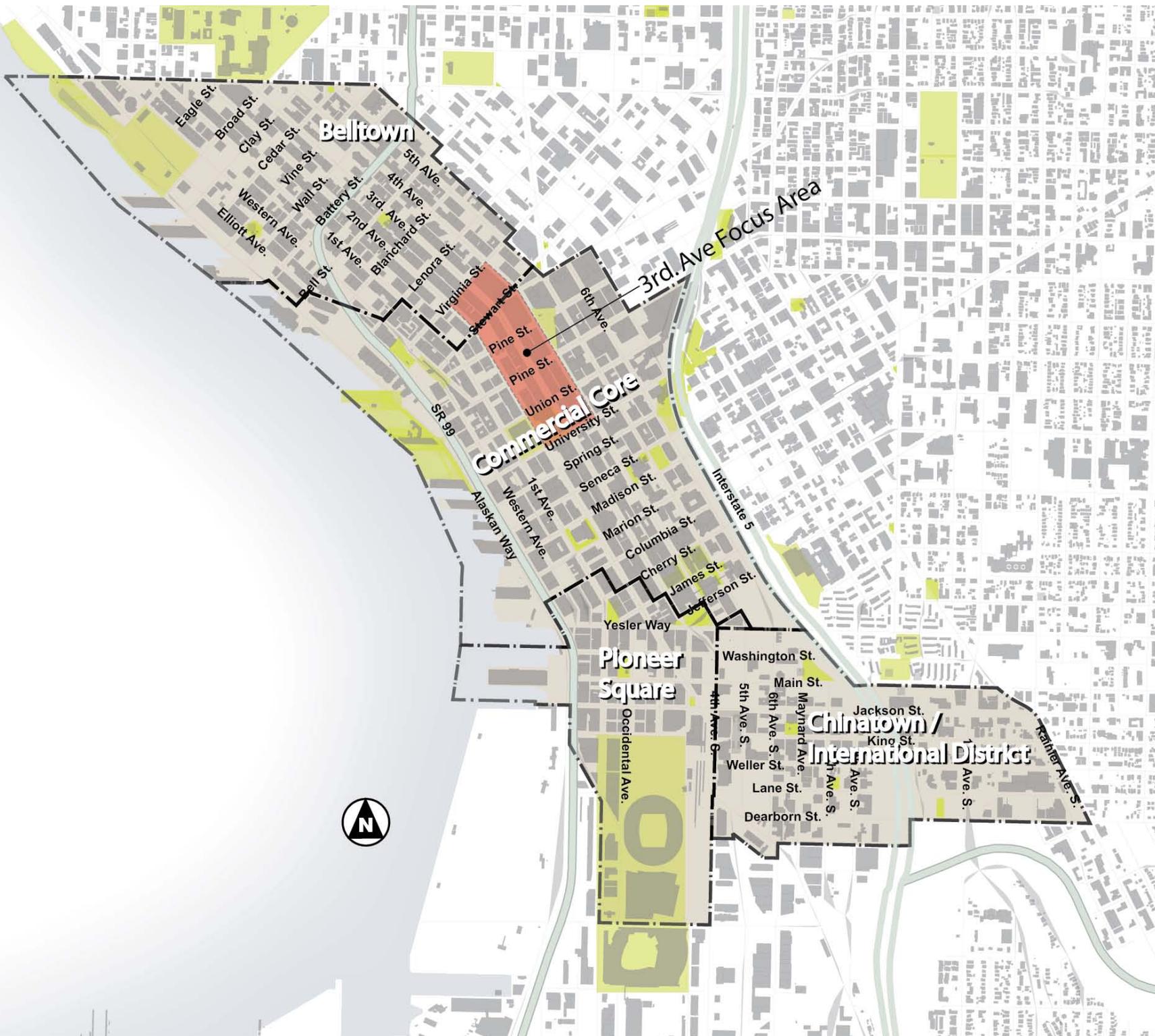
- **LEAD Evaluation.** Council will not consider future funding for LEAD beyond 2014 until it has reviewed the findings of the LEAD evaluation. Council’s expectation is that this evaluation will include a valid comparison group that LEAD participants can be compared to and that the evaluation will be conducted by an independent, skilled and credible evaluator or university research team experienced in conducting experimental and quasi-experimental evaluations. Council’s anticipates LEAD’s impact evaluation and the outcomes measured will be based on those shown in the LEAD logic model, (attached). Council is especially interested in results of the following outcomes:
 - Decreased criminal activity
 - Diversion savings
 - Reduction in ER visits
 - Decrease harm to self and others
 - Increased housing stability
 - Decreased open-air drug dealing
 - Decreased recidivism rates
- **Service Provider Contract.** HSD will work with the PDA and the LEAD policy group to select a service provider for case management and other services for LEAD participants.

Responsible Council Committee(s): Public Safety, Civil Rights and Technology

Date Due to Council: Quarterly data report.

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Law Enforcement Assisted Diversion (LEAD) Program Logic Model

Program Overview: LEAD's goals are to improve public safety and public order in Belltown and Skyway and to reduce criminal behavior by the program's participants. The program offers harm reduction-oriented, on-demand, comprehensive services and case management as an alternative to booking and prosecution to facilitate improvements in the lives, health, and opportunities of participants.

If we provide:

Participants will experience:

Ultimately leading to:

- Law Enforcement Referrals
- Individual Case Management
- Peer Outreach and Counseling
- Legal Advocacy
- On-demand services (housing, treatment, education, job development and stipends)
- Inclusion of neighborhood public safety leaders
- Leadership Development Training

ACTIVITIES

- Individual case plans developed for 100% of participants
- Connections made to legal services, employment, housing and transportation as needed
- Case management meetings conducted
- Peer counseling program established for all participants
- Community advisory board meets monthly
- Leadership training curriculum developed and implemented

OUTPUTS

Short-Term

- Decreased criminal activity, especially other than drug use
- Decreased harm to self and others from drug and alcohol use
- Diversion savings
- Increased psycho-social functioning
- Improved physical health
- Reduction in ER visits
- Greater individual aspirations

Intermediate

- Increased housing stability
- Increased educational attainment
- Increased job and community leadership opportunities
- Increased involvement with families, community institutions and civic life
- Decreased open-air drug dealing in Belltown and Skyway

Long-Term

- Decreased recidivism rates
- Decreased demand for social services in catchment area
- Improved relationship between the police and those policed
- Increased satisfaction of residential and business leaders with public safety
- Public safety resources freed up for other uses

OUTCOMES

IMPACT

- Improved health, lives and opportunities of *all* residents of Belltown and Skyway communities
- Improved public safety and perceptions of public order

Focus of attention during FIDELITY TESTING

Focus of attention during IMPACT ASSESSMENT