

CITY OF SEATTLE
ORDINANCE _____
COUNCIL BILL 117699

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3
4 AN ORDINANCE relating to Queen Anne Bowl Playfield; authorizing a property exchange by
5 conveyance of a strip of the Queen Anne Bowl Playfield property and acceptance of a
6 deed for a portion of a parking lot to preserve parking for users of the Queen Anne Bowl
7 Playfield; and superseding Ordinance 118477, which adopted Initiative 42, for purposes
8 of this ordinance.

9 WHEREAS, Seattle Pacific University (“University”) owned property north of City-owned
10 property known as the Queen Anne Bowl Playfield (“Playfield”) and also owned the half
11 block parking lot located at 2803 Third Avenue West (“Third Avenue West Parking
12 Lot”) across the street from the Playfield; and

13 WHEREAS, an agreement between the University and the Department of Parks and Recreation
14 (“DPR”) dated January 1, 1977 (“Agreement”) provided for shared use of facilities,
15 including the Third Avenue West Parking Lot, and stated “joint public and University
16 parking will be available for Queen Anne Bowl and tennis court use at all times”; and

17 WHEREAS, although the Agreement expired many years ago, DPR and the University
18 continued to share the Third Avenue West Parking Lot; and

19 WHEREAS, on June 28, 2012, the University sold its property north of the Playfield and the
20 Third Avenue West Parking Lot; and

21 WHEREAS, currently ASC Queen Anne SPU, LLC (“Aegis I”) owns the property north of the
22 Playfield and ASC Queen Anne SPU, LLC (“Aegis II”) owns the Third Avenue West
23 Parking Lot; and

24 WHEREAS, both DPR and the community believe that it is imperative to retain parking at the
25 Third Avenue West Parking Lot for users of the Playfield to minimize on-street parking
26 congestion; and

27 WHEREAS, DPR does not have funds to purchase the Third Avenue West Parking Lot; and

28 WHEREAS, Aegis I desires to acquire approximately 4,999 square feet of the Playfield property
29 (“Transfer Property”) in connection with its proposed retirement living project on its
30 property north of the Playfield; and

WHEREAS, the Transfer Property is currently unused for active or passive recreation; and

1 WHEREAS, Aegis II is willing to transfer approximately 5,650 square feet of the Third Avenue
2 West Parking Lot (“Parking Lot Portion”) to the City in exchange for the City’s transfer
3 of the Transfer Property to Aegis I; and

4 WHEREAS, the Transfer Parcel and the Parking Lot Portion have been appraised and
5 determined to be of equivalent size and value; and

6 WHEREAS, the proposed exchange of property meets most, but not all, of the requirements of
7 Ordinance 118477, which requires that no land held for park and recreation purposes is to
8 be sold, transferred, or changed from park use unless there is no reasonable and practical
9 alternative and the City of Seattle receives in exchange land of equivalent or better size,
10 value, location, and usefulness in the vicinity, serving the same community and the same
11 park purposes; and

12 WHEREAS, because of the unique opportunity to acquire needed parking for an active
13 recreation area in exchange for property that is not needed for the active recreation area,
14 DPR recommends the exchange notwithstanding that the two properties do not serve the
15 same park purpose and that therefore Ordinance 118447 must be superseded to permit the
16 proposed transaction; and

17 WHEREAS, a lot boundary adjustment is necessary before the Transfer Parcel can be conveyed;
18 NOW, THEREFORE,

19 **BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:**

20 Section 1. The Superintendent of Parks and Recreation (“Superintendent”), or his
21 designee, is authorized to acquire on behalf of the City of Seattle the following described real
22 property (“Parking Lot Portion”) for park and recreation purposes in exchange for the real
23 property described in Section 3 below:

24 *Lots 19 and 20, in Block 6 of Bothwell’s Replat of Springbrook Addition to the City of*
25 *Seattle, as recorded in Volume 5 of Plats, page 56, records of King County, Washington;*
26 *EXCEPT that portion thereof condemned by the City of Seattle for street purposes under*
27 *King County Superior Court Cause No. 58399.*

28 Section 2. Upon delivery of the deed for the Parking Lot Portion, the Superintendent, or
his designee, is authorized, on behalf of the City of Seattle, to accept the deed for park and

1 recreation purposes, by attaching to the deed his written acceptance thereof, and to record the
2 same in the King County records. Upon recording the deed, the Parking Lot Portion shall be
3 under the jurisdiction of the Department of Parks and Recreation.

4 Section 3. Upon receipt of the deed for the Parking Lot Portion and completion of a lot
5 boundary adjustment, the Superintendent, or his designee, is authorized to convey to ASC Queen
6 Anne SPU II, LLC, a Washington limited liability company, the following described property
7 (“Transfer Property”) in exchange for the Parking Lot Portion:

8
9 *The south 25 feet of the northwest quarter of the northwest quarter of the northeast*
10 *quarter of the northeast quarter of Section 24, Township 25 North, Range 3 East, W.M. in*
11 *King County, Washington;*
12 *EXCEPT that portion described as follows;*
13 *BEGINNING at the southeast corner of said subdivision; thence N01°36’36”E, along the*
14 *east line of said subdivision, 15.17 feet; thence N89°07’13”W, parallel with the south*
15 *line of said subdivision, 76.00 feet; thence S01°36’36”W 6.91 feet; thence N89°07’13”W*
16 *77.92 feet; thence S01°36’36”W 8.25 feet to the south line of said subdivision; thence*
17 *S89°07’13”E, along said south line, 153.92 feet to the POINT OF BEGINNING.*
18 *EXCEPT that portion thereof condemned by the City of Seattle under Ordinance Number*
19 *16716, in King County Superior Court Cause Number 58339 for Third Avenue West.*

20 Section 4. The Superintendent, or his designee, is authorized to execute such other
21 documents as he shall deem necessary or desirable to complete the exchange of property
22 described in Sections 1 and 3 above consistent with this ordinance.

23 Section 5. The requirements of Ordinance 118477, which adopted Initiative 42, are
24 hereby superseded for the purposes of this ordinance.
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Section 6. This ordinance shall take effect and be in force 30 days after its approval by the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it shall take effect as provided by Seattle Municipal Code Section 1.04.020.

Passed by the City Council the ____ day of _____, 2012, and signed by me in open session in authentication of its passage this ____ day of _____, 2012.

President _____ of the City Council

Approved by me this ____ day of _____, 2012.

Michael McGinn, Mayor

Filed by me this ____ day of _____, 2012.

Monica Martinez Simmons, City Clerk

(Seal)

FISCAL NOTE FOR CAPITAL PROJECTS ONLY

| Department: | Contact Person/Phone: | CBO Analyst/Phone: |
|----------------------|------------------------------|---------------------------|
| Parks and Recreation | Donald Harris/4-8018 | Jeff Muhm/4-8049 |

Legislation Title:

AN ORDINANCE relating to Queen Anne Bowl Playfield; authorizing a property exchange by conveyance of a strip of the Queen Anne Bowl Playfield property and acceptance of a deed for a portion of a parking lot to preserve parking for users of the Queen Anne Bowl Playfield; and superseding Ordinance 118477, which adopted Initiative 42, for purposes of this ordinance.

Summary and background of the Legislation:

Beginning in 1977 Parks had an agreement with Seattle Pacific University (SPU) for the use of a parking lot on 3rd Ave West for the users of Queen Anne Bowl Playfield, the only available off-street parking for this heavily used soccer, lacrosse, and running track facility. While the agreement expired many years ago, the use continued. However, SPU recently sold the parking lot and another piece of property adjacent to and north of Queen Anne Bowl to Aegis LLC.

Aegis is interested in acquiring a 25-foot strip of land from Parks in order to use it to meet certain requirements of the City's Land Use Code enabling them to build an additional 10-12 senior housing units on its site. This strip of land was formerly used as part of a field event area for Queen Anne Bowl, specifically pole vault, but is no longer used nor maintained for that purpose. Aegis would not build on the buffer strip to be acquired from Parks.

In exchange for Park's 25-foot buffer, Aegis would trade a portion of the parking lot acquired from SPU. This exchange of property will ensure some permanent off-street parking for the Queen Anne Bowl users while other options are explored. Parks would prefer to acquire all of the parking lot from Aegis; however, there is no funding currently available for such an acquisition at this time.

Ordinance 118477, adopting Initiative 42, states that no land held for park and recreation purposes is to be sold, transferred, or changed from park use unless there is no reasonable and practical alternative, and that the City of Seattle receives, in exchange, land of equivalent or better size, value, location, and usefulness in the vicinity serving the same community and the same park purposes. While this exchange meets most of the conditions of Ordinance 118477, the parking lot and the buffer strip do not fulfill the "same park purposes." The legislation supersedes I-42 to permit the property exchange. The proposed legislation exchanges the Queen Anne Bowl buffer strip for 2 platted lots of the Aegis parking lot to accommodate approximately 10 parking stalls. Aegis has offered to make the remainder of the parking lot, approximately 24 spaces, available to Queen Anne Bowl users while the City identifies funding to purchase the remainder. The exchange is necessary because there is no reasonable or practical alternative to providing parking for Queen Anne Bowl.

| Project Name: | Project I.D.: | Project Location: | Start Date: | End Date: |
|-----------------------|----------------------|--------------------------|--------------------|------------------|
| QA Bowl Land Exchange | WP201262 | QA Bowl | Oct 2012 | June 2013 |

This legislation creates, funds, or anticipates a new CIP Project.

This legislation does not have any financial implications.

This legislation has financial implications.

Appropriations: N/A

| Fund Name and Number | Department | Budget Control Level* | Existing 2012 Appropriation | New 2012 Appropriation (if any) | 2013 Anticipated Appropriation |
|-----------------------------|-------------------|------------------------------|------------------------------------|--|---------------------------------------|
| | | | | | |
| TOTAL | N/A | N/A | N/A | N/A | N/A |

Appropriations Notes: See Operations and Maintenance costs below.

Spending Plan and Future Appropriations for Capital Projects: N/A

| Spending Plan and Budget | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | Total |
|---------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|--------------|
| Spending Plan | | | | | | | |
| Current Year Appropriation | | | | | | | |
| Future Appropriations | N/A |

Spending Plan and Budget Notes: See Operations and Maintenance costs below.

Funding Source: N/A

| Funding Source (Fund Name and Number, if applicable) | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | Total |
|---|-------------|-------------|-------------|-------------|-------------|-------------|--------------|
| | | | | | | | |
| TOTAL | N/A |

Funding Source Notes: See Operations and Maintenance costs below.

Bond Financing Required: N/A

| Type | Amount | Assumed Interest Rate | Term | Timing | Expected Annual Debt Service/Payment |
|--------------|------------|-----------------------|------------|------------|--------------------------------------|
| | | | | | |
| TOTAL | N/A | N/A | N/A | N/A | N/A |

Bond Notes:

Uses and Sources for Operation and Maintenance Costs for the Project:

| O&M | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | Total |
|--|----------|---------|---------|---------|---------|---------|-----------------|
| Uses | | | | | | | |
| Start Up | \$25,000 | \$5,000 | | | | | \$30,000 |
| On-going | | \$2,103 | \$2,145 | \$2,188 | \$2,232 | \$2,276 | \$10,944 |
| Sources (itemize) | | | | | | | |
| Parks & Recreation Fund (10200) | \$25,000 | \$7,103 | \$2,145 | \$2,188 | \$2,232 | \$2,276 | \$40,944 |

Operation and Maintenance Notes:

Parks' Property Management section will pay costs related to this land exchange (staff, appraisal, etc.) from the existing operating budget and proposed 2013 operating budget. Additional appropriation is not requested in this legislation.

The O&M estimates listed above reflect the costs to care for the parking lot in its current condition. (SPU previously provided maintenance for the lot.) Maintenance work includes clearing out drains, removing graffiti, painting lines, and patching holes. The cost of Parks portion of the drainage tax is also included in the estimate. The above calculations include a 2% inflation rate for each year.

Periodic Major Maintenance Costs for the Project: N/A

| Major Maintenance Item | Frequency | Cost | Likely Funding Source |
|------------------------|------------|------------|-----------------------|
| | | | |
| TOTAL | N/A | N/A | N/A |

Funding sources for replacement of project: As real property, this acquisition will not be subject to replacement.

Total Regular Positions Created, Modified, or Abrogated through this Legislation, Including FTE Impact: N/A

| Position Title and Department* | Position # for Existing Positions | Fund Name & # | PT/FT | 2012 Positions | 2012 FTE | 2013 Positions ** | 2013 FTE ** |
|--------------------------------|-----------------------------------|---------------|------------|----------------|------------|-------------------|-------------|
| | | | | | | | |
| | | | | | | | |
| | | | | | | | |
| TOTAL | N/A | N/A | N/A | N/A | N/A | N/A | N/A |

Position Notes: Not applicable.

Do positions sunset in the future? Not applicable.

Other Implications:

a) Does the legislation have indirect financial implications, or long-term implications?

DPR is taking advantage of the current market value of a small, unused portion of Queen Anne Bowl property (fair market value is \$500,000) to exchange for a portion of a parking lot (2 platted lots – fair market value is \$520,000) currently used by Queen Anne Bowl users and threatened with loss if the new owner, Aegis Living, either develops or sells the property. The half block has 10 platted lots. The City has the opportunity to purchase the remainder of the parking lot (4 platted lots), and possibly the remainder of the block where two houses now sit (4 platted lots), if acquisition funding is identified. The entire half block is appraised at \$2,600,000 (for the 10 platted lots). The current appraised value to purchase the remainder of the parking lot (4 platted lots) is \$1,060,000. To purchase the additional acreage (4 platted lots currently improved with 2 houses) for open space use is an additional \$1,040,000 (and likely eligible for King County Conservation Futures grant funding for 50% of value.)

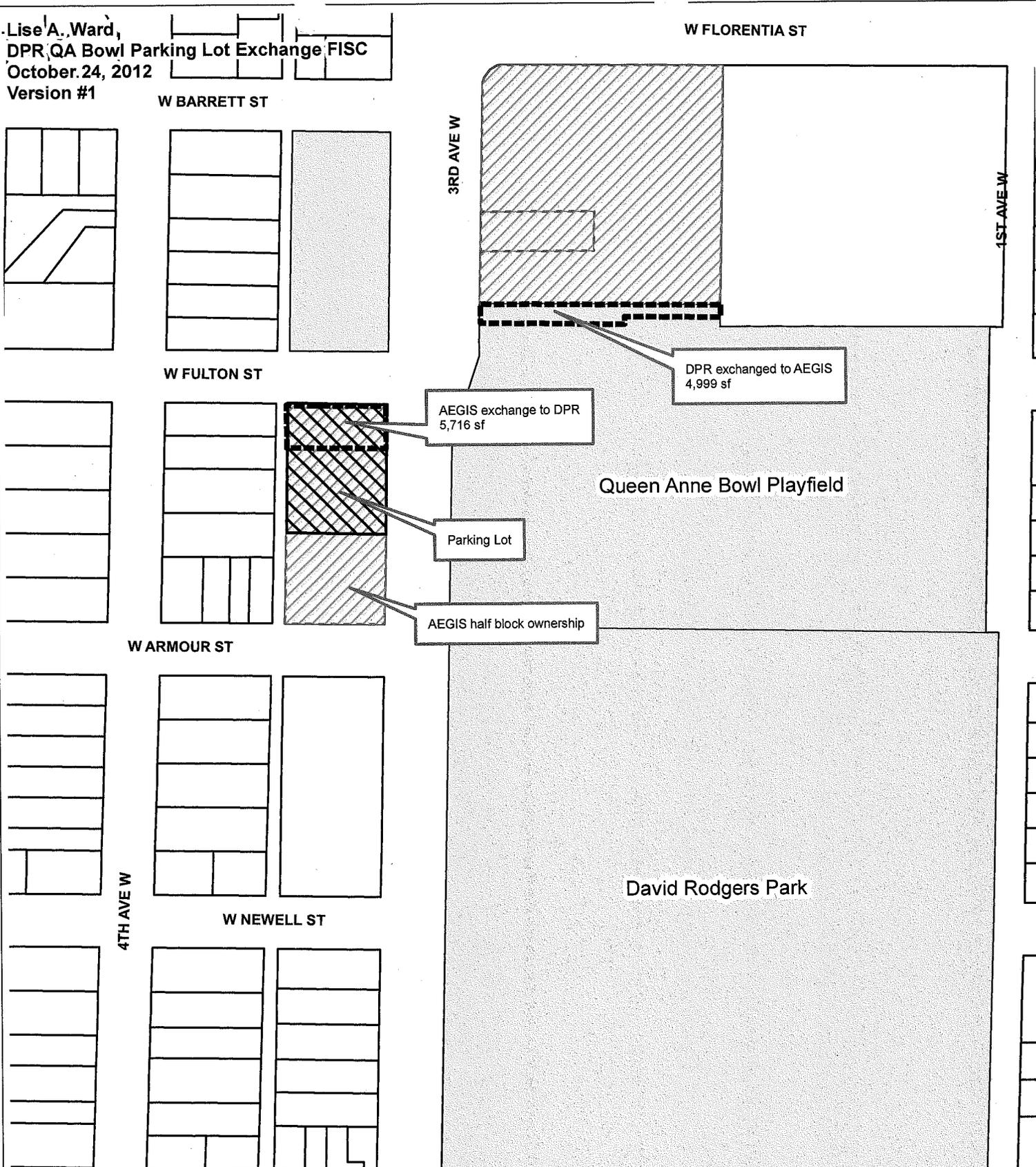
b) What is the financial cost of not implementing the legislation? The proposed legislation would guarantee 10 parking spaces for Queen Anne Bowl users and provide an additional 24 under a use agreement until such time as DPR may be in a position to purchase the remainder of the parking lot. Aegis is in the design stage of its facility and needs to know whether its density calculations will be based on its acquisition of the portion of the Queen Anne Bowl property. Should the proposed exchange not be approved, Queen Anne Bowl Park users would have no choice but to park on the street, resulting in more neighborhood traffic congestion. It would be a matter of time before neighborhood complaints and concerns would put the City in a position of either trying to develop parking on the existing site and adversely affecting park neighbors with the resultant vegetative buffer removal or trying to purchase additional property to develop parking to accommodate park users.

- c) **Does this legislation affect any departments besides the originating department?**
No.
- d) **What are the possible alternatives to the legislation that could achieve the same or similar objectives?** The two alternatives are: 1) do not exchange property with Aegis and lose the current parking; and/or 2) evaluate the possibility of developing parking on the Queen Anne Bowl Playfield/David Rodgers Park site should funding become available.
- e) **Is a public hearing required for this legislation?** No.
- f) **Is publication of notice with *The Daily Journal of Commerce* and/or *The Seattle Times* required for this legislation?** No.
- g) **Does this legislation affect a piece of property?** Yes.
- h) **Other Issues:** None.

List attachments to the fiscal note below:

Attachment A to Fiscal Note: Queen Anne Bowl Playfield – Proposed Exchange (map)

Lise A. Ward,
 DPR QA Bowl Parking Lot Exchange FISC
 October 24, 2012
 Version #1

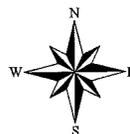
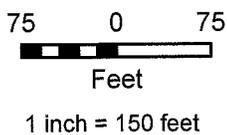


Queen Anne Bowl Playfield - Proposed Exchange



Legend

- AEGIS Property
- Park Boundary
- Parcel Boundary



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No warranties of any sort, including accuracy, fitness or merchantability accompany this product.

Map date: November 1, 2012

Document Path: V:\Project\CENTRAL\Queen Anne Bowl Playfield\QA Bowl exchange - logis (P-anal a).mxd



City of Seattle
Office of the Mayor

November 20, 2012

Honorable Sally J. Clark
President
Seattle City Council
City Hall, 2nd Floor

Dear Council President Clark:

I am pleased to transmit the attached proposed Council Bill which authorizes an exchange of property at Queen Anne Bowl Playfield that would enable Parks to continue to provide parking for that facility. Since 1977 Parks has had an agreement with Seattle Pacific University for the use of a parking lot on 3rd Ave West for the users of Queen Anne Bowl, the only available off street parking for this heavily used soccer, lacrosse, and running track facility. However, SPU recently sold the parking lot and another piece of property adjacent to and north of Queen Anne Bowl to Aegis LLC.

Aegis is interested in acquiring a 25-foot strip of land from Parks in order to use it to meet certain requirements of the City's Land Use Code enabling them to build an additional 10-12 senior housing units on its site. This strip of land was formerly used as part of a field event area for Queen Anne Bowl, specifically pole vault, but is no longer used nor maintained for that purpose. Aegis would not build on the buffer strip to be acquired from Parks.

In exchange for Park's 25-foot buffer, Aegis would trade a portion of the parking lot acquired from SPU. This exchange of property will ensure some permanent off-street parking for the Queen Anne Bowl users (10 spaces) while other options are explored. Parks would prefer to acquire all of the parking from Aegis; however, there is no funding currently available for such an acquisition. Aegis has offered to make the remainder of the parking lot – (approximately 24 spaces) available to Queen Anne Bowl users while the City identifies funding to purchase the remainder.

Ordinance 118477, adopting Initiative 42, states that no land held for park and recreation purposes is to be sold, transferred, or changed from park use unless there is no reasonable and practical alternative, and that the City of Seattle receives, in exchange, land of equivalent or better size, value, location, and usefulness in the vicinity serving the same community and the same park purposes. While this exchange meets most of the conditions of Ordinance 118477, the parking lot and the buffer strip do not fulfill the "same park purposes." The legislation supersedes I-42 to permit the property exchange.

The property exchange is necessary because there is no reasonable or practical alternative to providing parking for Queen Anne Bowl. Thank you for your consideration of this legislation. Should you have questions, please contact Donald Harris at 684-8018.

Sincerely,


Michael McGinn
Mayor of Seattle

cc: Honorable Members of the Seattle City Council

Michael McGinn, Mayor
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